



# Annual Comprehensive Financial Report

**Fresno, California**

Fiscal Year Ended June 30, 2023







Fiscal Year Ended June 30, 2023  
Prepared by the Finance Department  
Fresno, California

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## Annual Comprehensive Financial Report Team

**Santino Danisi**

Controller/Finance Director

**Kaleb Neufeld**

Assistant Controller/Finance Director

**Roberta Cope**, Principal Accountant

**Enrique Herrera**, Senior Accountant-Auditor

**Mang Thao**, Administrative Manager

**Tracy Gregory**, Management Analyst II

**Danielle Valenzuela**, Executive Assistant

**Jocelyn Freitas**, Program Administrator

**Kamaljit Kaur**, Division Manager

**Oscar Ortega**, Senior Accountant-Auditor

**Joshua Schreiner**, Accountant-Auditor II

**Marvin Seals**, Accountant-Auditor II

**Michael Taylor**, Senior Accountant-Auditor

**Christina Estrada**, Accountant-Auditor II

**Mirissa Postadan**, Accountant-Auditor II

**Karen Valle**, Accountant-Auditor II

**Thomas Sisco**, Accountant-Auditor II

**Susanne Galvan**, Principal Accountant

**Quinn Ringgold**, Accountant-Auditor II

**Phillip Hardcastle**, Principal Accountant

**Courtney Espinoza**, Business Manager

**Stephanie Sumner**, Management Analyst II

**Vanessa Bryant**, Senior Management Analyst

**Asuncion Ramos**, Accountant-Auditor II

**Kriti Agrawal**, Principal Internal Auditor

**Liliana Vidrio Flores**, Internal Auditor

**Isabel Merino**, Internal Auditor

**Jane Mouanoutoua**, Payroll Manager

**Gohar Sakayan**, Payroll Accountant

**Estevan Romero**, Payroll Accountant

**Erica Garcia**, Accountant-Auditor II



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# Controller's Transmittal Letter



**Jerry Dyer**  
Mayor



**Georganne A. White**  
City Manager

2600 Fresno Street, Suite 2156 - Fresno, California 93721-3622

March 20, 2024

The Honorable Mayor Jerry Dyer and Members of the City Council  
Distinguished Citizens of the City of Fresno

We are pleased to present the Annual Comprehensive Financial Report (ACFR) of the City of Fresno, California (City) for the fiscal year ended June 30, 2023 (fiscal year 2022-2023), with the Independent Auditor's Report, submitted in compliance with City Charter Section 804(c) and Section 1216. The ACFR has been prepared by the Finance Department in conformance with the principles and standards for financial reporting set forth by the Governmental Accounting Standards Board (GASB).

Responsibility for both the accuracy of the data, as well as the completeness and fairness of the presentation, including all disclosures, rests with the City. The existing comprehensive structure of internal accounting controls in the City provides reasonable assurance that the financial statements are free of any material misstatements. Since the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

The City recognizes that even sound internal controls have inherent limitations. We believe that the City's internal controls adequately safeguard assets, that the reported data is accurate in all material respects, and that its presentation fairly depicts the City's financial position and changes in its financial position as measured by the financial activity of its various funds. We are confident that the included disclosures provide the reader with an understanding of the City's financial affairs.

Accounting principles generally accepted in the United States (GAAP) require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The MD&A can be found immediately following the report of the independent auditors, beginning on page 5.

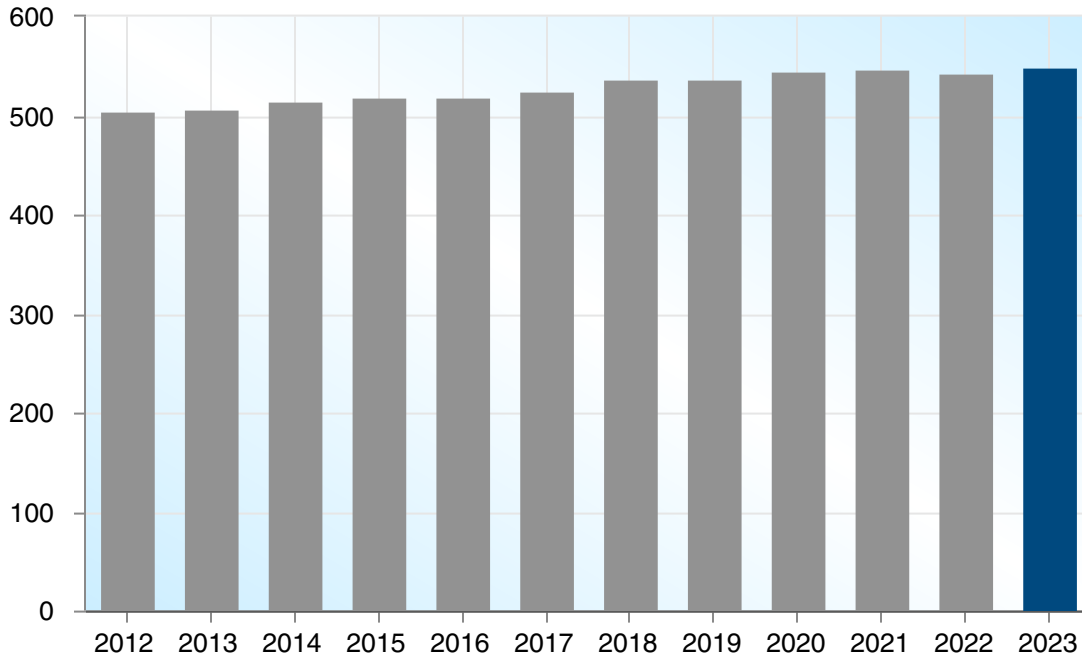
### **General Background**

The City of Fresno is located near the geographical center of California, approximately 200 miles north of Los Angeles and 170 miles south of the State capital, Sacramento. The City has land area of 115.2 square miles. With over half a million residents (549,242 as of January 1, 2023), Fresno is the 5th largest city in California by population, and 35th largest in the nation. The City is part of the Fresno-Clovis metropolitan area, which is the second largest metropolitan area in the Central Valley after Sacramento.

With its close proximity to Yosemite National Park (60 miles), Fresno also serves as gateway to Sequoia National Park (75 miles), Sierra National Forest (40 miles) and Kings Canyon National Park (75 miles).

Named for the abundant ash trees lining the San Joaquin River, Fresno was founded in 1872 as a railway station of the Central Pacific Railroad before it was incorporated in 1885.

### Population Growth (in thousands)



### Government and Budget

The City operates under the strong-Mayor form of government. Under this form of government, the Mayor serves as the City’s Chief Executive Officer, appointing and overseeing the City Manager, recommending legislation, and presenting the annual budget to the City Council (Council).

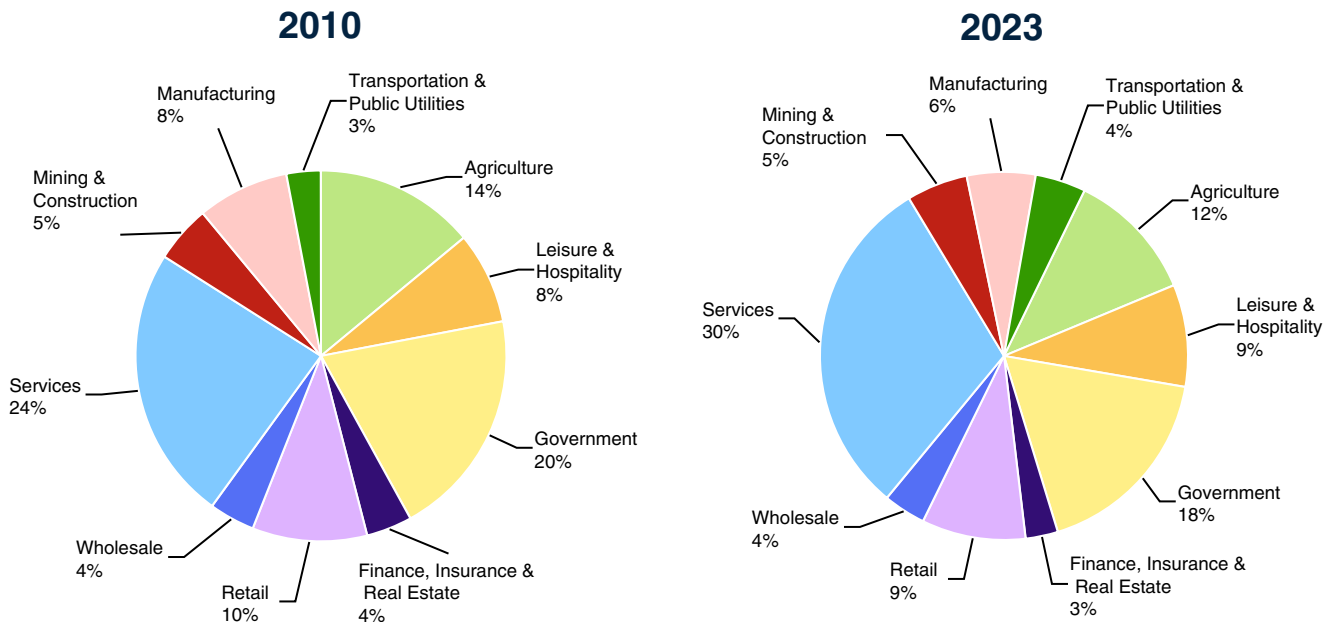
The budget of the City of Fresno, within the meaning and context of Section 1205 of the City’s Charter, must be adopted by Council resolution no later than June 30th of a given year. As provided by Section 1206 of the Charter, any adjustments in the amounts appropriated for the purposes indicated at the department/fund level shall be made only upon a motion to amend the resolution adopted by the affirmative votes of at least five Council members. Administrative changes within the department/fund level may be made without approval of Council within written guidelines established by the City Manager.



## Industry and Economy

Fresno is the economic hub of Fresno County and the San Joaquin Valley, with much of the surrounding areas in the Metropolitan region predominantly tied to large-scale agricultural production. While agriculture still makes up a large component of the region's employment base (12% of jobs), the Fresno economy continues to diversify, as evidenced by the fact that services (30% of jobs) and government (18% of jobs) employ more people than agriculture.

### 2010 vs. 2023 Estimated Number of Workers by Industry



Source: CA Employment Development Department

Distribution is playing a growing role in the City's economy, as evidenced by the Old Navy Pacific Distribution Center, the Ulta Beauty Fulfillment Center, and the Amazon Fulfillment Center. Public sector and healthcare employment are also major contributors to the City's economy.

### Principal Employers (Public & Private Sector)

Employer	Employees
Fresno Unified School District	13,669
Community Medical Centers	9,750
County of Fresno	8,980
Amazon	6,500
Clovis Unified School District	6,400
California State University, Fresno	5,233
City of Fresno	5,015
State Center Community College District	4,367
Internal Revenue Service	4,230
Saint Agnes Medical Center	2,900

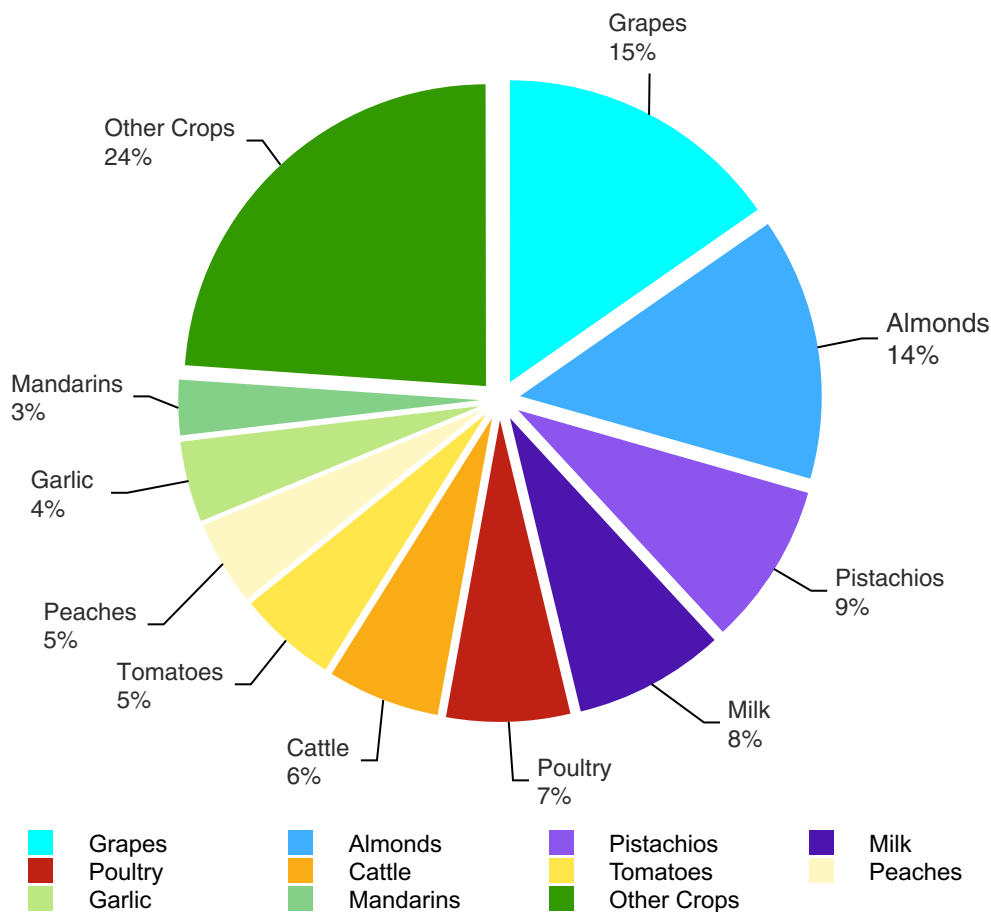
### Economic Overview

Agriculture remains one of the backbones of the Fresno area's economy and continues to be robust. Fresno County's agricultural strength rests in its diversity with more than 400 commercial crops providing gross production of \$8.09 billion in 2022, an increase of 0.12% from 2021.

Grapes took the lead on Fresno County's Top Ten crop ranking with \$1.24 billion gross value in 2022, followed by almonds at \$1.14 billion.

California produces most of the grapes grown in the United States with 99.5% of raisins coming from Fresno County. Additionally, the region is a significant exporter to many countries throughout the world. In 2022, Fresno County exported 109 unique agricultural commodities to 90 countries around the world.

### 2023 Diversified Agricultural Base



Source: Fresno County Agriculture Department



## Fiscal Year 2023 Economic Conditions & Financial Impact

The Fresno economy continued to steadily progress during fiscal year 2023 while continuing to recover from the effects of the COVID-19 pandemic , as is shown in the table below:

Economic Indicator	2022	2023	Change (%)
Assessed Value	\$ 42,380,247,793	\$ 45,743,953,707	7.9%
Taxable Sales	\$26,603,310,345	\$27,250,068,966	2.4%
Unemployment Rate	5.60%	7.0%	25.00%
Building Permits	12,359	12,570	1.7%

Local economic improvements were similarly on display when considering key City of Fresno finance indicators as summarized below:

- Total Assets decreased -\$208.3 million (-4.3%) from the fiscal year 2022 year-end Total Assets balance of \$4.87 billion.
- Revenues increased \$144.8 million (12.6%) from Revenues for fiscal year 2022, which totaled \$1.15 billion.
- Expenses increased \$160.4 million (17.3%) to \$1.09 billion.
- Total Net Position increased \$210.3 million (7.4%) from fiscal year 2022's total of \$2.83 billion.

Summarized below are key metrics reflecting changes within the City's General Fund:

- Total Assets increased \$24.1 million (14.0%) over the fiscal year 2022 Total Assets year-end balance of \$171.6 million. Growth in Accounts Receivable of \$15.7 million was the primary driver behind the overall growth in Total Assets.
- Total Liabilities decreased -\$0.7 million (-1.5%) from the fiscal year 2022 year-end Total Liabilities of \$43.8 million. A -\$10.6 million decrease in Advances from Other Funds was the primary reason for this reduction.
- Revenues increased \$35.6 million (8.7%) from fiscal year 2022's Revenues of \$407.6 million. Growth was seen in the economy-driven revenues, such as Property Tax.
- Expenditures increased \$28.5 million (7.6%) from fiscal year 2022's \$374.4 million Expenditure level. Increases in Public Protection and General Government expenditures were the primary factors of the overall increase in General Fund Expenditures.

These results and others are discussed in greater detail in the Management's Discussion & Analysis, which begins on page 5.

## How Fresno Compares to the 25 Largest California Cities

Though improved, the City of Fresno's financial position still lags behind other large cities in California when it comes to assets available for use to support the City's population. As the table on page [VII](#) demonstrates, the difference between population ranking and assets per capita is one of the largest among the 25 largest California cities by population. It is important to note that the City's assets are augmented by the Net Pension Asset, which no other city in the survey possesses. The lack of assets puts the City of Fresno at a disadvantage when it comes to providing services to its citizens, because there is an inadequate asset base to efficiently address the needs. Thus, it is imperative that fiscal prudence is maintained and the plan to build all assets, especially cash and capital assets, is continued.

## Certificate of Achievement

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City for its ACFR for the fiscal year ended June 30, 2022. This was the 30th consecutive year that the City has achieved this prestigious national award. The Certificate of Achievement is the highest form of recognition in the area of governmental accounting and financial reporting. In order to be awarded a Certificate of Achievement, the City must publish an easily readable and efficiently organized ACFR whose contents conform to program standards. The ACFR must satisfy both Generally Accepted Accounting Principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of only one year. We believe that our current annual comprehensive financial report continues to meet the Certificate of Achievement Program's requirements, and are submitting it to the GFOA to determine its eligibility for another certificate.

## Total Government-Wide Assets per Capita Top 25 California Cities Comparison

City	Total Assets	ACFR Year	Population California Department of Finance As of January 1, 2020	Assets per Capita	Population Ranking	Per Capita Asset Rank	Net Pension Asset/(Liability)
Los Angeles	\$ 86,880,646	2023	3,766,109	\$ 23	1	2	\$ (8,330,602)
San Diego	\$ 18,243,416	2023	1,368,395	\$ 13	2	9	\$ (2,681,371)
San Jose	\$ 11,313,707	2023	959,256	\$ 12	3	10	\$ (3,204,241)
San Francisco	\$ 51,468,524	2023	831,703	\$ 62	4	1	\$ (3,067,913)
Fresno	\$ 4,644,648	2023	543,428	\$ 9	5	17	\$243,329,000
Sacramento	\$ 5,693,595	2023	518,161	\$ 11	6	11	\$ (1,134,159)
Long Beach	\$ 9,852,454	2022	458,222	\$ 22	7	3	\$ (1,305,415)
Oakland	\$ 4,401,572	2023	419,556	\$ 10	8	13	\$ (1,855,412)
Bakersfield	\$ 2,980,754	2022	408,373	\$ 7	9	20	\$ (315,293)
Anaheim	\$ 5,598,906	2023	328,580	\$ 17	10	4	\$ (915,828)
Stockton	\$ 2,965,573	2023	319,731	\$ 9	11	15	\$ (559,857)
Riverside	\$ 4,792,427	2023	313,676	\$ 15	12	7	\$ (297,098)
Irvine*	\$ 3,280,729	2022	310,000	\$ 11	13	12	\$ (36,051)
Santa Ana	\$ 2,044,224	2023	303,051	\$ 7	14	24	\$ (383,779)
Chula Vista	\$ 2,456,001	2023	276,785	\$ 9	15	16	\$ (53,514)
Fremont*	\$ 1,563,646	2023	230,659	\$ 7	16	23	\$ (449,512)
Santa Clarita	\$ 1,821,975	2023	229,467	\$ 8	17	18	\$ (38,788)
San Bernardino	\$ 1,227,959	2022	223,230	\$ 6	18	25	\$ (326,503)
Modesto	\$ 2,094,358	2023	216,995	\$ 10	19	14	\$ 416,054
Fontana	\$ 1,570,877	2023	213,851	\$ 7	20	19	\$ (204,426)
Moreno Valley	\$ 1,499,135	2023	208,289	\$ 7	21	21	\$ (84,103)
Oxnard	\$ 3,124,356	2022	197,477	\$ 16	22	6	\$ (191,104)
Huntington Beach	\$ 1,367,093	2023	195,714	\$ 7	23	22	\$ (160,758)
Glendale	\$ 2,861,322	2023	191,284	\$ 15	24	8	\$ (676,650)
Ontario	\$ 2,881,638	2022	180,717	\$ 16	25	5	\$ 150,461

\* These cities have Governmental Activities only.

\*\* This figure represents the prefunded Net Pension Asset/over-funding applicable to future years. For peer cities, it represents the underfunding of pension liabilities.

Note: Only figures for each Primary Government were used as of June 30, 2023 ACFRs (2022 when 2023 not available). In cases where Component Units were reflected in separate Columns, Component Unit numbers were excluded.



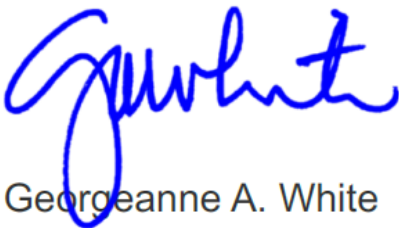
## Acknowledgments

The preparation and completion of the City of Fresno ACFR requires tremendous commitment and would not be possible without the dedication and professionalism of the City's Finance Department staff. Once again the team confronted numerous challenges yet maintained commitment to the successful completion of the report

Appreciation extends to numerous departments throughout the City, that worked closely with the Finance team to complete the financial statements. Without their support and contributions the completion of the report would not be possible.

Lastly, thank you to the team at The Pun Group for their professional support in the preparation of the ACFR. And thank you to the Mayor, the City Council members, and the members of the City Manager's Office for their continued leadership and support in planning and conducting the City's financial operations.

Respectfully submitted,



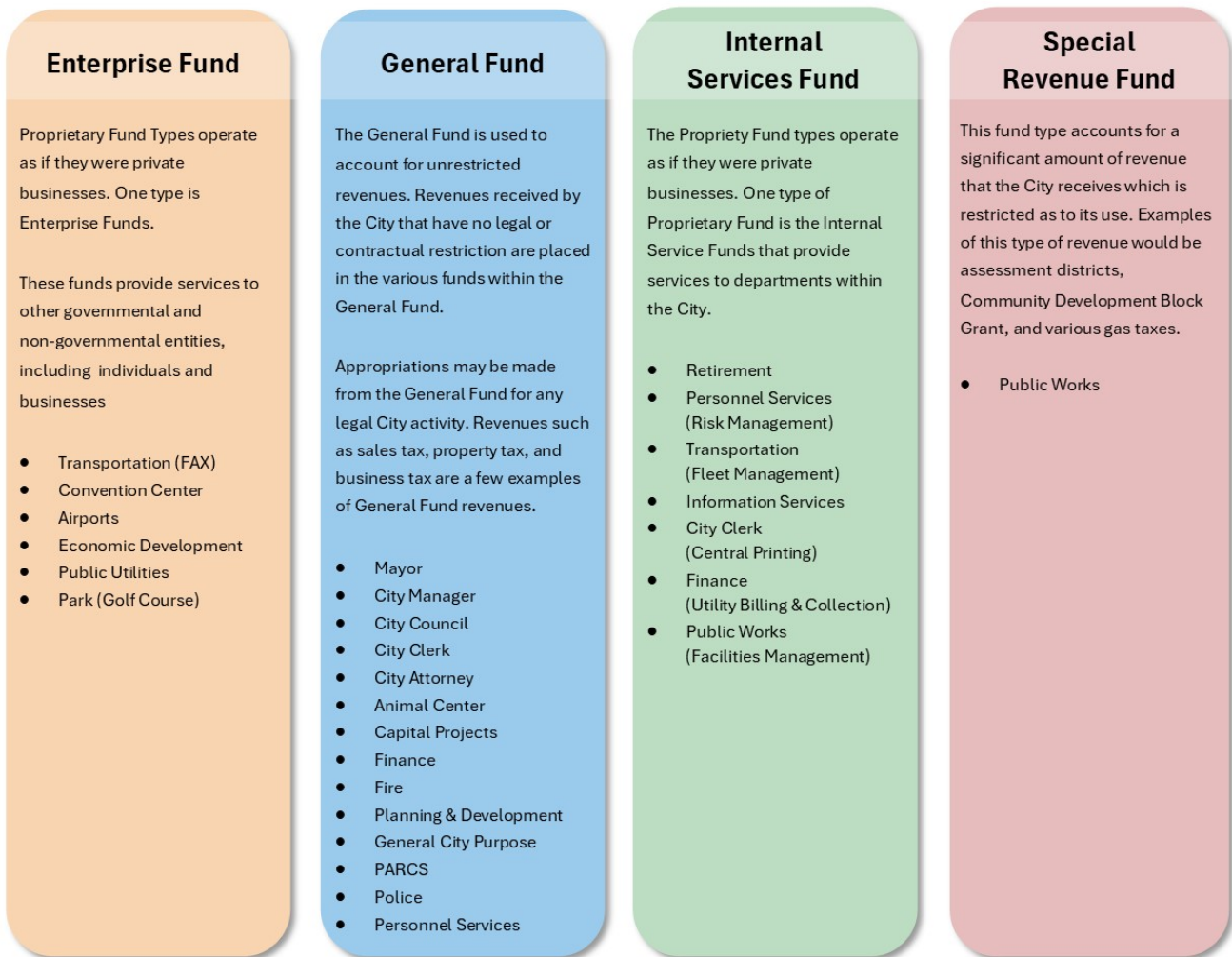
Georgetanne A. White  
City Manager



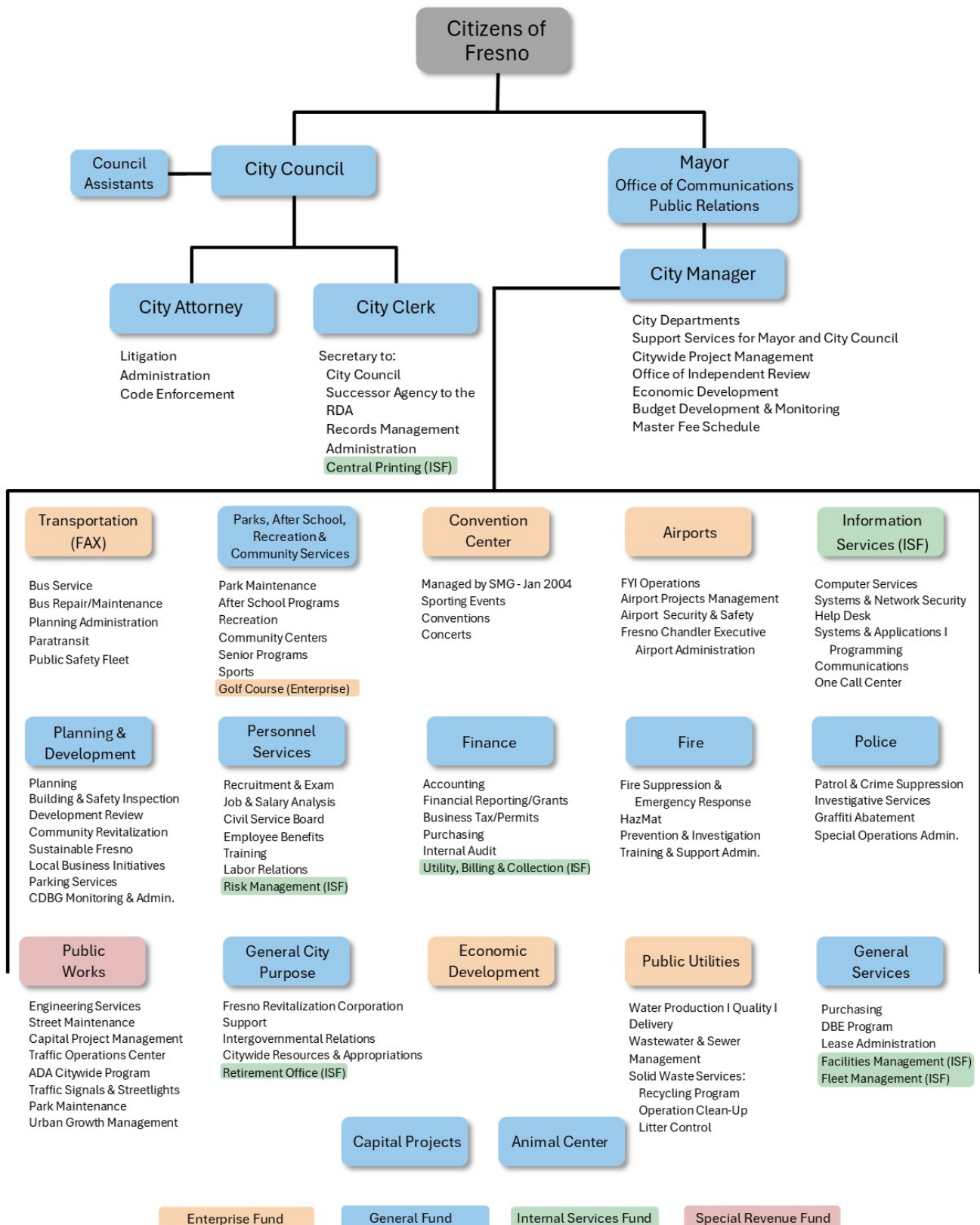
Santino Danisi  
Finance Director/City Controller



## City Operating Fund Structure



# City Organizational Chart





# City of Fresno Directory of City Officials

*As of January 5, 2024*

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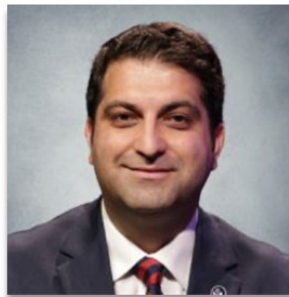
## Elected Officials



**Jerry Dyer**  
Mayor



**Annalisa Perea**  
District 1



**Mike Karbassi**  
District 2



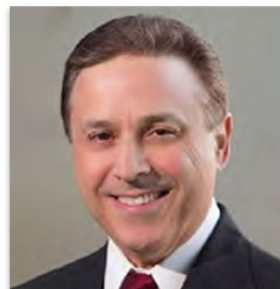
**Miguel Arias**  
District 3



**Tyler Maxwell**  
District 4



**Luis Chavez**  
District 5



**Garry Bredefeld**  
District 6



**Nelson Esparza**  
District 7

## Appointed Executive Officials

- Georgianne A. White, City Manager
- TJ Miller, Assistant City Manager
- Ruth F. Quinto, CPA, Assistant City Manager
- Nick Mascia, Assistant City Manager
- Michael Rogers, Assistant City Manager
- Andrew Janz, City Attorney
- Todd Stermer, City Clerk
- Santino Danisi, Finance Director/Controller

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Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**City of Fresno  
California**

For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

June 30, 2022

*Christopher P. Morill*

Executive Director/CEO

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FRESNO FIRE DEPARTMENT

# Financial Section



200 E. Sandpointe Avenue, Suite 600  
Santa Ana, California 92707



**INDEPENDENT AUDITORS' REPORT**

[www.pungroup.cpa](http://www.pungroup.cpa)



To the Honorable Mayor and Members  
of the City Council of the City of Fresno  
Fresno, California

**Report on the Audit of the Financial Statements**

*Opinions*

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Fresno, California (the "City"), as of and for the year ended June 30, 2023, and the related notes to the basic financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City, as of June 30, 2023, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of the Successor Agency to the Fresno Redevelopment Agency Private-Purpose Trust Fund (Successor Agency), the Low and Moderate Income Housing Special Revenue Fund (Low and Moderate Income Housing), the Fire and Police Retirement System Pension Trust Fund (Fire and Police Pension Trust), or the Employees Retirement System Pension Trust Fund (Employee Pension Trust) which collectively represent the following percentages of assets/deferred inflows of resources, net position/fund balance, and revenues/additions of the following opinion unit as of June 30, 2023:

Opinion Unit	Assets/ Deferred Outflows of Resources	Net Position/ Fund Balance	Revenues/ Additions
Aggregate Remaining Fund Information	87.71%	96.45%	53.52%

Those statements were audited by other auditors whose report has been furnished to us, and our opinions, insofar as it relates to the amounts included for the Successor Agency, Low and Moderate Income Housing, Fire and Police Pension Trust, and Employee Pension Trust, are based solely on the report of the other auditors.

*Basis for Opinions*

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

ORANGE COUNTY • SAN DIEGO • SACRAMENTO • WALNUT CREEK • LAS VEGAS • PHOENIX



To the Honorable Mayor and Members  
of the City Council of the City of Fresno  
Fresno, California  
Page 2

***Emphasis of Matter***

*Implementation of New GASB Pronouncements*

As discussed in Note 1 to the basic financial statements, the City implemented Governmental Accounting Standards Board (“GASB”) Statement No. 96, *Subscription-Based Information Technology Arrangements* during the year. Our opinion is not modified with respect to this matter.

***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City’s ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

***Auditors’ Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor’s report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City’s internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City’s ability to continue as a going concern for a reasonable period of time.

To the Honorable Mayor and Members  
of the City Council of the City of Fresno  
Fresno, California  
Page 3

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, Budgetary Comparison Schedules, Schedule of Investment Returns, Schedules of Changes in Net Pension Liability (Asset) and Related Ratios, Schedules of Contributions – Pension, Schedules of Changes in Net OPEB Liability and Related Ratios, and Schedule of Contributions – OPEB, as listed in the accompanying table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The Combining and Individual Non-major Fund Financial Statements and Schedules, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Combining and Individual Non-Major Fund Financial Statements and Schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### ***Other Information***

Management is responsible for the other information included in the annual report. The other information comprises the Introductory and Statistical Sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.



To the Honorable Mayor and Members  
of the City Council of the City of Fresno  
Fresno, California  
Page 4

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated March 20, 2024, on our consideration of City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering City's internal control over financial reporting and compliance.

A handwritten signature in black ink that reads "The Per Group, LLP". The signature is written in a cursive, flowing style.

Santa Ana, California  
March 20, 2024



# Management's Discussion & Analysis

## MANAGEMENT'S DISCUSSION AND ANALYSIS

(Unaudited)

For the Fiscal Year Ended June 30, 2023

### CITY OF FRESNO, CALIFORNIA

This section of the City of Fresno's (City) Annual Comprehensive Financial Report (ACFR) presents a narrative overview and analysis of the financial activities of the City for the fiscal year ended June 30, 2023. The reader is encouraged to consider the information presented here in conjunction with the City's financial statements, which follow this section, and the additional information that is furnished in the letter of transmittal at the front of this report. This discussion and analysis provides comparisons primarily for the previous two years; but, may include more extensive comparisons in some instances.

### FINANCIAL HIGHLIGHTS

- The assets of the City stayed over \$4 billion, reaching a total of \$4.66 billion.
- The City had record revenue of \$1.30 billion, primarily due to increases in the following areas: Capital Grants by \$106.0 million (72.4%), Operating Grants by \$73.7 million (50.6%), General Revenue by \$67.7 million (18.3%), and a decrease of -\$102.5 million (-20.9%) related to Charges for Services.
- The City continues to record a Net Pension Asset. For fiscal year 2023, the Net Pension Asset was \$243.3 million. The City of Fresno remains one of very few government entities in the country with a Net Pension Asset.

### OVERVIEW OF FISCAL YEAR 2023 FINANCIAL STATEMENTS

The Management's Discussion and Analysis is intended to serve as an introduction to the City's basic financial statements, which consist of three components: (1) **Government-Wide Financial Statements**, (2) **Fund Financial Statements** and (3) **Notes to the Financial Statements**. This report also contains other **Supplementary Information** in addition to the basic financial statements.

**Government-Wide Financial Statements** are designed to provide both long-term and short-term information about the City's overall financial status in a manner similar to a private-sector business.

- The **Statement of Net Position** presents information on all assets/deferred outflows of resources and liabilities/deferred inflows of resources. The difference between them is reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the City's financial position is improving or deteriorating.
- The **Statement of Activities** shows how the net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in future periods. Examples include revenues pertaining to uncollected taxes and fees and expenses pertaining to earned but unused vacation and sick leave.

Both of the Government-Wide Financial Statements distinguish functions of the City that are principally supported by taxes and inter-governmental revenues (Governmental Activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (Business-Type Activities). The Governmental Activities of the City include general government, public protection, public ways and facilities, culture and recreation, and community development. The Business-Type Activities of the City include two airports, public transportation system, water, sewer, solid waste, community sanitation, convention center, stadium, and theater.

The Government-Wide Financial Statements include not only the City (known as the primary government), but also legally separate component units including the Fresno Joint Powers Financing Authority, City of Fresno Fire and Police Retirement System, City of Fresno Employees Retirement System, City of Fresno Employees Healthcare Plan, Fresno Revitalization Corporation, and FRC Canyon Crest, LLC. The component units have been “blended” into the City’s financial statements because the governing board (although legally separate from the City) is substantially the same as the City’s, or they provide services entirely or almost exclusively for the benefit of the City even though they do not provide services directly to the City.

As of February 1, 2012, a Successor Agency was created to replace the Redevelopment Agency of the City of Fresno (RDA). Dissolution law provided that the Successor Agency would pay all “enforceable obligations” of the former RDA. The Successor Agency is considered a separate legal entity under Assembly Bill (AB) 1484 for financial presentation purposes. Effective June 30, 2012, the Successor Agency was reported as a Private-Purpose Trust Fund. This means that the Successor Agency’s assets are considered to be held in a trustee or agency capacity for others and therefore cannot be used to support the City’s own programs.

The Government-Wide Financial Statements can be found on pages [29-30](#) of this report.

**Fund Financial Statements** focus on individual parts of the City government, reporting the City’s operations in more detail than the Government-Wide Financial Statements. They are used to maintain control over resources that have been segregated for specific activities or objectives and to ensure compliance with finance-related legal requirements. They can be divided into three categories:

- **Governmental Funds** are used to account for essentially the same functions reported as Governmental Activities in the Government-Wide Financial Statements (i.e., most of the City’s basic services are reported in Governmental Funds). These statements, however, focus on (1) how cash and other financial assets can be readily converted to available resources, and (2) the balances left at year-end that are available for spending. Such information may be useful in determining what financial resources are available in the near future to finance the City’s programs.

Because the focus of Governmental Funds Financial Statements is narrower than that of the Government-Wide Financial Statements, it is helpful to compare the information presented for Governmental Funds with similar information presented for governmental activities in the Government-Wide Financial Statements. By doing so, readers may better understand the long-term impact of the government’s near-term financing decisions. Both the Governmental Funds Balance



Sheet and Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances provide a reconciliation to facilitate this comparison between Governmental Funds and Governmental Activities. These reconciliations may be found on pages [34](#) and [36](#).

The City maintains several individual Governmental Funds organized according to their type: general fund, special revenue, debt service, and capital projects. Information is presented separately in the Governmental Funds Balance Sheet and in the Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balances for the General Fund and Grants Special Revenue Fund (which are considered to be major funds). Data from the remaining Governmental Funds are combined into a single, aggregated presentation. Individual fund data for each of the Non-major Governmental Funds is provided in the form of combining statements elsewhere in this report.

The City adopts an annual appropriated budget. The City's budget reflects its priorities and plans for taxpayers/ratepayers resources. Budgetary comparison schedules for the General Fund and the Grants Special Revenue Fund demonstrate compliance with the budget, and also reflect where actual results deviated from expected budgetary estimates.

- **Proprietary Funds** are generally used to account for services for which the City charges customers (either outside customers, or internal units or departments of the City). Proprietary Funds provide the same type of information as shown in the Government-Wide Financial Statements: albeit in more detail. Proprietary Funds (Enterprise and Internal Service) utilize the same method used by the private sector businesses: the accrual basis of accounting. The City maintains the following two types of Proprietary Funds:

† **Enterprise Funds** are used to report the same functions as Business-Type Activities in the Government-Wide Financial Statements. The City uses Enterprise Funds to account for the operations of the Public Utilities [**Water System, Sewer System, Solid Waste Management**], Fresno Area Express [**Transit**], Fresno International Airport (FYI) and the Fresno Chandler Downtown Airport (FCH) [**Airports**], **Fresno Convention Center**, and Chukchansi Park Stadium [**Stadium**], all of which are considered to be major funds of the City. **Community Sanitation and Parks and Recreation** are considered to be Non-major Enterprise Funds of the City.

† **Internal Service Funds** are used to report activities that provide supplies and services for certain City programs and activities. The City uses Internal Service Funds to account for its fleet of vehicles, management information systems, property maintenance, and electronics/communication support (**General Services**); self-insurance (**Risk Management**); billing, collecting, and servicing activities for the Water, Sewer, Solid Waste and Community Sanitation Funds (**Billing and Collection**); and healthcare plans (**Employees Healthcare Plan, Retirees Healthcare Plan, Blue Collar Employees Healthcare Plan**). Because Risk Management, General Services and the healthcare plans predominantly benefit Governmental rather than Business-Type functions, they have been included within Governmental Activities in the Government-Wide Financial Statements, whereas Billing and Collection is included in the Business-Type Activities in the Government-Wide Financial Statements. The Internal Service Funds are combined into a single, aggregated presentation in the Proprietary Fund Financial



Statements. Individual Fund data for the Internal Service Funds is provided in the form of combining statements.

- **Fiduciary Funds** are used to account for resources held for the benefit of parties outside the City. Since the resources of Fiduciary Funds are not available to support the City's own programs, they are not reflected in the Government-Wide Financial Statements. The accounting used for Fiduciary Funds is much like that used for Proprietary Funds. The City maintains three types of Fiduciary Funds:

† **Pension Trust Funds** consist of funds for Fire and Police and other Employees.

† **Private-Purpose Trust Fund** is used to account for the assets and liabilities held in trust for the Successor Agency to the former RDA.

† **Custodial Funds** consist of funds used to account for City-related trust activity, such as payroll withholding and bid deposits. Custodial Funds also include Special Assessment Funds that account for debt service transactions involving special assessment districts within the City.

The basic financial statements can be found on pages [29](#)-169 of this report.

### **Notes to the Financial Statements**

The Notes to the Financial Statements provide additional information that is essential to the full understanding of the data provided in all of the financial statements. The Notes to the Financial Statements can be found on pages [50](#)-169 of this report.

### **Required Supplementary Information (RSI)**

In addition to the basic financial statements and accompanying notes, this report presents certain required supplementary information including budgetary comparison statements for major governmental funds as well as schedules of investment returns, changes in Net Pension Liability (Asset), employer contribution, and schedule of changes in Net Other Post-Employment Benefits (OPEB) Liability and related ratios. RSI and accompanying notes can be found on pages [171-184](#) of this report.

### **Combining and Individual Fund Statements and Schedules**

The combining statements referred to earlier in connection with non major governmental funds, non-major enterprise funds, internal service funds, fiduciary funds and the discretely presented component unit are presented immediately following the appropriately labeled tabs. Combining and individual fund statements and schedules can be found on pages [187](#)-213 of this report.

## GOVERNMENT-WIDE FINANCIAL ANALYSIS

The City presents its financial statements under the reporting model required by the Governmental Accounting Standards Board Statement No. 34 (GASB 34), Basic Financial Statements - and Management's Discussion and Analysis (MD&A) - for State and Local Governments.

### Net Position - Government-Wide / Primary Government

(in thousands)

	Governmental Activities		Business-Type Activities		Total		Total Change from Prior Year	
	2022	2023	2022	2023	2022	2023	\$	%
<b>Assets:</b>								
Current and Other Assets	\$ 691,619	\$ 849,302	\$ 640,479	\$ 786,459	\$1,332,098	\$1,635,761	\$303,663	22.8%
Net Pension Asset	644,438	192,319	161,215	51,010	805,653	243,329	(562,324)	(69.8)%
Capital Assets:								
Not Being Depreciated	356,254	428,272	315,804	201,905	672,058	630,177	(41,881)	(6.2)%
Net of Accumulated Depreciation	650,249	663,838	1,408,970	1,487,664	2,059,219	2,151,502	92,283	4.5%
Total Capital Assets	1,006,503	1,092,110	1,724,774	1,689,569	2,731,277	2,781,679	50,402	1.8%
Total Assets	2,342,560	2,133,731	2,526,468	2,527,038	4,869,028	4,660,769	(208,259)	(4.3)%
<b>Deferred Outflows of Resources:</b>								
Charge on Refunding	3,169	2,814	138	247	3,307	3,061	(246)	(7.4)%
Deferred Outflows - Pension	65,621	173,598	14,115	38,966	79,736	212,564	132,828	166.6%
Deferred Outflows - OPEB	22,208	20,472	9,338	8,661	31,546	29,133	(2,413)	(7.6)%
Total Deferred Outflows of Resources	90,998	196,884	23,591	47,874	114,589	244,758	130,169	113.6%
<b>Liabilities:</b>								
Long-Term Liabilities Due Within One Year	82,890	98,759	24,902	22,394	107,792	121,153	13,361	12.4%
Long-Term Liabilities Due in More than One Year	551,257	560,033	662,670	732,417	1,213,927	1,292,450	78,523	6.5%
Other Liabilities	164,384	248,275	102,174	114,629	266,558	362,904	96,346	36.1%
Total Liabilities	798,531	907,067	789,746	869,440	1,588,277	1,776,507	188,230	11.9%
<b>Deferred Inflows of Resources:</b>								
Pension Revenue Applicable to Future Years	372,040	14,333	91,838	3,981	463,878	18,314	(445,564)	(96.1)%
Unamortized OPEB Expense	51,193	43,493	22,487	19,130	73,680	62,623	(11,057)	(15.0)%
Unamortized OPEB Expense	1,111	330	25,059	20,990	26,170	21,320	(4,850)	(18.5)%
Total Deferred Inflows of Resources	424,734	43,384	139,384	44,101	564,118	87,485	(476,633)	(84.5)%
<b>Net Position:</b>								
Net Investment in Capital Assets	836,439	930,489	1,094,088	1,015,061	1,930,527	1,945,550	15,023	0.8%
Restricted	316,891	605,023	—	51,010	316,891	656,033	339,142	107.0%
Unrestricted	56,963	(155,348)	526,841	595,300	583,804	439,952	(143,852)	(24.6)%
Total Net Position	\$1,210,293	\$1,380,164	\$1,620,929	\$1,661,371	\$2,831,222	\$3,041,535	\$210,313	7.4%

## Changes in Net Position - Government-Wide / Primary Government

(in thousands)

	Governmental Activities		Business-Type Activities		Total		Total Change from Prior Year	
	2022	2023	2022	2023	2022	2023	\$	%
<b>Revenues</b>								
Program Revenues:								
Charges for Services	\$ 159,176	\$ 90,214	\$ 331,195	\$ 297,629	\$ 490,371	\$ 387,843	\$(102,528)	(20.9)%
Operating Grants & Contributions	74,245	106,441	71,273	112,764	145,518	219,205	73,687	50.6%
Capital Grants & Contributions	128,553	220,903	17,893	31,550	146,446	252,453	106,007	72.4%
General Revenues:								
Property Taxes	154,130	167,088	—	—	154,130	167,088	12,958	8.4%
Business Tax	21,764	26,107	—	—	21,764	26,107	4,343	20.0%
Sales Taxes - Shared Revenues	192,874	197,563	—	—	192,874	197,563	4,689	2.4%
Other Local Taxes	37,004	38,855	—	—	37,004	38,855	1,851	5.0%
Investment Earnings	(10,409)	8,245	(24,697)	(1,299)	(35,106)	6,946	42,052	(119.8)%
Other Financing Sources-Leases	—	—	(224)	(188)	(224)	(188)	36	
Total Revenues	757,337	857,148	395,440	440,458	1,152,777	1,297,606	144,829	12.6%
<b>Expenses</b>								
General Government	90,035	80,926	—	—	90,035	80,926	(9,109)	(10.1)%
Public Protection	270,465	283,947	—	—	270,465	283,947	13,482	5.0%
Public Ways and Facilities	101,306	118,362	—	—	101,306	118,362	17,056	16.8%
Culture and Recreation	30,324	52,570	—	—	30,324	52,570	22,246	73.4%
Community Development	57,123	130,194	—	—	57,123	130,194	73,071	127.9%
Interest on Long-Term Debt	12,683	13,738	—	—	12,683	13,738	1,055	8.3%
Sewer, Water and Solid Waste	—	—	232,765	247,909	232,765	247,909	15,144	6.5%
Transit	—	—	71,038	96,519	71,038	96,519	25,481	35.9%
Airports	—	—	40,413	44,097	40,413	44,097	3,684	9.1%
Fresno Convention Center	—	—	9,235	7,418	9,235	7,418	(1,817)	(19.7)%
Community Sanitation	—	—	8,743	8,450	8,743	8,450	(293)	(3.4)%
Parks and Recreation	—	—	416	513	416	513	97	23.3%
Stadium	—	—	2,925	3,264	2,925	3,264	339	11.6%
Total Expenses	561,936	679,737	365,535	408,170	927,471	1,087,907	160,436	17.3%
Increase (Decrease) in Net Position Before Transfers	195,401	177,411	29,905	32,288	225,306	209,699	(15,607)	(6.9)%
Transfers	(7,899)	(8,154)	7,899	8,154	—	—	—	—%
Change in Net Position	187,502	169,257	37,804	40,442	225,306	209,699	(15,607)	(6.9)%
Net Position - Beginning	1,022,791	1,210,293	1,581,864	1,620,929	2,604,655	2,831,222	226,567	8.7%
Change in Accounting Estimate	—	—	26	—	26	—	(26)	
Cumulative Effect of Accounting Change - GASB 87	—	614	1,235	—	1,235	614	(621)	—%
Net Position - Beginning Restated	1,022,791	1,210,907	1,583,125	1,620,929	2,605,916	2,831,836	225,920	8.7%
<b>Net Position - Ending</b>	<b>\$1,210,293</b>	<b>\$1,380,164</b>	<b>\$1,620,929</b>	<b>\$1,661,371</b>	<b>\$2,831,222</b>	<b>\$3,041,535</b>	<b>\$ 210,313</b>	<b>7.4%</b>

## Analysis of Changes in Government-Wide Net Position

The City's overall Net Position increased to \$3.04 billion: a \$210.3 million (7.4%) increase from fiscal year 2022's Net Position of \$2.83 billion. Most notably, the Unrestricted Net Position decreased; going from \$583.8 million in fiscal year 2022 to \$440.0 million in fiscal year 2023.

Several factors contributed to the overall increase in Net Position:

- City Revenues grew \$144.8 million (12.6%), going from \$1.15 billion in fiscal year 2022 to \$1.30 billion in fiscal year 2023. The overall growth in revenues was caused by a \$106.0 million (72.4%) increase in Capital Grants, \$67.7 million (18.3%) increase in General Revenues, \$73.7 million (50.6%) increase in Operating Grants, offset by a decrease of -\$102.53 million (-20.9%) in Charges for Services.
- City Expenses increased from \$927.5 million incurred in fiscal year 2022 to \$1.09 billion in fiscal year 2023. This was driven by an increase of \$117.8 million (21.0%) in Governmental Activities Expenses and an increase of \$42.6 million (11.7%) in Business-Type Activities Expenses. The primary causes behind the increase in Governmental Activities Expenses were a \$73.1 million increase in Community Development expenses, a \$22.2 million increase in Culture and Recreation expenses, a \$17.1 million increase in Public Way and Facility expenses, and a \$13.5 million increase in Public Protection expenses. On the Business-Type Activities side, a \$25.5 million increase in the Transit expenses, \$11.5 million rise in Water's expenses, \$4.6 million increase in Sewer expenses, and \$3.7 million increase in expenditures in Airports.
- Total Assets went from \$4.87 billion in fiscal year 2022 to \$4.66 billion in fiscal year 2023: a -\$208.3 million (-4.3%) decrease. The decrease in Total Assets was due primarily to a -\$562.3 million decrease in the Net Pension Asset (from \$805.7 million in fiscal year 2022 to \$243.3 million in fiscal year 2023; a -69.8% decrease), which was partially offset by a decrease in two areas:
  - a \$109.7 million increase in Restricted Cash (from \$374.2 million in fiscal year 2022 to \$483.9 million in fiscal year 2023; a 29.3% increase); and,
  - a \$92.9 million increase in Cash and Investments (from \$653.3 million in fiscal year 2022 to 746.2 million in fiscal year 2023: a 14% increase).
- Total Deferred Outflows of Resources increased by \$130.2 million (113.6%) from fiscal year 2022's figure of \$114.6 million, mainly due to a \$132.8 million increase of Deferred Outflows - Pensions and a -\$2.4 million decrease in Deferred Outflows - OPEB.
- Total Liabilities increased by \$188.2 million (11.9%) from \$1.59 billion in fiscal year 2022 to \$1.78 billion in fiscal year 2023. The overall increase in Total Liabilities was mainly attributable to an increase of \$78.5 million in Long Term Liabilities (primarily caused by increases in long-term debt related to Airports at the end of fiscal year 2023) and an increase of \$54.1 million in Unearned Revenue (primarily due to a \$49.5 million increase in Grant Deferred Revenue and Unearned Deposit Revenue).



- A -\$450.46 (-83.7%) decrease in the Deferred Inflows of Resources, specifically, the Pension Revenue Applicable to Future Years.

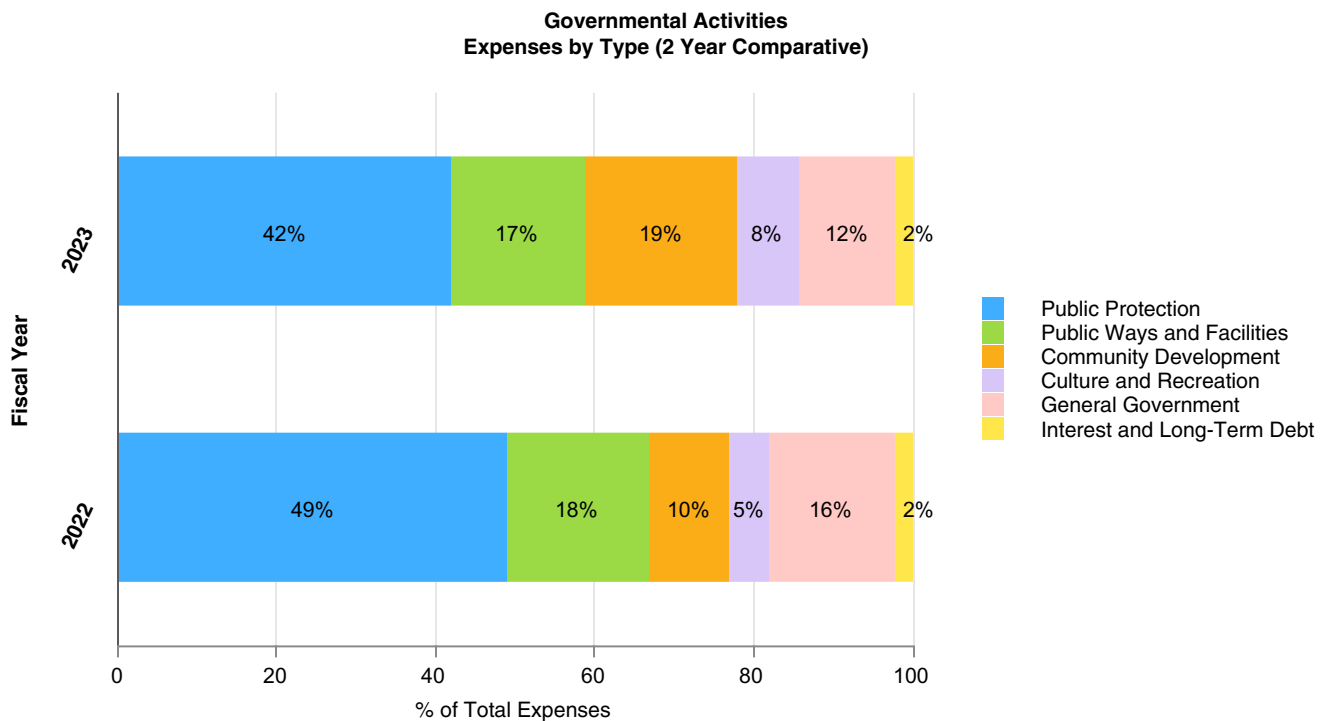
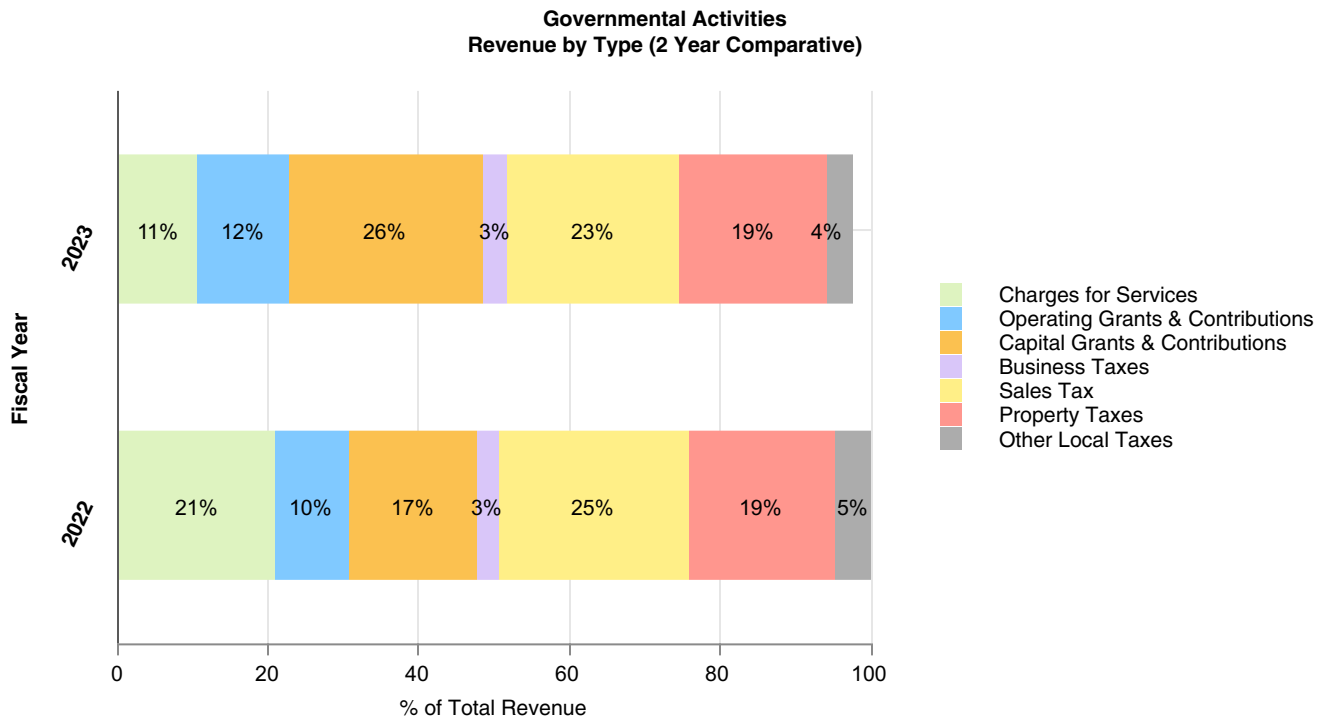
## Governmental Activities

In fiscal year 2023, Governmental Activities increased their Net Position by \$169.9 million (14.0%) to \$1.38 billion. The increase in Net Position occurred primarily within the Net Investment in Capital Assets, which grew by \$94.1 million to fiscal year 2023's Net Investment in Capital Assets of \$930.5 million, and Public Ways and Facilities, which increased by \$39.5 million to fiscal year 2023's Public Ways and Facilities ending Net Position of \$168.2 million. These increases were offset by the Unrestricted Net Position Deficit decrease of -\$212.3 million, which ended the fiscal year at -\$155.3 million. Key factors affecting the Unrestricted Net Position Deficit were:

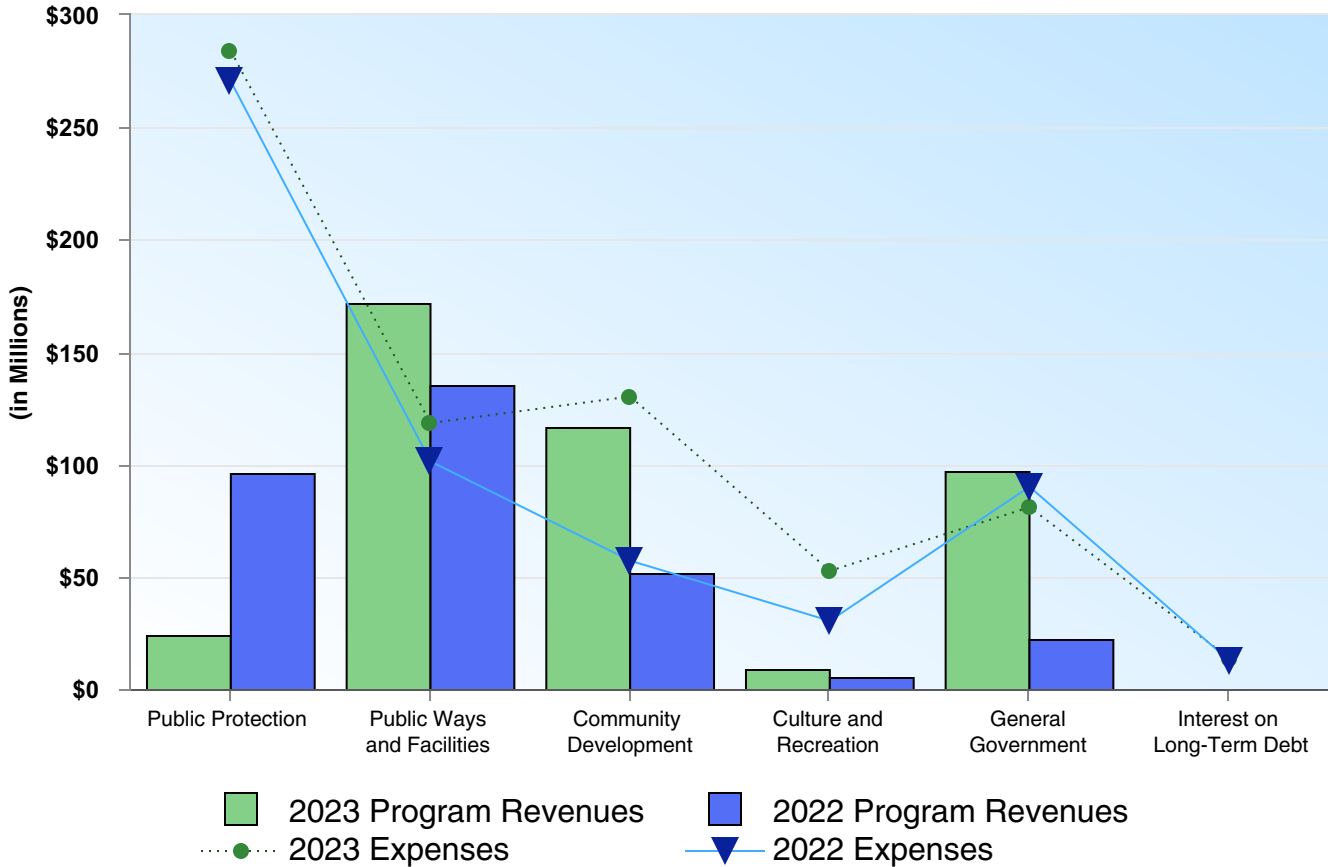
- Revenues grew strongly, going from \$757.3 million in fiscal year 2022 to \$857.1 million in fiscal year 2023: a \$99.8 million (13.2%) increase. The overall increase was primarily the product of growth in two revenue categories. First, Capital Grants and Contributions increased 92.4 million (71.8%) to \$220.9 million. Second, General Revenues increased by \$44.2 million (11.2%): from \$395.4 million in fiscal year 2022 to \$439.6 million in fiscal year 2023. Almost all of the growth in this category can be attributed to a \$42.1 million increase in Investment Earnings.
- Expenses increased from \$561.9 million in fiscal year 2022 to \$679.7 million in fiscal year 2023, led by a 16.8% increase in Public Ways and Facilities expenses (from \$101.3 million in fiscal year 2022 to \$118.4 million in fiscal year 2023), a 5.0% increase in Public Protection expenses (from \$270.5 million in fiscal year 2022 to \$283.9 million in fiscal year 2023), and a 73.4% increase in Culture and Recreation costs (from \$30.3 million in fiscal year 2022 to \$52.6 million in fiscal year 2023). Most of the increase in the Public Protection and Public Ways and Facilities expenses can be attributed to increased personnel Pension expenses. Increases in Culture & Recreation expenses can be attributed to an increase in council motion and Fleet Acquisition expenses.
- Total Assets decreased by -\$208.8 million (-8.9%) from fiscal year 2022's Total Assets balance of \$2.34 billion. The overall decrease in Total Assets was primarily caused by a decrease of -\$452.1 million (-70.2%) in the Net Pension Asset to \$192.3 million. This decrease was partially offset by an increase in Restricted Cash of \$38.7 million (29.0%) to \$171.9 million.
- Total Liabilities increased by 13.6%, or \$108.5 million, from fiscal year 2022's Total Liabilities of \$798.5 million. A \$58.6 million increase in Unearned Revenue (from \$106.6 million in fiscal year 2022 to \$165.3 million in fiscal year 2023) generated by unspent grant funds and increase in total Long-Term Liabilities (Due Within a Year and Due in More than One Year, combined) of \$24.6 million (3.9%) caused by normal debt service payments made during the year.

### Governmental Activities - Charts and Graphs

The following charts and graphs illustrate the City’s governmental revenues by source and its expenses and revenues by function. As can be seen, Public Protection is by far the largest function reflecting the City’s greatest overall expenses.



### Program Revenues and Expenses - Governmental Activities (2 Year Comparative)



The following is an analysis of some of the funds within the Governmental Activities category:

#### General Fund

Fund Balance in the General Fund increased from \$104.7 million in fiscal year 2022 to \$127.4 million in fiscal year 2023. It is significant to note that the Unassigned Fund Balance increase from \$37.1 million in fiscal year 2022 to \$54.3 million in fiscal year 2023: a \$17.2 million (46.3%) increase.

Fiscal year 2023's revenues showed marked growth when compared to fiscal year 2022's revenues; increasing by \$35.6 million (8.7%) from fiscal year 2022's total of \$407.6 million. The increase was primarily in Taxes, which increased \$20.1 million (5.6%). The main driver in the overall increase in Tax Revenue came from a \$13.0 million growth in Property Taxes due to increased property assessed valuations. Additional growth in the Tax Revenue category was provided by Sales Tax, which grew \$4.7 million, and Business Tax, which increased by \$4.3 million compared to the prior fiscal year.

General Fund expenditures increased by \$28.5 million, or 7.6%, to a total of \$402.9 million. The change in expenditures can be explained by the following factors:

- An increase in Public Protection expenditures, which increased from \$263.2 million in fiscal year 2022 to \$281.8 million in fiscal year 2023: a \$18.7 million, or 7.1% increase.
- An increase in General Government expenditures, which increased from \$27.1 million in fiscal year 2022 to \$37.3 million in fiscal year 2023: a \$10.2 million, or 37.5% increase.
- An increase in Public Ways and Facilities expenditures, which increased from \$11.3 million in fiscal year 2022 to \$18.6 million in fiscal year 2023: a \$7.3 million, or 64.5% increase.
- The increases in expenditures were offset by Capital Outlay expenditures, which decreased from \$19.6 million in fiscal year 2022 to \$4.5 million in fiscal year 2023; a -\$15.1 million, or -76.8%, decrease. The reduction in Capital Outlay was primarily due to a -\$11.2 million reduction in Land Acquisition Costs and -\$4.5 million decrease in Contract Construction expenses.

A large portion of the difference between actual expenditures and actual revenues was funded by transfers from other funds. Overall, Transfers In increased \$17.0 million (198.1%) to \$25.6 million.

The additional revenues produced a large increase in Total Assets, which grew \$24.1 million (14.0%) to \$195.7 million. The increase was driven by two accounts:

- Accounts Receivable, which increased \$3.9 million (8.1%) to \$51.7 million
- Restricted Cash, which rose \$5.9 million (12.3%) to \$54.1 million

While Total Assets grew significantly, the percentage growth in Total Liabilities decreased compared to the prior fiscal year. Total Liabilities decreased -\$0.7 million (-1.5%) to \$43.1 million. The overall decrease in Total Liabilities can be attributed to a decrease of -\$10.6 million (-97.9%) in Advances to Others and a decrease of -\$3.4 million (-7.9%) in Intergovernmental Assets.

Significant committed fund balance amounts of the General Fund include:

- \$44.2 million for the General Fund Emergency Reserve,
- \$6.1 million for the General Fund - Housing Reserve, and
- \$3.42 million for the 27th Pay Period Reserve.

## General Fund Budget to Actual Comparison

The fiscal year 2023 Adopted Budget was made up of \$653.3 million of budgeted revenues and \$601.6 million of appropriations. After various amendments were made throughout the fiscal year, the General Fund ended the fiscal year with \$593.6 million of budgeted revenues and \$541.9 million of appropriations. Actual results on a budgetary (cash) basis of accounting were \$555.7 million of revenues and \$466.1 million of expenditures. Thus, the actual revenues were \$-38.0 million (-6.4%) under the fiscal year-end budgeted revenues, while the actual expenditures were \$-50.0 million (-9.2%) under fiscal year-end appropriations.

The major differences between the budget and the actual results are noted below (Actual Budgetary Basis excludes all FY23 activity that posted after June 30, 2023):

<b>Comparison of Revenues and Expenditures - Budget to Actual / General Fund (in thousands)</b>					
	<b>Budgeted Original</b>	<b>Budgeted Final</b>	<b>Actual Budgetary Basis</b>	<b>Over (Under) Final Budget</b>	<b>Explanation</b>
<b>Revenues:</b>					
Property Taxes	\$159,673	\$159,673	\$166,659	\$6,986	Assessed values of homes continued to increase due to the strong demand for housing in the Central Valley.
Sales Tax	\$161,666	\$161,666	\$125,446	(\$36,220)	Lower than anticipated sales tax due to economic uncertainty and rising inflation costs which has resulted in less consumer spending.
Charges for Services	\$35,415	\$35,415	\$31,574	(\$3,841)	Lower than anticipated due to RDA Loan Repayment revenue moving to Low and Moderate Housing and a reduction in Police Event Service fee revenues.
<b>Expenditures:</b>					
Other General Government	\$62,898	\$51,375	\$38,427	(\$12,948)	COVID-19 Response expenditures were less than budget.
Public Ways & Facilities	\$48,940	\$38,865	\$22,761	(\$16,104)	Spending on street repair and replacement, median island maintenance, street sweeping, and neighborhood infrastructure projects was less than budget..
Community Development	\$55,642	\$52,726	\$37,580	(\$15,146)	Expenditures for special projects in Planning and Development were less than budget.
Capital Outlay	\$49,113	\$15,520	\$3,465	(\$12,055)	Expenditures for capital projects were lower than budget due to less spending related to minor capital activities, including capital projects funded by ARPA reimbursements.

A more detailed look at the budget versus actual comparison for the General Fund can be found on page [171](#) in the Required Supplementary Information section.

### **Grants Special Revenue Fund**

Fund Balance in the Grants Special Revenue Fund rose from \$32.3 million in fiscal year 2022 to \$43.5 million in fiscal year 2023. Total Liabilities increased from \$117.1 million in fiscal year 2022 to \$171.7 million in fiscal year 2023: a \$54.6 million (46.7%) increase. This is mainly due to Unearned Revenue increasing from \$97.7 million in fiscal year 2022 to \$147.2 million in fiscal year 2023: a 50.6% increase.

Fiscal year 2023 revenues in the Grants Special Revenue Fund were up \$118.6 million (112.9%) to \$223.6 million. Expenditures grew \$69.6 million (57.4%) from fiscal year 2022's level of \$121.2 million to fiscal year 2023's total of \$190.8 million. Large increases were seen in the General Government category (up \$0.8 million, or 2.2%), Public Ways and Facilities (up \$4.56 million or 23.3%), Culture and Recreation (up \$2.62 million or 207.4%), Capital Outlay (up \$0.3 million, or 1.4%), and Community Development category (up \$66.8 million, or 342.6%). The increase in the Community Development category was due to multiple large infrastructure projects underway in fiscal year 2023 related to affordable housing in the City of Fresno. Additionally, several public works infrastructure projects were implemented causing an increase in the Public Ways and Facilities category.



## **Other Governmental Funds**

Fund Balance for the Other Governmental Funds rose \$40.5 million between fiscal year 2022 and fiscal year 2023 (\$219.6 million versus \$260.1 million, respectively). The growth in the Fund Balance was primarily due to a \$24.4 million increase in Fund Balance for the Measure P fund, a \$11.3 million increase in the UGM fund, and a \$8.8 million increase in the Measure C fund.

## **Business-Type Activities**

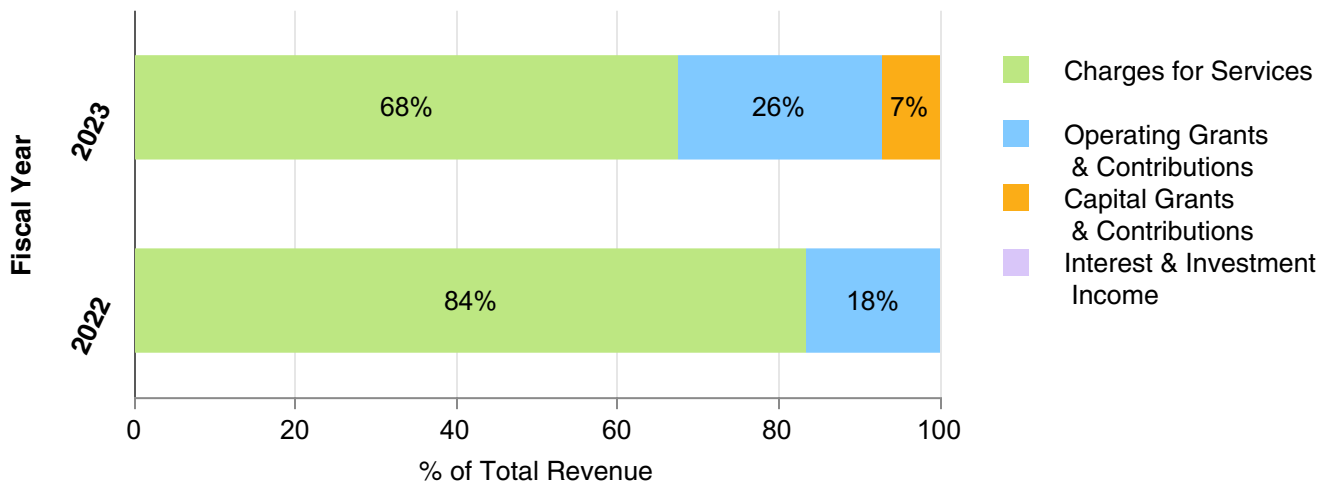
Business-Type Activities for fiscal year 2023 decreased the Net Position by -\$10.6 million (-0.7%) over fiscal year 2022's Business-Type Activities Net Position of \$1.62 billion. Key factors affecting the Net Position were:

- Total Assets increased by \$0.6 million (0.02%) from fiscal year 2022's Total Asset balance of \$2.53 billion. This was primarily due to a -\$113.9 million (-36.1%) reduction in assets Not Being Depreciated compared to the fiscal year 2022 figure of \$315.8 million and a -\$110.2 (-68.4%) decrease in the Net Pension Asset to the fiscal year 2022 figure of \$161.2 million. This was offset by a \$78.7 million (5.6%) increase in Net of Accumulated Depreciation to the fiscal year 2022 figure of \$1.41 billion, a \$71.0 million (29.5%) increase in Restricted Cash to the fiscal year 2022 figure of \$241.0 million, and a \$63.1 million (20.5%) increase in Cash and Investments compared to the fiscal year 2022 figure of \$307.1 million.
- Total Liabilities rose by 10.1%, or \$79.7 million, from fiscal year 2022's Total Liabilities of \$789.7 million. The increase was primarily due to a \$69.7 million (10.5%) increase in Long-Term Liabilities.
- Revenues went from \$395.4 million in fiscal year 2022 to \$440.5 million in fiscal year 2023: a \$45.2 million (11.4%) increase. This growth can be attributed to a \$35.1 million (55.8%) increase in Transit Operating Grants and a \$14.6 million (142.2%) increase in Transit General Revenues. The increase in Operating and General revenue was offset by a -\$33.6 million (-10.1%) decrease in Charges for Services compared to the prior year. The decrease in Charges for Services were primarily driven by a decrease of -\$13.6 million, (-9.8%) in the Water Fund and a decrease of -\$7.6 million, (-67.3%) in the Transit Fund.
- Expenses went from \$365.5 million in fiscal year 2022 to \$408.2 million in fiscal year 2023; a \$42.6 million (11.7%) increase. The primary driver behind this increase was \$25.5 million (35.9%) of growth in the Transit Fund's expenses. Additionally, growth of \$11.5 million (10.2%) in the Water Fund's expenses and \$4.6 million (5.8%) in the Sewer Fund's expenses.

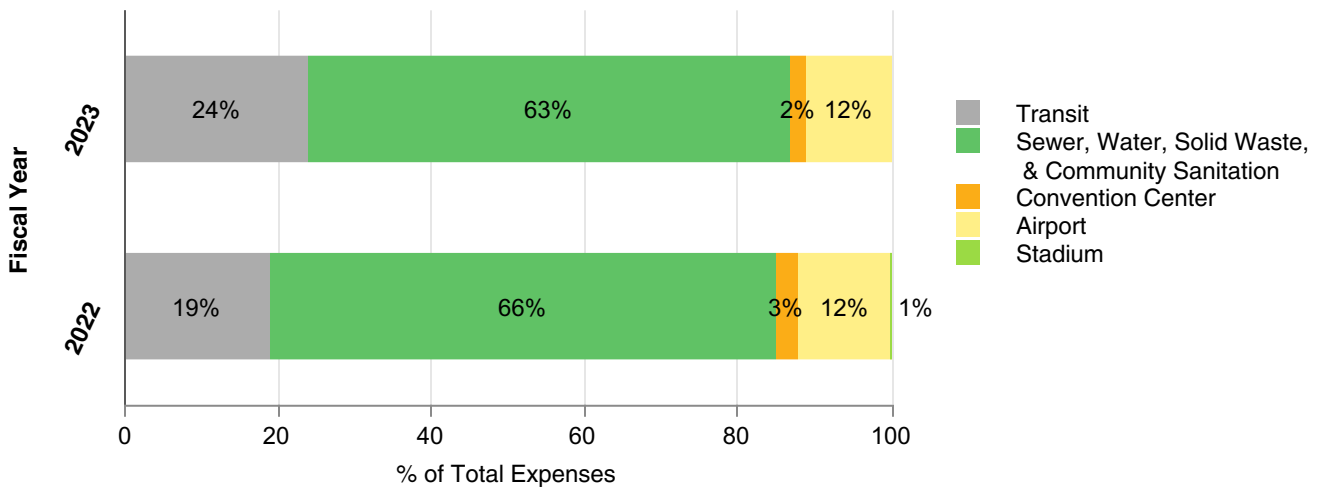
### Business-Type Activities - Charts and Graphs

The following charts and graphs illustrate the City’s Business-Type revenues and expenses by both source and function. Sewer, Water, and Solid Waste are the largest Business-Type Activities reflecting the City’s greatest overall expenses.

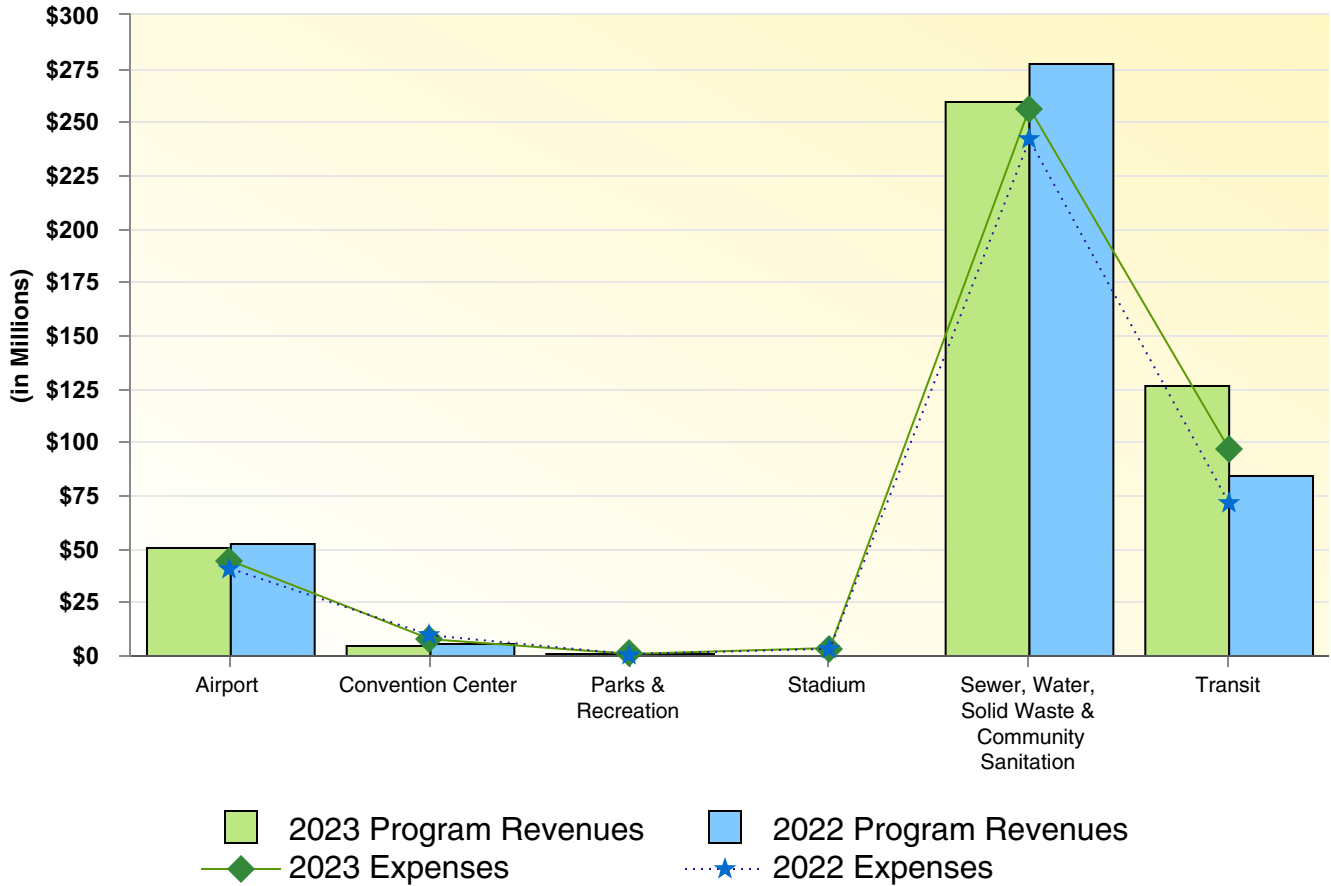
**Business-Type Activities  
Revenue by Type  
(2 Year Comparative)**



**Business-Type Activities  
Expenses by Type  
(2 Year Comparative)**



### Business-Type Activities Program Revenues and Expenses (2 Year Comparative)



The following is an analysis of some of the funds within the Business-Type Activities category:

#### **Water**

The Water Fund's (Water) Net Position showed an increase over fiscal year 2022's levels. Net Position increased from \$534.8 million in fiscal year 2022 to \$541.7 million in fiscal year 2023: a \$6.9 million (1.3%) increase. The change in net position was driven by the following factors:

- Water's deferred inflows decreased from \$23.3 million in fiscal year 2022 to \$5.4 million; a -\$17.9 million (-77.0%) decrease. The decrease was primarily driven by a -\$16.0 million (-95.7%) reduction in Unamortized Pension Expenses.

- Water's Operating Expenses increase by \$9.4 million (9.5%) to \$108.8 million in fiscal year 2023. The increase in expenses was primarily the result of a \$3.8 million (7.6%) increase in Costs of Services costs (primarily in water purchases) and a \$4.6 million (15.5%) increase in Depreciation costs.
- Water's Non-Operating Revenue increased from -\$20.2 million to -\$7.5 million; a \$12.7 million (62.7%) increase. This was primarily caused due to a reduction in Unrealized Gain (Loss) on Cash Value of \$7.0 million (-61.4%); changing from -\$11.3 million in fiscal year 2022 to -\$4.4 million in fiscal year 2023. In addition, Operating Grants increased from \$0.2 million in fiscal year 2022 to \$4.1 million in fiscal year 2023; a \$3.9 million (2,023.4%) difference.
- Total Assets decreased from \$1.03 billion in fiscal year 2022 to \$986.0 million in fiscal year 2023, a \$-\$39.8 million (-3.9%) decrease. A -\$29.5 million (-97.4%) decrease in the Unamortized CVP Water Settlement and a -\$18.9 million (-62.3%) decrease in the Net Pension Asset was the primary cause of the overall decrease in Water's assets.

## Sewer

The Sewer Fund's Net Position increased by \$5.2 million (0.7%), from \$722.7 million in fiscal year 2022 to \$727.9 million in fiscal year 2023. The driver behind the Net Position increase was an increase of \$31.6 million (23.5%) in Current Assets, an increase of \$2.3 million (3.7%) in Total Restricted Assets, an increase of \$3.4 million (91.3%) in Deferred Outflows, and a -\$15.4 million (-72.6%) decrease in Total Deferred Inflows from fiscal year 2022's figure of \$21.3 million. This was offset by a -\$30.0 million (-69.4%) decrease in Total Other Assets and a -\$19.7 million (-3.1%) decrease in Capital Assets.

The decrease in Total Other Assets and Capital Assets contributed to the decrease of -\$15.8 million (-1.8%) in Total Assets to \$860.5 million. The overall decrease in Total Other Assets was primarily caused by a -\$17.6 million decrease in Net Pension Asset and -\$11.1 million decrease in Advances to Other Funds. The overall decrease in Capital Assets was due to a -\$28.7 million decrease in Accumulated Depreciation. These decreases were partially offset by an increase in Current Assets of \$31.6 million (23.5%). The increase in Current Assets was mainly caused by a \$28.7 million (27.2%) increase in Cash and Investments.

The reduction in Total Liabilities was primarily caused by a -\$2.6 million (-2.8%) decrease in Long-Term Notes Payable and a decrease of -\$1.3 million (-90.5%) related to Other Liabilities. The decrease in Long-Term Liabilities was offset by an increase in Deposits Held For Others totaling \$1.3 million (10.7%).

Revenues were up slightly \$6.1 million, or (7.9%) due to increases in Charges for Services; mainly due to an increase in Customer User Charges of \$3.8 million. Operating Expenses grew by \$10.0 million (14.3%). The Operating Expense growth consisted primarily of a \$4.8 million (16.9%) increase in Costs of Services and \$3.8 million (15.5%) in Depreciation.

## ***Solid Waste Management***

The Solid Waste Management Fund's (Solid Waste) Net Position declined from fiscal year 2022's figure of \$29.4 million to fiscal year 2023's figure of \$28.2 million; a -\$1.1 million (-3.9%) decrease. The Net Position decrease was primarily due to a -\$13.9 million (-45.5%) decrease in Total Other Assets, which included a -\$12.9 million (-64.1%) decrease in Net Pension Asset to the fiscal year 2022 total of \$20.2 million. In addition, Total Restricted Assets decreased by -\$4.8 million (-47.1%) to \$5.4 million. These decreases were offset by a -\$11.2 million (-82.0%) decrease in Total Deferred Inflows, mainly due to a decrease in Unamortized Pension Expenses of -\$10.8 million (-95.7%).

Solid Waste's Net Operating Revenue increased to -\$1.0 million in fiscal year 2023, a \$2.4 million (69.3%) increase compared to fiscal year 2022's figure of -\$3.4 million. This change was mainly due to Total Operating Expenses decreasing by -\$5.3 million (-13.6%) to fiscal year 2022's figure of \$38.8 million.

## ***Transit***

The Transit Fund continues to experience growth post-pandemic and ridership increased in 2023. Transit transported 8.0 million passengers in fiscal year 2023, a 14.3% increase from fiscal year 2022's ridership 7.0 million passengers. Overall, transit ridership continues to increase and should reach pre-pandemic levels by 2025.

Transit's revenues decreased -\$7.6 million (-67.3%) to \$3.7 million. Operating Expenses grew \$20.1 million (28.9%). Transit's operating results would have resulted in a significant reduction in Net Position were it not for a large influx of grant funding from federal and state agencies. That influx can be seen in a \$35.1 million (55.8%) increase in Operating Grant Revenue to \$98.0 million. These awards also drove growth in Total Current Assets, which went from \$29.8 million in fiscal year 2022 to \$65.7 million in fiscal year 2023; a \$35.9 million (120.7%) increase. The increase in Total Current Assets was offset by a decrease in the Net Pension Asset of -\$38.8 million (-75.1%) and Total Restricted Assets of -\$12.8 million (-23.8%). The impact of additional grant funding caused the Transit Fund's Net Position to grow by \$35.0 million (22.6%) from \$154.6 million in fiscal year 2022 to \$189.6 million in fiscal year 2023.

## ***Airports***

Airports' Fund is exceeding pre-pandemic passenger levels with fiscal year 2023's origin and destination passengers numbering 2.4 million, 14.0% higher than the prior fiscal year's passenger count of 2.1 million. The Airport Fund's passenger performance continues to outpace other small hub airports in the Western Pacific Region. The increase in passengers also translated into an increase in non-airline revenues.

The increase in passenger traffic had an impact on Operating Revenues, which increased \$0.7 million (2.0%) to \$35.1 million. The overall increase in Operating Revenues was powered by increases in passenger driven and airline activity revenues, particularly Parking Revenues, which rose to \$1.1 million



(11%). Operating Expenses increased by \$5.2 million (15.0%) to a total of \$39.6 million. The increase in Operating Expenses was primarily driven by an increase of \$2.3 million (15.4%) in Costs of Services and a \$2,562,000 (32.2%) increase in Administration related expenses. The increase in Operating Expenditures was offset by a \$4.0 million (58.7%) increase in Non-Operating Revenue, mainly due to an increase of \$2.7 million (34.1%) in Operating Grants.

The increase in revenues and small change in expenses had a predictable effect on Total Assets, which increased \$78.8 million (25.4%) to \$389.4 million. The overall increase in Total Assets was due to several factors:

- A \$75.7 million (197.5%) increase in Restricted Assets,
- A \$13.2 million (29.2) increase in Construction in Progress,
- A \$5.0 million (653.7%) increase in Grants Receivable,
- A -\$12.0 million (-8.0%) decrease in Accumulated Depreciation, and
- A -\$10.7 million (-72.8%) decrease in Advances to Other Funds.

In addition to the increase in Total Assets, Airports experienced an increase in Total Liabilities, which grew \$83.2 million (96.3%) to \$169.6 million. This was mainly due to an increase of \$75.2 (103.8%) in Long-Term Bonds Payable compared to fiscal year 2022's figure of \$72.4 million due to the Airport Revenue Bonds 2023 A and B for the terminal expansion and an increase of \$7.2 million (134.0%) in Accrued Liabilities compared to fiscal year 2022's figure of \$5.4 million. These increases were offset by a decrease of -\$11.0 million (-40.6%) in Deferred in-flows.

The net effect of these changes caused the Total Net Position to increase by \$8.5 million (4.2%) from fiscal year 2021's Net Position of \$199.5 million to \$207.9 million.

### **Convention Center**

Convention Center recorded \$4.3 million of revenue in fiscal year 2023; a -\$1.4 million (-25%) decrease compared to the fiscal year 2022 figure of \$5.7 million. Convention Center's expenses also decreased in fiscal year 2023 to \$6.8 million from fiscal year 2022's expenses of \$8.4 million; a difference of -\$1.6 million (-19.2%). The decreases in expenses were mainly due to a -\$1.3 million (-24.8%) decrease in the Cost of Services.

The Convention Center's Net Position grew from \$2.6 million in fiscal year 2022 to \$4.5 million in fiscal year 2023: a \$1.9 million (74.2%) improvement. A drop of -\$1.5 million (-7.7%) in Total Liabilities, mainly caused by a -\$3.3 million decline in Bonds Payable as a result of scheduled debt service payments, contributed significantly to the improvement in Net Position. This decline in Bonds Payable was partially offset by an increase in Deposits Held for Others of \$1.6 million (380.0%) from fiscal year 2022's figure of \$0.4 million. In addition, Total Assets increased by \$0.4 million (1.8% ) from fiscal year 2022's figure of \$21.7 million; this was primarily due to a \$3.5 million (586.1%) increase in Restricted Cash.

## **Stadium**

In December 2020, Major League Baseball completed its overhaul of the minor league system. As a result of that overhaul, Fresno's baseball team moved from a AAA affiliation to an A affiliation. This move to a lower affiliation resulted in modification to the operating lease between the City and the team. Among the changes to the terms of the lease were:

- Annual rent was reduced from \$500,000/year to \$100,000/year.
- City agreed to pay up to \$300,000/year in utility costs.
- Annual capital contribution made by the team and the City decreased from \$300,000/year to \$50,000/year from each party and shall escalate at 2% annually.
- City will receive 15% of any naming rights revenues above \$650,000/year (escalating 2% per year).
- Team will pay \$1/ticket for any turnstile attendance over 150,000/year.

In spite of the reduced financial contribution from the team, the Stadium Fund continued to build on the improvement in Net Position it displayed in fiscal year 2022. Net Position grew from \$6.2 million in fiscal year 2022 to \$8.8 million in fiscal year 2023; an increase of \$2.6 million (42.2%). Two factors drove the overall increase in Net Position:

- A reduction in Long-Term Liabilities of -\$2.7 million (-11.4%); mainly caused by a -\$2.1 million (-9.1%) decrease in Bonds Payable as a result of scheduled debt service payments.
- A reduction in Current Liabilities of -\$0.5 million (-18.0%); primarily due to a -\$0.6 million (-71.4%) decrease in Accrued Liabilities.

## **Internal Service Funds**

The Net Position deficit in the Internal Service Funds grew by -\$42.3 million (-74.7%) to -\$98.9 million in fiscal year 2023. The increase in the Net Position deficit was primarily due to an increase of \$30.1 million (14.49%) in the Short-Term and Long-Term (combined) Liability for Self-Insurance and \$6.8 million (20.6%) increase in Due to Other Funds. Partially offsetting these liability increases were increases of \$18.1 million (19.2%), mainly driven by a \$16.2 million (11.0%) increase in Machinery and Equipment and \$9.1 million (73.0%) increase in Buildings, Systems, and Improvements.

The Internal Service Funds' Statement of Revenues, Expenses, and Changes in Net Position mirrored the results of the Statement of Net Position. Contributors to the increase in expenses are a \$2.9 million and \$2.8 million increase of the Fleet Management Fund's Amortization and Fleet Acquisition and a \$16.7 million and \$4.5 million increase in Refunds/Claims and Insurance Payments for the Risk Fund.

## CAPITAL ASSETS AND DEBT ADMINISTRATION

### Capital Assets

The City's capital assets for its Governmental and Business-Type Activities, before Component Units, as of June 30, 2023, amount to \$2.78 billion (net of accumulated depreciation). Capital assets include land, buildings and improvements, machinery and equipment, park facilities, roads, streets, traffic signals, streetlights, bridges, and construction in progress. The City's capital assets net increase for the current fiscal year was approximately 1.8% (a 8.5% increase for Governmental Activities, a -2.0% decrease for Business-Type Activities) as shown in the table below. Capital assets for the fiscal year ended June 30, 2022 amounted to \$2.73 billion million (net of accumulated depreciation).

### Changes in Capital Assets, Net of Depreciation

(in thousands)

Asset Category	Governmental Activities		Business-Type Activities		Total Government-Wide	
	2022	2023	2022	2023	2022	2023
Land	\$270,918	\$291,550	\$53,867	\$53,868	\$324,785	\$345,418
Intangibles (Indefinite Life)	—	—	18,897	18,897	18,897	18,897
Buildings and Improvements, Net	178,525	178,622	847,332	811,435	1,025,857	990,057
Machinery and Equipment, Net	65,982	72,483	39,798	41,167	105,780	113,650
Infrastructure	397,715	397,540	521,307	631,821	919,022	1,029,361
Rights to Use Assets Being Amortized	8,027	15,193	533	3,241	8,560	18,434
Construction In Progress	85,336	136,722	243,040	129,140	328,376	265,862
Total	\$1,006,503	\$1,092,110	\$1,724,774	\$1,689,569	\$2,731,277	\$2,781,679

Major capital asset events during fiscal year 2023, some of which were in progress during the previous fiscal year, included the following:

#### † Clarion Pointe Triage

In FY23, the City purchased the Clarion Pointe motel to provide interim shelter for homeless residents in conjunction with the City's Encampment Resolution Fund Round 2 (ERF-2) and Homeless Housing Assistance and Prevention (HHAP) programs. This motel had been recently renovated and did not require any rehabilitation prior to operation. The Poverello House, a local non-profit organization, serves as the operator for this site to provide Triage Center emergency shelter and bridge housing services. The facility provides 90 shelter beds for the City's ERF-2 program and 30 shelter beds for the HHAP program. Wraparound services provided at Clarion Pointe are intended to create a pathway to permanent housing for homeless individuals residing in the shelter. This program uses evidence-based practices to ensure that these interventions are successfully connecting the most vulnerable to housing and helping to ensure stability for those housed.

### † **FAT Terminal Expansion Project**

The City's Airport Department has completed the design and is currently in the Construction phase of expansion of over 116,000 square feet of terminal facility. This \$150 million Terminal Expansion project, the largest in the history of the airport, is funded with \$70 million in Airport Revenue Bonds with the balance coming from other sources including federal grants and passenger facility charges. The expansion project will result in a new terminal concourse with two jet bridge gates for domestic and international use, new concessions, and tenant facilities; new federal inspection service facility, with attached arrivals lobby and outdoor plaza; an expanded passenger screening checkpoint; and a new Checked Baggage Inspection System (CBIS). Construction is underway with an expected opening of Fall 2025.

### † **North Ave Sewer Trunk Main Realignment**

The Department of Public Utilities, Wastewater Management Division worked to design and construct a realignment of the sewer main and repair to divert flow away from an extremely deteriorated section of sewer pipe. Work began on the Installation of a 66" sewer pipe diversion on North Ave sewer trunk main between Cedar and Maple Avenues. Emergency work included the installation of a sewer bypass facility, video inspections for assessing the feasibility of performing repairs, obtaining railroad permits, and the construction repair. The project is designed to convey the flow through a new pipe structure and allow for the replacement of the existing main and will run in parallel with another large diameter pipeline.

At June 30, 2023, the City had commitments related to various construction projects associated with Governmental Activities totaling \$93.2 million. Commitments connected with Business-Type Activities at fiscal year-end amounted to \$28.9 million. The most significant of the Governmental Activities project was Phase 2 of the FAT Terminal Expansion (\$85.4 million). The most significant of the Business-Type Activities projects were the Clarion Pointe Triage (\$9.1 million) and Parkway Inn Property Repairs (\$2.7 million). A complete list of projects appear in [Note 13\(G\)](#) - Commitments and Contingencies, page 162 under Construction and Other Significant Commitments.

### **Debt Administration**

At the end of fiscal year 2023, the City had total long-term bond obligations, notes, and leases payable outstanding of \$916.1 million. Of this amount, \$76.3 million are obligation bonds, backed by the full faith and credit of the City, while \$681.2 million are revenue bonds and notes of the City's business enterprises, and \$1.1 million are tax allocation debt issued by the Successor Agency of the Redevelopment Agency. The remaining \$155.6 million includes lease revenue bonds, notes and capital leases for general governmental projects. For detailed information on the City's debt, see Note 7-Long Term Liabilities, pages [102-120](#).

During fiscal year 2023, the City's total bonded debt decreased by \$22.4 million. This decrease was due to both normal debt service payments made during the year, netted by an increase in loans to the Water Division by the State Water Resources Control Board.

The City also took the following actions in fiscal year 2023:

- Drew down an additional \$9.1 million in already-approved loans from the California State Water Resources Control Board for water transport projects.
- Borrowed an additional \$3.6 million through the Master Equipment Lease Purchase Agreement with Banc of America Public Capital Corp. in fiscal year 2023 for public safety vehicles.
- Issued \$91.1 million in new Airport Revenue Bonds to refinance the 2013 Airport Revenue Refunding Bonds and expand Fresno Yosemite International Airport terminal for additional domestic and international travel.

The ratio of net general obligation bonded debt to taxable valuation and the amount of bonded debt per capita are useful indicators of the City's debt position to management, citizens and investors. A comparison of these indicators (as stated in thousands) follows:

	Fiscal Year		
	2023	2022	2021
General Bonded Debt (Par Amount)	\$ 78,255	\$ 88,640	\$ 98,395
General Bonded Debt Per Capita	\$ 142.00	\$ 163.00	\$ 180.00
Debt Service Tax Rate Per \$100 Taxable Valuation	\$ 0.17	\$ 0.21	\$ 0.24

Although the City's Charter imposes a limit on the amount of general obligation bonds that the City can have outstanding at any given time of 20% of the assessed value of property in the City, the City realizes that it cannot currently support debt of that magnitude with its current tax base and is very cautious about issuing general obligation debt. Currently, there are no general obligation bonds outstanding

## FINANCIAL OUTLOOK

The City continued to experience a strong rebound in financial performance from the impacts of the pandemic. Sales tax revenue experienced another record year of growth resulting in \$197.6 million for fiscal year 2022. Meanwhile property taxes continued with steady growth due to assessed valuation increases resulting from sales. The City's local economy boasts the second strongest recovery in the United States, evidence of its resiliency. Additionally, the City's allocation of the American Rescue Plan Act (ARPA) continue to support recovery efforts.

Nationally, risks to economic growth are increasingly present. Confronted with concerns of rising inflation, the Federal Reserve has raised interest rates multiple times in an effort to cool economic activity while avoiding a recession, a task the Legislative Analyst's Office labels as "narrow". Already, the effects of Federal Reserve actions can be seen statewide with decreases in home sales, car sales and stock prices. Unemployment rates remain under 10.0%; creating strain for employers to meet demand. These realities underscore the importance of prudent financial management with a sound reserve management policy. The City concluded the 2023 fiscal year with a \$43.9 million General Fund Emergency Reserve. The City will continue to monitor sources with particular expertise of influencing factors that may effect the



fiscal condition and outlook of economic activity. Publications provided by the Legislative Analyst's Office, the UCLA Anderson Forecast and others provide invaluable insights that help shape planning.

## **CONCLUSION**

Fiscal year 2023 continued to demonstrate financial stability along the path to broader economic recovery from the effects of the pandemic. While encouraging, risks remain going forward. In addition to the aforementioned conditions facing the national economic landscape, significant geopolitical pressures exist threatening economic growth. These conditions cannot be understated and will surely shape planning going forward as the City seeks to provide stability in services for the citizens of Fresno.

## **REQUESTS FOR INFORMATION**

This financial report is designed to provide citizens, taxpayers, customers, investors and creditors with a general overview of the City's finances and to demonstrate the City's accountability for the money it receives. Below is the contact information for questions about this report or requests for additional financial information.

Documents can be made accessible in alternative ADA compliant formats upon request. To request documents in alternative ADA Compliant formats, contact the Finance Department at [Finance@fresno.gov](mailto:Finance@fresno.gov) or (559) 621-7001.

### **CITY OF FRESNO**

Office of the Controller/Finance Department  
2600 Fresno Street, Room 2156  
Fresno, California 93721-3622

[www.fresno.gov](http://www.fresno.gov)



# **Government-Wide Financial Statements**

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**CITY OF FRESNO, CALIFORNIA**

Statement of Net Position

June 30, 2023

(in thousands)

	<b>Primary Government</b>		
	<b>Governmental Activities</b>	<b>Business-Type Activities</b>	<b>Total</b>
<b>Assets</b>			
Cash and Investments	\$ 376,012	\$ 370,186	\$ 746,198
Accounts Receivables, Net	161,538	133,136	294,674
Internal Balances	55,895	(55,895)	—
Inventories	1,491	10,138	11,629
Prepaid Items	440	2,167	2,607
Other Assets	1,006	701	1,707
Property Held for Resale	3,600	—	3,600
Restricted Cash and Investments	171,879	312,066	483,945
Restricted Interest Receivable	—	814	814
Loans, Notes, Leases, and Other Receivables, Net	77,441	13,146	90,587
Net Pension Asset	192,319	51,010	243,329
Capital Assets:			
Not Being Depreciated	428,272	201,905	630,177
Net of Accumulated Depreciation/Amortization	663,838	1,487,664	2,151,502
<b>Total Assets</b>	<b>2,133,731</b>	<b>2,527,038</b>	<b>4,660,769</b>
<b>Deferred Outflows of Resources</b>			
Charge on Refunding	2,814	247	3,061
Deferred Outflows - Pensions	173,598	38,966	212,564
Deferred Outflows - OPEB	20,472	8,661	29,133
<b>Total Deferred Outflows of Resources</b>	<b>196,884</b>	<b>47,874</b>	<b>244,758</b>
<b>Liabilities</b>			
Accrued Liabilities	66,076	41,838	107,914
Unearned Revenue	165,287	50,799	216,086
Deposits from Others	16,912	21,860	38,772
Other Liabilities	—	132	132
Long-Term Liabilities:			
Due Within One Year	98,759	22,394	121,153
Due in More than One Year	560,033	732,417	1,292,450
<b>Total Liabilities</b>	<b>907,067</b>	<b>869,440</b>	<b>1,776,507</b>
<b>Deferred Inflows of Resources</b>			
Deferred Inflows - Pension	14,333	3,981	18,314
Deferred Inflows - OPEB	43,493	19,130	62,623
Deferred Inflows - Leases	330	20,990	21,320
<b>Total Deferred Inflows of Resources</b>	<b>43,384</b>	<b>44,101</b>	<b>87,485</b>
<b>Net Position</b>			
Net Investment in Capital Assets	930,489	1,015,061	1,945,550
Restricted for:			
General Government	26,901	—	26,901
Public Protection	8,632	—	8,632
Public Ways and Facilities	168,216	—	168,216
Culture and Recreation	62,058	—	62,058
Community Development	92,431	—	92,431
Net Pension Asset	192,319	51,010	243,329
Emergency Reserve	44,182	—	44,182
27th Pay Period Reserve	3,415	—	3,415
Housing Reserve	6,109	—	6,109
Asset Sale Reserve	760	—	760
Unrestricted (Deficit)	(155,348)	595,300	439,952
<b>Total Net Position</b>	<b>\$ 1,380,164</b>	<b>\$ 1,661,371</b>	<b>\$ 3,041,535</b>

The notes to the financial statements are an integral part of this statement.

**CITY OF FRESNO, CALIFORNIA**

Statement of Activities

Fiscal Year Ended June 30, 2023

(in thousands)

Functions/Programs	Net (Expense) Revenue and Changes in Net Position						
	Expenses	Program Revenue			Primary Government		Total
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-Type Activities	
<b>Primary Government</b>							
<b>Governmental Activities</b>							
General Government	\$ 80,926	\$ 23,448	\$ 2,127	\$ 71,203	\$ 15,852	\$ —	\$ 15,852
Public Protection	283,947	9,092	6,242	8,756	(259,857)	—	(259,857)
Public Ways and Facilities	118,362	42,770	63,344	65,625	53,377	—	53,377
Culture and Recreation	52,570	412	7,490	791	(43,877)	—	(43,877)
Community Development	130,194	14,492	27,238	74,528	(13,936)	—	(13,936)
Interest on Long-term Debt	13,738	—	—	—	(13,738)	—	(13,738)
<b>Total Governmental Activities</b>	<b>679,737</b>	<b>90,214</b>	<b>106,441</b>	<b>220,903</b>	<b>(262,179)</b>	<b>—</b>	<b>(262,179)</b>
<b>Business-Type Activities</b>							
Water System	123,770	124,858	4,078	691	—	5,857	5,857
Sewer System	83,232	84,086	—	3,600	—	4,454	4,454
Solid Waste Management	40,907	32,517	5	—	—	(8,385)	(8,385)
Transit	96,519	3,678	98,008	24,835	—	30,002	30,002
Airports	44,097	37,835	10,673	2,324	—	6,735	6,735
Fresno Convention Center	7,418	4,307	—	—	—	(3,111)	(3,111)
Community Sanitation	8,450	9,559	—	—	—	1,109	1,109
Parks and Recreation	513	687	—	—	—	174	174
Stadium	3,264	102	—	100	—	(3,062)	(3,062)
<b>Total Business-Type Activities</b>	<b>408,170</b>	<b>297,629</b>	<b>112,764</b>	<b>31,550</b>	<b>—</b>	<b>33,773</b>	<b>33,773</b>
<b>Total Primary Government</b>	<b>\$ 1,087,907</b>	<b>\$ 387,843</b>	<b>\$ 219,205</b>	<b>\$ 252,453</b>	<b>\$ (262,179)</b>	<b>\$ 33,773</b>	<b>\$ (228,406)</b>

General Revenues:

Taxes and Licenses:			
Property Taxes	167,088	—	167,088
Sales Taxes - Shared Revenues	197,563	—	197,563
Franchise Taxes	20,180	—	20,180
Business Tax	26,107	—	26,107
Room Tax	16,454	—	16,454
Other Taxes	2,221	—	2,221
Investment Earnings	8,245	(1,299)	6,946
Other Financing Source-Leases	—	(188)	(188)
Gain on Sale of Capital Assets	1,732	2	1,734
Transfers	(8,154)	8,154	—
<b>Total General Revenues and Transfers</b>	<b>431,436</b>	<b>6,669</b>	<b>438,105</b>
Change in Net Position	169,257	40,442	209,699
Net Position - Beginning	1,210,293	1,620,929	2,831,222
Cumulative Effect of Accounting Change	614	—	614
Net Position - Beginning, Restated	1,210,907	1,620,929	2,831,836
Net Position - Ending	<b>\$ 1,380,164</b>	<b>\$ 1,661,371</b>	<b>\$ 3,041,535</b>

The notes to the financial statements are an integral part of this statement.



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# Fund Financial Statements

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**CITY OF FRESNO, CALIFORNIA**

Balance Sheet

Governmental Funds

June 30, 2023

(in thousands)

	General Fund	Grants Special Revenue Fund	Other Governmental Funds	Total Governmental Funds
<b>ASSETS</b>				
Cash and Investments	\$ 51,698	\$ 19,033	\$ 214,661	\$ 285,392
Receivables, Net	33,937	1,232	2,434	37,603
Grants Receivable	54	45,372	9,072	54,498
Intergovernmental Receivables	39,286	—	24,310	63,596
Due From Other Funds	16,628	4,748	6,607	27,983
Advances to Other Funds, Net	—	4,565	—	4,565
Property Held for Resale	—	—	3,600	3,600
Restricted Cash	54,109	115,822	1,948	171,879
Loans, Notes, Leases, Other Receivables, Net	—	53,660	23,781	77,441
<b>Total Assets</b>	<b>\$ 195,712</b>	<b>\$ 244,432</b>	<b>\$ 286,413</b>	<b>\$ 726,557</b>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>				
<b>Liabilities</b>				
Accrued Liabilities	\$ 17,102	\$ 19,468	\$ 13,785	\$ 50,355
Unearned Revenue	5,818	147,184	495	153,497
Due to Other Funds	3,080	5,063	3,783	11,926
Advances From Other Funds	227	—	1,718	1,945
Deposits From Others	16,875	6	31	16,912
<b>Total Liabilities</b>	<b>43,102</b>	<b>171,721</b>	<b>19,812</b>	<b>234,635</b>
<b>Deferred Inflows of Resources</b>				
Unavailable Revenue - Property Tax	3,515	—	—	3,515
Unavailable Revenue - Other	21,712	29,261	6,487	57,460
<b>Total Deferred Inflows of Resources</b>	<b>25,227</b>	<b>29,261</b>	<b>6,487</b>	<b>60,975</b>
<b>Fund Balances</b>				
Restricted	—	43,450	231,640	275,090
Committed	54,466	—	—	54,466
Assigned	18,633	—	31,061	49,694
Unassigned (deficit)	54,284	—	(2,587)	51,697
<b>Total Fund Balances</b>	<b>127,383</b>	<b>43,450</b>	<b>260,114</b>	<b>430,947</b>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balances</b>	<b>\$ 195,712</b>	<b>\$ 244,432</b>	<b>\$ 286,413</b>	<b>\$ 726,557</b>

The notes to the financial statements are an integral part of this statement.

# CITY OF FRESNO, CALIFORNIA

## Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position

June 30, 2023

(in thousands)

<hr/>	
<b>Total Governmental Fund Balances</b>	<b>\$ 430,947</b>
 Amounts reported for Governmental Activities in the Statement of Net Position are different because:	
The Net Pension Asset is not a current financial resource, and therefore, is not reported in the funds.	192,319
Capital assets used in Governmental Activities are not current financial resources, and therefore, are not reported in the funds.	1,092,110
Prepays in Governmental Activities are not current financial resources, and therefore, are not reported in the funds.	440
Deferred outflows of resources reported in the Statement of Net Position	196,884
Accrued interest on long-term debt is not accrued in the funds, but rather, it is recognized as an expenditure when due.	(1,791)
Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds.	(651,035)
Difference between deferred inflows of resources reported in the Statement of Net Position and unavailable revenue reported in the Balance Sheet - Governmental Funds	17,591
Prepaid bond insurance and original issue premium and discount represent costs associated with the issuance of long-term debt, which are deferred and amortized over the period the debt is outstanding. These costs are reported as expenditures of the current period in the funds.	(6,750)
Internal service funds are used by management to charge the costs of various activities, such as fleet and insurance to individual funds. Assets and liabilities of certain internal service funds are included in Governmental Activities in the Statement of Net Position.	109,449
	<hr/>
<b>Net Position of Governmental Activities</b>	<b><u>\$ 1,380,164</u></b>

The notes to the financial statements are an integral part of this statement.



**CITY OF FRESNO, CALIFORNIA**

Statement of Revenues, Expenditures and Changes in Fund Balances

Governmental Funds

Fiscal Year Ended June 30, 2023

(in thousands)

	General Fund	Grants Special Revenue Fund	Other Governmental Funds	Total Governmental Funds
<b>Revenues</b>				
Taxes	\$ 380,910	\$ —	\$ 75,533	\$ 456,443
Licenses and Permits	9,064	—	—	9,064
Intergovernmental	2,967	215,937	31,086	249,990
Charges for Services	40,072	154	41,740	81,966
Fines	2,482	—	—	2,482
Use of Money and Property	4,489	4,459	1,609	10,557
Miscellaneous	3,204	3,089	2,869	9,162
Total Revenues	<u>443,188</u>	<u>223,639</u>	<u>152,837</u>	<u>819,664</u>
<b>Expenditures</b>				
Current:				
General Government	37,298	36,790	928	75,016
Public Protection	281,813	16,201	2,958	300,972
Public Ways and Facilities	18,604	24,090	46,391	89,085
Culture and Recreation	19,825	3,882	18,513	42,220
Community Development	37,633	86,276	2,571	126,480
Capital Outlay	4,548	23,563	39,395	67,506
Debt Service:				
Principal	2,633	—	21,050	23,683
Interest	555	—	10,939	11,494
Total Expenditures	<u>402,909</u>	<u>190,802</u>	<u>142,745</u>	<u>736,456</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>40,279</u>	<u>32,837</u>	<u>10,092</u>	<u>83,208</u>
<b>Other Financing Sources (Uses)</b>				
Transfers In	25,599	101	36,488	62,188
Transfers Out	(43,186)	(21,787)	(6,670)	(71,643)
Total Other Financing Sources (Uses)	<u>(17,587)</u>	<u>(21,686)</u>	<u>29,818</u>	<u>(9,455)</u>
Net Changes in Fund Balances	22,692	11,151	39,910	73,753
Fund Balances - Beginning	104,691	32,299	219,567	356,557
Cumulative Effect of Accounting Change	—	—	637	637
Fund Balances - Beginning, Restated	<u>104,691</u>	<u>32,299</u>	<u>220,204</u>	<u>357,194</u>
Fund Balances - Ending	<u>\$ 127,383</u>	<u>\$ 43,450</u>	<u>\$ 260,114</u>	<u>\$ 430,947</u>

The notes to the financial statements are an integral part of this statement.

## CITY OF FRESNO, CALIFORNIA

### Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities

Fiscal Year Ended June 30, 2023

(in thousands)

Net change in fund balances - total governmental funds	\$	73,753
Amounts reported for Governmental Activities in the Statement of Activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which cost of capital assets of \$89,808 exceeded depreciation of \$45,645 in the current period.		56,909
Some expenses, retention payable, and Net OPEB Liability reported in the Statement of Activities do not require the use of current financial resources, and therefore, are not reported as expenditures in governmental funds.		1,095
In the Statement of Net Position, acquiring debt increases Long-Term Liabilities and does not affect the Statement of Activities. Additionally, repayment of principal is an expenditure in the governmental funds but reduces liability in the Statement of Net Position.		20,585
Under the modified accrual basis of accounting used in the governmental funds, expenditures are not recognized for transactions that are not normally paid with expendable available financial resources. In the Statement of Activities, however, which is presented on the accrual basis of accounting, expenses and liabilities are reported regardless of when financial resources are available. In addition, interest on long-term debt is not recognized under the modified accrual basis of accounting until due, rather than as it accrues.		(6,791)
Changes to the net pension asset and pension related deferred outflows and inflows of resources do not provide current financial resources, and therefore, are not reported in the governmental funds.		13,129
Revenues recognized in the Statement of Activities in previous years and recognized in the governmental fund statements in the current year were less than revenues recognized in the Statement of Activities in the current year but not reported in the governmental funds as they do not provide current financial resources.		33,115
Internal Service Funds are used by management to charge the costs of certain activities, such as insurance and fleet, to individual funds. The net revenues of certain activities of internal service funds are reported with Governmental Activities in the Statement of Activities.		<u>(22,538)</u>
Change in net position of Governmental Activities	\$	<u>169,257</u>

The notes to the financial statements are an integral part of this statement.

**CITY OF FRESNO, CALIFORNIA**

Statement of Net Position

Proprietary Funds

June 30, 2023

(in thousands)

	<b>Business-Type Activities - Enterprise Funds</b>				
	<b>Water System</b>	<b>Sewer System</b>	<b>Solid Waste Management</b>	<b>Transit</b>	<b>Airports</b>
<b>Assets</b>					
Current Assets:					
Cash and Investments	\$ 146,567	\$ 134,258	\$ 5,006	\$ 26,247	\$ 31,306
Interest Receivable	1,344	1,033	76	301	457
Accounts Receivables, Net	29,067	17,782	9,102	163	17,354
Grants Receivable	3,649	—	—	19,267	5,751
Inventories	3,228	5,519	—	926	405
Prepaid Items	474	42	19	60	1,428
Intergovernmental Receivables	—	602	—	18,552	411
Due from Other Funds	10,499	6,840	3,162	208	218
Restricted Cash and Investments	—	—	—	—	—
<b>Total Current Assets</b>	<b>194,828</b>	<b>166,076</b>	<b>17,365</b>	<b>65,724</b>	<b>57,330</b>
Noncurrent Assets:					
Restricted:					
Cash and Cash Equivalents	75,944	65,515	5,401	41,004	113,977
Interest Receivable	361	453	—	—	—
<b>Total Restricted Assets</b>	<b>76,305</b>	<b>65,968</b>	<b>5,401</b>	<b>41,004</b>	<b>113,977</b>
Other Assets:					
Other Receivables	1,184	1,820	—	—	—
Other Assets	—	—	—	—	445
Net Pension Asset	11,411	10,193	7,234	12,869	4,005
Unamortized CVP Water Settlement	797	—	—	—	—
Solid Waste Rate Payers	—	—	9,345	—	—
Advances to Other Funds, Net	2,985	1,187	—	—	—
<b>Total Other Assets</b>	<b>16,377</b>	<b>13,200</b>	<b>16,579</b>	<b>12,869</b>	<b>4,450</b>
Capital Assets:					
Land and Intangibles	34,029	17,513	2,803	2,216	11,318
Buildings, Systems and Improvements	500,614	589,415	1,567	78,428	218,774
Machinery and Equipment	1,017	6,114	5,699	88,464	5,562
Infrastructure	445,280	359,278	—	—	78,321
Right to Use Assets Being Amortized	—	209	—	—	3,460
Construction in Progress	17,093	30,716	2,567	17,039	58,340
Less Accumulated Depreciation	(299,515)	(387,963)	(4,571)	(77,277)	(162,086)
<b>Total Capital Assets, Net</b>	<b>698,518</b>	<b>615,282</b>	<b>8,065</b>	<b>108,870</b>	<b>213,689</b>
<b>Total Noncurrent Assets</b>	<b>791,200</b>	<b>694,450</b>	<b>30,045</b>	<b>162,743</b>	<b>332,116</b>
<b>Total Assets</b>	<b>986,028</b>	<b>860,526</b>	<b>47,410</b>	<b>228,467</b>	<b>389,446</b>
<b>Deferred Outflows of Resources</b>					
Charge on Refunding	—	—	—	—	146
Pension Contributions	1,486	1,386	1,019	3,053	828
Deferred Outflows - Pension	4,462	4,475	3,207	12,535	2,684
Deferred Outflows - OPEB	1,399	1,303	905	3,163	746
<b>Total Deferred Outflows of Resources</b>	<b>\$ 7,347</b>	<b>\$ 7,164</b>	<b>\$ 5,131</b>	<b>\$ 18,751</b>	<b>\$ 4,404</b>

The notes to the financial statements are an integral part of this statement.

**Business-Type Activities - Enterprise Funds**

Fresno Convention Center	Stadium	Other Enterprise Funds	Total	Internal Service Funds
\$ 999	\$ 158	\$ 1,784	\$ 346,325	\$ 114,480
(4)	(8)	29	3,228	870
372	1,977	4,007	79,824	2,256
—	—	—	28,667	—
59	—	—	10,137	1,491
41	—	—	2,064	544
—	—	—	19,565	—
—	—	1,384	22,311	3,200
4,103	—	—	4,103	—
<u>5,570</u>	<u>2,127</u>	<u>7,204</u>	<u>516,224</u>	<u>122,841</u>
776	860	2,210	305,687	2,277
—	—	—	814	—
<u>776</u>	<u>860</u>	<u>2,210</u>	<u>306,501</u>	<u>2,277</u>
—	—	—	3,004	—
73	170	13	701	—
—	—	3,033	48,745	7,423
—	—	—	797	—
—	—	—	9,345	—
—	—	—	4,172	—
<u>73</u>	<u>170</u>	<u>3,046</u>	<u>66,764</u>	<u>7,423</u>
4,163	710	12	72,764	—
86,632	43,489	3,743	1,522,662	21,668
309	2,783	67	110,015	163,939
—	—	122	883,001	—
—	—	—	3,669	12,876
—	3,343	—	129,098	30,756
(75,427)	(22,482)	(2,480)	(1,031,801)	(104,056)
<u>15,677</u>	<u>27,843</u>	<u>1,464</u>	<u>1,689,408</u>	<u>125,183</u>
<u>16,526</u>	<u>28,873</u>	<u>6,720</u>	<u>2,062,673</u>	<u>134,883</u>
<u>22,096</u>	<u>31,000</u>	<u>13,924</u>	<u>2,578,897</u>	<u>257,724</u>
40	16	45	247	—
—	—	299	8,071	2,462
—	—	576	27,939	10,314
14	—	386	7,916	2,310
<u>\$ 54</u>	<u>\$ 16</u>	<u>\$ 1,306</u>	<u>\$ 44,173</u>	<u>\$ 15,086</u>

**Assets**

Current Assets:

Cash and Investments
Interest Receivable
Accounts Receivables, Net
Grants Receivable
Inventories
Prepaid Items
Intergovernmental Receivables
Due from Other Funds
Restricted Cash and Investments

Total Current Assets

Noncurrent Assets:

Restricted:

Cash and Investments
Interest Receivable

Total Restricted Assets

Other Assets:

Other Receivables
Other Assets
Net Pension Asset
Unamortized CVP Water Settlement
Solid Waste Rate Payers
Advances to Other Funds, Net

Total Other Assets

Capital Assets:

Land and Intangibles
Buildings, Systems and Improvements
Machinery and Equipment
Infrastructure
Right to Use Assets Being Amortized
Construction in Progress
Less Accumulated Depreciation

Total Capital Assets, Net

Total Noncurrent Assets

Total Assets

**Deferred Outflows of Resources**

Charge on Refunding
Pension Contributions
Deferred Outflows - Pension
Deferred Outflows - OPEB
Total Deferred Outflows of Resources

The notes to the financial statements are an integral part of this statement.

**CITY OF FRESNO, CALIFORNIA**

Statement of Net Position

Proprietary Funds

June 30, 2023 (continued)

(in thousands)

	<b>Business-Type Activities - Enterprise Funds</b>				
	<b>Water System</b>	<b>Sewer System</b>	<b>Solid Waste Management</b>	<b>Transit</b>	<b>Airports</b>
<b>Liabilities</b>					
Current Liabilities:					
Accrued Liabilities	\$ 11,567	\$ 6,589	\$ 2,420	\$ 5,608	\$ 12,641
Accrued Compensated Absences and HRA	329	382	346	659	368
Liability for Self-Insurance	—	—	—	—	—
Unearned Revenue	8,296	12,859	983	28,395	—
Due to Other Funds	193	137	507	102	66
Bonds Payable	—	—	—	—	1,400
Accrued Closure Cost	—	—	900	—	—
Capital Finance Obligations	—	—	—	—	—
Notes Payable	12,123	1,036	—	—	—
Lease Liability	—	18	—	—	726
<b>Total Current Liabilities</b>	<b>32,508</b>	<b>21,021</b>	<b>5,156</b>	<b>34,764</b>	<b>15,201</b>
Noncurrent Liabilities					
Accrued Compensated Absences and HRA	1,968	1,839	1,475	3,363	1,595
Capital Finance Obligations	—	—	—	—	—
Liability for Self-Insurance	—	—	—	—	—
Bonds Payable	90,418	—	—	—	147,561
Accreted Interest Payable on Capital					
Appreciation Bonds	—	—	—	—	—
Notes Payable	314,865	92,038	—	—	—
CVP Litigation Settlement	103	—	—	—	—
Lease Liability	—	156	—	—	1,785
Pollution Remediation Obligation	—	—	—	—	366
Other Liabilities	—	132	—	—	—
Accrued Closure Costs	—	—	9,526	—	—
Advances from Other Funds	—	—	2,227	—	—
Net OPEB Liability	5,372	5,096	3,469	11,038	2,662
Deposits Held for Others	1,094	13,671	—	—	451
<b>Total Noncurrent Liabilities</b>	<b>413,820</b>	<b>112,932</b>	<b>16,697</b>	<b>14,401</b>	<b>154,420</b>
<b>Total Liabilities</b>	<b>446,328</b>	<b>133,953</b>	<b>21,853</b>	<b>49,165</b>	<b>169,621</b>
<b>Deferred Inflows of Resources</b>					
Deferred Inflows - Pension	716	652	483	1,328	378
Deferred Inflows - OPEB	2,961	2,779	1,970	7,095	1,653
Deferred Inflows - Leases	1,681	2,406	—	—	14,028
<b>Total Deferred Inflows of Resources</b>	<b>5,358</b>	<b>5,837</b>	<b>2,453</b>	<b>8,423</b>	<b>16,059</b>
<b>Net Position</b>					
Net Investment in Capital Assets	280,008	535,912	8,065	108,870	68,193
Restricted for Net Pension Asset	11,411	10,193	7,234	12,869	4,005
Unrestricted (Deficit)	250,270	181,795	12,936	67,891	135,707
<b>Total Net Position (Deficit)</b>	<b>\$ 541,689</b>	<b>\$ 727,900</b>	<b>\$ 28,235</b>	<b>\$ 189,630</b>	<b>\$ 207,905</b>

The notes to the financial statements are an integral part of this statement.



**Business-Type Activities - Enterprise Funds**

Fresno Convention Center	Stadium	Other Enterprise Funds	Totals	Internal Service Funds
\$ 1,605	\$ 239	\$ 351	\$ 41,020	\$ 14,749
—	—	58	2,142	756
—	—	—	—	51,946
—	—	—	50,798	11,791
—	2	595	1,602	39,966
1,726	1,980	65	5,171	—
—	—	—	900	—
—	—	—	—	7,203
—	—	—	13,159	—
—	—	—	744	3,549
<u>3,331</u>	<u>2,221</u>	<u>1,069</u>	<u>115,536</u>	<u>129,960</u>
—	—	288	10,528	5,614
—	—	—	—	26,234
—	—	—	—	186,115
9,183	18,503	1,407	267,072	—
3,078	—	—	3,078	—
—	—	—	406,903	—
—	—	—	103	—
—	—	—	1,941	5,291
—	—	—	366	—
—	—	—	132	—
—	—	—	9,526	—
—	—	—	2,227	—
71	—	1,311	29,019	5,271
1,963	—	—	17,179	4,679
<u>14,295</u>	<u>18,503</u>	<u>3,006</u>	<u>748,074</u>	<u>233,204</u>
<u>17,626</u>	<u>20,724</u>	<u>4,075</u>	<u>863,610</u>	<u>363,164</u>
—	—	158	3,715	1,067
21	—	836	17,315	7,176
—	1,535	1,341	20,991	330
<u>21</u>	<u>1,535</u>	<u>2,335</u>	<u>42,021</u>	<u>8,573</u>
5,484	8,199	168	1,014,899	86,753
—	—	3,033	48,745	7,423
(981)	558	5,619	653,795	(193,103)
<u>\$ 4,503</u>	<u>\$ 8,757</u>	<u>\$ 8,820</u>	<u>1,717,439</u>	<u>\$ (98,927)</u>

**Liabilities**

Current Liabilities:

Accrued Liabilities	14,749
Accrued Compensated Absences and HRA	756
Liability for Self-Insurance	51,946
Unearned Revenue	11,791
Due to Other Funds	39,966
Bonds Payable	—
Accrued Closure Cost	—
Capital Finance Obligations	7,203
Notes Payable	—
Lease Liability	3,549

Total Current Liabilities

Noncurrent Liabilities

Accrued Compensated Absences and HRA	5,614
Capital Lease Obligations	26,234
Liability for Self-Insurance	186,115
Bonds Payable	—
Accreted Interest Payable on Capital	—
Appreciation Bonds	—
Notes Payable	—
CVP Litigation Settlement	—
Lease Liability	5,291
Pollution Remediation Obligation	—
Other Liabilities	—
Accrued Closure Costs	—
Advances from Other Funds	—
Net OPEB Liability	5,271
Deposits Held for Others	4,679

Total Noncurrent Liabilities

Total Liabilities

**Deferred Inflows of Resources**

Deferred Inflows - Pension	1,067
Deferred Inflows - OPEB	7,176
Deferred Inflows - Leases	330

Total Deferred Inflows of Resources

**Net Position**

Net Investment in Capital Assets	86,753
Restricted for Net Pension Asset	7,423
Unrestricted (Deficit)	(193,103)

Total Net Position (Deficit)

Some amounts reported for Business-Type Activities in the Statement of Net Position are different due to certain Internal Service Fund assets and liabilities being included with Business-Type Activities.

	(56,068)
Net position of Business-Type Activities	<u>\$ 1,661,371</u>

The notes to the financial statements are an integral part of this statement.

**CITY OF FRESNO, CALIFORNIA**

Statement of Revenues, Expenses and Changes in Fund Net Position

Proprietary Funds

Fiscal Year Ended June 30, 2023

(in thousands)

	<b>Business-Type Activities - Enterprise Funds</b>				
	Water System	Sewer System	Solid Waste Management	Transit	Airports
<b>Operating Revenues:</b>					
Charges for Services	\$ 124,858	\$ 84,086	\$ 32,517	\$ 3,678	\$ 35,124
<b>Operating Expenses:</b>					
Cost of Services	53,960	32,873	22,096	64,595	17,098
Administration	20,733	17,886	10,927	16,767	10,511
Amortization	—	19	—	—	225
Depreciation	34,110	28,708	538	8,408	11,810
Total Operating Expenses	108,803	79,486	33,561	89,770	39,644
Operating Income (Loss)	16,055	4,600	(1,044)	(86,092)	(4,520)
<b>Non-Operating Revenue (Expenses):</b>					
Operating Grants	4,077	—	5	98,009	10,673
Interest Income	4,037	3,174	199	600	1,435
Net Increase (Decrease) in Cash Fair Value	(4,379)	(4,722)	(57)	(894)	(871)
Interest Expense	(11,261)	(1,093)	(46)	—	(2,878)
Other Financing Sources - Leases	—	—	—	—	(188)
Passenger Facility Charges	—	—	—	—	396
Customer Facility Charges	—	—	—	—	2,315
Gain (Loss) on Disposal of Capital Assets	—	—	(138)	(43)	2
Total Non-Operating Revenue (Expenses)	(7,526)	(2,641)	(37)	97,672	10,884
Income (Loss) Before Contributions & Transfers	8,529	1,959	(1,081)	11,580	6,364
Capital Contributions	691	3,600	—	24,836	2,324
Transfers In	73	—	2,232	—	—
Transfers Out	(2,437)	(397)	(2,287)	(1,424)	(235)
Change in Net Position	6,856	5,162	(1,136)	34,992	8,453
Total Net Position (Deficit) - Beginning	534,833	722,738	29,371	154,638	199,452
Total Net Position (Deficit) - Ending	\$ 541,689	\$ 727,900	\$ 28,235	\$ 189,630	\$ 207,905

The notes to the financial statements are an integral part of this statement.

**Business-Type Activities - Enterprise Funds**

Fresno Convention Center	Stadium	Other Enterprise Funds	Totals	Internal Service Funds	
\$ 4,307	\$ 102	\$ 10,246	\$ 294,918	\$ 210,165	<b>Operating Revenues:</b>
					Charges for Services
3,933	656	5,641	200,852	197,642	<b>Operating Expenses:</b>
827	75	1,944	79,670	42,479	Cost of Services
—	—	—	244	—	Administration
2,035	1,403	193	87,205	17,078	Amortization
6,795	2,134	7,778	367,971	257,199	Depreciation
(2,488)	(2,032)	2,468	(73,053)	(47,034)	Total Operating Expenses
					Operating Income (Loss)
—	—	—	112,764	—	<b>Non-Operating Revenue (Expenses):</b>
18	28	104	9,595	2,347	Operating Grants
3	(16)	(40)	(10,976)	(1,200)	Interest Income
(623)	(1,131)	(58)	(17,090)	(1,039)	Net Increase (Decrease) in Cash Fair Value
—	—	—	(188)	—	Interest Expense
—	—	—	396	—	Other Financing Sources - Leases
—	—	—	2,315	—	Passenger Facility Charges
—	—	—	(179)	237	Customer Facility Charges
(602)	(1,119)	6	96,637	345	Gain (Loss) on Disposal of Capital Assets
(3,090)	(3,151)	2,474	23,584	(46,689)	Total Non-Operating Revenue (Expenses)
—	100	—	31,551	—	Income (Loss) Before Contributions & Transfers
5,008	5,649	—	12,962	5,175	Capital Contributions
—	—	(1,113)	(7,893)	(789)	Transfers In
1,918	2,598	1,361	60,204	(42,303)	Transfers Out
2,585	6,159	7,459		(56,624)	Change in Net Position
\$ 4,503	\$ 8,757	\$ 8,820		\$ (98,927)	Total Net Position (Deficit) - Beginning
					Total Net Position (Deficit) - Ending

Some amounts reported for Business-Type Activities in the Statement of Activities are different due to the net revenue (expenses) of certain Internal Service Funds being reported with Business-Type Activities.

Change in net position of Business-Type Activities

(19,762)  
\$ 40,442

The notes to the financial statements are an integral part of this statement.

# CITY OF FRESNO, CALIFORNIA

## Statement of Cash Flows

### Proprietary Funds

Fiscal Year Ended June 30, 2023

(in thousands)

	Business-Type Activities - Enterprise Funds				
	Water System	Sewer System	Solid Waste Management	Transit	Airports
<b>CASH FLOWS FROM OPERATING ACTIVITIES:</b>					
Cash Received from Customers	\$ 117,194	\$ 95,755	\$ 31,089	\$ 4,813	\$ 35,118
Cash Received from Interfund Services Provided	656	—	—	—	—
Cash Payments (to) from Suppliers for Services	(68,575)	(30,890)	(31,734)	(28,884)	(15,008)
Cash Paid for Interfund Services Used	11,195	(8,309)	11,274	(9,226)	(2,167)
Cash Payments to Employees for Services	(17,692)	(16,887)	(13,548)	(43,087)	(10,795)
Cash Payments for Claims and Refunds	—	—	—	—	—
<b>Net Cash Provided by (Used for) Operating Activities</b>	<b>42,778</b>	<b>39,669</b>	<b>(2,919)</b>	<b>(76,384)</b>	<b>7,148</b>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:</b>					
Capital Contributions	691	4,855	—	24,228	4,488
Passenger and Customer Facility Charges	—	—	—	—	2,710
Interest Payments on Capital Debt	(11,066)	(844)	(47)	—	(3,617)
Proceeds from Issuance of Capital Debt	9,131	—	—	—	(14,329)
Payment for Cost of Issuance	—	—	—	—	(342)
Principal Payments on Capital Debt-Bonds	—	(885)	—	—	(3,054)
Principal Payments on Capital Debt-Notes	(11,828)	(2,582)	—	—	—
Principal Payments on Capital Lease Obligations	—	—	—	—	—
Proceeds (Loss) from Sale of Capital Assets	—	—	4	(697)	(186)
Acquisition and Construction of Capital Assets	(4,902)	(6,733)	(172)	(16,432)	(11,295)
<b>Net Cash Provided by (Used for) Capital and Related Financing Activities</b>	<b>(17,974)</b>	<b>(6,189)</b>	<b>(215)</b>	<b>7,099</b>	<b>65,460</b>
<b>CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES:</b>					
Operating Grants	4,078	—	988	68,225	5,411
Borrowing Receipt from (Payment to) Other Funds	—	—	—	—	—
Transfers In	73	—	2,232	—	—
Transfers Out	(2,437)	(397)	(2,287)	(1,424)	(235)
<b>Net Cash Provided by (Used for) Non-Capital Financing Activities</b>	<b>1,714</b>	<b>(397)</b>	<b>933</b>	<b>66,801</b>	<b>5,176</b>
<b>CASH FLOWS FROM INVESTING ACTIVITIES:</b>					
Interest and Dividends Received (Paid) on Investments	(1,139)	(2,280)	152	233	345
<b>Net Cash Provided by (Used for) Investing Activities</b>	<b>(1,139)</b>	<b>(2,280)</b>	<b>152</b>	<b>233</b>	<b>345</b>
<b>Net Increase (Decrease) in Cash and Cash Equivalents</b>	<b>25,379</b>	<b>30,803</b>	<b>(2,049)</b>	<b>(2,251)</b>	<b>78,129</b>
<b>Cash and Cash Equivalents, Beginning of Year</b>	<b>197,132</b>	<b>168,970</b>	<b>12,456</b>	<b>69,502</b>	<b>67,154</b>
<b>Cash and Cash Equivalents, End of Year</b>	<b>\$ 222,511</b>	<b>\$ 199,773</b>	<b>\$ 10,407</b>	<b>\$ 67,251</b>	<b>\$ 145,283</b>

The notes to the financial statements are an integral part of this statement.

**Business-Type Activities - Enterprise Funds**

Fresno Convention Center	Stadium	Other Enterprise Funds	Totals	Internal Service Funds	
\$ 5,810	\$ —	\$ 8,387	\$ 298,166	\$ 72,259	<b>CASH FLOWS FROM OPERATING ACTIVITIES:</b>
—	67	1,223	1,946	86,549	Cash Received from Customers
(2,360)	(710)	(2,179)	(180,340)	(32,322)	Cash Received from Interfund Services Provided
—	—	(1,550)	1,217	(49,305)	Cash Payments (to) from Suppliers for Services
(1,989)	—	(3,895)	(107,893)	(9,498)	Cash Paid for Interfund Services Used
—	—	—	—	(52,998)	Cash Payments to Employees for Services
—	—	—	—	—	Cash Payments for Claims and Refunds
<u>1,461</u>	<u>(643)</u>	<u>1,986</u>	<u>13,096</u>	<u>14,685</u>	<b>Net Cash Provided by (Used for) Operating Activities</b>
—	100	—	34,362	9,597	<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:</b>
—	—	—	2,710	—	Capital Contributions
(871)	(1,337)	(75)	(17,857)	(1,021)	Passenger and Customer Facility Charges
—	—	—	(5,198)	—	Interest Payments on Capital Debt
—	—	5	(337)	—	Proceeds from Issuance of Capital Debt
(3,037)	(1,870)	(60)	(8,906)	—	Payment for Cost of Issuance
—	—	—	(14,410)	—	Principal Payments on Capital Debt-Bonds
—	—	—	—	(6,925)	Principal payments on Capital Debt-Notes
—	—	—	(879)	237	Principal Payments on Capital Lease Obligations
—	(1,894)	—	(41,428)	(28,206)	Proceeds from Sale of Capital Assets
<u>(3,908)</u>	<u>(5,001)</u>	<u>(130)</u>	<u>39,142</u>	<u>(26,318)</u>	Acquisition and Construction of Capital Assets
—	—	—	78,702	—	<b>Net Cash Provided by (Used for) Capital and Related Financing Activities</b>
—	—	(539)	(539)	(7,087)	<b>CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES:</b>
5,008	5,649	—	12,962	5,175	Operating Grants
—	—	(1,113)	(7,893)	(789)	Borrowing Receipt from (Payment to) Other Funds
<u>5,008</u>	<u>5,649</u>	<u>(1,652)</u>	<u>83,232</u>	<u>(2,701)</u>	Transfers In
—	—	—	—	—	Transfers Out
—	—	—	—	—	<b>Net Cash Provided by (Used for) Non-Capital Financing Activities</b>
25	26	53	(2,585)	799	<b>CASH FLOWS FROM INVESTING ACTIVITIES:</b>
25	26	53	(2,585)	799	Interest and Dividends Received (Paid) on Investments
2,586	31	257	132,885	(13,535)	<b>Net Cash Provided by (Used for) Investing Activities</b>
3,292	987	3,737	523,230	136,671	<b>Net Increase (Decrease) in Cash and Cash Equivalents</b>
<u>\$ 5,878</u>	<u>\$ 1,018</u>	<u>\$ 3,995</u>	<u>\$ 656,115</u>	<u>\$ 123,136</u>	<b>Cash and Cash Equivalents, Beginning of Year</b>
					<b>Cash and Cash Equivalents, End of Year</b>

(Continued)

The notes to the financial statements are an integral part of this statement.



# CITY OF FRESNO, CALIFORNIA

## Statement of Cash Flows

### Proprietary Funds

Fiscal Year Ended June 30, 2023 (Continued)

(in thousands)

	Business-Type Activities - Enterprise Funds				
	Water System	Sewer System	Solid Waste Management	Transit	Airports
<b>Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used for) Operating Activities:</b>					
Operating income (loss)	\$ 16,055	\$ 4,600	\$ (1,044)	\$ (86,092)	\$ (4,520)
Adjustment to reconcile operating income (loss) to net cash provided by (used for) operating activities:					
Depreciation expense	34,110	28,708	538	8,408	11,810
Amortization Expense	—	19	—	—	225
Change in assets and liabilities:					
Decrease (increase) in accounts receivable	(2,501)	(1,880)	(2,495)	48	807
Decrease (increase) in other receivables	(1,184)	1,269	914	—	—
Decrease (increase) in due from other funds	(683)	(127)	(138)	(47)	225
Decrease (increase) in due from other governments	—	318	—	(995)	—
Decrease (increase) in material and supplies inventory	(1,599)	(679)	—	(172)	(60)
Decrease (increase) in prepaid items	410	(10)	(10)	(19)	(1,159)
Decrease (increase) in net pension asset & deferred outflows	15,627	14,180	10,494	27,911	8,852
Decrease (increase) in advances to other funds	1,034	11,115	(742)	—	—
Decrease (increase) in prepaid insurance	—	5	—	—	(237)
(Decrease) increase in accounts payable	1,547	1,659	1,025	489	638
(Decrease) increase in salaries payable	224	150	154	907	257
(Decrease) increase in due to other funds	78	1	(57)	(38)	31
(Decrease) increase in other liabilities	—	(1,264)	—	—	—
(Decrease) increase in retention payable	698	(3,462)	—	689	726
(Decrease) increase in accrued closure costs	—	—	(748)	—	—
(Decrease) increase in unearned revenue	—	—	—	968	265
(Decrease) increase in liability for self-insurance	—	—	—	—	(12)
(Decrease) increase in deposits	—	—	—	—	(39)
(Decrease) increase in pollution remediation liability	—	—	—	—	(39)
(Decrease) increase in net OPEB liability	527	495	354	1,303	302
(Decrease) increase in deferred inflows of resources	(17,915)	(15,428)	(11,164)	(29,744)	(10,963)
<b>Net Cash Provided by (Used For) Operating Activities</b>	<b>\$ 46,428</b>	<b>\$ 39,669</b>	<b>\$ (2,919)</b>	<b>\$ (76,384)</b>	<b>\$ 7,148</b>
<b>Reconciliation of Cash and Cash Equivalents to the Statement of Net Position:</b>					
Cash and Investments:					
Unrestricted	\$ 146,567	\$ 134,258	\$ 5,006	\$ 26,247	\$ 31,306
Restricted - Current and Noncurrent	75,944	65,515	5,401	41,004	113,977
<b>Cash and Cash Equivalents at End of Year on Statement of Cash Flows</b>	<b>\$ 222,511</b>	<b>\$ 199,773</b>	<b>\$ 10,407</b>	<b>\$ 67,251</b>	<b>\$ 145,283</b>
<b>Noncash Investing, Capital, and Financing Activities:</b>					
Acquisition/construction of capital assets on accounts payable	\$ 617	\$ 4,877	\$ —	\$ 763	\$ 7,964
Amortization of bond premium, discount and loss on refunding	88	—	—	—	(200)
Borrowing under capital financing	—	—	—	—	—
Decrease (increase) in fair value of investments	(13,492)	(4,722)	57	(4,225)	(3,732)
Decrease in unamortized CVP water settlement receivable and decrease in CVP litigation settlement payable	(103)	—	—	—	—

The notes to the financial statements are an integral part of this statement.

**Business-Type Activities - Enterprise Funds**

Fresno Convention Center	Stadium	Other Enterprise Funds	Totals	Internal Service Funds
\$ (2,488)	\$ (2,032)	\$ 2,468	\$ (73,053)	\$ (47,034)
2,035	1,403	193	87,205	17,078
—	—	—	244	—
(54)	77	(493)	(6,491)	(432)
—	—	—	999	—
—	—	(475)	(1,245)	(543)
—	—	—	(677)	—
7	—	—	(2,503)	(418)
124	—	—	(664)	18
2	—	3,561	80,627	22,166
—	21	—	11,428	—
—	—	1	(231)	—
283	—	(10)	5,631	(4,530)
—	—	116	1,808	579
—	2	487	504	14,091
—	—	—	(1,264)	—
—	—	—	(1,349)	—
—	—	—	(748)	—
—	—	—	1,233	5,948
—	—	—	—	30,134
1,553	—	—	1,541	—
—	—	—	(39)	—
3	—	152	3,136	1,474
(4)	(114)	(4,014)	(89,346)	(23,845)
<u>\$ 1,461</u>	<u>\$ (643)</u>	<u>\$ 1,986</u>	<u>\$ 16,746</u>	<u>\$ 14,686</u>

**Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used for) Operating Activities:**

Operating income (loss)
Adjustment to reconcile operating income (loss) to net cash provided by (used for) operating activities:
Depreciation expense
Amortization expense
Change in assets and liabilities:
Decrease (increase) in accounts receivable
Decrease (increase) in other receivables
Decrease (increase) in due from other funds
Decrease (increase) in due from other governments
Decrease (increase) in material and supplies inventory
Decrease (increase) in prepaid items
Decrease (increase) in net pension asset & deferred outflows
Decrease (increase) in advances to other funds
Decrease (increase) in prepaid insurance
(Decrease) increase in accounts payable
(Decrease) increase in salaries payable
(Decrease) increase in due to other funds
(Decrease) increase in other liabilities
(Decrease) increase in retention payable
(Decrease) increase in accrued closure costs
(Decrease) increase in unearned revenue
(Decrease) increase in liability for self-insurance
(Decrease) increase in deposits
(Decrease) increase in pollution remediation liability
(Decrease) increase in net OPEB liability
(Decrease) increase in deferred inflows of resources

**Net Cash Provided by (Used For) Operating Activities**

**Reconciliation of Cash and Cash Equivalents to the Statement of Net Position:**

Cash and Investments:

\$ 999	\$ 158	\$ 1,784	\$ 346,325	\$ 114,480
4,879	860	2,210	309,790	2,277

**Cash and Cash Equivalents at End of Year on Statement of Cash Flows**

<u>\$ 5,878</u>	<u>\$ 1,018</u>	<u>\$ 3,994</u>	<u>\$ 656,115</u>	<u>\$ 116,757</u>
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**Noncash Investing, Capital, and Financing Activities:**

\$ —	\$ —	\$ —	\$ 14,221	\$ 13,148	Acquisition/construction of capital assets on accounts payable
(231)	(191)	(16)	(550)	—	Amortization of bond premium, discount and loss on refunding
—	—	—	—	6,379	Borrowing under capital financing
—	(64)	(172)	(26,350)	(5,483)	Decrease (increase) in fair value of investments
—	—	—	(103)	—	Decrease in unamortized CVP water settlement receivable and decrease in CVP litigation settlement payable

The notes to the financial statements are an integral part of this statement.

**CITY OF FRESNO, CALIFORNIA**  
Statement of Fiduciary Net Position  
Fiduciary Funds - Trust and Custodial Funds

June 30, 2023  
(in thousands)

	Pension Trust Funds	Successor Agency to the Fresno Redevelopment Agency Private-Purpose Trust Fund	Custodial Funds
<b>Assets</b>			
Cash and Investments	\$ 1,251	\$ 3,321	\$ 2,260
Restricted Cash and Investments Held by Fiscal Agent	—	—	717
Total Cash and Investments	1,251	3,321	2,977
Receivables:			
Receivables for Investments Sold	39,156	—	—
Interest and Dividends Receivable	3,723	—	16
Other Receivables	10,950	—	—
Due from Other Governments	—	—	203
Total Receivables	53,829	—	219
Investments, at Fair Value:			
Short-Term Investments	19,232	—	—
Domestic Equity	945,709	—	—
Corporate Bonds	810,113	—	—
International Developed Market Equities	224,957	—	—
Government Bonds	461,591	—	—
Alternatives	784,421	—	—
Real Estate	34,292	—	—
Total Investments	3,732,196	—	—
Collateral Held for Securities Lent	49,326	—	—
Capital Assets, Net of Accumulated Depreciation	694	—	—
Other Assets	270	—	—
Property Held for Resale	—	293	—
Total Assets	3,837,566	3,614	3,196
<b>Deferred Outflows of Resources</b>			
Pension Contributions	—	296	—
Total Deferred Outflows of Resources	—	296	—
<b>Liabilities</b>			
Accrued Liabilities	42,106	175	46
Collateral Held for Securities Lent	49,326	—	—
Due To Other Funds	—	—	—
Due to Other Governments	—	—	3
Other Liabilities	16,985	—	—
Long-Term Debt:			
Due Within One Year	—	97	—
Due in More than One Year	—	1,027	—
Advances From Other Funds (Due to City of Fresno)	—	4,565	—
Net Pension Liability	—	694	—
Total Liabilities	108,417	6,558	49
<b>Deferred Inflows of Resources</b>			
Unamortized Pension Expense	—	71	—
<b>Net Position</b>			
Restricted for Pension Benefits	3,729,149	(2,719)	—
Restricted for Individuals, Organizations, and Other Governments	—	—	3,147
Held in Trust for Redevelopment Dissolution	—	—	—
Total Net Position (Deficit)	\$ 3,729,149	\$ (2,719)	\$ 3,147

The notes to the financial statements are an integral part of this statement.

# CITY OF FRESNO, CALIFORNIA

## Statement of Changes in Fiduciary Net Position

### Fiduciary Funds - Trust Funds

Fiscal Year Ended June 30, 2023

(in thousands)

	Pension Trust Funds	Successor Agency to the Fresno Redevelopment Agency Private-Purpose Trust Fund	Custodial Funds
<b>Additions</b>			
Contributions:			
Employer	\$ 49,304	\$ —	\$ —
System Members	26,948	—	—
Total Contributions	<u>76,252</u>	<u>—</u>	<u>—</u>
Investment Income:			
Net Appreciation in Fair Value of Investments	376,741	—	—
Interest	21,202	—	38
Dividends	19,796	—	—
Other Investment Related	131	108	—
Total Investment Income	<u>417,870</u>	<u>108</u>	<u>38</u>
Less Investment Expense	<u>(55,539)</u>	<u>—</u>	<u>—</u>
Total Net Investment Income	<u>362,331</u>	<u>108</u>	<u>38</u>
Securities Lending Income:			
Securities Lending Earnings	4,190	—	—
Less Securities Lending Expense	<u>(3,530)</u>	<u>—</u>	<u>—</u>
Net Securities Lending Income	<u>660</u>	<u>—</u>	<u>—</u>
Property Taxes	—	2,856	—
Taxes Collected for Organizations and Other Governments	—	—	1,102
Fees Collected for Organizations and Other Governments	—	—	6,944
Other Income	—	85	366
Total Additions	<u>439,243</u>	<u>3,049</u>	<u>8,450</u>
<b>Deductions</b>			
Benefit Payments (including post retirement supplemental benefits)	156,340	—	—
Refund of Contributions	2,470	—	—
Redevelopment Expenses	—	121	—
General and Administrative Expenses	4,547	326	379
Deposits Held for Others	—	—	9,040
Interest on Debt	—	105	—
Total Deductions	<u>163,357</u>	<u>552</u>	<u>9,419</u>
Change in Net Position	<u>275,886</u>	<u>2,497</u>	<u>(969)</u>
Net Position - Beginning (Deficit)	<u>3,453,263</u>	<u>(5,216)</u>	<u>4,116</u>
Net Position - Ending (Deficit)	<u>\$ 3,729,149</u>	<u>\$ (2,719)</u>	<u>\$ 3,147</u>

The notes to the financial statements are an integral part of this statement.

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# Notes to the Financial Statements



## Note 1. Summary of Significant Accounting Policies

The financial statements of the City of Fresno (City) have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP), as applied to governmental agencies. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

The more significant accounting policies of the City are described below.

### A. Reporting Entity

The City is a political subdivision chartered by the State of California and, as such, can exercise the powers specified by the Constitution and laws of the State of California. The City operates under its own Charter and is governed by a directly elected strong Mayor and a seven-member City Council (Council). The City Manager serves as the head of the administrative branch of the City and is appointed by the Mayor.

As required by GAAP, these basic financial statements present the financial status of the City (the primary government) and its component units (entities for which the City is considered to be financially accountable). The blended component units, although legally separate entities, are substantially part of the City's operations. Thus, data from these units are combined with data of the primary government.

As a government agency, the City is exempt from both federal income taxes and state franchise taxes.

### B. Government-Wide and Fund Financial Statements

The Government-Wide Financial Statements (the Statement of Net Position and the Statement of Activities) report information on all of the non-fiduciary activities of the primary government and its blended component units. For the most part, the effect of interfund activity has been removed from these statements. Interfund services provided and used are not eliminated in the consolidation process. Governmental Activities, which normally are supported by taxes and inter-governmental revenues, are reported separately from Business-Type Activities, which rely to a significant extent on fees and charges for support.

The Statement of Activities demonstrates the degree to which the clearly identifiable direct expenses of a given function or segment is offset by program revenues. Program revenues include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not included among program revenues are reported instead as general revenues. The accounts of the City are organized on the basis of funds. A fund is a separate accounting entity with a self-balancing set of accounts. Each fund was established for the purpose of accounting for specific activities in accordance with applicable regulations, restrictions, or limitations. Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds (though the latter are excluded from the Government-Wide Financial Statements). Major individual governmental funds and major individual enterprise funds are reported by separate columns in the Fund Financial Statements.

## C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The Government-Wide, Proprietary Fund, and Trust Fund Financial Statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements have been met. Proprietary Funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services in connection with the fund's principal, ongoing operations. The principal operating revenues of the City's enterprise and internal service funds are charges to customers for sales and for services. Operating expenses for enterprise funds and internal service funds include the cost of services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

Custodial Fund Financial Statements use the economic resources measurement focus and the accrual basis of accounting.

Governmental Fund Financial Statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. The City considers property tax revenues, local taxes, licenses, interest, and other intergovernmental revenues to be available if they are collected within 60 days of the end of the current fiscal period. All other revenue items are considered to be measurable and available only when the City receives cash. Expenditures generally are recorded when a liability is incurred. However, debt service, vacation, sick leave, claims and judgments expenditures are recorded only when payment is due. Prepaids are reported using the purchases method.

The City reports on the following major governmental funds, proprietary (enterprise) funds, and fiduciary funds:

### 1. Major Governmental Funds

**General Fund** is the City's primary operating fund. It accounts for all financial resources of the City except those required to be accounted for in another fund.

**Grants Special Revenue Fund** accounts for grants received from federal, state, and other agencies, which are to be used for various purposes identified within the confines of the individual grant.

### 2. Major Proprietary (Enterprise) Funds

**Water System Fund** accounts for the construction, operation, and maintenance of the City's water distribution system. Revenues are derived from water service fees and various installation charges.

**Sewer System Fund** accounts for the construction, operation, and maintenance of the City's sewer system. Revenues are derived from sewer service fees and various installation charges.

**Solid Waste Management Fund** accounts for the operations of the City's residential solid waste disposal service. Revenues are primarily derived from solid waste service fees.

**Transit Fund** accounts for the operation and maintenance of the City's mass transportation service. Primary revenue sources are rider fares, federal grants, and state operating grants.

**Airports Fund** accounts for the City's two airport operations. Revenues are primarily derived from fees and rents.

**Fresno Convention Center Fund** accounts for the operation and maintenance of the City's convention center. Revenues are primarily derived from fees charged for using the facilities, supplemented by General Fund support.

**Stadium Fund** accounts for the construction, operation and maintenance of the City's baseball stadium. Revenues are derived from the leasing of the facilities, supplemented by General Fund support.

### 3. Nonmajor Governmental Funds

**Nonmajor Special Revenue Funds** are used to account for the proceeds of revenue sources that are restricted or committed to expenditure for specified purposes other than debt service and capital projects. Funds listed under Special Revenue Funds include High Speed Rail Fund, Fresno Revitalization Corporation Fund, Special Gas Tax Fund, Measure C Fund, Community Services Fund, Urban Growth Management (UGM) Impact Fees Fund, Low and Moderate Income Housing Fund, and Special Assessments Fund.

**Debt Service Funds** are used to account for and report financial resources that are restricted, committed, or assigned to expenditures for principal and interest. Numbers for City debt and Financing Authorities/Corporations debt are presented in separate columns on the financial statements.

**Capital Projects Funds** are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays.

### 4. Nonmajor Proprietary Funds

**Nonmajor Enterprise Funds** account for operations that are financed and operated in a manner similar to private business enterprises. Costs are financed or recovered primarily through user charges. Funds listed under Nonmajor Enterprise Funds include Community Sanitation Fund and Parks and Recreation Fund.

**Internal Service Funds** account for the financing of goods or services provided by one City department to another City department on a cost reimbursement basis. The General Services Fund accounts for the activities of the equipment maintenance services, centralized telecommunications, information services, and central printing. The Risk Management Fund accounts for the City's self-insurance, including provision for losses on property, liability, workers' compensation, and unemployment compensation. The Billing and Collection Fund accounts for the billing, collecting, and servicing activities for the Water System, Sewer System, Solid Waste Management, and Community Sanitation Funds.

The Employees' Healthcare Plan Fund and the Retirees' Healthcare Plan Fund account for the assets held on behalf of the City of Fresno Employees' Healthcare Plan for claim payments on behalf of qualified employees and retirees. While there is only one plan, there is separate accounting for active employees and retirees. There are no standalone financial reports issued for either Healthcare Plan Fund.

## 5. Fiduciary Funds

Fiduciary Funds are used to account for resources held for the benefit of parties outside the government. Fiduciary Funds are not reflected in the Government-Wide Financial Statements because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for other Proprietary Funds.

The City Departmental and Special Purpose Fund account for City-related trust activity, such as fees collected for other entities. The Special Assessments District Fund accounts for the receipts and disbursements for the debt service activity of bonded assessment districts within the City. Custodial Funds use the economic resources measurement focus.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

**Pension Trust Funds** account for the assets held on behalf of the City of Fresno Fire and Police Retirement System and the City of Fresno Employees Retirement System for pension benefit payments to qualified employees and retirees. Pension Trust Funds are accounted for in essentially the same manner as other Proprietary Funds.

- **City of Fresno Fire and Police Retirement System (Fire and Police):** Fire and Police was established on July 1, 1955, to provide benefits to the public safety employees and retirees of the City. Fire and Police is maintained and governed by Articles 3 and 4 of Chapter 3 of the Fresno Municipal Code. Fire and Police responsibilities include: administration of the trust fund; delivery of retirement, death and disability benefits to eligible members; administration of programs; and general assistance in retirement and related benefits. The governing board is made up of two members appointed by the Mayor, an elected police member, an elected fire member and a board-appointed member.

The activity for Fire and Police is reflected within Fiduciary Funds. Separate financial statements are prepared for the Fire and Police Retirement System and may be obtained from the Retirement Office at 2828 Fresno Street, Fresno, CA 93721-3604 or at <https://www.cfrs-ca.org/fire-and-police-retirement-system/financial/>.

- **City of Fresno Employees Retirement System (Employees):** Employees was established on June 1, 1939, to provide benefits to the general employees and retirees of the City. Employees is governed by Article 5 of Chapter 3 of the Fresno Municipal Code. Employees responsibilities include: administration of the trust fund; delivery of retirement, disability, and death benefits to eligible members; administration of programs; and general assistance in retirement and related benefits. The governing board is made up of two Mayor-appointed members, two elected members and one board-appointed member. The activity for Employees is reflected within Fiduciary Funds. Separate financial statements are prepared for the Employees Retirement System and may be obtained from the Retirement Office at 2828

Fresno Street, Fresno, CA 93721-3604, or at <https://www.cfrs-ca.org/employee-retirement-system/ers-financial/>.

**Private-Purpose Trust Funds** account for the custodial responsibilities that are assigned to the Successor Agency to the Redevelopment Agency with the passage of the Redevelopment Dissolution Act.

**Custodial Funds** account for assets held by the City in a custodial capacity on behalf of individuals or other governmental units.

## 6. Component Units

In addition to the primary governmental unit, the City also has several component units whose functions are described below:

### a. Blended Component Units

Although the following component units are legally separate from the City, the component units have been "blended" into the City's basic financial statements for financial reporting purposes because the governing board is substantially the same as the City Council, there is a financial benefit/burden relationship between the component unit and the City, or City management has the operational responsibility for the component unit. In addition, the component unit provides services exclusively to the primary government or the component unit's total debt outstanding is expected to be repaid with resources of the primary government.

All potential component units were evaluated, resulting in the inclusion of the following entities in the basic financial statements.

**Fresno Joint Powers Financing Authority (Authority):** The Authority, an independent public entity created in 1988, acquires telecommunications equipment, office furniture, and streetlights; constructs facilities; and installs street improvements through the issuance of limited obligation bonds, certificates of participation and revenue bonds. The Authority currently is leasing these assets to the City. The Authority's three member governing board, consisting of the Mayor and two Council Members, is responsible for the Authority's fiscal and administrative decisions. The financial activity for the Authority is included in the Financing Authorities and Corporations Debt Service Fund. All lease obligations between the Authority and the City have been eliminated in the financial statements. The Authority does not issue separate financial statements.

**City of Fresno Employees Healthcare Plan:** This component unit provides healthcare to City employees not represented by the Stationary Engineers Local and retired employees who elect to be covered or are covered by the Fresno City Employees Health and Welfare Trusts (Trusts). The Trusts are self-insured trusts administered by an outside third party administrator. The activity for the Trusts is reflected within Internal Service Funds.

**Fresno Revitalization Corporation:** The Fresno Revitalization Corporation (FRC) is a non-profit public benefit corporation created in 1995 for the purpose of developing a revitalization policy and assisting with the downtown Fresno area development, redevelopment and renewal. The organization received a substantial portion of its support from the former Redevelopment Agency (RDA) and the general public. The seven Council Members of the City and the Mayor became members of the FRC's Governing Board on January 26, 2012.

**FRC Canyon Crest, LLC:** FRC Canyon Crest, LLC is a special purpose limited liability company owned by the FRC. The purpose of FRC Canyon Crest, LLC was to acquire, operate, maintain, and rehabilitate a 118-unit low income multi-family complex. The complex was owned by a lender in Chicago as a result of a foreclosure of the previous owner. On March 4, 2010, the City Council approved the award of \$2.7 million in Neighborhood Stabilization Program (NSP) set aside funds to the FRC to acquire the property. FRC Canyon Crest, LLC acquired the property, while the RDA guaranteed the loan from the seller. The RDA also provided administrative, financial, and technical support to FRC Canyon Crest, LLC in the acquisition and operation of the property through a contractual services agreement. The Agency Loan Guarantee and Operating Agreement also contained a Declaration of Restrictions creating the affordability covenants and long-term maintenance and operating restrictions, which were recorded against and run with the property.

The RDA and FRC Canyon Crest, LLC marketed the property for sale upon rehabilitation and stabilization to a qualified affordable housing developer for ongoing management and property improvements. In September 2011, the FRC and FRC Canyon Crest, LLC entered into an Assignment/Assumption Agreement with a developer as required by the U.S. Department of Housing and Urban Development (HUD). Final purchase of the property by the developer occurred on April 2012. However, the FRC and FRC Canyon Crest, LLC still hold a \$500,000 residual receipts note on the property.

As the City is the sole member of FRC Canyon Crest, LLC, the seven City Council members and the Mayor are Board members of FRC Canyon Crest, LLC, the activities of FRC Canyon Crest, LLC are blended into the FRC (and, by extension, the City) because: (1) its governing board is substantially the same as the City Council; (2) it provides services exclusively or almost exclusively for the benefit of the City even though it does not provide services directly to the City; and (3) the City is financially accountable for FRC Canyon Crest, LLC.

**Fresno Enhanced Infrastructure Financing District (Fresno EIFD):** On September 17, 2020, the Fresno City Council approved the creation of the Fresno EIFD. The Fresno EIFD is intended to serve as a catalyst for private sector investment and critical infrastructure in the City's Downtown Planning Area and the southern portion of the Blackstone Avenue Bus Rapid Transit (BRT) Corridor as characterized in the City General Plan. The Fresno EIFD encompasses approximately 4,237 acres of land, representing approximately 5.8% of the City's total (approximately) 73,400 acres. The Fresno EIFD obtains its funding through property tax increment that is generated above the base fiscal year (2021) amount of property tax. The Fresno EIFD intends to utilize the tax increment revenue stream to issue bonds that will fund approximately \$100 million (present value dollars) in multi-modal transportation, mobility, and related improvements, including but not limited to the following:

- Safety and accessibility improvements for car, bicycle, and pedestrian travel modes.
- Roadway and bus infrastructure investments.
- Streetscape, urban greening, and lighting enhancements.
- Improved gateway and wayfinding signage.

The Fresno EIFD is governed by a five member board, which is made up of three City councilmembers and two appointed members of the public that live within the Fresno EIFD.



While there are no financial results from the Fresno EIFD in the Fiscal Year 2023 Annual Comprehensive Financial Report (ACFR), there will be results in future fiscal years as the district receives tax increment, issues bonds, and completes projects. The Fresno EIFD will be reported as a Debt Service Fund.

#### **b. Fiduciary Component Unit**

***Successor Agency to the Redevelopment Agency of the City of Fresno (Successor Agency):*** The Successor Agency was created to serve as custodian for the assets and to wind down the affairs of the former RDA. The Governing Board of the Successor Agency consists of the City Council. Over the Successor Agency's Governing Board is the Countywide Oversight Board, which replaced the fifteen oversight boards previously created by successor agencies in Fresno County. Fresno County Oversight Board is comprised of six-member representatives: a representative from the County Board of Supervisors, a representative from the cities within Fresno County, a representative from the independent special district within Fresno County, a representative from the County Office of Education, a representative of the California Community College districts in Fresno County, and a resident of Fresno County.

In general, the Successor Agency's assets can only be used to pay enforceable obligations in existence at the date of dissolution (including the completion of any unfinished projects that were subject to legally enforceable contractual commitments). In future fiscal years, the Successor Agency will only be allocated revenue in the amount that is necessary to pay the estimated annual installment payments on enforceable obligations of the former RDA until all of those enforceable obligations have been paid in full and all assets have been liquidated.

The City became the Housing Successor Agency and has the sole legal authority to administer the former RDA's housing assets. The City may move forward with completing projects under contract at the time of the dissolution and liquidate surplus real estate for the purpose of distributing proceeds to taxing entities, pursuant to approval of repayment of the RDA's obligations to the City.

The Successor Agency is a separate legal entity under Assembly Bill (AB) 1484. The Successor Agency is reported as a Private-Purpose Trust Fund in the City's financial statements. This means that the Successor Agency's assets are considered to be held in a trustee or agency capacity for others and cannot be used to support the City's government's own programs. The housing activity of the former RDA is presented within the Low and Moderate Income Housing Fund, a special revenue fund.

Separate financial statements are prepared for the Successor Agency and can be obtained from the Successor Agency Office at 2344 Tulare Street, Suite 200, Fresno, CA 93721. There is no separate financial report prepared for the Housing Successor Agency.

#### **D. Budgetary Data**

The budget of the City is a detailed operating plan which identifies estimated costs and results in relation to estimated revenues. The budget includes (1) programs, projects, services, and activities to be

provided during the fiscal year, (2) the estimated resources (inflow) and amounts available for appropriation, and (3) the estimated charges to appropriations. The budget represents a process through which policy decisions are made, implemented, and controlled. The City Charter prohibits expending funds for which there is no legal appropriation.

## **1. Fund Structure**

The budget document is organized to reflect the fund structure of the City's finances. Fund revenues and expenditures are rolled up to the various object levels by division and department for presentation of information to the public. Budget adoption and subsequent administration is carried out on a fund basis.

## **2. Basis of Accounting**

The City adopts annual budgets for most governmental and business-type funds (except Financing Authorities/Corporations and City Debt Service) on the cash basis of accounting plus encumbrances. Major General Fund revenues, such as sales tax and property tax, are budgeted on the modified accrual basis of accounting. Supplemental appropriations during the year must be approved by the City Council. Budgeted amounts are reported as amended.

Encumbrances are commitments related to executed contracts for goods or services. Encumbrance accounting is utilized for budgetary control and accountability and to facilitate cash planning and control. Encumbrances outstanding at year-end are reported as part of restricted, committed, or assigned fund balance. As of June 30, 2023, encumbrances totaled \$18.6 million in the General Fund, \$67.6 million in the Grants Special Revenue Fund, and \$58.0 million in the Non major Governmental Funds.

## **3. Revenue Estimation**

The methodology for calculating revenue estimates varies depending on the source of revenue. Considerable weight generally has been given to historical trends. This emphasis on historical trends is used because of the composition of the Fresno economy, which differs from California in general.

The General Fund is the City's most versatile funding source, since it has the fewest restrictions. Its revenue comes from property and sales taxes, business tax fees, room tax (Transient Occupancy Tax), charges for services, development fees, and revenues from other governmental agencies. Property tax is the largest revenue source in the General Fund. The main source for projecting this revenue is assessed value information received from the County of Fresno.

Revenue estimates for Enterprise and Internal Service Funds are also rooted in historical trends. As those funds are generally self-supporting (meaning, they do not generally receive tax dollars to cover operational costs), revenue estimates also take into account any adjustments to fees assessed by the Enterprise or the Internal Service Funds. Additionally, any anticipated changes in service levels are also reflected in the revenue estimates.

#### **4. Budget Administration**

The budget establishes appropriation and expenditure levels. Expenditures may be below budgeted amounts at year-end due to unanticipated or mandated savings. The existence of a particular appropriation in the budget does not automatically mean funds are expended. Because of the time span between preparing the budget and the subsequent adoption by the governing body, actual expenditures are likely to be different than the budgeted amounts.

Each expenditure is reviewed prior to any disbursement. These expenditure review procedures assure compliance with the City's requirements and provide some degree of flexibility for modifying programs to meet changing needs and priorities.

#### **E. New Accounting Pronouncements - Implemented**

##### **1. GASB Statement No. 91 - *Conduit Debt Obligations***

The primary objectives of this Statement are to provide a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. This Statement achieves those objectives by clarifying the existing definition of a conduit debt obligation; establishing that a conduit debt obligation is not a liability of the issuer; establishing standards for accounting and financial reporting of additional commitments and voluntary commitments extended by issuers and arrangements associated with conduit debt obligations; and improving required note disclosures. Implementation of this Statement did not have a significant effect on City's financial statements for the fiscal year ended June 30, 2023.

##### **2. GASB Statement No. 94 - *Public-Private and Public-Public Partnerships and Availability Payment Arrangements***

The primary objective of this Statement is to improve financial reporting by addressing issues related to public-private and public-public partnership arrangements (PPPs). As used in this Statement, a PPP is an arrangement in which a government (the transferor) contracts with an operator (a governmental or nongovernmental entity) to provide public services by conveying control of the right to operate or use a nonfinancial asset, such as infrastructure or other capital asset (the underlying PPP asset), for a period of time in an exchange or exchange-like transaction. Implementation of this statement did not have a significant effect on City's financial statements for the fiscal year ended June 30, 2023.

##### **3. GASB Statement No. 96 - *Subscription-Based Information Technology Arrangements***

This Statement provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users (governments). This Statement (1) defines a SBITA; (2) establishes that a SBITA results in a right-to-use subscription asset—an intangible asset—and a corresponding subscription liability; (3) provides the capitalization criteria for outlays other than subscription payments, including implementation

costs of a SBITA; and (4) requires note disclosures regarding a SBITA. Implementation of this Statement had a moderate effect on City's financial statements for the fiscal year ended June 30, 2023.

#### **4. GASB Statement No. 99 - *Omnibus 2023***

The objectives of this Statement are to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing (1) practice issues that have been identified during implementation and application of certain GASB Statements and (2) accounting and financial reporting for financial guarantees. Implementation of this Statement did not have a significant effect on City's financial statements for the fiscal year ended June 30, 2023.

### **F. New Accounting Pronouncements - Issued But Not Yet Adopted**

The City is assessing what effect, if any, the implementation of the following standards will have on the City's financial statements.

#### **1. GASB Statement No. 100 - *Accounting Changes and Error Corrections- an Amendment to GASB Statement No. 62***

The primary objective of this Statement is to enhance accounting and financial reporting requirements for accounting changes and error corrections to provide more understandable, reliable, relevant, consistent, and comparable information for making decisions or assessing accountability. Application of this statement is effective for City's fiscal year ending June 30, 2024.

#### **2. GASB Statement No. 101 - *Compensated Absences***

The objective of this Statement is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. That objective is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures. Application of this statement is effective for City's fiscal year ending June 30, 2025.

#### **3. GASB Statement No. 102 - *Certain Risk Disclosures***

The objective of this Statement is to provide users of government financial statements with essential information about risks related to a government's vulnerabilities due to certain concentrations or constraints. That objective is achieved by requiring governments to assess whether a concentration or constraint makes the primary government reporting unit or other reporting units that report a liability for revenue debt vulnerable to the risk of a substantial impact. The statement also requires a government to assess whether an event or events associated with a concentration or constraint that could cause the substantial impact have occurred, have begun to occur, or are more likely than not to begin to occur within 12 months of the date the financial statements are issued. Application of this statement is effective for the City's fiscal year ending June 30, 2025. Earlier application is encouraged.

## G. Deposits and Investments

- 1. Investment in the Treasurer's Pool** - The City Controller/Treasurer invests on behalf of most funds of the City in accordance with the City's investment policy and the California Government Code Section 53601. The City Treasurer, who reports investments and earnings on a monthly basis to the City Council, manages the Treasurer's Investment Pool. The Treasurer's Investment Pool consists of two components: 1) pooled deposits and investments and 2) dedicated investment funds. The dedicated investment funds represent restricted funds related to bond issuances of Enterprise Funds. In addition to the Treasurer's Investment Pool, the City has other funds that are held by trustees. These funds are related to the issuance of Non-Enterprise Fund bonds and certain loan programs of the City.
- 2. Investment Valuation** - The City categorizes its investments at fair value measurement within the fair value hierarchy established by generally accepted accounting principles as codified in GASB Statement No. 72, *Fair Value Measurement and Application*.

All City investments are authorized by statute. The City is invested in the following authorized investment instrumentalities: obligations of the U.S. Treasury, agencies, state and local agencies, and supranationals, negotiable and non-negotiable certificates of deposit, medium term corporate notes, money market mutual funds, and the State Treasurer's investment pool. All are stated at fair value except for the non-negotiable certificates of deposit and money mutual fund which are stated at amortized cost.

- 3. Investment Income** - Cash balances of each of the City's funds, except for certain Trust and Custodial Funds and other restricted accounts, are pooled and invested by the City. Interest income from pooled investments is allocated to the individual funds based on the fund participant's average daily cash balance at month end in relation to total pooled investments. The City's policy is to charge interest to those funds that have a negative average daily cash balance at month end. Fiscal year-end deficit cash balances are reclassified as Due to Other Funds and funded by operating funds with positive cash balances.

## H. Loans Receivable

For the purposes of the Fund Financial Statements, Special Revenue and Capital Projects Funds expenditures relating to long-term loans arising from loan subsidy programs are recorded as loans receivable net of an estimated allowance for potentially uncollectible loans. In some instances, amounts due from external participants are recorded with an offset to an allowance account. The balance of long-term loans receivable includes loans that may be forgiven if certain terms and conditions of the loans are met.

## **I. Inventories**

Inventories recorded in the Proprietary Funds primarily consist of construction materials and maintenance supplies. Generally, Proprietary Funds value inventory at cost or average cost. Inventory is expensed as it is consumed (the consumption method of inventory accounting). The City uses the purchases method of accounting for inventories in governmental fund types, whereby inventory items are considered expenditures when purchased and are not reported in the balance sheet.

## **J. Former Redevelopment Agency Property Held for Resale**

Property of the former RDA, some of which was allocated to Low and Moderate Income Housing (LMIH) (\$3.6 million) and some to the Successor Agency (\$0.3 million), is being held for resale per the law dissolving the RDA. The property is recorded at the current determination of the lower of estimated cost or market as documented in its approved Long-Range Property Management Plan (LRPMP). The LRPMP addresses the anticipated disposition and use of the real properties of the former RDA. At June 30, 2023, the adjusted value of the property was \$3.9 million.

Property held for sale may, during the period it is held by the City, generate rental income. This rental income is recognized as it becomes due and is considered collectible. The property held by the LMIH appears on the Nonmajor Governmental Fund Financial Statements and Government-Wide Financial Statements as Property Held for Resale. Property held for resale by the Successor Agency is included in the fiduciary funds.

## **K. Restricted Assets**

Restricted cash is classified as restricted assets on the financial statements because it is maintained in separate bank accounts or tracked separately in the City Treasury group of accounts. Use of the proceeds is limited by applicable bond covenants and resolutions. Restricted assets account for the principal and interest amounts accumulated to pay debt service, unspent bond proceeds and amounts restricted for future capital projects. Restricted grants and interest receivable represent cash and receivables contributed for capital projects and the associated interest.

## **L. Capital Assets**

Capital assets, which include land, buildings and improvements, machinery and equipment, infrastructure, and intangible assets, are reported in the applicable Governmental Activities or Business-Type Activities columns in the Government-Wide Financial Statements and in the Private-Purpose Trust Fund (former RDA). All land not included in property held for resale is defined as Capital Assets, regardless of the acquisition cost of the land. All other acquisitions or constructions (excluding Infrastructure) with an initial cost of \$15,000 or more (excluding bundled purchases) and having an estimated useful life in excess of two years are defined as Capital Assets. Computer purchases acquired through a capital lease are capitalized in bulk and not on an individual basis.



Infrastructure with an initial cost of more than \$50,000 is capitalized. Improvements that extend an asset's life or efficiency by over 25% are also capitalized. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed unless they fall below the initial cost threshold.

<b>Asset Category</b>	<b>Capitalization Threshold</b>
Land	All Land
Buildings, Improvements, and Machinery & Equipment	More than \$15,000
Infrastructure	More than \$50,000

Donated capital assets, donated works of art and similar items, and capital assets received in a service concession arrangement are recorded at acquisition value at the date of donation. Capital outlay is recorded as expenditures of the General, Special Revenue, and Capital Projects Funds and as assets in the Government-Wide Financial Statements to the extent the City's capitalization threshold is met. In prior years, interest cost incurred during the construction phase of capital assets of Business-Type Activities was included as part of the capitalized value of the assets constructed. Amortization of assets acquired under capital lease is included in depreciation and amortization.

Buildings and improvements, infrastructure, and machinery and equipment of the primary government, as well as the component units, are depreciated using the straight-line method over the following estimated used lives:

<b>Asset Category</b>	<b>Useful Life (Years)</b>
Buildings and Improvements	20 to 40
Infrastructure	15 to 55
Machinery and Equipment	3 to 12

Works of art and historical treasures held for public exhibition, education, or research in furtherance of public service, rather than financial gain, are not capitalized. These items are protected, kept unencumbered, cared for and preserved by the City.

Airports Department capitalizes noise mitigation costs consistent with GASB Statement No. 51 - Intangible Assets. Water Rights, in the Water Fund, are also capitalized as Intangible Assets with indefinite useful lives and no amortization. The Airports' Noise Mitigation program consists of improvements made to properties falling within Federal Aviation Administration (FAA) designated high noise impact areas. Although the properties do not belong to Airports, noise insulation measures are installed to reduce the impact of sound decibels inside properties located within the flight path of the airport. In exchange, property owners grant aviation easements to the Airports Department with the easement having an indefinite life. Funding for the program is provided through federal grants.

As of fiscal year end 2023, \$18.9 million has been capitalized as an intangible asset. Included in this amount are noise mitigation assets of \$2.7 million and Water Rights in the amount of \$16.2 million.

### **Capital Financing Activities**

Property, plant and equipment include the following property held under capital financing obligation at June 30, 2023 (in thousands):

	<b>Governmental Activities</b>
Machinery and Equipment	\$ 48,594
Less: Accumulated Depreciation	(32,845)
Net Machinery and Equipment	<u>\$ 15,749</u>

### **M. Bond Prepaid Insurance, Bond Premiums and Discounts and Accreted Interest Payable**

In the Government-Wide Financial Statements, as well as in the Proprietary Fund type and the Fiduciary Fund type in the Fund Financial Statements, long-term debt and other long-term obligations are reported as liabilities in the applicable Governmental Activities, Business-Type Activities, or Proprietary Fund and Fiduciary Fund Statement of Net Position. Bond prepaid insurance is reported as other assets and amortized over the term of the related debt. Bond issuance premiums and discounts are amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond issuance premium or discount. Interest accrued on capital appreciation bonds is reported as accreted interest payable in the Proprietary Fund and as Long-Term Liabilities, Due In More Than One Year in the Government-Wide Statements.

### **N. Deferred Outflows of Resources**

#### **1. Refunding of Debt**

The City records deferred outflows of resources in its Proprietary, Fiduciary, and Government-Wide Financial Statements which represent a consumption of net assets that applies to future periods. These financial statement elements are distinct from assets.

Unamortized losses occurring from advance refunding of debt are reported as deferred outflows of resources. As of June 30, 2023, the ending balance of refunding charges yet to be amortized into expense consists of the following (in thousands):

Bonds	Charge on Refunding
<b>Governmental Activities:</b>	
Lease Revenue Bonds 2017 A&B, NNLB	\$ —
Lease Revenue Bonds 2017, Parks Impact	640
Lease Revenue Bonds 2017, Various Capital Projects	13
Lease Revenue Bonds 2017, City Hall Chiller	15
Lease Revenue Bonds 2017, Public Safety	2,146
Total Governmental Activities	<u>2,814</u>
<b>Business-Type Activities:</b>	
Airport Revenue Refunding Bonds 2013	146
Lease Revenue Bonds 2017, Convention Center	(3)
Convention Center Improvements 2008 E&F	—
Lease Revenue Bonds 2017, Stadium	16
Lease Revenue Bonds 2017, Exhibit Hall	43
Lease Revenue Bonds 2017, Golf Course	45
Total Business-Type Activities	<u>247</u>
Total Charge on Refunding	<u>\$ 3,061</u>

## 2. Pension and OPEB

In the Government-Wide Financial Statements and the Proprietary Fund type in the Fund Financial Statements, deferred outflows of resources are recorded for the current year employer pension contributions to the retirement systems, which represent contributions made after the measurement period in accordance with GASB Statement No. 71. For the OPEB plan, the employer contribution made after the measurement period is the implicit subsidy for the current fiscal year. Refer to Note 1 (V) and 1 (W) for additional information.

## O. Unearned Revenues

Unearned revenues arise when resources are received by the City before it has a legal claim to them (i.e., upfront grants or when the City bills certain fixed rate services in advance). Amounts billed, but not yet earned, are amortized over the service period.

## P. Deferred Inflows of Resources

The City records deferred inflows of resources in its Governmental, Proprietary, and Government-Wide Financial Statements which represent an acquisition of net assets that applies to future periods. In the Government-Wide Financial Statements and the Proprietary Fund type in the Fund Financial Statements, deferred inflows of resources are recorded for unamortized pension revenue and unamortized OPEB expense.

In the governmental fund statements, deferred inflows of resources consist of revenues not collected within the availability period after fiscal year-end. The deferred inflows of resources balance as of June 30, 2023 consists of the following unavailable resources (in thousands):

	<b>Deferred Inflows of Resources</b>			
	<b>General Fund</b>	<b>Special Revenue Fund</b>	<b>Other Governmental Funds</b>	<b>Total Governmental Funds</b>
Property Taxes	\$ 3,515	\$ —	\$ —	\$ 3,515
Franchise Taxes	3,514	—	—	3,514
Business Tax	5,481	—	—	5,481
Measure C and Other Tax	—	—	3,317	3,317
Code Enforcement Revenue	6,444	—	—	6,444
Fire Revenue	1,311	—	—	1,311
Grant Revenue	11	29,261	2,665	31,937
Parking Citations, Fines and Other Revenue	1,608	—	—	1,608
Leases	3,343	—	505	3,848
<b>Total</b>	<b>\$ 25,227</b>	<b>\$ 29,261</b>	<b>\$ 6,487</b>	<b>\$ 60,975</b>

#### Q. Interfund Transfers

Interfund transfers are generally recorded as transfers in (out). The following types of transactions would not be considered Interfund Transfers, and therefore would not be recorded as an interfund item in the external financial statements. These exceptions include the following:

1. Charges for services are recorded as both revenues of the performing fund and expenditures of the requesting fund. Unbilled costs are recognized as an asset of the performing fund at the end of the fiscal year.
2. Reimbursements for expenditures initially made by one fund which are properly applicable to another fund are recorded both as expenditures in the reimbursing fund and as a reduction of expenditures in the fund that is reimbursed.

#### R. Fund Balance (Deficit)

In the fund financial statements, fund balances of the governmental funds are reported in a hierarchy of classifications which are based on the extent to which the City is bound to honor constraints on the specific purposes for which the amounts in the funds can be spent. Governmental fund balance classifications consist of the following:

1. **Nonspendable** - Includes amounts that are either not in spendable form or are legally/contractually required to be maintained intact. These items include those not expected to be converted to cash, such as inventories, prepaid items, and certain long-term receivables.

2. **Restricted** - Includes amounts which have constraints placed on the use of the resources. The constraints are either externally imposed by creditors, grantors, contributors, the legally enforceable laws or regulations of other governments, or by the legally enforceable laws or enabling legislation of the government itself.
3. **Committed** - Includes amounts that can only be used for specific purposes. Various reserves, including the City's Emergency Reserve, are included as a committed reserve.

Resolution No. 2011-64 established the Reserve Management Act which set forth policy with stringent limitations on the reserve funds. This Act increased the minimum reserve balance to 10% of the adopted budget for the next year's General Fund appropriations.

A November 16, 2012 ballot measure amended Section 1212 of the City Charter to require that the Council establish a policy for managing the City Reserves. The measure also defined several "qualifying events" under which the City's Emergency Reserve could be used. Qualifying events were deemed to be 1) Natural catastrophe; 2) An immediate threat to health and public safety; or 3) A significant decline in General Fund Revenues, which in the opinion of the City Manager, impairs his/her ability to administer the Council adopted budget. All qualifying events must be declared by the Mayor and ratified by a super majority Council vote.

The Reserve Management Act (the Act) was further amended through Resolution 2015-77, which was adopted on May 15, 2015. The amendment to the Act permitted the use of the Emergency Reserve for year-end cash balancing purposes, with the approval of the Council.

On June 30, 2023, the Reserve balance identified as Committed Fund Balance was at \$54.5 million, including \$44.2 million for the General Fund Emergency Reserve.

On December 7, 2017, with the adoption of Resolution No. 2017-334, the Act was again amended. The Resolution stated that any real or personal asset sale of City property with proceeds greater than \$15,000, which would otherwise be deposited into the General Fund, shall instead be deposited into an Asset Sale/Special Windfall Reserve Fund. Proceeds deposited into this new fund are amortized over a five-to-ten year period and used to provide a revenue stream for General Fund items deemed necessary to deliver core City services for the protection and benefit of the citizens of Fresno. Monies from the Asset Sale/Special Windfall Reserve Fund are currently being used to fund salaries of additional police dispatchers. The Committed Fund Balance as of June 30, 2023 includes \$0.8 million within this fund.

In addition to the City's Emergency Reserve, the Committed Fund Balance as of June 30, 2023 also consists of \$3.4 million designated exclusively for use in a year when a 27th pay period occurs. Monies are set aside each year to fund the extra pay period that is a product of paying employees bi-weekly. The next fiscal year containing a 27th pay period is fiscal year 2028.

The Committed Fund Balance as of June 30, 2023 also includes \$6.1 million for the Housing Reserve. Funds in this reserve are to be used exclusively for construction of low-income housing, or subsidizing private sector development of low-income housing.

4. **Assigned** - Includes amounts that are not classified as nonspendable, restricted, or committed, but which are intended by the City to be used for specific purposes. Intent is expressed by legislation or action of the City Council, the Mayor, or the City Manager which legislation has delegated the authority to assign amounts for specific purposes.
5. **Unassigned** - The residual classification for fund balance, which includes all amounts not reported as nonspendable, restricted, committed, or assigned. The General Fund may report either a positive or negative unassigned fund balance. Unassigned amounts are available for any purpose. Other governmental funds may report only negative unassigned fund balances if expenditures incurred for specific purposes exceeded amounts restricted, committed or assigned for those purposes.

When multiple classifications of resources are available for use, it is the City's policy to use resources in the order of restricted, committed, assigned, and unassigned.



Fund Balances of the governmental funds at June 30, 2023 consisted of the following (in thousands):

	General Fund	Grants Special Revenue Fund	Other Governmental Funds	Total Governmental Funds
<b>Fund Balances:</b>				
<b>Restricted:</b>				
Debt Service	\$ —	\$ —	\$ 5,020	\$ 5,020
Revitalization	—	—	613	613
Culture and Recreation	—	—	55,619	55,619
Street Works	—	—	19,519	19,519
Transportation	—	—	31,072	31,072
Pedestrian and Bicycle Program	—	—	1,622	1,622
Prop 42 Traffic Congestion Relief	—	—	215	215
AD #131 UGM Reimbursement	—	—	1,868	1,868
Forfeitures	—	—	450	450
CASP Program Senate Bill 1186	—	—	825	825
CARES, Emergency Rental Assist, ARPA Grants	—	10,744	—	10,744
Impact Fees	—	32,706	65,411	98,117
Special Assessment Projects	—	—	14,788	14,788
Low to Moderate Income Housing	—	—	34,618	34,618
<b>Committed:</b>				
27th Pay Period Reserve	3,415	—	—	3,415
Emergency Reserve General Fund	44,182	—	—	44,182
Asset Sale Reserve Fund	760	—	—	760
Housing Reserve	6,109	—	—	6,109
<b>Assigned:</b>				
Public Works Maintenance	2,206	—	—	2,206
Cable PEG, Nonprofit Media JPA	—	—	1	1
Median Island Maintenance	—	—	4	4
Parks Maintenance	2,422	—	821	3,243
Right of Ways Acquisition	—	—	2,949	2,949
Street Tree Fees	—	—	49	49
Public Protection	181	—	670	851
General Purpose	10,810	—	—	10,810
Enterprise Zone	—	—	4	4
City Hall Improvements	—	—	179	179
Miscellaneous Paving	—	—	95	95
PD Capital Projects	—	—	21,284	21,284
Memorial Auditorium	—	—	4,588	4,588
Parks Impact Fees	—	—	201	201
Parks Capital Projects	—	—	110	110
Street Improvements	—	—	100	100
Police Administration & Patrol	378	—	—	378
Planning & Community Revitalization	2,636	—	—	2,636
Local Agency Protects	—	—	6	6
<b>Unassigned (Deficit)</b>	<b>54,284</b>	<b>—</b>	<b>(2,587)</b>	<b>51,697</b>
<b>Total Fund Balance (Deficit)</b>	<b>\$ 127,383</b>	<b>\$ 43,450</b>	<b>\$ 260,114</b>	<b>\$ 430,947</b>

## **S. Net Position/(Deficit)**

Net position/(deficit) represents the difference between assets/deferred outflows of resources and liabilities/deferred inflows of resources in the Government-Wide and Proprietary Fund Statements of Net Position. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. The restricted component of net position consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets.

Generally, a liability relates to restricted assets if the asset results from a resource flow that also results in the recognition of a liability or if the liability will be liquidated with the reported restricted assets. Unrestricted net position represents net position elements which are not restricted.

## **T. Cash Flows**

The Statements of Cash Flows are presented for Proprietary Fund types. Cash and cash equivalents include all unrestricted and restricted highly liquid investments with original purchase maturities of three months or less. Pooled cash and investments in the City's Treasury represent monies in a cash management pool and such accounts are similar in nature to demand deposits.

## **U. Regulatory Assets and Liabilities**

At June 30, 2023, the Statement of Net Position Business-Type Activities reflected approximately \$0.8 million in regulatory assets related to the Central Valley Project (CVP) Water Settlement. These assets will continue to have an impact on water rates which are to be charged to customers over approximately the next 20 years. The settlement for past deficiencies was negotiated between the City and the United States Bureau of Reclamation (USBR). Under GASB Statement No. 62, *Codification of Accounting and Financial Reporting Guidance*, regulatory assets represent future revenue associated with certain costs (CVP Litigation Settlement) that will be recovered from customers through the ratemaking process.

## **V. Pensions**

For purposes of measuring the net pension asset, deferred outflows/inflows of resources related to pensions and pension revenue/expense, information about the fiduciary net position of the City's two pension plans, City of Fresno Employees Retirement System and the City of Fresno Fire and Police Retirement System (Plans), and additions to/deductions from the Plans' fiduciary net position have been determined on the same basis as they are reported by the Plans, which is the accrual basis of accounting. Employer and employee contributions are recognized as revenue when due. Contributions are recorded in the period the related salaries are earned and become measurable. Investment income is recognized when it is earned. The net appreciation in fair value of investments held by the Plans is recorded as an increase to investment income based on the valuation of investments at fiscal year-end, which includes both realized and unrealized gains and losses on investments. Retirement benefits and refunds are recognized when due and payable under the terms of the Plans.

## W. Other Post-Employment Benefits (OPEB)

For purposes of measuring the net OPEB liability, deferred outflows/inflows of resources related to OPEB, and OPEB revenue/expense, information about the fiduciary net position of the City's OPEB Plan, and additions to/deductions from the OPEB Plan's fiduciary net position have been determined on the same basis, which is the accrual basis of accounting. For this purpose, the OPEB Plan recognizes benefit payments when due and payable in accordance with the benefit terms. While participant retirees pay 100% of their premium costs, they are allowed to purchase insurance at blended premium rates. Thus, the City's contribution is deemed to be equal to the implicit subsidy, which is that portion of retiree claims costs over premiums contributed by retirees.

## X. Estimates

The preparation of financial statements, in conformity with GAAP, requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

## Y. Prior Period Adjustments

- 1. Restatement of Beginning Fund Balance for Low and Moderate Income Housing Special Revenue Fund** - The City restated beginning fund balance to increase fund balance by \$637,000. In the prior year the City conveyed property to a developer under a grant deed; however, there was also a related loan agreement that was not reported. The City should have recorded the loan receivable but instead wrote off the property values as a loss. The loan amount of \$637,000 was recorded in fiscal year 2023.
- 2. Restatement of Beginning Net Position for Governmental Activities** - The City restated beginning net position to decrease by \$23,000 due to implementation of GASB Statement No. 96 Subscription Based Information Technology Agreements. This reduction offset the restatement related to Non-Major governmental funds (\$637,000) to a net increase of \$614,000 for Governmental Activities.

## Note 2. Cash and Investments

### A. City Cash and Investments

#### 1. Sponsored Investment Pool

As part of the City's total cash and investment portfolio, the Treasury Officer and staff, under the supervision of the Controller, manage an investment pool that includes only internal investors and is available for use by all funds. The pool is not registered with the Securities and Exchange Commission as an investment company. Investment activity is reported monthly to the City Council by posting reports to the City's web page and annually through an investment policy submitted to the Council for review and approval. The investments are reported at fair value, which is determined monthly. Participants' shares are determined by the daily cash balance deposited in the pool (the value of its pool shares). Investment income earned by the pooled investments is allocated to the various funds on a monthly basis, based on each fund's daily cash balance. Interest payments are paid to the various funds also on a monthly basis. The value of the pool shares is based upon amortized cost in day-to-day operations, but is adjusted to the fair value at year-end. The value of the shares is supported by the value of the underlying investments. Each fund type's portion of this pool is displayed on the financial statements as "Cash and Investments." In addition, certain funds related to debt issues have investments with trustees.

The following is a summary of cash, deposits, and investments at June 30, 2023 (in thousands):

(in thousands)	Primary Government			Total
	Governmental Activities	Business-Type Activities	Fiduciary Funds	
Cash and Investments	\$ 376,012	\$ 370,186	\$ 6,832	\$ 753,030
Restricted Cash and Investments	171,879	312,066	717	484,662
Pension Trust Investments at Fair Value	—	—	3,732,196	3,732,196
Collateral Held for Securities Lent	—	—	49,326	49,326
<b>Total</b>	<b>\$ 547,891</b>	<b>\$ 682,252</b>	<b>\$ 3,789,071</b>	<b>\$ 5,019,214</b>

#### 2. Cash and Deposits

At year-end, the City's bank balance was \$39.9 million inclusive of Successor Agency to the Fresno Redevelopment Agency Private-Purpose Trust Fund and pension trust funds. The recorded balance reflected in the June 30, 2023 financial statements was \$36.6 million. The difference is due to deposits in transit and outstanding checks.

### 3. Fair Value Hierarchy

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. These principles recognize a three-tiered fair value hierarchy, as follows:

- Level 1: Investments reflect prices quoted (unadjusted) for identical assets or liabilities in active markets.
- Level 2: Inputs other than quoted prices included in Level 1 that are observable for an asset or liability, either directly or indirectly. Inputs to the valuation include prices that are based on a similar observable asset either directly or indirectly, which may include inputs in markets that are not considered to be active.
- Level 3: Inputs are unobservable inputs for an asset or liability where there are little market activities. The inputs into the determination of fair value are based upon unobservable sources and may require estimation.

The City uses the market approach as a valuation technique in the application of GASB Statement No. 72. This method uses prices and other relevant information generated by market transactions involving identical or comparable assets or group of assets. Fair value is the price that would be received to sell an asset in an orderly transaction between market participants at the measurement date. Securities listed on the fair value hierarchy are valued by the custodial bank using Data Feed purchased from Interactive Data Corporation (IDC). The Level 2 Data Feed provides end of day independent valuations utilizing rules based on logic and standard valuation techniques. It maximizes the use of relevant observable inputs including quoted prices for similar assets, benchmark yield curves, and market corroborated inputs.

The following is a summary of the fair value of the City's investments using the hierarchy previously discussed (in thousands):

<b>Pooled Investments by Fair Value Level</b>	<b>June 30, 2023</b>	<b>Level 1</b>	<b>Level 2</b>
Federal Farm Credit Bank Bonds	\$ 110,287	\$ —	\$ 110,287
Federal Home Loan Bank Bonds	186,798	—	186,798
Federal Home Loan Mortgage Corporation Bonds	47,070	—	47,070
Federal National Mortgage Association Bonds	22,790	—	22,790
Federal Ag Mortgage Corporation	22,616	—	22,616
U.S. Treasury Securities	57,168	57,168	—
U.S. Sovereign Bonds	4,812	—	4,812
Medium Term Corporate Notes	258,875	—	258,875
Negotiable Certificates of Deposit	47,974	—	47,974
<b>Total Pooled Investments by Fair Value</b>	<b>758,390</b>	<b>57,168</b>	<b>701,222</b>
<b>Pooled Investments Not Subject to the Fair Value Hierarchy</b>			
State Local Agency Investment Fund (LAIF)	15,128		
Municipal Bonds	168,640		
Supranationals	27,444		
Money Market Funds	136,000		
<b>Total Pooled Investments Not Subject to the Fair Value Hierarchy</b>	<b>347,212</b>		
<b>Total Pooled Investments</b>	<b>1,105,602</b>		
<b>Investments Held Outside the Treasurer's Pool Not Subject to the Fair Value Hierarchy</b>			
Money Market Mutual Funds	95,299		
<b>Total Investments Held Outside the Treasurer's Pool Not Subject to the Fair Value Hierarchy</b>	<b>95,299</b>		
<b>Total Investments Held Outside the Treasurer's Pool</b>	<b>95,299</b>		
<b>Grand Total of Investments</b>	<b>\$ 1,200,901</b>	<b>\$ 57,168</b>	<b>\$ 701,222</b>

Note: There are no level 3 investments.

According to GASB Statement No. 72, money market investments and participating interest-earning investment contracts that have a remaining maturity at the time of purchase of one year or less should be measured at amortized cost, and as such, are not shown in the fair value hierarchy. In addition, the City's investment in LAIF is also not subject to the fair value hierarchy, as the amount available for withdrawal is based on the amortized cost.

#### 4. Cash, Deposits, and Investments

Cash includes amounts in demand and time deposits. Investments are reported in the accompanying financial statements at fair value, except for certain certificates of deposit and investment contracts that are reported at cost because they are not transferable and they have terms that are not affected by changes in market interest rates.



Changes in fair value that occur during a fiscal year are recognized as income from property and investments. Income from property and investments includes interest earnings; changes in fair value; any gains or losses realized upon the liquidation, unrealized gains and losses, maturity, or sales of investments; property rentals and the sale of City owned property.

#### **5. Investments Authorized by the California Government Code and the City's Investment Policy**

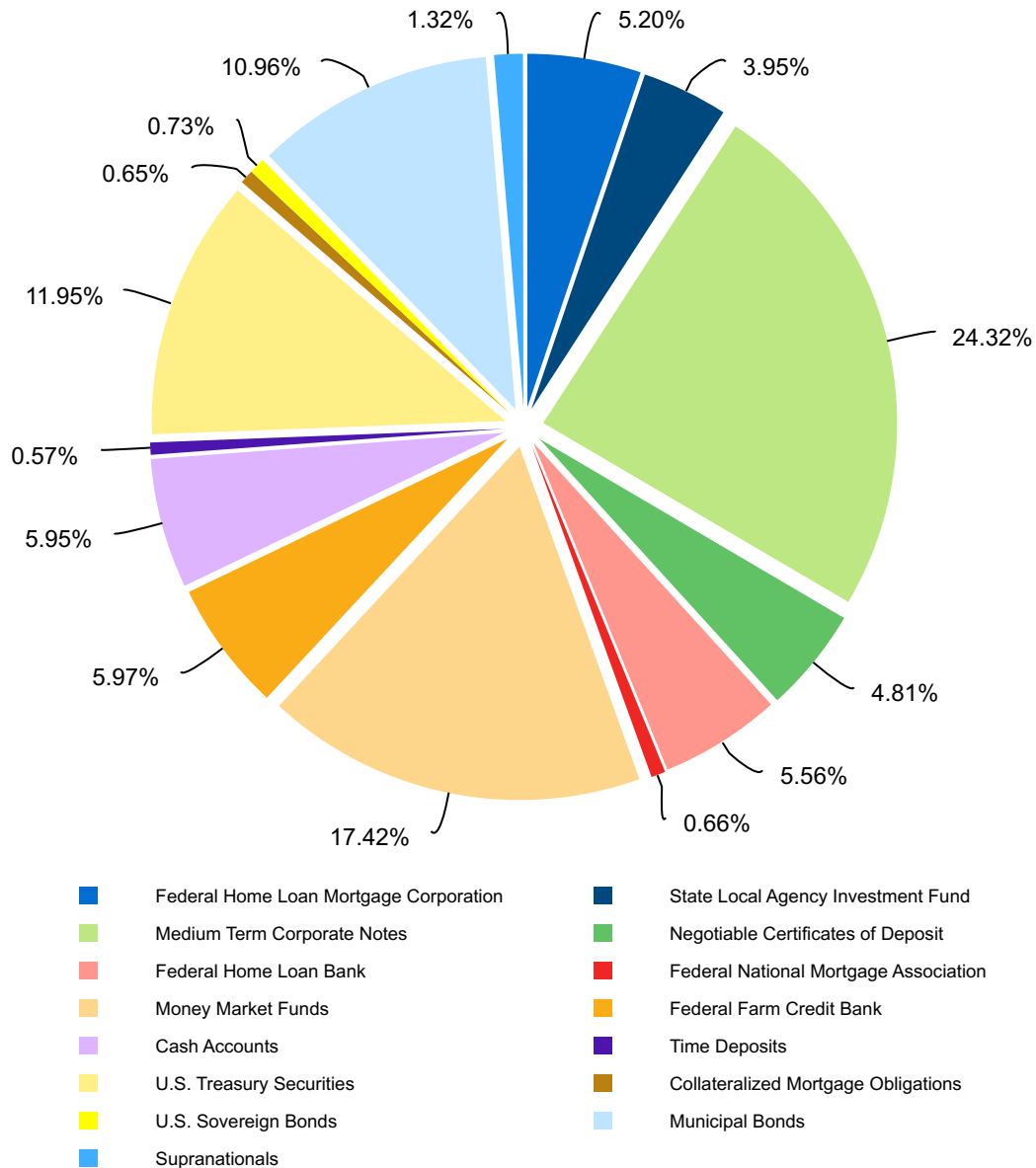
The City maintains a formal investment policy, which is adopted annually by the City Council. All investments held in the Treasurer's Pool are consistent with the City's investment policy objectives of preservation of principal, adequacy of liquidity, and achievement of an average market rate of return.

The policy addresses the soundness of financial institutions in which the City will deposit funds, types of investment instruments as permitted by the California Government Code, and the percentage of the portfolio that may be invested in certain instruments with longer terms to maturity. A copy of the City's current investment policy can be found at [www.fresno.gov/finance/investmentpolicy.pdf](http://www.fresno.gov/finance/investmentpolicy.pdf).

The following graphs depict the allocation of the Treasury Pool’s assets among the various authorized investments, as well as maturity periods, as of June 30, 2022 and June 30, 2023:

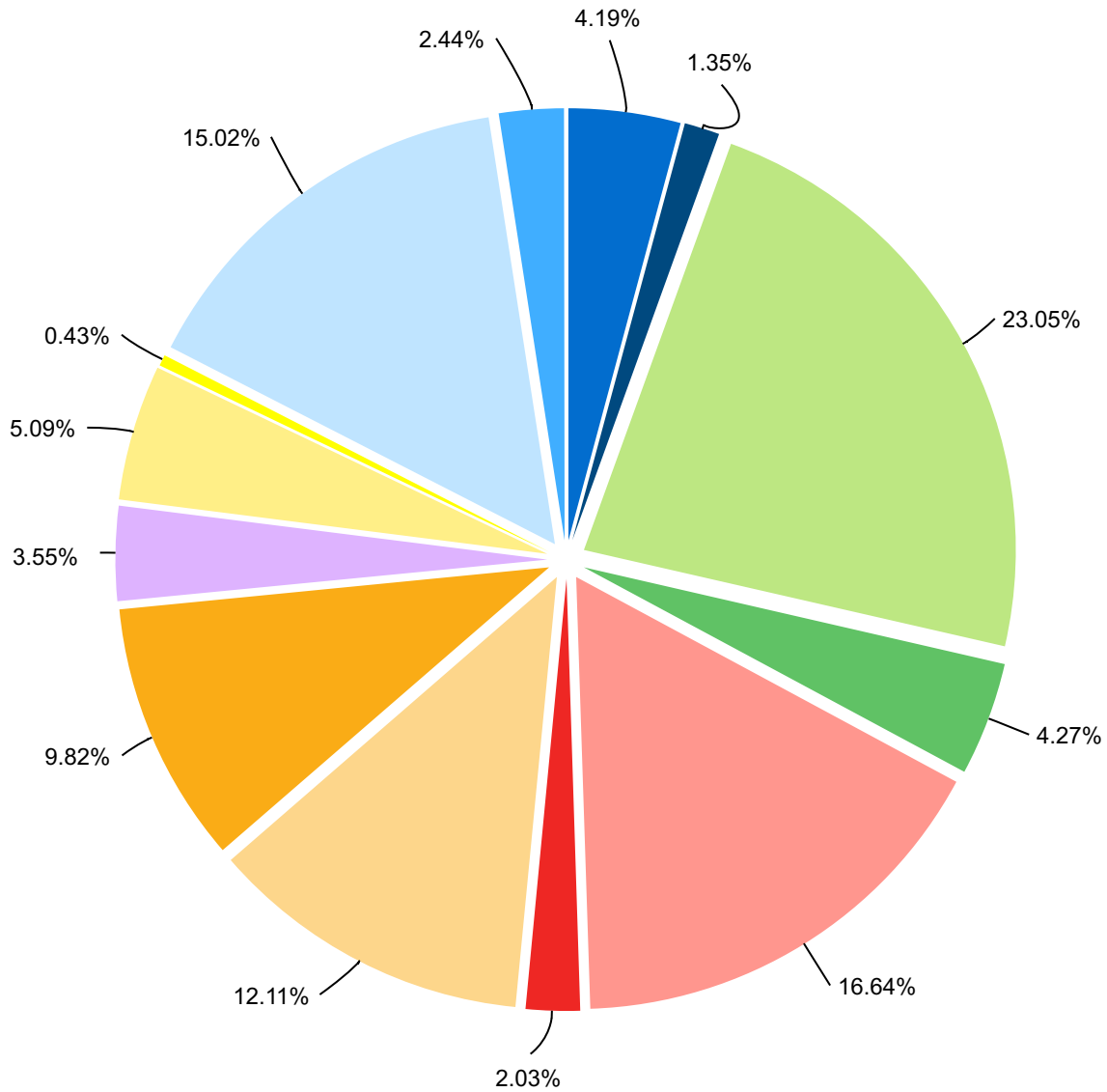
**City of Fresno Treasurer's Pool (Fair Value)**

**June 30, 2022**



**City of Fresno Treasurer's Pool (Fair Value)**

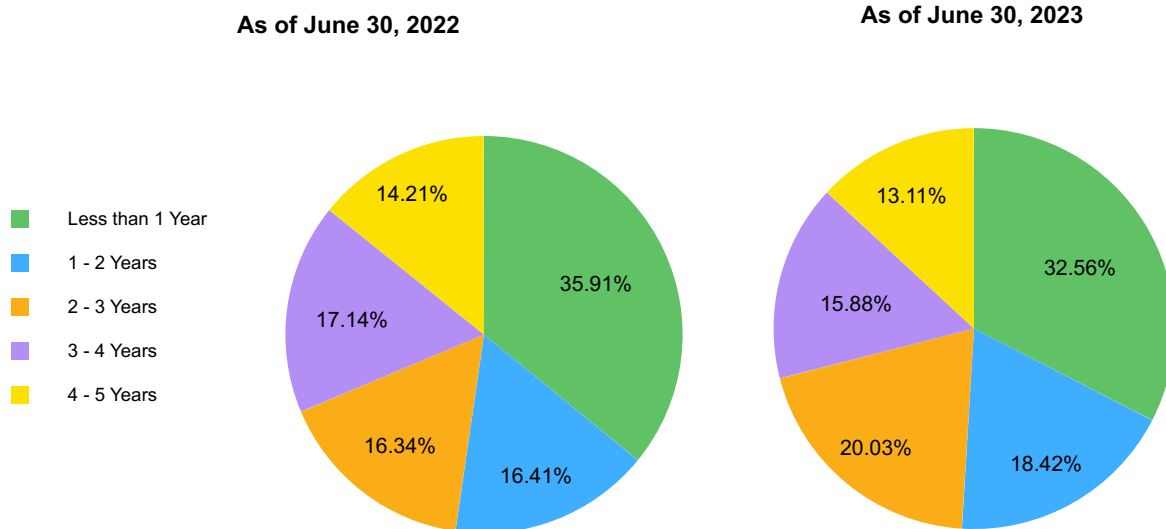
**June 30, 2023**



- Federal Home Loan Mortgage Corporation
- Medium Term Corporate Notes
- Federal Home Loan Bank
- Money Market Funds
- Cash Accounts
- U.S. Treasury Securities
- U.S. Sovereign Bonds
- Supranationals
- State Local Agency Investment Fund
- Negotiable Certificates of Deposit
- Federal National Mortgage Association
- Federal Farm Credit Bank
- Time Deposits
- Collateralized Mortgage Obligations
- Municipal Bonds

**City of Fresno**

**Treasurer's Pool Maturity Schedule**



**B. Investments Authorized by Debt Agreements**

Investment of debt proceeds held by bond trustees is governed by provisions of the debt agreements, rather than the general provisions of the California Government Code or the City’s investment policy. Investments held outside the Treasurer's Pool consist mainly of required reserve funds for various bond issues. They are held by trustees, and are not available for the City's general expenditures.

Investment agreements are used for the investment of bond proceeds in accordance with the permitted investment provisions of the specific bond indentures, which are prepared in accordance with numerous safeguards to reduce the risk associated with a provider’s ability to meet its contractual obligations.

The City has invested bond trust monies into securities with maturity periods of one to three years under a “ladder” approach to investing. Such a structure allows for reinvestment in the short-term until interest rates begin to rise. Staff believes that investing in the long-term at this time would commit the City into low earnings, instead of taking advantage of opportunities in case rates begin to rise. During fiscal year 2023, total interest of \$115.78 million was earned from the following instruments:

- Money Market Funds - \$115.78 million

## C. Types of Risk Associated with the Treasury Pool's Investments

### 1. Investment Risk

The City invests in no derivatives other than structured (step-up) notes, which guarantee coupon payments. These are minimal risk instruments. All investments are held by a third-party custodian in the City's name.

### 2. Deposit and Investment Risk

The risk disclosures below apply to the City's internal investment pool and deposits as well as investments held by trustees for debt service funds or bond proceeds. Portfolio investments are exposed to four main types of risk: concentration, interest rate, default, and custodial risk. Deposits are exposed primarily to custodial credit risk.

### 3. Concentration of Credit Risk

The investment policy of the City contains limitations on the amount that can be invested in any one issuer, which are more restrictive than those stipulated by the California Government Code. While the State has no limit on the percentage of the portfolio that can be invested in a single U.S. Government Agency Security, the City's Investment Policy limits investment in any one issuer to 50% of the portfolio. Also, while the State limits investments to 30% of the Portfolio for any single issuer of Medium Term Notes, the City's Investment Policy limits investments to 20% of the portfolio invested in any single issuer. Investments in any one issuer (other than U.S. Treasury securities, money market funds, and external investment pools) that represent 5% or more of the total Treasurer's Pool investments or investments with trustees are as follows (in thousands):

<b>Treasurer's Pool Investments</b>			
<b>Issuer</b>	<b>Investment Type</b>	<b>Amount</b>	<b>% of Total</b>
<b>Treasurer's Pool Investments:</b>			
Federal Farm Credit Bank	U.S. Government Agency	\$ 110,287	9.63 %
Federal Home Loan Bank	U.S. Government Agency	186,798	16.31 %
Medium Term Corporate Notes	Pooled Investments	258,875	22.60 %
Municipal Bonds	Pooled Investments	168,640	14.72 %
		\$ 724,600	63.26 %

#### **4. Interest Rate Risk**

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally the longer the maturity of an investment, the greater will be the sensitivity of its fair value to changes in market interest rates. One of the ways that the City manages its exposure to interest rate risk is by purchasing a combination of shorter term and longer term investments. Another way the City mitigates this risk is by timing cash flows from maturities so that a portion of the portfolio is maturing or coming close to maturity evenly over time to provide the cash flow and liquidity needed for operations. The City monitors the interest rate risk inherent in its portfolio by measuring the weighted average maturity of its portfolio. The Investment Policy limits the portfolio's weighted average maturity to three years, except for debt agreements held by trustees which are governed by the indentures and may be longer.



Interest rate risk for the Treasurer's Pool and for investments with trustees is disclosed in the following table. As of June 30, 2023, the City had the following cash and investments in its portfolio (in thousands):

Treasurer's Pool	Fair Value	Investment Maturities			
		Less than 1 Year	1 to 5 Years	5 to 10 Years	More than 10 Years
Cash Accounts	\$ 39,917				
<b>Treasurer's Pool Investments</b>					
U.S. Government Agencies:					
Federal Farm Credit Bank	110,287	\$ 26,719	\$ 83,568	\$ —	\$ —
Federal Home Loan Bank	186,798	38,866	147,932	—	—
Federal Home Loan Mortgage Corp.	47,070	—	47,070	—	—
Federal National Mortgage Association	22,790	—	22,790	—	—
Federal Ag Mortgage Corporation	22,615	—	22,615	—	—
<b>Subtotal of U.S. Government Agencies</b>	<b>389,560</b>	<b>65,585</b>	<b>323,975</b>	<b>—</b>	<b>—</b>
U.S. Treasury Securities	57,168	19,754	37,414	—	—
U.S. Sovereign Bonds	4,812	4,812	—	—	—
Medium Term Corporate Notes	258,875	69,239	189,636	—	—
Negotiable Certificates of Deposit	47,974	14,779	33,195	—	—
State Local Agency Investment Fund (CA LAIF)	15,128	15,361	(233)	—	—
Municipal Bonds	168,640	24,729	143,912	—	—
Supranationals	27,444	9,824	17,620	—	—
Money Market Mutual Funds	136,000	136,000	—	—	—
<b>Total Treasurer's Pool Investments</b>	<b>1,145,518</b>	<b>\$ 360,083</b>	<b>\$ 745,519</b>	<b>\$ —</b>	<b>\$ —</b>
<b>Investments Held Outside the Treasurer's Pool</b>					
Debt Service Funds/Bond Proceeds:					
Mutual Funds	95,299	95,299	—	—	—
		\$ 95,299	\$ —	\$ —	\$ —
Other Deposits	4,265				
Outstanding Checks	(9,049)				
Deposits in Transit	1,466				
Petty Cash	193				
Pension Trust Assets (See separate ACFRs)	3,781,522				
<b>Total Cash and Investments</b>	<b>\$ 5,019,214</b>				

## 5. Default Credit Risk

Generally, default credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This risk is measured by the assignment of a rating by a nationally recognized statistical rating organization.

The following table represents the minimum rating required by (where applicable) the California Government Code, the City's investment policy, or debt agreements, and the actual rating as of year-end for each investment type:

Issuer	Amount (in thousands)	Minimum Legal Rating	Rating at Year-End	% of Treasurer's Pool
<b>Treasurer's Pool Investments:</b>				
U.S. Government Agency Securities:				
Federal Farm Credit Bank	\$ 110,287	A	AA+	9.63%
Federal Home Loan Bank	186,798	A	AA+	16.31%
Federal Home Loan Mortgage Corporation	47,070	A	AA+	4.11%
Federal National Mortgage Association	22,790	A	AA+	1.99%
Federal Ag Mortgage Corporation	22,616	Unrated	Unrated	1.97%
U.S. Treasury Securities	57,168	A	Aaa	4.99%
U.S. Sovereign Bonds	4,812	A	AA+U	0.42%
Medium Term Corporate Notes:				
Aig Global Funding	4,741	A	A+	0.41%
Apple Inc	14,251	A	AA+	1.24%
Bank Of America	17,747	A	A-	1.55%
Bank Of New York	7,412	A	A	0.65%
Caterpillar Finl Svcs Corp	4,786	A	AA	0.42%
Cit Group Holdings Inc	9,722	A	A	0.85%
Equitable Financial Life	4,902	A	AA-	0.43%
Exxon Mobil Corporation	4,816	A	A	0.42%
Florida Power & Light	4,802	A	A	0.42%
Guardian Life	8,467	A	A+	0.74%
Harvard Pres & Fellows	3,969	A	A+	0.35%
Hsbc Usa Inc	4,883	A	AA-	0.43%
Jp Morgan Chase	8,958	A	A+	0.78%
Lloyds Bank	4,767	A	AAA	0.42%
Massmutual Global Fund	9,981	A	A-	0.87%
Met Life Glob	4,453	A	A-	0.39%
Meta Platforms Inc	9,491	A	A+	0.83%
National Secs Clearing	4,969	A	AA+	0.43%
New York Life	17,471	A	AA-	1.53%
Northwestern Mutual Gbl	8,943	A	AA+	0.78%
Pacific Life	4,941	A	AA-	0.43%
Pricoa Global Funding	4,978	A	AA-	0.43%
Principal Lfe Glb Fnd li	4,561	A	AA-	0.40%
Protective Life	4,478	A	A+	0.39%
Royal Bank Of Canada	14,108	A	AA-	1.23%
Shell International Fin	9,749	A	A	0.85%
Toyota Motor Credit Corp	32,650	A	AA	2.85%
U.S. Bancorp	9,236	A	A+	0.81%
Us Bank Na Cincinnati	9,765	A	A+	0.85%
Wal-Mart Stores	4,875	A	A+	0.43%
Municipal Bonds				
Antelope Vally Union High	1,673	NA	NA	0.15%
Chaffey Community College	2,612	NA	NA	0.23%

Issuer	Amount (in thousands)	Minimum Legal Rating	Rating at Year-End	% of Treasurer's Pool
City Of Vallejo	—	NA	AA	—%
Contra Costa Ca Cmnty Clg Dist	2,525	NA	AA	0.22%
County Of Riverside Ca	4,777	NA	AA+	0.42%
County Of Westchester Ny	1,773	NA	A+	0.15%
Fresno County Ca Pension Oblg	7,497	NA	A+	0.65%
Golden State Tobacco	15,666	NA	NA	1.37%
Kern County Ca Pension Oblg	13,298	NA	Aa3	1.16%
Los Altos School Dist	4,729	NA	A+	0.41%
Los Angles Unified School Dist	16,842	NA	AA+	1.47%
Marin Ca Cmnty Clg Dist	2,713	NA	AA+	0.24%
Massachusetts St Spl Oblg	9,993	NA	Aa1	0.87%
New York State Dormitory	1,531	NA	Aa1	0.13%
New York State Urban Dev	4,874	NA	AA-	0.43%
State Of California	27,796	NA	AA-	2.43%
State Of Connecticut	9,624	NA	AA-	0.84%
State Of Hawaii	18,303	NA	A+	1.60%
State Of New York	6,440	NA	AA+	0.56%
Texas A&M University	2,876	NA	AA	0.25%
University Of California	13,099	NA	AAA	1.14%
Supranational				
Inter American Development Bank	14,551	AA	AAA	1.27%
International Bank for Reconstruction & Dev	12,892	AA	AAA	1.13%
Negotiable Certificates of Deposit	47,974	NA	Unrated	4.19%
State Local Agency Investment Pool	15,128	NA	Unrated	1.32%
Money Market Mutual Funds	136,000	NA	Unrated	11.87%
<b>Total Treasurer's Pool Investments</b>	<b>\$ 1,105,599</b>			<b>96.53%</b>
<b>Investments with Trustees:</b>				
Money Market Funds	\$ 95,299	NA	Unrated	100.00%
U.S. Government & Treasury Securities	—	NA	AAA	—%
<b>Total Investments with Trustees</b>	<b>\$ 95,299</b>			<b>100.00%</b>

<sup>1</sup>Standard & Poor's rating of SP-1 indicates a strong capacity to pay principal and interest. An issue determined to possess a very strong capacity to pay debt service is given a plus (+) designation.

The City of Fresno's Investment Policy requires that the City only invest in high quality obligations, which means only those with a rating category of "A" or better by a nationally recognized rating service.

## 6. Custodial Credit Risk

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The City maintains cash accounts at Bank of America. The City maintains separate accounts for payment of general accounts payable checks, payroll checks, and utility refund checks. Amounts in excess of \$250,000 are securitized in accordance with California Government Code Section 53652. The California Government Code and the City's investment policy contain legal or policy requirements that limit the exposure to custodial credit risk for deposits. The California Government Code requires that a financial institution secure deposits made by state or local governmental units by pledging securities in an undivided collateral pool held by a depository regulated under state law (unless so waived by the governmental unit). The market value of the pledged securities in the collateral pool must equal at least 110% of the total amount deposited by the public agencies. California law also allows financial institutions to secure City deposits by pledging first trust deed mortgage notes having a value of 150% of the secured public deposits. The collateral pledged to cover the public fund deposits in California is held in the name of the California Collateral Pool Administrator and is held in their name by the Federal Reserve Bank as custodian. The City had no uncollateralized cash at June 30, 2023. As of June 30, 2023, the City's deposits with institutions in excess of federal depository insurance limits were \$33.7 million held in accounts collateralized in accordance with California law as described above.

The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty (e.g., broker-dealer) to the transaction, a government will not be able to recover the value of its investment of securities that are in the possession of the counterparty. As of June 30, 2023, in accordance with the City's investment policy, none of the City's investments were held with a counterparty. All of the City's investments were held with an independent third party custodian bank. The City uses Bank of New York Trust Company (BNY) as a third-party custody and safekeeping service for its investment securities. Custodial credit risk is the risk that the City will not be able to recover the value of its investments in the event of a BNY failure. All City investments held in custody and safe-keeping by BNY are held in the name of the City and are segregated from securities owned by the bank. This is the lowest level of custodial credit risk exposure.

## D. Investment in State Investment Pool

The City is a voluntary participant in the Local Agency Investment Fund (LAIF), which is regulated by the California Government Code under the oversight of the Treasurer of the State of California. The fair value of the City's investment in this pool is reported in the accompanying financial statements at amounts based upon the City's pro-rata share of the fair value provided by LAIF for the entire LAIF portfolio (in relation to the amortized cost of that portfolio). The balance available for withdrawal is based on the

accounting records maintained by LAIF, which are recorded on a fair value cost basis. The total amount invested by all public agencies in LAIF as of June 30, 2023, was \$26.3 billion. LAIF is part of the California Pooled Money Investment Account (PMIA), which at June 30, 2023, had a balance of \$178.4 billion. Of that amount, 2.78% was invested in medium-term and short-term structured notes and asset-backed securities. The average maturity of PMIA investments was 260 days as of June 30, 2023.

LAIF has the following restrictions on withdrawals:

- For same day transactions, the requesting agency must contact LAIF by 10 a.m. PST.
- Transaction calls received after 10 a.m. are processed the following business day.
- A requesting agency can only conduct a maximum of 15 transactions (combination of deposits and withdrawals) per month.
- 24-hour notice is needed for withdrawals of \$10 million or more.
- The minimum transaction amount is \$5,000, with amounts above the minimum transacted in increments of \$1,000.
- Prior to the funds transfer, an authorized person from the requesting agency must call LAIF to do a verbal transaction.

#### **E. Pension Trust (Retirement Systems) Deposits and Investments**

The investment guidelines for the City of Fresno's Retirement Systems (Systems) reflect the duties imposed by an investment standard known as the "prudent expert rule." The prudent expert rule includes anyone who has discretionary authority with respect to the Systems' investments.

The Fire and Police Retirement System's Investment Policy can be found at [https://www.cfrs-ca.org/fire-and-police-retirement-system\\_investments](https://www.cfrs-ca.org/fire-and-police-retirement-system_investments), while the Employees Retirement System's Investment Policy can be found at <https://www.cfrs-ca.org/employee-retirement-system/investments>. Both investment policies can also be obtained by contacting the Retirement Office at 2828 Fresno Street, Suite 201, Fresno, CA 93721.

Northern Trust serves as custodian of the Systems' investments. The Systems' asset classes include U.S. Equity, International Equity, U.S. Fixed Income, International Fixed Income, Direct Lending, and Real Estate. Any class may be held in direct form, pooled form, or both. The Systems have 15 external investment managers, managing 19 individual portfolios.

Investments at June 30, 2023 consist of the following (in thousands):

Investments at Fair Value	
Domestic Equities	\$ 945,709
International Equities	224,957
Private Equity	451,881
Fixed Income	34,292
Private Debt/Credit	461,591
Real Assets	810,113
Multi-Assets	19,232
Short-Term Investments	784,421
Total Investments at Fair Value	<u>\$ 3,732,196</u>

Both Retirement Boards have established policies for investing, specifying the following target allocations with a minimum and maximum range for each of these asset classes:

Asset Class	Minimum	Target	Maximum
Domestic Large Cap Equities	15.0%	24.0%	36.0%
Domestic Small Cap Equities	0.0%	0.0%	0.0%
International Developed Market Equities	10.0%	20.0%	25.0%
International Emerging Market Equities	0.0%	0.0%	0.0%
Core Fixed Income	5.0%	13.0%	20.0%
High Yield Bonds	0.0%	0.0%	5.0%
Core Real Estate	5.0%	10.0%	15.0%
Value Add Real Estate/REITs	2.0%	5.0%	8.0%
Infrastructure	2.0%	7.0%	10.0%
Alternative Credit	0.0%	4.0%	7.0%
Private Equity	0.0%	5.0%	10.0%
Direct Lending/Private Debt	5.0%	12.0%	20.0%
		<u>100.0%</u>	

The Retirement Systems have investments in Tiers 1, 2, and 3 as defined under GASB Statement No. 72. For further information regarding the Retirement Systems' classification of investment, please see the Retirement Systems' Annual Comprehensive Financial Reports (Systems' ACFRs).

Investments of the Systems are exposed to custodial credit risk, credit and interest rate risk, concentration risk, and foreign currency risk. In addition to those risks, the Systems are also exposed to credit risk and market risk associated with their derivatives investments. For a detailed description of all of the risks associated with the Systems' investments, please see the Systems' ACFRs which can be found at <https://www.cfrs-ca.org/fire-and-police-retirement-system/financial/> and <https://www.cfrs-ca.org/employee-retirement-system/ers-financial/> or by contacting the Retirement Office at 2828 Fresno Street, Suite 201 Fresno, CA 93721.

## F. Stewardship, Compliance and Accountability

There have been no material violations of finance-related legal or contractual provisions.

## G. Restricted Assets

Restricted cash includes funds held by trustees relating to bonds payable and those amounts held by each fund for which a specific, non-operating use has been determined. Restricted interest receivable is interest earned with the trustee.

Restricted assets are reported in the following funds at June 30, 2023 (in thousands):

	Cash and Investments Current and Noncurrent	Interest Receivable	Total
<b>Governmental Activities:</b>			
General Fund	\$ 54,109	\$ —	\$ 54,109
Grants Special Revenue Fund	115,822	—	115,822
Nonmajor Governmental Funds	1,948	—	1,948
<b>Subtotal</b>	<b>\$ 171,879</b>	<b>\$ —</b>	<b>\$ 171,879</b>
<b>Business-Type Activities</b>			
Water System	75,944	361	76,305
Sewer System	65,515	453	65,968
Solid Waste Management	5,401	—	5,401
Transit	41,004	—	41,004
Airports	113,977	—	113,977
Convention Center	4,879	—	4,879
Stadium	860	—	860
Nonmajor Enterprise Funds	2,210	—	2,210
Internal Service Funds	2,277	—	2,277
<b>Subtotal</b>	<b>\$ 312,067</b>	<b>\$ 814</b>	<b>\$ 312,881</b>
<b>Fiduciary:</b>			
Custodial Funds	717	—	717
<b>Subtotal</b>	<b>\$ 717</b>	<b>\$ —</b>	<b>\$ 717</b>
<b>Total</b>	<b>\$ 484,663</b>	<b>\$ 814</b>	<b>\$ 485,477</b>



### **Note 3. Property Taxes**

Article XIII of the California Constitution (Proposition 13) limits ad valorem taxes on real property to 1% of value plus taxes necessary to pay indebtedness approved by voters prior to July 1, 1978. The Article also established the 1975/1976 assessed valuation as the base and limits annual increases to the cost-of-living adjustment, not to exceed 2% for each year thereafter. Property may also be reassessed to full market value after a sale, transfer of ownership, or completion of new construction. The State is prohibited under the Article from imposing new ad valorem, sales, or transaction taxes on real property. Local government may impose special taxes (except on real property) with the approval of two-thirds of the qualified electors.

All property taxes are collected and allocated by the County of Fresno to the various taxing entities. Property taxes are determined annually as of January 1 and attached as enforceable liens on real property. Taxes are due November 1 and February 1 and are delinquent if not paid by December 10 and April 10, respectively. Secured property taxes become a lien on the property on January 1. Property taxes on the unsecured roll are due on the January 1 (lien date) and become delinquent if unpaid on August 31. Property tax revenues are recognized in the governmental funds in the fiscal period for which they are levied and collected, adjusted for any amounts deemed uncollectible and amounts expected to be collected more than 60 days after the fiscal year.

## Note 4. Receivables

Receivables are presented in the financial statements net of the allowance for uncollectible accounts. The uncollectible accounts related to accounts receivable at June 30, 2023 were \$3.8 million for the General Fund, \$3.1 million for Water System, \$2.0 million for Sewer System, \$1.9 million for Solid Waste Management, \$0.4 million for Airports, and \$1.3 million for Other Enterprise Funds. The uncollectible accounts related notes receivables at June 30, 2023 were \$8.2 million for Grants Special Revenue Fund and \$1.8 million for Other Governmental Funds. Accounts not scheduled for collection during the subsequent year are \$77.2 million for Governmental notes and loans and \$17.4 million for Business-Type notes and loans.

The allowance for doubtful accounts is a Statement of Net Position and/or Balance Sheet account that reduces the reported amount of a receivable. Providing an allowance for doubtful accounts presents a more realistic picture of how much of the receivable is likely to be turned into cash, particularly in the near term. The amount of the allowance for each fund is a determination made by management at the end of the fiscal year through a review of past collections received on each account. This analysis includes reviewing the aging of the receivable balance, past account write-offs and other known variables.

Receivables, net of amounts uncollectible, (in thousands) as of June 30, 2023 were as follows:

	Interest	Accounts Receivable	Grants Receivable	Intergovernmental Receivable		Notes, Loans & Other Receivable	Operating Lease Receivable	Total
				Property Taxes	Other			
<b>Governmental Activities</b>								
General Fund	\$ 623	\$ 33,314	\$ 54	\$ 39,286	\$ —	\$ —	\$ —	\$ 73,277
Grants Special Revenue Fund	1,201	31	45,372	—	—	53,660	—	100,264
Other Governmental Funds	1,512	922	9,072	—	24,310	23,781	—	59,597
Internal Service Funds	668	607	—	—	—	—	—	1,275
<b>Subtotal</b>	<u>\$ 4,004</u>	<u>\$ 34,874</u>	<u>\$ 54,498</u>	<u>\$ 39,286</u>	<u>\$ 24,310</u>	<u>\$ 77,441</u>	<u>\$ —</u>	<u>234,413</u>
Advances to Successor Agency and Due To(From) Fiduciary Funds								4,566
<b>Total</b>								<u>\$ 238,979</u>
<b>Business-Type Activities</b>								
Water System	\$ 1,705	\$ 27,349	\$ 3,649	\$ —	\$ —	\$ 1,981	\$ 1,718	\$ 36,402
Sewer System	1,486	15,335	—	—	602	1,820	2,447	21,690
Solid Waste Management	76	9,102	—	—	—	9,345	—	18,523
Transit	301	163	19,267	—	18,552	—	—	38,283
Airports	457	3,289	5,751	—	411	—	14,065	23,973
Fresno Convention Center	(4)	372	—	—	—	—	—	368
Stadium	(8)	418	—	—	—	—	1,559	1,969
Other Enterprise Funds	29	2,598	—	—	—	—	1,409	4,036
Internal Service Funds	202	1,309	—	—	—	—	340	1,851
<b>Total</b>	<u>\$ 4,244</u>	<u>\$ 59,935</u>	<u>\$ 28,667</u>	<u>\$ —</u>	<u>\$ 19,565</u>	<u>\$ 13,146</u>	<u>\$ 21,538</u>	<u>\$ 147,095</u>

Receivables are presented on the Statement of Net Position as follows (in thousands):

	Governmental Activities	Business-Type Activities	Total
Accounts Receivables, Net	\$ 161,538	\$ 133,136	\$ 294,674
Restricted Interest Receivable	—	814	814
Loans, Notes, Leases and Other Receivables, Net	77,441	13,146	90,587
Total	\$ 238,979	\$ 147,096	\$ 386,075

## Note 5. Property, Plant and Equipment - Capital Assets

### A. Citywide Capital Assets

The following is a summary of capital assets as of June 30, 2023 (in thousands):

	Primary Government			Total
	Governmental Activities	Business-Type Activities	Fiduciary Funds	
<b>Capital Assets Not Being Depreciated:</b>				
Land	\$ 291,550	\$ 53,868	\$ —	\$ 345,418
Intangibles (Indefinite Life)	—	18,897	—	18,897
Construction in Progress	136,722	129,140	—	265,862
<b>Total Capital Assets Not Being Depreciated</b>	<b>428,272</b>	<b>201,905</b>	<b>—</b>	<b>630,177</b>
<b>Capital Assets Being Depreciated:</b>				
Buildings and Improvements	361,621	1,522,789	—	1,884,410
Machinery and Equipment	200,754	110,135	2,987	313,876
Infrastructure	1,513,700	883,001	—	2,396,701
<b>Total Capital Assets Being Depreciated</b>	<b>2,076,075</b>	<b>2,515,925</b>	<b>2,987</b>	<b>4,594,987</b>
<b>Less: Accumulated Depreciation for:</b>				
Buildings and Improvements	(182,999)	(711,354)	—	(894,353)
Machinery and Equipment	(128,271)	(68,968)	(2,293)	(199,532)
Infrastructure	(1,116,160)	(251,180)	—	(1,367,340)
<b>Total Accumulated Depreciation</b>	<b>(1,427,430)</b>	<b>(1,031,502)</b>	<b>(2,293)</b>	<b>(2,461,225)</b>
<b>Total Capital Assets Being Depreciated, Net</b>	<b>648,645</b>	<b>1,484,423</b>	<b>694</b>	<b>2,133,762</b>
<b>Total Capital Assets, Net</b>	<b>\$ 1,076,917</b>	<b>\$ 1,686,328</b>	<b>\$ 694</b>	<b>\$ 2,763,939</b>
<b>Right to Use Assets Being Amortized</b>				
Land	1,273	209	—	(126)
Buildings and Improvements	6,039	508	—	(1,952)
Machinery and Equipment	14,326	2,952	—	(4,795)
<b>Total Right to Use Assets Being Amortized</b>	<b>21,638</b>	<b>3,669</b>	<b>—</b>	<b>25,307</b>
<b>Less: Accumulated Amortization for:</b>				
Land	(88)	(38)	—	(126)
Buildings and Improvements	(1,622)	(330)	—	(1,952)
Machinery and Equipment	(4,735)	(60)	—	(4,795)
<b>Total Accumulated Amortization</b>	<b>(6,445)</b>	<b>(428)</b>	<b>—</b>	<b>(6,873)</b>
<b>Total Right to Use Assets, Net</b>	<b>\$ 15,193</b>	<b>\$ 3,241</b>	<b>\$ —</b>	<b>\$ 18,434</b>
<b>Total Capital and Right to Use Assets</b>	<b>\$ 1,092,110</b>	<b>\$ 1,689,569</b>	<b>\$ 694</b>	<b>\$ 2,782,373</b>

## B. Governmental Activities

Capital asset activity related to governmental activities for the fiscal year ended June 30, 2023 was as follows (in thousands):

	Beginning Balance as restated	Increases	Transfers	Decreases	Ending Balance
<b>Capital Assets Not Being Depreciated:</b>					
Land	\$ 270,918	\$ 20,632	\$ —	\$ —	\$ 291,550
Construction in Progress	85,336	86,588	—	(35,202)	136,722
<b>Total Capital Assets Not Being Depreciated</b>	<b>\$ 356,254</b>	<b>\$ 107,220</b>	<b>\$ —</b>	<b>\$ (35,202)</b>	<b>\$ 428,272</b>
<b>Capital Assets Being Depreciated:</b>					
Buildings and Improvements	\$ 346,036	\$ 15,585	\$ —	\$ —	\$ 361,621
Machinery and Equipment	184,420	22,810	—	(6,476)	200,754
Infrastructure	1,485,807	27,893	—	—	1,513,700
<b>Total Capital Assets Being Depreciated</b>	<b>\$ 2,016,263</b>	<b>\$ 66,288</b>	<b>\$ —</b>	<b>\$ (6,476)</b>	<b>\$ 2,076,075</b>
<b>Less: Accumulated Depreciation for:</b>					
Buildings and Improvements	\$ (171,727)	\$ (11,272)	\$ —	\$ —	\$ (182,999)
Machinery and Equipment	(119,064)	(15,630)	—	6,423	(128,271)
Infrastructure	(1,083,252)	(32,908)	—	—	(1,116,160)
<b>Total Accumulated Depreciation</b>	<b>\$ (1,374,043)</b>	<b>\$ (59,810)</b>	<b>\$ —</b>	<b>\$ 6,423</b>	<b>\$ (1,427,430)</b>
<b>Total Capital Assets Being Depreciated, Net</b>	<b>\$ 642,220</b>	<b>\$ 6,478</b>	<b>—</b>	<b>(53)</b>	<b>648,645</b>
<b>Total Capital Assets, Net</b>	<b>\$ 998,474</b>	<b>\$ 113,698</b>	<b>\$ —</b>	<b>\$ (35,255)</b>	<b>\$ 1,076,917</b>
<b>Right to Use Assets Being Amortized</b>					
Land	\$ 1,273	\$ —	\$ —	\$ —	\$ 1,273
Buildings and Improvements	6,039	—	—	—	6,039
Machinery and Equipment	14,326	—	—	—	14,326
<b>Total Right to Use Assets Being Amortized</b>	<b>\$ 21,638</b>	<b>\$ —</b>	<b>\$ —</b>	<b>\$ —</b>	<b>\$ 21,638</b>
<b>Less: Accumulated Amortization for:</b>					
Land	\$ (88)	—	\$ —	\$ —	\$ (88)
Buildings and Improvements	(1,622)	—	—	—	(1,622)
Machinery and Equipment	(4,735)	—	—	—	(4,735)
<b>Total Accumulated Amortization</b>	<b>\$ (6,445)</b>	<b>\$ —</b>	<b>\$ —</b>	<b>\$ —</b>	<b>\$ (6,445)</b>
<b>Total Right to Use Assets Being Amortized, Net</b>	<b>\$ 15,193</b>	<b>\$ —</b>	<b>\$ —</b>	<b>\$ —</b>	<b>\$ 15,193</b>
<b>Total Capital and Right to Use Assets</b>	<b>\$ 1,013,667</b>	<b>\$ 113,698</b>	<b>\$ —</b>	<b>\$ (35,255)</b>	<b>\$ 1,092,110</b>

Depreciation/Amortization was charged to functions as follows (in thousands):

Function	Amount
General Government	\$ 18,585
Public Protection	5,501
Public Ways and Facilities	35,246
Culture and Recreation	4,494
Community Development	1,182
<b>Total Governmental Activities Depreciation and Amortization Expense</b>	<u>\$ 65,008</u>



### C. Business-Type Activities

Capital asset activity related to Business-Type Activities for the fiscal year ended June 30, 2023 was as follows (in thousands):

	Beginning Balance as restated	Increases	Transfers	Decreases	Ending Balance
<b>Capital Assets Not Being Depreciated:</b>					
Land	\$ 53,867	\$ 1	\$ —	\$ —	\$ 53,868
Intangibles (Indefinite Life)	18,897	—	—	—	18,897
Construction in Progress	243,040	50,102	—	(164,002)	129,140
<b>Total Capital Assets Not Being Depreciated</b>	<b>315,804</b>	<b>50,103</b>		<b>(164,002)</b>	<b>201,905</b>
<b>Capital Assets Being Depreciated:</b>					
Buildings and Improvements	1,505,044	17,745	459,849	—	1,982,638
Machinery and Equipment	102,881	8,332	611	(1,078)	110,746
Infrastructure	745,682	137,319	(460,460)	—	422,541
<b>Total Capital Assets Being Depreciated</b>	<b>2,353,607</b>	<b>163,396</b>	<b>—</b>	<b>(1,078)</b>	<b>2,515,925</b>
<b>Less: Accumulated Depreciation for:</b>					
Buildings and Improvements	(657,712)	(53,642)	—	—	(711,354)
Machinery and Equipment	(63,083)	(6,764)	—	879	(68,968)
Infrastructure	(224,375)	(26,805)	—	—	(251,180)
<b>Total Accumulated Depreciation</b>	<b>(945,170)</b>	<b>(87,211)</b>	<b>—</b>	<b>879</b>	<b>(1,031,502)</b>
<b>Total Capital Assets Being Depreciated, Net</b>	<b>1,408,437</b>	<b>76,185</b>	<b>—</b>	<b>(199)</b>	<b>1,484,423</b>
<b>Total Capital Assets, Net</b>	<b>\$ 1,724,241</b>	<b>\$ 126,288</b>	<b>\$ —</b>	<b>\$ (164,201)</b>	<b>\$ 1,686,328</b>
<b>Right to Use Assets Being Amortized</b>					
Land	209	—	—	—	209
Buildings and Improvements	508	—	—	—	508
Machinery and Equipment	—	2,952	—	—	2,952
<b>Total Right to Use Assets Being Amortized</b>	<b>717</b>	<b>2,952</b>	<b>—</b>	<b>—</b>	<b>3,669</b>
<b>Less: Accumulated Amortization for:</b>					
Land	(19)	(19)	—	—	(38)
Buildings and Improvements	(165)	(165)	—	—	(330)
Machinery and Equipment	—	(60)	—	—	(60)
<b>Total Accumulated Amortization</b>	<b>(184)</b>	<b>(244)</b>	<b>—</b>	<b>—</b>	<b>(428)</b>
<b>Total Right to Use Assets Being Amortized, Net</b>	<b>\$ 533</b>	<b>\$ 2,708</b>	<b>\$ —</b>	<b>\$ —</b>	<b>\$ 3,241</b>
<b>Total Capital and Right to Use Assets</b>	<b>\$ 1,724,774</b>	<b>\$ 128,996</b>	<b>\$ —</b>	<b>\$ (164,201)</b>	<b>\$ 1,689,569</b>

Depreciation/Amortization was charged to functions as follows (in thousands):

Function	Amount
Water System	\$ 34,110
Sewer System	28,726
Solid Waste Management	539
Transit	8,408
Airports	12,035
Fresno Convention Center	2,035
Stadium	1,403
Other Enterprise Funds	193
<b>Total Business-Type Activities Depreciation and Amortization Expense</b>	<b>\$ 87,455</b>

#### D. Fiduciary Funds

Capital asset activity related to fiduciary funds for the fiscal year ended June 30, 2023 was as follows (in thousands):

	Beginning Balance	Increases	Transfers	Decreases	Ending Balance
<b>Capital Assets Being Depreciated:</b>					
Machinery and Equipment	\$ 2,978	\$ 9	\$ —	\$ —	\$ 2,987
<b>Less: Accumulated Depreciation for:</b>					
Machinery and Equipment	(2,014)	(279)	—	—	(2,293)
<b>Total Capital Assets Being Depreciated, Net</b>	<b>964</b>	<b>(270)</b>	<b>—</b>	<b>—</b>	<b>694</b>
<b>Total Capital Assets, Net</b>	<b>\$ 964</b>	<b>\$ (270)</b>	<b>\$ —</b>	<b>\$ —</b>	<b>\$ 694</b>

Depreciation was charged to functions as follows (in thousands):

Function	Amount
Fire & Police Retirement System Pension Trust Funds	\$ 140
Employee Retirement System Pension Trust Funds	139
<b>Total Fiduciary Activities Depreciation Expense</b>	<b>\$ 279</b>

## E. Construction in Progress

At June 30, 2023, Construction in Progress consisted of the following (in thousands):

Project Title	Construction Costs To Date
<b>Governmental Activities:</b>	
Bike/Trail Projects	\$ 4,412
Neighborhood Improvements	8,838
Parks General Improvements	6,720
Public Protection Construction Projects	2,916
Public Works Projects	79,371
Other Miscellaneous Projects	34,464
Total Governmental Activities	\$ 136,721
<b>Business-Type Activities:</b>	
Water Capital Projects	\$ 17,093
Sewer/Wastewater/Solid Waste Capital Projects	33,283
Transit Capital Projects	17,039
Airports Capital Projects	58,339
Stadium Capital Projects	3,386
Total Business-Type Activities	\$ 129,140
<b>Total Construction in Progress</b>	<b>\$ 265,861</b>

## **Note 6. Leases and Subscription-Based Information Technology Arrangements**

### **A. Leases**

The City has adopted the following policies to account for agreements in accordance with the requirements of GASB 87. The primary objective of this statement is to enhance the relevance and consistency of information about governments' leasing activities. This statement establishes a single model for lease accounting based on the principle that leases are financings of the right-to-use an underlying asset. Under this Statement, a lessee is required to recognize a lease liability and intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources.

### **B. Subscription-Based Information Technology Arrangements (SBITA)**

The City adopted GASB Statement No. 96 "SBITA" for its basic financial statements at the beginning of the fiscal year 2023. The City recognized intangible RTU subscription assets with related accumulated amortization, subscription liabilities, subscription expense, amortization expense, and accrued interest payable. SBITA liabilities are presented in amounts equal to the present value of the subscription payments during the remaining SBITA term, discounted using the City's incremental borrowing rate (IBR) if not explicitly stipulated in the contract.

The City has a variety of variable and prepaid payment clauses within its IT subscription arrangements. Components of variable payments that are fixed in substance are included in the measurement of the SBITA liability, while variable payments based on the usage of the underlying IT asset are excluded from the SBITA liability. RTU subscription assets cover fixed, fixed in substance and prepaid IT subscriptions. SBITAs that have maximum possible term under the SBITA contract of twelve months or less are considered a short-term SBITA and recognized as outflows of resources. Subscription arrangements with maximum terms of twelve months or less, those with termination clauses by either party without notice are excluded from GASB Statement No. 96.

### **C. Basis of Lease Classification**

In accordance with GASB No. 87, the City does not recognize a lease receivable and a deferred inflow of resources for short-term leases. Short-term leases are certain leases that, at the commencement of the lease term, has a maximum possible term under the lease contract of 12 months or less, including any options to extend, regardless of their probability of being exercised. The City, being a lessee and lessor, recognizes short-term lease payments as outflows of resources (expenditures) or inflows of resources (revenue), respectively, based on the payment provisions of the lease contract.

**D. Term**

At the time of lease commencement or conversion, the term of the lease will include possible extension periods that are deemed to be reasonably certain given all available information, regarding the likelihood of renewal.

**E. Discount Rate**

Unless explicitly stated in the lease agreement, known by the City, or the City is able to determine the rate implicit within the lease, the discount rate used to calculate lease right-to-use assets and liabilities and related lease receivable is the City's incremental borrowing rate at the end of each fiscal year. As of June 30, 2023, the City's incremental borrowing rate was 2.79%. This was the discount rate utilized for applicable leases reported in fiscal year 2023. All applicable leases reported in the prior fiscal year used a discount rate of 2.21%, which was the City's incremental borrowing rate as of June 30, 2022.

**F. Variable Payments**

Variable payments based on the future performance of the lessee or lessor or usage of the underlying asset are not included in the measurement of lease assets or liabilities.

**G. The City of Fresno as Lessee**

The City, as lessee, has entered into various agreements for land and buildings with lease terms expiring between 2024 and 2053, with some leases containing options to renew. The terms and conditions for these leases vary by the type of underlying asset. All these agreements have fixed, periodic payments over the lease term, and do not contain variable payments or guaranteed residual values in the lease agreements. For those agreements that are cancellable by the lessors or the City with an advance notice, they are considered as non-cancellable in accordance with GASB Statement No. 87. In accordance with GASB No. 87, as lessee, the City recognized \$1.4 million of amortization expense in the year ended June 30, 2023. More information on the value of leased assets and their associated amortization can be found in Note 5, beginning on page [91](#).

Future payments, under these non-regulated leases for each of the next five years and in five- year increments thereafter are as follows (amounts in thousands):

	Beginning Balance	Payments	Interest	Ending Balance
2024	\$7,333	\$1,434	\$149	\$6,047
2025	6,047	1,220	122	4,950
2026	4,950	1,179	98	3,869
2027	3,869	747	79	3,200
2028	3,200	590	65	2,675
2029-2033	2,675	1,981	181	875
2034-2038	875	313	84	647
2039-2043	647	313	58	392
2044-2048	392	313	28	107
2049-2053	107	109	2	—

#### H. The City of Fresno as Lessor

The City, as a lessor, recognizes a lease receivable and a deferred inflow of resources at the commencement of the lease term, with certain exceptions for regulated leases and short-term leases. As lessor, the asset underlying the lease is not derecognized. The lease receivable is measured at the present value of the lease payments expected to be received during the lease term. The leases typically include provisions for rent changes based on the consumer price index or other market indexes, resulting in additional variable lease revenues that are not included in the measurement of the lease receivables. These variable payments based on index are considered to be 'fixed in substance' and are included in the calculation of the lease receivable. The deferred inflow of resources is measured at the value of the lease receivable in addition to any payments received at or before the commencement of the lease term that relate to future periods.

Future receipts, under these non-regulated leases for each of the next five years and in five-year increments thereafter are as follows (amounts in thousands):

	Beginning Balance	Lease Receipt	Interest Income	Ending Balance
2024	\$27,183	\$6,092	\$531	\$21,622
2025	21,622	3,232	434	18,824
2026	18,824	2,078	386	17,132
2027	17,132	2,011	350	15,470
2028	15,470	1,870	316	13,916
2029-2033	13,916	6,422	1,210	8,704
2034-2038	8,704	5,165	701	4,240
2039-2043	4,240	2,832	341	1,748
2044-2048	1,748	1,344	111	516
2049-2053	516	543	27	—

#### I. City as SBITA Service Receiver

The City recognizes a subscription liability and an intangible RTU subscription asset at the beginning of an SBITA unless it is considered a short-term SBITA. A subscription liability is measured at the present value of subscription payments expected to be made during the subscription term using the City's incremental borrowing rate. The City's SBITA contracts have terms expiring between 2023 and 2028.

A subscription asset is amortized on a straight-line basis over the shorter of the subscription term or the useful life of the underlying subscription asset. Remeasurement of subscription liability occurs when there is a change in the subscription term and/or other changes that are likely to have a significant impact on the subscription liability. Variable payments based on the usage of the underlying assets are not included in the subscription liability calculations but are recognized as outflows of resources in the period in which the obligation was incurred.

As of June 30, 2023, the City's SBITA RTU subscription assets are \$11.3 million with accumulated amortization of \$4.0 million, while the City's principal and interest requirements to maturity for the SBITA liability are as follows (in thousands):

	Principal	Interest
2024	\$4,660	\$291
2025	4,266	163
2026	974	43
2027	607	15



## J. Regulated Leases

In accordance with GASB Statement No. 87, The City does not recognize a lease receivable and a deferred inflow of resources for regulated leases. Regulated leases are certain leases that are subject to external laws, regulations, or legal rulings, e.g. the U.S. Department of Transportation and the Federal Aviation Administration, regulated aviation leases between airports and air carriers and other aeronautical users.

During the year ended June 30, 2023, the City recognized the following related to its regulated lease agreements:

Regulated – Hangar Rentals (Fixed)	
Lease revenue	\$2,041,087
Revenue from variable payments excluded from the schedule of expected future minimum payments	\$652,764

Future expected minimum payments related to the City’s regulated leases at June 30, 2023 are as follows:

### Regulated – Hanger Rentals (Fixed)

	Principal		Interest		Total
2024	\$ 1,613	\$	—	\$	1,613
2025	1,599		—		1,599
2026	1,590		—		1,590
2027	3,989		—		3,989
2028	701		—		701
2029	85		—		85
Report Total	<u>\$ 9,577</u>	\$	<u>—</u>	\$	<u>9,577</u>

## Note 7. Long-Term Liabilities

### A. Summary of Long-Term Liabilities

The following is a summary of the City's Long-Term Liabilities as of June 30, 2023 (in thousands):

	Primary Government			Total Primary Government
	Governmental Activities	Business-Type Activities	Fiduciary Funds	
<b>Long-Term Debt</b>				
Revenue and Other Bonds	\$ 176,480	\$ 234,642	\$ —	\$ 411,122
Bonds From Direct Placements	—	32,660	—	32,660
Notes Payable From Direct Borrowings	—	420,062	1,059	421,121
Subtotal Net Principal Due	176,480	687,364	1,059	864,903
Accreted Interest	—	2,223	—	2,223
Issuance Premiums (Discounts)	7,756	5,797	—	13,553
Subtotal Accreted Interest, Issuance Prem/(Disc)	7,756	8,020	—	15,776
Capital Financing Activities	49,606	—	—	49,606
Total Long-Term Debt	233,842	695,384	1,059	930,285
<b>Other Long-Term Liabilities</b>				
Retention Payable	4,675	—	—	4,675
Compensated Absences and Health Retirement Arrangement (HRA)	92,083	14,289	65	106,437
Net OPEB Liability	79,422	31,559	—	110,981
Liabilities for Self-Insurance	238,060	—	—	238,060
CVP Litigation Settlement	—	103	—	103
Accrued Closure Cost	—	10,426	—	10,426
Pollution Remediation	—	367	—	367
Operating Leases	15,120	2,685	—	17,805
Total Other Long-Term Liabilities	429,360	59,429	65	488,854
<b>Total Long-Term Liabilities Government-Wide Statement of Net Position</b>	<b>\$ 663,202</b>	<b>\$ 754,813</b>	<b>\$ 1,124</b>	<b>\$ 1,419,139</b>
Due Within One Year	\$ 103,167	\$ 22,394	\$ 97	\$ 125,658
Due Within More Than One Year	560,036	732,418	1,027	1,293,481
<b>Total Long-Term Liabilities Government-Wide Statement of Net Position</b>	<b>\$ 663,203</b>	<b>\$ 754,812</b>	<b>\$ 1,124</b>	<b>\$ 1,419,139</b>

Internal service funds (ISFs), except for Utility Billing and Collection, primarily serve the governmental funds. Accordingly, Long-Term Liabilities for ISFs are included as part of the above totals for governmental activities, while the long-term liabilities for Utility Billing and Collection are included as part of the totals for Business-Type Activities. Governmental Activities also reflect compensated absences which are generally liquidated by the General Fund, claims/judgments which are liquidated by Risk Management and the Employees Healthcare Plan, and net OPEB liability which is liquidated by the Employees Healthcare Plan.

### Activity of Long-Term Liabilities - Governmental (In Thousands)

	Beginning Balance as restated	Additions	Reductions	Ending Balance	Due Within One Year
<b>Governmental Activities:</b>					
<b>Bonds Payable (Revenue and Other Bonds):</b>					
Lease Revenue Bonds, Series 2004	\$ 9,690	\$ —	\$ 990	\$ 8,700	\$ 1,050
Taxable Pension Obligation Bonds Refunding Series 2002	88,640	—	10,385	78,255	11,065
Lease Revenue Bonds 2017A, City Hall Refunding, Fresno Bee Building, Granite Park, Improvements	17,595	—	1,690	15,905	1,750
Lease Revenue Bonds, Series 2017A, City Hall Chiller	2,710	—	610	2,100	2,100
Lease Revenue Bonds, Series 2017A Parks Projects	19,970	—	845	19,125	885
Lease Revenue Bonds, Series 2017A&B, NNLB	2,830	—	2,830	—	—
Lease Revenue Bonds, Series 2017A, Police and Fire/Public Safety	27,705	—	1,230	26,475	1,115
Lease Revenue Bonds, Series 2017A, Various	10,180	—	635	9,545	665
Lease Revenue Bonds, Series 2020A, Animal Svcs	16,770	—	395	16,375	415
<b>Total Revenue and Other Bonds</b>	<b>196,090</b>	<b>—</b>	<b>19,610</b>	<b>176,480</b>	<b>19,045</b>
<b>Less: Unamortized Amounts:</b>					
For Issuance Premiums/(Discounts)	8,712	—	956	7,756	—
<b>Notes Payable From Direct Borrowings:</b>					
California Infrastructure Bank - City	1,310	—	1,310	—	—
HUD Sec 108 Note Neighborhood Streets/Parks	130	—	130	—	—
<b>Total Notes Payable From Direct Borrowings</b>	<b>1,440</b>	<b>—</b>	<b>1,440</b>	<b>—</b>	<b>—</b>
<b>Capital Financing Activities</b>	<b>52,568</b>	<b>6,692</b>	<b>9,654</b>	<b>49,606</b>	<b>10,252</b>
<b>Total Long-Term Debt</b>	<b>258,810</b>	<b>6,692</b>	<b>31,660</b>	<b>233,842</b>	<b>29,297</b>
<b>Other Liabilities:</b>					
Retention Payable	3,460	1,215	—	4,675	4,675
Compensated Absences and Health Retirement Arrangement	84,120	20,958	12,995	92,083	12,146
Net OPEB Liability	71,680	7,742	—	79,422	—
Liability for Self-Insurance	207,927	131,783	101,650	238,060	51,945
Leases	6,990	10,244	2,114	15,120	5,103
<b>Total Other Liabilities</b>	<b>374,177</b>	<b>161,698</b>	<b>114,645</b>	<b>429,360</b>	<b>73,869</b>
<b>Governmental Long-Term Liabilities Total</b>	<b>\$ 632,987</b>	<b>\$ 168,390</b>	<b>\$ 146,305</b>	<b>\$ 663,202</b>	<b>\$ 103,166</b>

**Retention Payable** - Variance of \$4.4 million is included in the accrued liabilities and not recategorized to retention payable.

**Leases** - Leases Liability includes both GASB 87 Leases and GASB 96 SBITAs.

### Activity of Long-Term Liabilities - Business-Type (In Thousands)

	Beginning Balance as restated	Additions	Reductions	Ending Balance	Due Within One Year
<b>Business-Type Activities:</b>					
<b>Bonds Payable (Revenue and Other Bonds):</b>					
Water System Revenue Bonds 2010	\$ 91,340	\$ —	\$ —	\$ 91,340	\$ —
Sewer System Revenue Bonds 1993 A	885	—	885	—	—
Lease Revenue Bonds 1998 - Exhibit Hall Expansion	1,335	—	434	901	—
Airport Revenue Refunding Bonds 2013	21,845	—	21,845	—	—
Airport Revenue Refunding Bonds 2023	—	91,085	—	91,085	—
Lease Revenue Bonds 2001 A and B - Stadium	11,825	—	855	10,970	1,055
Airport Revenue Bonds 2007 - Cons. Rental Car	19,950	—	—	19,950	570
Lease Revenue Bonds 2008 - Convention Center	1,370	—	1,370	—	—
Lease Revenue Bonds 2017A - Exhibit Hall Expansion	8,110	—	185	7,925	1,050
Lease Revenue Bonds 2017A - Convention Center	2,455	—	140	2,315	465
Lease Revenue Bonds 2017A - Stadium	9,705	—	890	8,815	925
Lease Revenue Bonds 2017A - Riverside Golf Course	1,400	—	60	1,340	65
<b>Total Revenue and Other Bonds</b>	<b>170,220</b>	<b>91,085</b>	<b>26,664</b>	<b>234,641</b>	<b>4,130</b>
<b>Bonds Payable From Direct Placements:</b>					
Airport Revenue Bonds 2019 - Airport Parking	33,464	—	804	32,660	830
<b>Plus Accreted Interest:</b>					
Accreted Interest on Capital Appreciation Bonds	3,078	212	1,066	2,224	—
<b>Less: Unamortized Amounts</b>					
For Issuance Premiums/(Discounts)	1,259	5,766	1,228	5,797	—
<b>Notes Payable From Direct Borrowings:</b>					
Construction of Water Supply Disinfection Buildings	1,037	—	99	938	102
Improvements on the Enterprise and Jefferson Canals	662	—	63	599	65
Water Meter Project	30,843	—	2,570	28,273	2,570
Southeast Surface Water Treatment Facility	159,013	—	4,820	154,193	4,900
Tertiary Treatment Facility	27,333	—	1,013	26,320	1,023
Enterprise Canal Raw Water Pipeline	19,105	—	598	18,507	607
Regional Transmission Mains	62,977	—	1,839	61,138	1,869
Kings River Pipeline	51,607	—	1,615	49,992	1,641
Southwest Quadrant Recycled Water Dist. System	68,323	—	1,570	66,753	12
Northeast Surface Water Treatment Facility	4,441	9,131	224	13,348	369
<b>Total Notes Payable From Direct Borrowings</b>	<b>425,341</b>	<b>9,131</b>	<b>14,411</b>	<b>420,061</b>	<b>13,158</b>
<b>Total Long-Term Debt</b>	<b>633,362</b>	<b>106,194</b>	<b>44,173</b>	<b>695,383</b>	<b>18,118</b>
<b>Other Long-Term Liabilities:</b>					
Compensated Absences & Health Retirement Arrangement	13,883	2,936	2,530	14,289	2,420
Net OPEB Liability	28,081	3,479	—	31,560	—
CVP Litigation Settlement	127	—	24	103	—
Accrued Closure Cost	11,174	—	748	10,426	960
Pollution Remediation	407	—	39	368	—
Operating Leases	525	—	355	170	895
<b>Total Other Long-Term Liabilities</b>	<b>54,197</b>	<b>6,415</b>	<b>3,696</b>	<b>56,916</b>	<b>4,275</b>
<b>Business-Type Long-Term Liabilities Total</b>	<b>\$ 687,559</b>	<b>\$ 112,609</b>	<b>\$ 47,869</b>	<b>\$ 752,299</b>	<b>\$ 22,393</b>

### Activity of Long-Term Liabilities - Fiduciary (In Thousands)

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
<b>Fiduciary Funds:</b>					
<b>Successor Agency to the Fresno Redevelopment Agency:</b>					
<b>Tax Allocation Bonds:</b>					
Series 2003, Mariposa Project Area	\$ 418	\$ —	\$ 418	\$ —	\$ —
<b>Total Tax Allocation Bonds</b>	<u>418</u>	<u>—</u>	<u>418</u>	<u>—</u>	<u>—</u>
<b>Less: Unamortized Amounts:</b>					
For Issuance Premiums/(Discounts)	—	—	—	—	—
<b>Total Unamortized Amounts</b>	<u>—</u>	<u>—</u>	<u>—</u>	<u>—</u>	<u>—</u>
<b>Notes Payable From Direct Borrowings:</b>					
California Infrastructure Bank	1,137	—	78	1,059	80
<b>Total Notes Payable From Direct Borrowings</b>	<u>1,137</u>	<u>—</u>	<u>78</u>	<u>1,059</u>	<u>80</u>
<b>Total Long-Term Debt</b>	<u>1,555</u>	<u>—</u>	<u>496</u>	<u>1,059</u>	<u>80</u>
<b>Other Liabilities:</b>					
Compensated Absences	56	16	7	65	17
<b>Total Other Long-Term Liabilities</b>	<u>56</u>	<u>16</u>	<u>7</u>	<u>65</u>	<u>17</u>
<b>Fiduciary Funds Long-Term Liabilities Total</b>	<u>\$ 1,611</u>	<u>\$ 16</u>	<u>\$ 503</u>	<u>\$ 1,124</u>	<u>\$ 97</u>

The following is a description of Long-Term Debt, Excluding Capital Financing Obligations, which had activity in 2023 (in thousands):

	Series	Purpose	Rate Range	Issue Date	Maturity Date	Note	Annual Principal	Outstanding Principal	Issuance Disc/(Prem) Accreted Int	Net Principal Due	Payments to Maturity	Fiscal Year 2023 Debt Service Payment
<b>Governmental</b>												
<b>Revenue and Other Bonds</b>												
Taxable Pension Obligation Bonds 2002	\$205,335 taxable	Refund 2000 Taxable Pension Obligation Bonds	6.55%	2/21/2002	6/1/2029	Repayment of bonds not limited to any special source of City funds. Principal due annually, interest due semiannually. City uses funds throughout the City based on full-time employees assigned to funds. For the General Fund, the City uses dedicated Property Tax Override (PTO) revenue first, and then other General Fund revenues to make its portion of the bond payment. Other citywide revenues make up the difference between total debt service and the General Fund portion. During 2023 \$14,072 of PTO revenue was used. In addition to PTO revenue, \$0 of General Fund and \$2,119 of Enterprise Fund/Internal Service Fund revenues were used to make the 2023 debt service payment of \$16,191.	\$11,065 to \$15,195	\$ 78,255	\$ 0	\$ 78,255	\$ 97,141	\$ 16,191
Fresno Joint Powers Financing Authority: Lease Revenue Refunding Bonds 2017 A&B, No Neighborhood Left Behind (NNLB)	A = \$11,010 tax-exempt; B = \$1,940 taxable	Refinance No Neighborhood Left Behind Projects	N/A	5/10/2017	4/1/2023	Repayment payable solely by revenues pledged under Master Facilities Sublease agreement, primarily Base Rental Payments. Principal due annually, interest due semiannually. Lease revenue of \$2,964 was equal to debt service in 2023.	N/A	0	0	0	0	2,964
Fresno Joint Powers Financing Authority: Lease Revenue Refunding Bonds (Chiller) 2017 A, City Hall Chiller	A = \$2,710 tax-exempt	Refinance City Hall Chiller	5.000%	5/10/2017	4/1/2024	Repayment payable solely by revenues pledged under Master Facilities Sublease agreement, primarily Base Rental Payments. Principal due annually, interest due semiannually. Lease revenue of \$746 was equal to debt service in 2023.	\$2,100	2,156	(56)	2,100	2,205	746
Fresno Joint Powers Financing Authority: Lease Financing Refunding 2017 A&B, City Hall, Garage #7, Bee Bldg & Granite Park	A = \$10,125 tax-exempt; B = \$21,980 taxable	Refinance City Hall, Parking Garage #7, Fresno Bee Building and Granite Park	3.35% to 4.16%	5/10/2017	4/1/2031	Repayment payable solely by revenues pledged under Master Facilities Sublease agreement, primarily Base Rental Payments. Principal due annually, interest due semiannually. Lease revenue of \$2,361 was equal to debt service in 2023.	\$1,750 to \$2,270	15,905	0	15,905	18,912	2,361
Fresno Joint Powers Financing Authority: Lease Revenue Refunding Bonds 2017 A, Various Capital Projects	A = \$12,435 tax-exempt	Refinance Various Capital Improvement Projects	5.000%	5/10/2017	4/1/2035	Repayment payable solely by revenues pledged under Master Facilities Sublease agreement, primarily Base Rental Payments. Principal due annually, interest due semiannually. Lease revenue of \$1,144 was equal to debt service in 2023.	\$40 to \$1,785	10,582	(1,037)	9,545	13,773	1,144
Fresno Joint Powers Financing Authority: Lease Revenue Bonds 2004 A,B,C, Various Capital Projects	A = \$15,810 tax-exempt; B = \$8,100 tax-exempt; C = \$28,870 taxable	Calcot Project, Fire Department Projects, Downtown Parking Projects, Santa Fe Depot Project, Roeding Business Park Project Area, other capital projects	5.900%	4/28/2004	10/1/2034	Repayment payable solely by revenues pledged under Master Facilities Sublease agreement, primarily Base Rental Payments. Principal due annually, interest due semiannually. Lease revenue of \$1,533 was equal to debt service in 2023.	\$1,050 to \$1,400	8,706	(6)	8,700	10,599	1,533
Fresno Joint Powers Financing Authority: Lease Revenue Refunding Bonds (Parks Projects) 2017 A, Parks Impact Fee Projects	A = \$22,965 tax-exempt	Refinance Improvements to Various Park Facilities	5.000%	5/10/2017	4/1/2038	Repayment payable solely by revenues pledged under Master Facilities Sublease agreement, primarily Base Rental Payments. Principal due annually, interest due semiannually. Lease revenue of \$1,822 was equal to debt service in 2023.	\$885 to \$1,755	21,003	(1,878)	19,125	27,309	1,822
Fresno Joint Powers Financing Authority: Lease Revenue Refunding Bonds 2017 A, Police and Fire/Public Safety	A = \$32,065 tax-exempt	Refinance Public Safety Capital Improvement Projects (Police & Fire)	5.000%	5/10/2017	4/1/2039	Repayment payable solely by revenues pledged under Master Facilities Sublease agreement, primarily Base Rental Payments. Principal due annually, interest due semiannually. Lease revenue of \$2,559 was equal to debt service in 2023.	\$1,115 to \$2,300	28,923	(2,448)	26,475	38,191	2,559

	Series	Purpose	Rate Range	Issue Date	Maturity Date	Note	Annual Principal	Outstanding Principal	Issuance Disc/(Prem) Accreted Int	Net Principal Due	Payments to Maturity	Fiscal Year 2023 Debt Service Payment
Fresno Joint Powers Financing Authority: Lease Revenue Bonds 2020 A, Animal Services Facility	A = \$17,145,000 tax-exempt	Animal Services Facility	4.00% to 5.00%	11/3/2020	4/1/2046	Repayment payable solely by revenues pledged under Master Facilities Sublease agreement, primarily Base Rental Payments. Principal due annually, interest due semiannually. Lease revenue of \$1,122 was equal to debt service in 2023.	\$415 to \$1,075	\$ 18,706	\$ (2,331)	\$ 16,375	\$ 25,752	\$ 1,122
Revenue and Other Bonds Total								\$ 184,236	\$ (7,756)	\$ 176,480	\$ 233,882	\$ 30,442

Notes Payable												
HUD: Neighborhood Streets/Parks	\$1,500 Loaned	Section 108 Note to be used for improvements to various neighborhood streets & parks	N/A	8/8/2002	8/1/2022	Annual principal payments, semiannual interest payments.	N/A	\$ 0	\$ 0	\$ 0	\$ 0	\$ 134
Roeding Business Park	\$2,441 Loaned	Loaned from the California Infrastructure and Economic Development Bank to be used to complete the Roeding Business Park	N/A	3/18/2004	8/1/2033	Secured by Facility Lease on City Hall Annex. Annual principal payments, semiannual interest payments. Paid off in January 2023.	N/A	0	0	0	0	1,354
Notes Payable Total								\$ 0	\$ 0	\$ 0	\$ 0	\$ 1,488
Governmental Total								\$ 184,236	\$ (7,756)	\$ 176,480	\$ 233,882	\$ 31,930

**Business-Type**

Revenue and Other Bonds												
Water System Revenue Bonds (Taxable Build America Bonds) 2010 A-2, Water	A-2 = \$91,340 taxable	Improvements to the Water System	6.50% to 6.75%	2/3/2010	6/1/2040	Repayment of bonds solely from revenues derived from the operation of the City Water System, except connection fees and charges, refundable deposits and capital contributions. Principal payable annually, interest semiannually. During Fiscal Year 2023, a federal Build America Bonds subsidy of \$2,012 was received.	\$4,090 to \$7,715	\$ 90,418	\$ 922	\$ 91,340	\$ 155,116	\$ 6,097
Sewer System Revenue Bonds 1993 A	A = \$196,280 tax-exempt	Rehabilitation and expansion of the City's Wastewater Treatment Facility	N/A	10/6/1993	9/1/2023	Repayment of bonds solely from revenues derived from the operation of the City Sewer System, except connection fees and charges, refundable deposits and capital contributions. Principal payable annually, interest semiannually.	N/A	0	0	0	0	905
Fresno Joint Powers Financing Authority: Lease Revenue Refunding Bonds 2017 A, Convention Center	A = \$4,260 tax-exempt	Refinance Convention Center Improvement Projects (Phase I)	5.00%	5/10/2017	4/1/2027	Repayment payable solely by revenues pledged under Master Facilities Sublease agreement, primarily Base Rental Payments. Principal due annually, interest due semiannually. During 2023 the City chose to make these lease payments from the General Fund in the amount of \$568, which was equal to debt service in 2023. While the City has the right to use any unencumbered funding source it wishes to use for future lease payments, it is anticipated that General Fund revenues will be used to make these future payments, which the Authority will then use to make the debt service payment.	\$465 to \$540	2,141	(131)	2,010	2,268	568
Fresno Joint Powers Financing Authority: Lease Revenue Bonds (Conv. Ctr.) 2008 F, Convention Center	F = \$21,410 taxable	Refund a portion of 2006 Convention Center Bonds & finance various Convention Center improvements	N/A	8/14/2008	4/1/2023	Repayment payable solely by revenues pledged under Master Facilities Sublease agreement, primarily Base Rental Payments. Principal due annually, interest due semiannually. During 2023, the City chose to make these lease payments from the General Fund in the amount of \$1,462, which was equal to debt service in 2023. While the City has the right to use any unencumbered funding source it wishes to use for future lease payments, it is anticipated that General Fund revenues will be used to make these future payments, which the Authority will then use to make the debt service payment.	N/A	0	0	0	0	1,462



	Series	Purpose	Rate Range	Issue Date	Maturity Date	Note	Annual Principal	Outstanding Principal	Issuance Disc/(Prem) Accreted Int	Net Principal Due	Payments to Maturity	Fiscal Year 2023 Debt Service Payment
Fresno Joint Powers Financing Authority: Lease Revenue Refunding Bonds 2017 A, Exhibit Hall Expansion Project Refunding	A = \$11,665 tax-exempt	Refinance Exhibit Hall Expansion Project	5.00%	5/10/2017	4/1/2029	Repayment payable solely by revenues pledged under Master Facilities Sublease agreement, primarily Base Rental Payments. Principal due annually, interest due semiannually. Lease revenue of \$1,406, which was equal to debt service in 2023. While the City has the right to use any unencumbered funding source it wishes to use for future lease payments, it is anticipated that General Fund revenues will be used to make these future payments, which the Authority will then use to make the debt service payment.	\$1,050 to \$1,330	\$ 7,688	\$ (578)	\$ 7,110	\$ 8,404	\$ 1,406
Fresno Joint Powers Financing Authority: Lease Revenue Bonds 1998, Exhibit Hall Expansion Project	\$32,610 tax-exempt	Construction of an Exhibit Hall	N/A	9/1/1998	9/1/2028	Current Interest Serial Bonds (\$25,395) and Capital Appreciation Serial Bonds (\$7,215). Repayment payable solely by revenues pledged in trust agreement, primarily Base Rental Payments pursuant to a Facilities Lease. Principal due annually, Interest due semiannually. During 2023, the City chose to make these lease payments from the General Fund in the amount of \$750, which was equal to the debt service payment. All remaining bonds are Capital Appreciation Bonds, so interest is accreted. While the City has the right to use any unencumbered funding source it wishes to use for future lease payments, it is anticipated that General Fund revenues will be used to make future lease payments, which the Authority will then use to make the debt service payment.	\$162 to \$211	3,841	(2,728)	1,113	4,500	750
Fresno Joint Powers Financing Authority: Lease Revenue Refunding Bonds 2017 A, Stadium Project	A = \$13,510 tax-exempt	Refinance MultiPurpose Stadium Project	5.00%	5/10/2017	4/1/2031	Repayment payable solely by revenues pledged under Master Facilities Sublease agreement, primarily Base Rental Payments. Principal due annually, interest due semiannually. During 2023, the City chose to make these lease payments from the General Fund in the amount of \$1,370, which was equal to the debt service payment. While the City has the right to use any unencumbered funding source it wishes to use for future lease payments, it is anticipated that General Fund revenues will be used to make future lease payments, which the Authority will then use to make the debt service payment.	\$925 to \$1,300	9,635	(815)	8,820	10,917	1,370
Fresno Joint Powers Financing Authority: Lease Revenue Bonds 2001 A & B, Stadium Project	A = \$23,615 tax-exempt; B = \$22,235 taxable	Acquire and construct a MultiPurpose Outdoor Stadium	6.93% to 7.03%	6/12/2001	6/1/2031	Repayment payable solely by revenues pledged in trust agreement, primarily Base Rental Payments pursuant to a Facilities Lease. Principal due annually, interest due semiannually. During 2023, the City chose to make these lease payments from the General Fund in the amount of \$1,815, which was equal to the debt service payment. While the City has the right to use any unencumbered funding source it wishes to use for future lease payments, it is anticipated that General Fund revenues will be used to make future lease payments, which the Authority will then use to make the debt service payment.	\$1,055 to \$1,700	10,849	(9)	10,840	14,540	1,815
Fresno Joint Powers Financing Authority: Lease Revenue Refunding Bonds (Riverside Golf Course) 2017 A, Riverside Golf Course	A = \$1,615 tax-exempt	Refinance Improvements to Riverside Golf Course	5.00%	5/10/2017	4/1/2038	Repayment payable solely by revenues pledged under Master Facilities Sublease agreement, primarily Base Rental Payments. Principal due annually, interest due semiannually. During 2023, the City chose to make these lease payments from the General Fund in the amount of \$128, which was equal to the debt service payment. While the City has the right to use any unencumbered funding source it wishes to use for future lease payments, it is anticipated that General Fund revenues will be used to make future lease payments, which the Authority will then use to make the debt service payment.	\$65 to \$125	1,472	(132)	1,340	1,911	128
Airport Revenue Refunding Bonds 2013, Concourse Expansion	A = \$10,810 Non-AMT; B = \$22,820 AMT (Subject to Alternative Minimum Tax)	Refund 2000 Airport Revenue Bonds	N/A	8/6/2013	7/1/2030	Repayment of bonds solely from operation of the City Airport System. Bond Indenture requires a minimum \$1,600 of PFC Contribution toward annual debt service from Passenger Facility Charges (PFC). During Fiscal Year 2023 \$1,600 of PFC and \$21,256 of eligible Airports operation revenues were used to make the debt service payment. These bonds were current-refunded with the 2022 Airport Revenue Bonds.	N/A	0	0	0	0	22,856

	Series	Purpose	Rate Range	Issue Date	Maturity Date	Note	Annual Principal	Outstanding Principal	Issuance Disc/(Prem) Accreted Int	Net Principal Due	Payments to Maturity	Fiscal Year 2023 Debt Service Payment
Airport Revenue Bonds 2007, Consolidated Rental Car Facility	\$22,000 taxable	Construction of a Consolidated Rental Car Facility and related improvements	5.83%	6/14/2007	7/1/2037	Repayment of bonds solely from operation of the City Airport System. While not required under the Bond Indenture, Airports uses Customer Facility Charge (CFC) revenues first to meet the debt payment, and then uses other permitted revenues to cover any difference between CFC's and the debt payment. Principal due annually, interest due semiannually. During Fiscal Year 2023 \$1,649 of CFC revenues was used to fully cover the debt service payment.	\$570 to \$2,265	\$ 19,450	\$ 0	\$ 19,450	\$ 29,917	\$ 1,649
Airport Revenue Bonds 2019, Airport Parking	\$35,000 taxable	Construction of a Parking Garage	3.450%	5/3/2019	7/1/2048	Bonds privately placed with the California Infrastructure and Development Bank (I-Bank). Interest rate includes 3.15% charged by the I-Bank for interest plus 0.30% charged by the I-Bank as a fee. Repayment of bonds solely from operation of the City Airport System. Principal due annually, interest due semiannually.	\$830 to \$1,802	32,660	0	32,660	49,252	1,945
Airport Revenue Bonds 2023, Airport Concourse & Federal Inspection Station	A = \$94,485 AMT B = \$5,690 Non-AMT	Construction of Concourse and Federal Inspection Station	5.00%	5/25/2023	7/1/2053	Repayment of bonds solely from operation of the City Airport System. Bond Indenture requires a minimum \$1,600 of PFC Contribution toward annual debt service from Passenger Facility Charges (PFC).	\$1,620 to \$4,830	96,851	(5,766)	91,085	167,649	0
Revenue and Other Bonds Total								\$ 275,005	\$ (9,237)	\$ 265,768	\$ 444,474	\$ 40,951

Notes Payable

Water: Drinking Water Program	\$51,405 Loaned	Contract between the State Water Resources Control Board and the City for installation of water meters throughout the City of Fresno	0.00%	4/10/2012	10/1/2022	No interest loan. Repayment of the loan is funded from revenues of the Water Fund. Pledged in parity with the pledges securing the 2010 Bonds and other State loans for Water. Principal due in semiannual installments of \$1,285.	\$2,570	\$ 28,273	\$ 0	\$ 28,273	\$ 28,273	\$ 2,570
Water: Safe Drinking Water Program	\$1,947 Loaned	Contract between the State Water Resources Control Board and the City to protect the City's drinking water supplies from Possible Contaminating Activities (PCA's)	2.29%	7/1/2009	7/1/2031	Repayment of loan is funded from revenues of the Water Fund. Pledged in parity with the pledges securing the 2010 Bonds and other State loans for Water. Principal and interest due in semiannual installments of \$61.	\$61 to \$119	939	0	939	1,038	122
Water: Safe Drinking Water Program	\$1,245 Loaned	Contract between the State Water Resources Control Board and the City for improvements on the Enterprise and Jefferson Canals	2.29%	7/1/2009	1/1/2032	Repayment of loan is funded from revenues of the Water Fund. Pledged in parity with the pledges securing the 2010 Bonds and other State loans for Water. Principal and interest due in semiannual installments of \$39.	\$39 to \$76	599	0	599	663	78
Water: Drinking Water State Revolving Fund Project 1010007-029C	\$26,520 Loaned	Contract between the State Water Resources Control Board and the City for construction of the Friant-Kern Canal Raw Water Pipeline	1.60%	4/5/2016	7/1/2048	Repayment of loan is funded from the revenues of the Water Fund. Pledged in parity with the pledges securing the 2010 Bonds and other State loans for Water. Principal and interest due in semiannual installments of \$451.	\$598 to \$890	18,507	0	18,507	22,946	901

	Series	Purpose	Rate Range	Issue Date	Maturity Date	Note	Annual Principal	Outstanding Principal	Issuance Disc/(Prem) Accreted Int	Net Principal Due	Payments to Maturity	Fiscal Year 2023 Debt Service Payment
Water: Drinking Water State Revolving Fund Project 1010007-028C	\$195,489 Loaned	Contract between the State Water Resources Control Board and the City for construction of a Southeast Surface Water Treatment Facility	1.66%	7/15/2015	1/1/2049	Repayment of loan is funded from the revenues of the Water Fund. Pledged in parity with the pledges securing the 2010 Bonds and other State loans for Water. Principal and interest due in semiannual installments of \$3,631. \$3 million of the loan was forgiven by the State Water Resources Control Board.	\$3,691 to \$7,292	154,193	0	154,193	184,361	7,444
Water: Drinking Water State Revolving Fund Project 1010007-030C	\$75,900 Loaned	Contract between the State Water Resources Control Board and the City for construction of a raw water pipeline to replace the Enterprise Canal for the Northeast Surface Water Treatment Facility	1.60%	8/23/2016	1/1/2049	Repayment of loan is funded from the revenues of the Water Fund. Pledged in parity with the pledges securing the 2010 Bonds and other State loans for Water. Principal and interest due in semiannual installments \$1,413.	\$1,409 to \$2,784	\$ 61,137	\$ 0	\$ 61,137	\$ 60,887	\$ 2,840
Water: Drinking Water State Revolving Fund Project 1010007-031C	\$65,876 Loaned	Contract between the State Water Resources Control Board and the City for construction of a Kings River Pipeline	1.60%	4/5/2016	7/1/2048	Repayment of loan is funded from the revenues of the Water Fund. Pledged in parity with the pledges securing the 2010 Bonds and other State loans for Water. Principal and interest due in semiannual installments of \$1,217.	\$1,615 to \$2,405	49,992	0	49,992	56,014	2,434
Water: Drinking Water State Revolving Fund Project 1010007-032C	\$14,000 Loaned	Contract between the State Water Resources Control Board and the City for construction of a Northeast Surface Water Treatment Facility	1.80%	11/26/2016	1/1/2051	Repayment of loan is funded from the revenues of the Water Fund. Pledged in parity with the pledges securing the 2010 Bonds and other State loans for Water. Principal and interest due in semiannual installments of \$608.	\$369 to \$635	13,348	0	13,348	17,056	407
Sewer: Clean Water State Revolving Fund Project	\$33,213 Loaned	Contract between the State Water Resources Control Board and the City for construction of a tertiary treatment facility	1.00%	10/17/2015	7/12/2046	Repayment of loan solely from all revenues derived from the operation of the City Sewer System, except connection fees and charges, refundable deposits and capital contributions. Pledged subordinate to the pledge securing the 1993 Bonds and in parity with State loans for Sewer. Principal and interest due in annual installments of \$1,286.	\$1,013 to \$1,282	26,320	0	26,320	29,595	1,286
Sewer: Clean Water State Revolving Fund Project No. 8061-110	\$70,600 Loaned	Contract between the State Water Resources Control Board and the City for construction of a recycled water distribution system in the southwest quadrant of the City	1.00%	8/19/2015	5/30/2047	Repayment of loan solely from all revenues derived from the operation of the City Sewer System, except connection fees and charges, refundable deposits and capital contributions. Pledged subordinate to the pledge securing the 1993 Bonds, and in parity with State loans for Sewer. In fiscal year 2023 the Project completed and \$15 million was determined to be a non-repaid grant. Principal and interest due in semiannual installments of \$1,055.	\$1,569 to \$2,090	52,914	0	52,914	26,941	2,111
Notes Payable Total								\$ 406,222	\$ 0	\$ 406,222	\$ 427,774	\$ 20,193
Business-Type Total								\$ 681,227	\$ (9,237)	\$ 671,990	\$ 872,248	\$ 61,144

**Fiduciary**

Tax Allocation Bonds

Tax Allocation Refunding Bonds 2003, Mariposa Project Area	\$5,005 tax-exempt	Refund the Agency's 1993 Tax Allocation Bonds (Mariposa Project Area)	N/A	2/1/2012	2/1/2023	Principal is due in annual installments, interest is due semiannually. Repayment of bonds is payable solely from tax increment revenues allocated by the Successor Agency to the City of Fresno Redevelopment Agency's Mariposa Project area. All such revenues are pledged. Tax increment in Mariposa Project Area of \$442 was equal to debt service in 2023.	N/A	\$ 0	\$ 0	\$ 0	\$ 0	\$ 442
Tax Allocation Bonds Total								\$ 0	\$ 0	\$ 0	\$ 0	\$ 442

	Series	Purpose	Rate Range	Issue Date	Maturity Date	Note	Annual Principal	Outstanding Principal	Issuance Disc/(Prem) Accreted Int	Net Principal Due	Payments to Maturity	Fiscal Year 2023 Debt Service Payment
Notes Payable												
RDA: Roeding Business Park	\$2,118 Loaned	Loaned from the California Infrastructure and Economic Development Bank to be used to complete the Roeding Business Park	3.530%	3/18/2004	8/1/2033	Principal and interest due in annual installments. Secured by Tax Increment revenue received into the Roeding Business Park Project area.	\$78 to \$114	\$ 1,059	\$ 0	\$ 1,059	\$ 1,278	\$ 116
Notes Payable Total								\$ 1,059	\$ 0	\$ 1,059	\$ 1,278	\$ 116
Fiduciary Total								\$ 1,059	\$ 0	\$ 1,059	\$ 1,278	\$ 558
Grand Total								\$ 866,522	\$ (16,993)	\$ 849,529	\$ 1,107,408	\$ 93,632

**B. Debt Service Requirements (Excluding Capital Financing Activities)**

The annual debt service requirements excluding capital financings for the City's long-term debt outstanding as of June 30, 2023 are as follows (in thousands):

Year Ending June 30	Governmental Activities		Business-Type Activities			Fiduciary Funds	
	Principal	Interest	Principal	Interest Accretion	Interest	Principal	Interest
2024	\$ 19,045	\$ 9,716	\$ 4,341	\$ 539	\$ 12,164	\$ —	\$ 24
2025	17,940	8,610	10,309	551	13,690	—	—
2026	18,270	7,546	11,059	561	13,095	—	—
2027	19,370	6,450	12,945	570	12,429	—	—
2028	20,535	5,285	13,071	579	11,693	—	—
2029-2033	46,295	13,093	57,852	588	44,811	—	—
2034-2038	25,190	5,198	53,055	—	28,244	—	—
2039-2043	6,730	1,252	28,270	—	13,421	—	—
2044-2048	3,105	252	39,178	—	12,474	—	—
2049-2053	—	—	3,028	—	90	—	—
2054-2058	—	—	—	—	—	—	—
<b>Subtotal</b>	<b>176,480</b>	<b>57,402</b>	<b>233,108</b>	<b>3,388</b>	<b>162,111</b>	<b>—</b>	<b>24</b>
	<b>Direct</b>	<b>Direct</b>	<b>Direct</b>	<b>Direct</b>	<b>Direct</b>	<b>Direct</b>	<b>Direct</b>
	<b>Borrowings</b>	<b>Borrowings</b>	<b>Borrowings</b>	<b>Borrowings</b>	<b>Borrowings</b>	<b>Borrowings</b>	<b>Borrowings</b>
	<b>Principal</b>	<b>Interest</b>	<b>Principal</b>	<b>Interest</b>	<b>Principal</b>	<b>Interest</b>	<b>Interest</b>
2024	—	—	15,555	6,782	80	36	
2025	—	—	15,765	6,569	83	33	
2026	—	—	15,979	6,352	86	30	
2027	—	—	16,197	6,131	89	27	
2028	—	—	16,419	5,905	92	24	
2029-2033	—	—	85,263	26,008	514	67	
2034-2038	—	—	80,370	19,822	114	2	
2039-2043	—	—	84,421	13,087	—	—	
2044-2048	—	—	89,087	5,725	—	—	
2049-2053	—	—	20,010	402	—	—	
2054-2058	—	—	—	—	—	—	
<b>Subtotal</b>	<b>—</b>	<b>—</b>	<b>439,066</b>	<b>96,783</b>	<b>1,058</b>	<b>219</b>	
<b>Issuance Premiums/ (Discounts)</b>	<b>7,756</b>	<b>—</b>	<b>5,797</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>—</b>
<b>Unaccreted Interest</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>(1,166)</b>	<b>—</b>	<b>—</b>	<b>—</b>
<b>Total</b>	<b>\$ 184,236</b>	<b>\$ 57,402</b>	<b>\$ 677,971</b>	<b>\$ 2,223</b>	<b>\$ 258,894</b>	<b>\$ 1,058</b>	<b>\$ 243</b>

**C. Debt Compliance**

There are a number of limitations and restrictions contained in the various loan, note and bond indentures. The City believes it is in compliance with all significant limitations, restrictions and covenants.

## **D. Debt Management Policy**

The City maintains a Debt Management Policy (Policy) which sets forth certain debt management objectives, establishes overall parameters, and provides general direction in the planning, issuing, and administering of the City's debt. The purpose of the Policy is to assist in the City's ability to incur debt and other long-term obligations at favorable interest rates for capital improvements, facilities and equipment which are beneficial to the City and necessary for providing essential services.

The Policy integrates the best practices of other debt management plans utilized by similar California cities and is consistent with the provisions of the City Charter, and any enabling legislation.

As part of the Lease Revenue Bond refinancing that took place in 2017, the City's Debt Management Policy was reviewed to ensure compliance with Senate Bill 1029 (SB 1029). That update was approved by Council on April 6, 2017.

## **E. Legal Debt Limit and Legal Debt Margin**

Article XVI, Section 18 of the California Constitution, (the "debt limit") prohibits cities (including chartered cities), counties, and school districts from entering into indebtedness or liability that in any year exceeds the income and revenue provided for such year unless the local agency first obtains two-thirds voter approval for the obligation. This general limitation has several important exceptions as described below. It is important to remember that this limitation applies not only to traditional bonds, but could apply to many forms of indebtedness or liability, such as installment payment obligations, long-term service or construction contracts, letter-of-credit reimbursement agreements, and other types of arrangements commonly seen in public finance transactions. In determining whether the arrangement under consideration might pose a problem under the debt limit it is useful to ask the following questions:

- Does the arrangement provide for payment in future fiscal years that comes out of revenue generated in those years?
- Does the arrangement call for payments by a city, county, or school district (as opposed to other types of governmental agencies)?

If the answer to these two questions is "yes", then the analysis should proceed to determine if one of the exceptions to the debt limit applies. There are three major exceptions to the debt limit that have been recognized by California courts: the Offner-Dean lease exception, the special fund doctrine, and the "obligations imposed by law" exception.

As of June 30, 2023, the City's debt limit (20% of valuation subject to taxation) was \$9.15 billion. This number was calculated by taking the Total Assessed Values (Gross) from the County of Fresno Tax Rate Book, page 14 multiplied by 20%. This is in comparison with debt limits of \$8.48 billion in 2022. The City's legal debt margin is equal to the City's debt limit because it has no debt subject to the limitation.

## **F. Arbitrage**

Under U.S. Treasury Department regulations, all governmental tax-exempt debt issued after August 31, 1986 is subject to arbitrage rebate requirements. The requirements stipulate, in general, the earnings from the investment of tax-exempt bond proceeds that exceed related interest expenditures on the bonds must be remitted to the federal government on every fifth anniversary of each bond issue. The City has evaluated each general obligation bond and lease revenue bond issue subject to the arbitrage rebate requirements and has deferred credits and other liabilities in the governmental funds. Each Enterprise Fund has performed a similar analysis of the debt the respective enterprise has issued which is subject to arbitrage rebate requirements. Any material arbitrage liability related to the debt of the Enterprise Funds has been recorded as a liability in the respective fund. In addition, the Successor Agency to the former Redevelopment Agency records any arbitrage liability in deferred credits and other liabilities. As of June 30, 2023, the City had no arbitrage liability.

## **G. State Loan Program (Projects Currently In Progress)**

On August 19, 2015, the City entered into a 30-year agreement to borrow \$70,600,000 from the California State Water Resources Control Board's Clean Water State Revolving Fund for construction of a recycled water distribution system in the southwest quadrant of the City. The interest rate is fixed at 1.0% for the term of the loan. Principal and interest is due in semiannual installments on the amount received by the City through the interest payment date. As of June 30, 2023, the City has received \$68,322,664 in proceeds. Debt service payments will be funded from revenues of the Sewer Enterprise. Construction is now complete and annual debt is \$2,111,023.

On November 26, 2016, the City entered into a 30-year agreement to borrow \$14,000,000 from the California State Water Resources Control Board for construction of a new surface water treatment facility in the northeast portion of the City. The interest rate is fixed at 1.6% for the term of the loan. Principal and interest due in semiannual installments will begin once the project is completed and continue for 30 years. As of June 30, 2023, the City has received \$13,651,557 in proceeds. Construction is now complete and the annual debt is \$607,971.

## **H. Capital Financing Activities**

The Fresno Yosemite International Airport received \$70 million from the issuance of Series 2023 Bonds for the capital costs of the Terminal/FIS Expansion Project, net of fund deposits and Issuance Costs. The total estimated cost of the project is anticipated to be \$145.1 million and will provide the design and construction of:

- An expanded security checkpoint to provide a minimum of 5 lanes and related offices for Transportation Security Administration (TSA).
- A new concourse to the east of the expanded security checkpoint, with two additional gates on the second floor equipped with loading bridges.



- A new FIS facility with a target throughput of 400 arrivals per hour compared to the current capacity of 150 arrivals per hour, with a baggage claim unit located on the first floor of the new concourse and the processing facility to the east.
- An in-line baggage screening facility between the expanded security checkpoint and the new concourse.
- Additional airline ticket offices in the existing ticket lobby, converted from prior baggage makeup and screening space.
- Other supporting concession space.

Additional costs for this project will be paid by grants and cash on hand.

The City has entered into several Master Lease Agreements that allowed for a set amount of financing over the term of the Master Lease. Several financings took place under these Master Leases whose maturities exceeded the term of the agreement. These agreements qualify as capital financing activities for accounting purposes. Prior capital financing agreements with outstanding balances are with Community Leasing Partners and Key Government Finance, Inc.

On December 13, 2013, the City entered into a Master Lease Agreement with Dell Financial Services to finance the purchase of computers. Each schedule represents a separate capital financing purchase with annual upfront payment terms provided by the lender at the time the computers are purchased. To date, there have been forty-five schedules executed totaling \$1,166,318 with interest rates ranging from 3.96% to 10.15% and terms between three and five years. As of June 30, 2023, only one of these financed purchases remain outstanding.

On January 13, 2017, the City entered into a Master Equipment Lease-Purchase Agreement with Banc of America Public Capital Corp. (BAPCC). Each schedule represents a separate capital financing with annual upfront payment terms provided by the lender at the time the equipment is purchased. There were nineteen schedules executed totaling \$25,184,972 with interest rates ranging from 1.92% to 3.16% and terms between five and ten years. Early in fiscal year 2019, the City reached the maximum amount available to borrow under this master agreement which was \$25 million.

On December 6, 2018, the City entered into a new Master Equipment Lease-Purchase Agreement with BAPCC. This agreement expired on December 31, 2021. There were twenty schedules executed totaling \$17,832,047 with interest rates ranging between 0.91% and 2.83%.

On October 14, 2019, the City entered into a new \$134,076 lease purchase agreement with AT&T Capital Services, Inc. at a rate of 3.87%. The funds were used to update communication equipment on fire vehicles.

On February 21, 2020, the City entered into a new \$5.6 million lease purchase agreement with Alliance Funding Solution, Inc., at a rate of 2.95%. The funds were used to install solar equipment and other energy efficient equipment at both City Hall and the City's Municipal Service Center.

On January 13, 2022, the City entered into a new Master Equipment Lease-Purchase Agreement with BAPCC. Each schedule represents a separate capital financing with annual upfront payment terms provided by the lender at the time of financing. The purpose of these finance purchases is to finance new and replacement equipment throughout the City. To date, there have been nine schedules executed totaling \$11.1 million with interest rates ranging from 1.66% to 3.86% and terms of five to ten years. This new master agreement will expire at an aggregate of \$35 million financed or December 31, 2024, whichever comes first.

On February 10, 2022, the city entered into a 15-year agreement to borrow \$19.9 million from Alliance Building Solutions, Inc for a design-build contract to build turn-key PARCS and Public Safety facilities which will include upgrades to lighting to convert to LED efficient lighting, HVAC upgrades and replacements, system controls and monitoring, lighting controls, and transformer upgrades for implementation of a robust list of energy related and sustainability services. The interest rate is fixed at 2.62% for the term of the lease. Principal and interest due in semiannual installments that begin on August 16, 2022. Expected energy bill savings are expected to exceed \$23 million over the life of the agreement by creating 3.5 million kilowatt hours per year, which is equivalent to taking 539 gas-powered vehicles off the road every year or powering nearly 300 homes annually. This aligns with the City's GHG Reduction Plan (Climate Action Plan) Municipal Strategies section 5.1.7 which targets GHG emissions generated at City facilities and operations.

The following table lists the City's capital financing activities by lender as of June 30, 2023 (in thousands):

Lender	Date of Loan	Term (Years)	Purchased	Interest Rate	Annual (P&I Payment)
Community First National Bank	7/13/2015	10	2015 Smeal Engines on Spartan Metrostar Chassis (4)	2.92%	\$ 105
Community First National Bank	9/22/2015	10	2015 Smeal Engines on Metrostar (3) & Aerial on Gladiator (1)	2.69%	340
Community First National Bank	2/22/2016	10	2015 Smeal Engine & 2016 Water Tender on Kenworth	2.09%	157
Dell Financial Services	9/1/2018	5	Dell OptiPlex 5050SFF(36) & Latitude 3580 (6)	5.63%	10
Dell Financial Services	3/1/2020	4	Dell Latitude Laptops (3)	3.96%	1
Dell Financial Services	5/1/2020	4	Computers Various Models (55)	4.28%	14
Dell Financial Services	5/1/2020	3	Computers Various Models (85)	5.32%	37
Key Government Finance, Inc.	4/10/2019	5	City-Wide Data System	3.88%	1,950
Banc of America Public Capital Corp	5/2/2017	10	Fire Engines & Pumpers	2.52%	464
Banc of America Public Capital Corp	11/20/2017	5	Police Vehicles (55)	2.14%	587
Banc of America Public Capital Corp	8/1/2017	5	Police Motorcycles (14) & Fire Vehicles (9)	1.92%	164
Banc of America Public Capital Corp	11/29/2017	5	DARM Ford F-150 Pickup Trucks (24)	2.14%	115
Banc of America Public Capital Corp	11/23/2017	7	Microwave Data & Radio Console Network	2.46%	783
Banc of America Public Capital Corp	2/2/2018	5	Police MAGEC Vehicles (4)	2.44%	28
Banc of America Public Capital Corp	4/24/2018	5	DARM Ford-150 Pickup Trucks (14) & Parks (4)	2.62%	95
Banc of America Public Capital Corp	6/26/2018	10	Fire Ladder Truck & Pumpers (3)	3.16%	371
Banc of America Public Capital Corp	7/2/2018	5	Police CIT Vehicles (5)	2.76%	134
Banc of America Public Capital Corp	7/17/2018	5	Parks Ford Transit Wagon (1)	2.74%	4
Banc of America Public Capital Corp	7/17/2018	5	Police MAGEC Vehicle (1)	2.74%	7
Banc of America Public Capital Corp	9/14/2018	5	Fire Light Duty Vehicles (5)	2.73%	34
Banc of America Public Capital Corp	9/28/2018	5	Parks John Deere Tractor (1)	2.75%	9
Banc of America Public Capital Corp	10/5/2018	5	Police Vehicles (50)	2.84%	540
Banc of America Public Capital Corp	10/11/2018	5	Police Motorcycles (10)	2.86%	67
Banc of America Public Capital Corp	11/2/2018	5	DARM Ford-150 Pickup Trucks (27)	2.91%	147
Banc of America Public Capital Corp	11/9/2018	5	Police Undercover Vehicles (33)	2.90%	193
Banc of America Public Capital Corp	3/20/2019	5	Police SRO Vehicles (16) & Undercover (2)	2.73%	204
Banc of America Public Capital Corp	4/2/2019	5	Police F-150 Super Crew Pickup Trucks (15)	2.72%	118
Banc of America Public Capital Corp	5/29/2019	10	Fire Pumper Trucks (3)	2.83%	239
Banc of America Public Capital Corp	6/6/2019	5	Police Undercover Vehicles (10)	2.43%	109
Banc of America Public Capital Corp	8/30/2019	5	2019 Police Motorcycles (10)	1.90 %	75
Banc of America Public Capital Corp	11/12/2019	5	2020 Fire Ford Escapes (4), Ford F-250's (2)	1.95 %	60
Banc of America Public Capital Corp	2/11/2020	5	2020 Police U.C. Vehicles (28)	1.97 %	197
Banc of America Public Capital Corp	4/10/2020	5	2020 Police Vehicles (30)	1.11 %	359
Banc of America Public Capital Corp	4/21/2020	5	2020 Police U.C. Vehicles (3)	1.09 %	26
Banc of America Public Capital Corp	5/4/2020	5	2020 Fire Ford F-350 (1) & Ford Interceptor (1)	1.03 %	31
Banc of America Public Capital Corp	5/15/2020	10	2020 Fire Engines (4)	1.34 %	311
AT&T Capital Services, Inc.	10/14/2019	5	Cradlepoint System	3.87 %	33
Alliance Funding Solutions, Inc.	2/21/2020	15	Energy Efficient Equipment and Solar PPA (City Hall & MSC)	2.95 %	417
Banc of America Public Capital Corp	8/17/2020	10	Type III Fire Engines (2)	1.26%	82
Banc of America Public Capital Corp	11/19/2020	5	PARCS Ford Transit Van (1)	0.92%	8
Banc of America Public Capital Corp	11/19/2020	5	Freightliner Street Sweepers (2)	0.92%	163
Banc of America Public Capital Corp	1/19/2021	5	Fire Ford F-250 (1)	0.91%	10
Banc of America Public Capital Corp	2/19/2021	5	Fire Squad Vehicle (1)	0.92%	29
Banc of America Public Capital Corp	3/25/2021	5	IPS Parking Meters	1.03%	413
Banc of America Public Capital Corp	6/9/2021	10	Fire Engines (2) & Truck (1)	1.73%	319
Banc of America Public Capital Corp	6/18/2021	5	Fire Light Duty Vehicle (3)	1.06%	60
Banc of America Public Capital Corp	11/3/2021	5	2021 Undercover Vehicles (5)	1.32%	21
Banc of America Public Capital Corp	2/8/2022	5	2021 Fire Ford F-350 Chassis (8)	1.66%	730
Banc of America Public Capital Corp	5/11/2022	5	2022 Fire Ford Vehicles (13)	2.76%	757

Lender	Date of Loan	Term (Years)	Purchased	Interest Rate	Annual (P&I Payment)
Banc of America Public Capital Corp	6/16/2022	5	2022 Dodge Durangos (33)	2.70%	2,891
Banc of America Public Capital Corp	12/3/2022	10	Fire Engines (2) & Fire Truck	3.75%	3,098
Banc of America Public Capital Corp	1/20/2023	5	Police Vehicles (27)	3.86%	1,516
Banc of America Public Capital Corp	4/20/2023	5	Fire Ford F-250	3.66%	126
Banc of America Public Capital Corp	6/29/2023	5	2023 Fire Ford Maverick	3.81%	75
Banc of America Public Capital Corp	6/29/2023	5	Trolleys (3)	3.86%	866
Banc of America Public Capital Corp	6/29/2023	5	Police BMW Motorcycles (26)	3.86%	1,011
Total					\$ 20,710

Capital Financing Activities debt service requirements are presented below (in thousands). Interest rates range from 0.91% to 5.63%.

Year Ended	Governmental Activities	
	June 30	Interest
2024	\$ 10,252	\$ 1,239
2025	7,207	995
2026	5,957	826
2027	5,094	678
2028	3,727	546
2029-2033	10,937	1,646
2034-2038	6,432	368
<b>Total</b>	\$ 49,606	\$ 6,298

## I. General Fund Short-Term Borrowing Obligations

The City did not issue any short-term debt during fiscal year 2023 and did not have any short-term debt outstanding during the fiscal year.

## J. Unused Lines of Credit

The following table lists the City's unused lines of credit as of June 30, 2023 (in thousands):

Line of Credit	Contract Amount	Used	Unused
<b>CA State Water Resources Control Board</b>			
Drinking Water State Revolving Fund (1010007-32C)	\$ 14,000	\$ 13,651	\$ 349
<b>Banc of America Public Capital Corporation</b>			
Police Vehicles	5,416	2,417	2,999
Fire Vehicles	1,101	901	200
Microwave Data & Radio Console Network	5,018	5,018	—
<b>Key Government Finance, Inc</b>			
Citywide Data System	9,500	9,500	—
<b>Alliance Funding Solutions, Inc.</b>			
Energy Efficient Equipment & Solar	21,803	21,803	—
<b>Total</b>	\$ 56,838	\$ 53,290	\$ 3,548

## K. Debt Collateral

The following table lists the City's assets that are pledged as collateral for various City debts:

Debt	Asset Pledged	Expiration Date
<b>JPFA Lease Revenue Bonds</b>		
1998 B Exhibit Hall Expansion Project	Fresno Convention Center, 848 M. Street	September 1, 2028
2001 A&B Stadium Project	Fire Station #19, 2187 W. Belmont Ave	June 1, 2031
	Saroyan Theater, 730 M. Street	June 1, 2031
2004 A,B,C Various Capital Projects	Convention Center Parking Garage, Inyo & O Streets	October 1, 2034
	Fire Station #15, 5630 E. Park Circle	October 1, 2024
	Fire Station #17, 10512 N. Maple Ave	October 1, 2024
2008 F Convention Center 2017 A Various Refunding Bond	Fresno City Hall, 2600 Fresno Street	April 1, 2046
	Fire Station #16, 2510 N. Polk Ave	April 1, 2039
	Fresno Memorial Auditorium, 2425 Fresno Street	April 1, 2039
	Fresno Municipal Center, 1325 El Dorado Street	April 1, 2039
	Parking Garage #4, 1919 Tulare Street	April 1, 2039
	Parking Garage #8, 1077 Van Ness Ave	April 1, 2024
	Police Regional Training Center, 6375 W. Central Ave	April 1, 2039
	Selland Arena, 700 M Street	April 1, 2024
	Chukchansi Park, 1800 Tulare Street	April 1, 2031
	Valdez Hall, 702 M Street	April 1, 2039
2020 A Animal Services Center	Southern Portion of Woodward Park, 7775 N. Friant Road	April 1, 2024
	Fresno City Hall, 2600 Fresno St.	April 1, 2046

## L. Significant Events of Default, Termination and Subjective Acceleration Clauses

The City's debt agreements contain the following terms regarding significant Events of Default, Termination and Subjective Acceleration Clauses:

### Bonds

For all City bonds, an Event of Default is generally classified as one or more of the following (1) nonpayment or late payment of principal and/or interest due on the bonds, (2) failure to be in compliance with debt covenants and agreements, and (3) the City filing for bankruptcy. If an Event of Default occurs, the majority owners of the bonds (not less than 51%) may declare the principal amount of all bonds outstanding and the interest accrued on them to be due and payable immediately. This applies to all City bonds except for the Series 2003 Tax Allocation Bonds. Only 25% of bond owners are required to declare the bonds due and payable immediately.

The City's bond agreements do not contain Subjective Acceleration Clauses.

## **Notes & Loans**

For City loans associated with the construction of Water Supply Disinfection Buildings, improvements to the Enterprise and Jefferson Canals, and the City's Water Meter Project, an Event of Default is generally classified as one or more of the following: (1) nonpayment of any installment when due, (2) failure to make any remittances required by the agreement, (3) substantial breach to the agreement, (4) making any false warranty, representation, or statement with respect to the agreement, and (5) loss, theft or damages to any collateral given as security under the agreement. In an Event of Default, the State of California may do any or all of the following: (1) declare the City's obligations due and payable immediately, (2) terminate any obligation to make further cash disbursements to the City, and (3) exercise all rights and remedies available to a secured creditor after default.

For City loans associated with the Southeast Surface Water Treatment Facility, the Regional Transmission Mains, the Enterprise Canal Raw Water Pipeline, the Kings River Pipeline, the Southwest Quadrant Recycled Water Distribution System, and the Tertiary Treatment Facility, the agreements can be terminated by the State Water Resources Control Board (SWRCB) if the City violates any material provision of the agreement. Some examples of violations would be if the City fails to notify the SWRCB of (1) principal and interest payment delinquencies, (2) unscheduled draws on debt service reserves, (3) bankruptcy or insolvency of the City. If a termination event occurs, the City can be demanded by the SWRCB to immediately repay an amount equal to the funds disbursed to them plus accrued interest and penalties.

For City loans associated with HUD Section 108, an Event of Default under these agreements is generally classified as one or more of the following: (1) failure to pay an installment of principal or interest due, (2) failure to properly comply with any covenant or condition of the agreement, and (3) failure to comply substantially with Title I of The Housing and Community Development Act of 1974. In an Event of Default, the Department of Housing and Urban Development Secretary (Secretary) may do any or all of the following: (1) use funds or security pledged under the agreement to (a) continue to make payments due on the note, (b) make an acceleration payment of the principal amount subject to Optional Redemption, (c) pay any interest due for late payment, or (d) pay any other expense incurred by the Secretary as a result of the City's default; (2) withhold the grants not yet disbursed; (3) direct the City's financial institution to refuse to honor any draws on the Guaranteed Loan Funds Account or the Loan Repayment Account by the City; (4) accelerate the note amount subject to Optional Redemption, and (5) exercise any other remedies available by law including recovery of Guaranteed Loan Funds or reimburse any expense incurred as a result of City's default.

The City's note and loan agreements do not contain Subjective Acceleration Clauses.

## **Capital Financing Activities**

For all City's financed purchases associated with Banc of America Public Capital Corp (BAPCC), an Event of Default is classified as one or more of the following: (1) failure to pay in full the rental payment due, (2) failure to comply with any covenant or agreement of the lease, (3) filing for bankruptcy, (4) any warranty, representation or statement made by the City to be found materially incorrect, (5) any default

occurring under any other debt agreement the City has, and (6) the City selling, leasing, or encumbering any of the equipment under the lease. In an Event of Default, BAPCC may do any or all of the following: (1) immediately terminate the lease and repossess the equipment and (2) exercise any other remedies available by law.

For the City's financed purchases associated with Key Government Finance, Inc., an Event of Default is classified as one or more of the following: (1) failure to pay any rental payment, (2) failure to observe and perform any covenant or condition under the agreement, (3) any warranty, representation or statement made by the City to be found materially incorrect, and (4) filing for bankruptcy by the City. In an Event of Default, Key Government Finance, Inc. may do any or all of the following: (1) declare all rental payments and other amounts payable to the end of the then current budget year to be due, (2) retake possession of the property under the lease, (3) instruct the escrow agent to release all proceeds and any earnings thereon to Key Government Finance, Inc. and (4) take any action that is permitted by law to protect its rights under the agreement.

For the City's financed purchases associated with Alliance Funding Solutions, Inc., an Event of Default is classified as one or more of the following: (1) failure to make rental payments when due, (2) failure to maintain insurance on leased property, (3) failure to perform or observe any obligations, covenants or conditions under the lease, (4) filing for bankruptcy by the City, and (5) any warranty, representation or statement made by the City to be found materially incorrect. In an Event of Default, lessor may do any or all of the following: (1) require the City to pay all amounts currently due and all payments remaining due during the fiscal year in which default occurs, (2) exercise any other remedies available under the law, (3) take possession of the equipment and sell or lease it to pay for past due lease payments owed by the City, (4) terminate the lease, and (5) terminate the escrow fund and apply any remaining amount to the balance owed by the City.

The City's capital lease agreements do not contain Subjective Acceleration Clauses.



## Note 8. Interfund Activity

### A. Due to/from Other Funds

Due to/from Other Funds represents short-term borrowings resulting from a fund's temporary need for additional cash. Primarily, these amounts have been recorded when timing differences between when services are provided and when they are paid for/reimbursed causes the funds to temporarily overdraw their share of pooled cash. These balances are generally expected to be repaid within the next few months and not longer than a 12-month fiscal operating cycle.

The composition of interfund balances as of June 30, 2023, is as follows (in thousands):

Receivable Fund	Payable Fund	Amount
General Fund	Grants Special Revenue Fund	\$ 5,025
	Nonmajor Governmental Funds	2,670
	Nonmajor Enterprise Funds	539
	Internal Service Funds	8,394
		<u>16,628</u>
Grants Special Revenue Fund	General Fund	1,619
	Nonmajor Governmental Funds	118
	Internal Service Funds	3,011
	<u>4,748</u>	
Nonmajor Governmental Funds	General Fund	328
	Grants Special Revenue Fund	19
	Nonmajor Governmental Funds	16
	Internal Service Funds	6,244
	<u>6,607</u>	
Water System	Internal Service Funds	10,499
	<u>10,499</u>	
Sewer System	Internal Service Funds	6,840
	<u>6,840</u>	
Solid Waste	Internal Service Funds	3,162
	<u>3,162</u>	

Receivable Fund	Payable Fund	Amount
Transit	Internal Service Funds	208
		208
Airports	Internal Service Funds	218
		218
Nonmajor Enterprise Funds	Internal Service Funds	1,384
		1,384
Internal Service Funds	General Fund	1,133
	Grants Special Revenue Fund	19
	Nonmajor Government Funds	980
	Water System	193
	Sewer System	137
	Solid Waste Management	507
	Transit	102
	Airports	66
	Stadium	2
	Nonmajor Enterprise Funds	56
	Internal Service Funds	5
		3,200
<b>Total Due to/from Other Funds</b>		<b>\$ 53,494</b>

## **B. Advances**

Advances represent long-term borrowing between funds.

### ***Fire Station No. 18***

On November 14, 2019, a loan was executed between the City's UGM Area Wide Oversized Sewer fund, the City's UGM Wellhead Treatment Area 101S Fund, and the City of Fresno's Fire Station 18 Construction Fund, whereby funds were loaned to the Fire Station 18 Construction Fund to cover building costs of Fire Station 18. An amount not to exceed \$2.4 million was borrowed from the UGM Area Wide Oversized Sewer Fund and \$1.46 million was borrowed from the UGM Wellhead Treatment Area 101S Fund. The term of the loan will be not more than five (5) years and shall be repaid in full by July 31, 2024. Interest will accrue at a rate equal to the City's Pooled Investment Rate, which was 2.325% as of the effective date of the Loan Agreement. Each year, Fire Station 18 Construction Fund shall pay at least 1/5th of the principal balance of the loan plus interest accrued to the payment date. To the UGM Area Wide Oversized Sewer Fund, the annual principal payment is \$480,000, while the annual payment to the UGM Wellhead Treatment Area 101S Fund is \$291,540. As of June 30, 2023, \$3.9 million of proceeds from this loan had been transferred to the Fire Station 18 Construction Fund, \$2.1 million had been repaid and \$1.8 million remains outstanding.

### ***Animal Center***

On June 1, 2020, a loan was budgeted between the City's Water Enterprise Fund and the City of Fresno Animal Center Construction Fund, whereby funds were loaned to the Animal Center Construction Fund to cover building costs of a new Animal Center. An amount not to exceed \$18.5 million was budgeted to be borrowed from the Water Enterprise Fund. The term of the loan will be not more than five (5) years. Interest will accrue at a rate equal to the City's Pooled Investment Rate, which was 2.042% as of March 2020. Each year, the Animal Center Construction Fund shall pay at least 1/5th of the principal balance of the loan plus interest accrued to the payment date. During fiscal year 2021, bond proceeds from the 2020-A Animal Services Facility Lease Revenue Bonds became available to fund construction. As of June 30, 2023, no proceeds from the Water Fund had been nor are expected to be transferred to the Animal Shelter Construction Fund in the future.

### ***DPU Facility***

On April 1, 2021, a loan was executed between the City's Water Division and the Solid Waste Division, whereby \$3.7 million was loaned to the Solid Waste Division for the joint purchase of a facility to bring all Utility services that can be merged, into one facility. The term of the loan will be 5 years from the effective date of the loan, or April 1, 2026, and will accrue interest at a rate equal to the City's pooled rate, which was 1.78% as of the effective date of the loan agreement. The Solid Waste Division shall make principal payments in the amount of 1/10th of the loan amount and interest payments twice per year on October 1st and April 1st of each fiscal year. As of June 30, 2023, all \$3.7 million of proceeds from this loan had been transferred to the Solid Waste Fund, \$1.5 million had been repaid and \$2.2 million remains outstanding.

**Valley Inn**

On June 29, 2021, a loan was executed between the City's Sewer Operations Fund and the General Fund, whereby \$10 million was loaned to the General Fund for the purchase of a local motel for the purpose of housing the City's homeless population, as well as providing rehabilitation and property management services. The term of the loan was originally set to expire on June 30, 2022 but was amended and has expired as of December 31, 2022. The loan will accrue interest at a rate equal to the City's pooled rate, which was 1.78% as of the effective date of the loan agreement. As of June 30, 2023, all \$10 million of proceeds from this loan had been transferred to the General Fund and \$10 million has been repaid.

**Redevelopment Agency**

Advances over the years between the City and the former Redevelopment Agency (RDA) were made to provide funds for the purpose of eliminating blight and developing, constructing, rehabilitating, and revitalizing Fresno's inner-city neighborhoods, downtown, and industrial areas. The advances had all been secured by and payable from the incremental property tax revenues of the redeveloped properties. Interest rates varied between 5% and 9%, with payments on the advances and related interest based upon budgetary priority as approved by the former RDA.

In June 2011, all California RDAs were required to dissolve effective February 1, 2012. The law dissolving the RDAs called for the creation of a Successor Agency (SA) to wind down RDA business.

The initial dissolution law provided that the SA would pay "enforceable obligations" of the former RDA. However, the law initially excluded debt a former agency owed to the city that created it from the definition of enforceable obligations, unless the debt was created in the first two years following the agency's creation or was debt that represented third party obligations. Subsequent legislation allowed limited, conditional repayment of loans by the SA to the community that created it.

When the RDA dissolution process began, City staff considered it to be premature to consider the debt owed by the former RDA to the City as being current. Thus, an allowance for doubtful accounts was created by the City, which at June 30, 2011, totaled \$80.1 million. This amount, which was equal to the calculated amount of the debt, was reflective primarily of principal and interest accrued over the years on the advances. As payments on the debt have been received and legal decisions have been rendered, which further defined an "enforceable obligation", staff revisited that initial allowance for doubtful accounts amount and refined it. At the end of fiscal year 2023, the allowance for doubtful accounts stood at \$6.6 million.

As the funds are received, 20% of any loan repayment received by the City must be deducted from the loan repayment amount and be transferred to the Low and Moderate Income Housing Fund. In fiscal year 2023, this amount totaled \$0.5 million. The repayment is reflected in the ACFR on the Combining Statement of Revenues, Expenditures and Changes in Fund Balances - Nonmajor Governmental Funds, under the Special Revenue Low and Moderate Income Housing Fund.

On June 23, 2016, the City Council approved a resolution requiring any amount of the annual repayments of RDA debt that are received and not related to Enterprise Fund related loans would go toward the rebuilding of the City's Emergency Reserve Fund. Through June 30, 2023, the City had received \$34.8 million in loan repayments from the SA. With the adoption of the fiscal year 2019 budget and the corresponding achievement of a 10% reserve, these repayments became a General Fund revenue source.

**City of Fresno Advances to Former Redevelopment Agency (In Thousands)**

Receivable Fund	Principal Cumulative				Interest Cumulative				Total		
	Beginning Balance	Advances/ Adjustments	Payments/ Write-offs	Ending Balance	Beginning Balance	Accruals/ Adjustments	Payments/ Write-offs	Ending Balance	Total Receivable	Allowance for Doubtful	Receivable (Net of Allowance)
General Fund:											
General Fund	\$ 838	\$ —	\$ —	\$ 838	\$ 646	\$ 25	\$ —	\$ 671	\$ 1,509	\$ (1,509)	\$ —
Parking Trust	150	—	—	150	116	5	—	121	271	(271)	—
	988	—	—	988	762	30	—	792	1,780	(1,780)	—
Grants Special Revenue Fund	4,769	—	(2,000)	2,769	4,251	83	(335)	3,999	6,768	(2,203)	4,565
Nonmajor Governmental Funds:											
Gas Tax	1,150	—	—	1,150	893	34	—	927	2,077	(2,077)	—
	1,150	—	—	1,150	893	34	—	927	2,077	(2,077)	—
Fresno Convention Center	304	—	—	304	228	9	—	237	541	(541)	—
	304	—	—	304	228	9	—	237	541	(541)	—
<b>Total</b>	<b>\$ 7,211</b>	<b>\$ —</b>	<b>\$ (2,000)</b>	<b>\$ 5,211</b>	<b>\$ 6,134</b>	<b>\$ 156</b>	<b>\$ (335)</b>	<b>\$ 5,955</b>	<b>\$ 11,166</b>	<b>\$ (6,601)</b>	<b>\$ 4,565</b>

Subsequent to fiscal year-end, the City received a reimbursement on loans made to the former RDA. The amount received was \$2.0 million, of which \$1.6 million was paid to the City and \$0.4 million was paid to the Housing Successor.

### **Redevelopment Agency - Housing Assets**

The City became the "Housing Successor" of the former RDA's Housing Assets. These assets were transferred to the City, who has sole legal authority to administer housing assets pursuant to the Redevelopment Dissolution Laws. This allows the City to complete projects under contract, liquidate surplus real estate and distribute proceeds to taxing entities, pursue repayment of RDA obligations to the City, and administer housing assets.

### **Other Advances**

The Sewer System sold land to the General Fund for the purpose of constructing a regional public safety training facility. Interest for the advance is equal to two percent (2%) above the City's monthly Pooled Investment Rate. The first interest only payment was due July 31, 2008. Principal, at not less than 1/29th of the original principal, and interest payments are due annually thereafter. The remaining advances are interest free and payable on demand. The amounts are not expected to be repaid within the next twelve-month fiscal operating cycle.

The composition of interfund balances (advances from/to other funds) as of June 30, 2023, is as follows (in thousands):

Receivable Fund	Payable Fund	Amount
Grants Special Revenue Fund	Fiduciary Funds	\$ 4,565
Nonmajor Governmental Funds	Nonmajor Governmental Funds	—
Water System	Nonmajor Governmental Funds	758
	Solid Waste	2,227
		<u>2,985</u>
Sewer System	General Fund	227
	NonMajor Governmental Funds	960
		<u>1,187</u>
<b>Total Advances</b>		<u><u>\$ 8,737</u></u>

### C. Transfers

Transfers represent subsidies by one fund to another in accordance with the budget and provide for various City programs and provide resources for the payment of debt service.

The following is a summary of interfund transfers for the fiscal year ended June 30, 2023  
(in thousands):

Receiving Fund	Paying Fund	Amount
General Fund	Grants Special Revenue Fund	\$ 21,064
	Nonmajor Governmental Funds	3,230
	Solid Waste Management	708
	Transit	597
		<u>25,599</u>
Grants Special Revenue Fund	General Fund	101
		<u>101</u>
Nonmajor Governmental Funds	General Fund	29,392
	Grants Special Revenue Fund	723
	Nonmajor Governmental Funds	3,441
	Water System	355
	Sewer System	324
	Solid Waste Management	307
	Transit	826
	Airports	235
	Nonmajor Enterprise Funds	96
	Internal Service Funds	789
		<u>36,488</u>
Water System	Sewer System	73
		<u>73</u>
Solid Waste Management	General Fund	1,215
	Nonmajor Enterprise Funds	1,017
		<u>2,232</u>
Fresno Convention Center	General Fund	<u>5,008</u>
Stadium	General Fund	<u>5,649</u>
Internal Service Funds	General Fund	1,821
	Water System	2,082
	Solid Waste Management	1,272
		<u>5,175</u>
<b>Total Transfers</b>		<u><u>\$ 80,325</u></u>



The General Fund transferred \$29.4 million to Nonmajor Governmental Funds to provide support for debt service payments and capital projects; \$5.0 million to the Convention Center for debt service as well as general operating support; \$1.8 million to Internal Service Funds for provided services; \$1.2 million to Solid Waste for transverse charges and \$5.6 million to the Stadium Fund for debt service payments.

Nonmajor Governmental Funds transferred \$6.7 million for debt service and miscellaneous purposes. Internal Service Funds transferred \$0.8 million to Nonmajor Governmental Funds for debt service payments.

#### D. Recap of Interfund Activity

The following schedule recaps Interfund Activity at June 30, 2023 (in thousands):

	Due from Other Funds	Due to Other Funds	Advances Receivable from Other Funds	Advances Payable to Other Funds	Transfers In	Transfers Out
<b>Governmental Funds:</b>						
General Fund	\$ 16,628	\$ 3,080	\$ —	\$ 227	\$ 25,599	\$ 43,186
Grants Special Revenue Fund	4,748	5,063	4,565	—	101	21,787
Nonmajor Governmental Funds	6,607	3,783	—	1,718	36,488	6,670
<b>Total Governmental Funds</b>	<b>27,983</b>	<b>11,926</b>	<b>4,565</b>	<b>1,945</b>	<b>62,188</b>	<b>71,643</b>
<b>Proprietary Funds:</b>						
Water System	10,499	193	2,985	—	73	2,437
Sewer System	6,840	137	1,187	—	—	397
Solid Waste Management	3,162	507	—	2,227	2,232	2,287
Transit	208	102	—	—	—	1,424
Airports	218	66	—	—	—	235
Fresno Convention Center	—	—	—	—	5,008	—
Stadium	—	2	—	—	5,649	—
Nonmajor Enterprise Funds	1,384	595	—	—	—	1,113
Internal Service Funds	3,200	39,966	—	—	5,175	789
<b>Total Proprietary Funds</b>	<b>25,511</b>	<b>41,568</b>	<b>4,172</b>	<b>2,227</b>	<b>18,137</b>	<b>8,682</b>
<b>Fiduciary Funds:</b>						
Major Governmental Funds	—	—	—	4,565	—	—
<b>Total Fiduciary Funds</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>4,565</b>	<b>—</b>	<b>—</b>
<b>Total</b>	<b>\$ 53,494</b>	<b>\$ 53,494</b>	<b>\$ 8,737</b>	<b>\$ 8,737</b>	<b>\$ 80,325</b>	<b>\$ 80,325</b>

## **Note 9. Defeasances**

### **Current Year Defeasances**

On May 1, 2023, the City of Fresno issued Airport Revenue Bonds, Series 2023A and 2023B with a Par Amount of \$91,085,000. Part of the issuance was to defease the Airport Revenue Bonds, Series 2013A and 2013B on their next interest payment due date of July 1, 2023. Airport Revenue Bonds, Series 2013A and 2013 B had an outstanding Par Amount at defeasance of \$20,095,000. Bond proceeds were placed into an escrow account and were used to pay the bonds off July 1, 2023.

## Note 10. Risk Management Fund

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; business interruption; errors and omissions; automobile liability and accident claims; natural disasters; employee health benefit claim payments; and injuries to employees (workers' compensation). With certain exceptions, it is the policy of the City to use a combination of self-insurance and purchased commercial insurance against property, liability, or workers' compensation risks. The City believes it is more economical to manage its risks internally and set aside funds as needed for estimated current claim settlements and unfavorable judgments through annual appropriations and supplemental appropriations. The City maintains limited coverage for certain risks that cannot be eliminated. The Risk Management Division investigates and manages all liability claims and property losses, evaluates risk exposure and insurance needs, protects against contractual loss by reviewing/preparing insurance and indemnification portions of contractual documents, emphasizes ongoing operational loss control, and purchases all insurance coverage for the City.

The City maintains General Liability insurance, with limits of liability of \$25 million per occurrence and \$25 million aggregate in Excess Liability coverage. There is a \$5 million self-insured retention (SIR). Coverage is provided by the Safety National Insurance Company (\$5 million/\$5 million), Allied Insurance Company (\$10 million/\$10 million), StarStone Specialty (\$5 million / \$5 million ) and Gemini Insurance (\$5 million/\$5 million). The City has procured Automobile Physical Damage coverage through Hanover Insurance Company with a \$10 million limit. For this policy, the deductible is \$50,000 for vehicles valued at less than \$150,000, while the deductible is \$100,000 for vehicles valued at \$150,000 or more. The City carries Government Crime coverages with a \$5 million limit secured through Zurich Insurance Company with a \$50,000 deductible. The City has Cyber liability coverage under AXA XL with a \$500,000 SIR and a \$5 million limit and excess Cyber liability coverage under Starr Surplus Lines Insurance Company (\$5 million/\$5 million ). The City also maintains Airport Owners and Operators General Liability insurance and Aviation (Aircraft Liability), with limits of liability of \$100 million . There is no deductible or SIR. Coverage is provided by Old Republic Insurance Company through Phoenix Aviation Managers (Texas), Inc.

Furthermore, the City maintains Property insurance and Boiler and Machinery insurance with Travelers Insurance, with total insured values of \$2,391,550,746 and limits of liability of \$500,000,000. There is a \$100,000 deductible for most losses. Flood losses have a \$250,000 deductible. Property insurance does not cover losses due to seismic events. Finally, the City maintains Aviation (Aircraft Hull) insurance for two helicopters, with limits of liability of \$50 million. There is a 1% of insured value each claim, subject to a maximum of \$15,000.00, rotors in-motion deductible and \$0.00 rotors not in-motion deductible of each helicopter. Coverage is provided by Old Republic Insurance Company through Phoenix Aviation Managers (Texas), Inc.

The City's Workers' Compensation Program consists of \$2 million SIR, with purchased excess insurance layers up to the statutory limits. Settled claims have not exceeded the SIR in any of the last five fiscal years. The claims liabilities and workers' compensation liabilities reported on the Statement of Net Position have been actuarially determined and include an estimate of incurred but not reported losses.

The estimated liabilities of the Risk Management ISF as of June 30, 2023 are determined by the City based on recommendations from an independent actuarial evaluation. The liabilities are based on estimates of the ultimate cost of claims (including future claim adjustments expenses) that have been reported but not settled, and claims that have been incurred but not reported (IBNR). The claims liability of \$230.2 million reported in the Risk Management Internal Service Fund at June 30, 2023 is based on the requirement that claims be reported if information prior to the issuance of the financial statements indicates it is probable that a liability has been incurred at the date of the financial statements and the amount of loss can be reasonably estimated.

The recorded liabilities for each program at June 30, 2023 are as follows (in thousands):

Workers' Compensation *	\$	148,029
Liability and Property Damage *		82,131
Total	\$	<u>230,160</u>

\* The liabilities for workers' compensation and general liability are presented at present value, using a discount rate of 3% .

Changes in the funds claims liability amount for the last three fiscal years are as follows (in thousands):

Fiscal Year Ended June 30	Beginning of Fiscal Year Liability	Current Year Claims and Changes in Estimates	Claims Payments	End of Fiscal Year Liability
2021	\$ 150,308	\$ 59,722	\$ 24,297	\$ 185,733
2022	\$ 185,733	\$ 45,009	\$ 30,215	\$ 200,527
2023	\$ 200,527	\$ 65,117	\$ 35,484	\$ 230,160

See Note 10 Section G for changes in funds claims liability related to Employees Healthcare Plan.

## Note 11. Employee Benefit Programs

### A. Retirement Plans

The City sponsors two single-employer, contributory, defined benefit pension plans. The City of Fresno Employees Retirement System and the City of Fresno Fire and Police Retirement System (Systems) were established under Charter Section 910 and are governed by Article 5 Chapter 3 (Employees) and Articles 3 and 4 Chapter 3 (Fire and Police) of the City of Fresno Municipal Code, respectively. The Systems provide lifetime retirement, disability, and death benefits to its members.

The Systems are administered by their respective Retirement Boards (Boards) which operate in compliance with the City of Fresno Municipal Code, and also in accordance with the California Pension Protection Act of 1992. The Boards do not operate under the control of the City Council. Rather, the Boards have the sole and exclusive responsibility to administer the respective Systems in a manner that will assure prompt delivery of benefits and related services to the members and their beneficiaries.

### Membership and Benefit Eligibility

All permanent full-time employees of the City, except sworn Fire and Police personnel, are eligible to participate in the Employees' plan. The Fire and Police is one System with two tiers. Effective August 28, 2008, the City of Fresno added the Fire and Police Tier 2 for all full-time sworn Fire, Police and Airport safety personnel hired on or after that date (and closed the Fire and Police Tier 1 to new entrants). Employees become eligible for membership on their first day of full-time regular employment, and become fully vested after earning 5 years of service credit. Employees working in limited, interim, provisional, temporary, seasonal or part-time positions are not eligible to participate in the Systems. Participation is mandatory if an employee is eligible, except in the case of the City Manager, City Attorney, City Clerk, Department Heads and Council Assistants who may negotiate other retirement benefits if such an agreement is established by resolution of the Council as provided for in the Fresno Municipal Code (FMC) Section 5-318.

Total participants in each System were comprised of the following, as of June 30, 2023:

	Employees	Fire & Police	Total
<b>Active Members</b>			
Vested	1,410	878	2,288
Non-Vested	1,284	325	1,609
Total Active Members	2,694	1,203	3,897
<b>Retirees and Beneficiaries of Deceased Retirees</b>			
Retirees, Currently Receiving Benefits	2,226	1,187	3,413
Inactive Vested Members	213	62	275
Total Retirees and Inactive Members	2,439	1,249	3,688
<b>Grand Total</b>	<b>5,133</b>	<b>2,452</b>	<b>7,585</b>

## **Benefit Provisions**

The retirement (pension) benefits that Employees members receive are based upon a combination of age at retirement, years of credited service, final average monthly salary, and the distribution option selected by the participant. For Fire and Police, the benefits are further based upon the tier and option selected by the participant. Members' contributions, including interest, are 100% vested at all times. Employer contributions do not become vested until completion of five years of credited service, and are not payable until the member attains the age of 55. Effective January 28, 2008, members may retire between ages 50-55 with an actuarial equivalent service retirement benefit. For Fire and Police, the employer contributions do not become vested until completion of ten years of credited service under Tier 1 and five years of credited service under Tier 2. Those benefits are not payable until the member attains the age of 50 under both tiers. Contributions are made by the members and the employer at rates recommended by the Systems' actuary and adopted by the Boards.

### **Member Retirement Benefits**

Employee members are eligible for service retirement benefits upon completion of at least five years of service upon termination of service (if they have left their contributions and interest with the System) and are at least age 55. They are also eligible if their permanent termination from City service was caused by a layoff. In those cases, they can retire at age 50 at a reduced benefit. They may also be eligible for service retirement benefit if they have less than five years of service with the City, have established reciprocity with a prior employer, and are eligible to retire from that agency.

The service retirement monthly benefit calculated pursuant to the provisions of the Fresno Municipal Code is equal to 2% of final compensation times each of the first 25 years of accrued retirement service credit plus 1% of final compensation times any years of accrued retirement service credit in excess of 25 years, multiplied by the age factor at retirement age. Final average compensation consists of the highest average consecutive 36 months of earnable compensation calculated using the rate of pay in effect at the time of retirement.

Fire and Police members of Tier 1 are eligible to retire once they attain the age of 65 regardless of service, or at age 50 and have acquired ten or more years of retirement service credit. The Tier 1 monthly benefit for a member with at least 20 years of service who retires from active status is equal to 55% of final compensation plus 2% of final compensation for each year of service in excess of 20 years completed after age 50. For Tier 1, final average compensation consists of the final highest consecutive 36 months of compensation earnable calculated using the rate of pay actually earned by the member in effect at the time of retirement. Some members can elect to have their final compensation based on a rank average. Members of Tier 2 are eligible to retire once they attain the age of 65 regardless of service or at age 50 and have acquired 5 or more years of retirement service credit. The Tier 2 monthly benefit for a member who is age 55 or older is equal to 2.70% of final compensation times years of accrued retirement service credit. The maximum monthly retirement allowance is 75% of final compensation. Tier 2 final average compensation consists of the highest consecutive 36 months of compensation earnable before the date of retirement.

The members of each System may elect an unmodified retirement allowance, or choose one of four optional retirement allowances. Each of the optional retirement allowances require a reduction in the unmodified retirement allowance in order to allow the members the ability to provide certain benefits to a surviving spouse, domestic partner, or named beneficiary having an insurable interest in the life of the member. For Employee members, the unmodified retirement allowance provides the highest monthly benefit and 50% continuance to an eligible surviving spouse or domestic partner. For Fire and Police members, the unmodified retirement allowance also provides the highest monthly benefit and a 66 2/3% continuance to an eligible surviving spouse or domestic partner.

The Municipal Code provides that the Retirement staff must research the percentage change in the Consumer Price Index (CPI) (US city-average for urban wage earners and clerical workers - all items) and propose that percentage to the appropriate Boards as the cost-of-living adjustments (COLA) to be adopted for the following year. This procedure must be completed by the end of April of each year for implementation in July (employees) or January (public safety). The COLA is limited to a 5% maximum change per year (employee) or 3% maximum change (public safety). Any excess over the maximum change is “banked” for use in a year where the percent of CPI change is less than the maximum.

The Fire and Police Tier 1 COLA depends on the type of method chosen by the member at retirement. If the member chose the Career Rank method, the COLA is a recalculation of his/her retirement based on the new salaries adopted for the current year. If the method chosen by the retiree is the final 3-year method, the COLA is based on the change in the weighted mean average compensation attached to all ranks in the department, with a cap of 5% per year. Any excess over the 5% is “banked” for use in years when the COLA calculated is less than 5%.

Each System also has a Deferred Retirement Option Program (DROP), which is an optional voluntary program that allows the member to have his or her retirement benefits deposited in a special account within the Systems while the member continues to work in his or her current position. It is a voluntary method of receiving a distribution of their retirement benefits; it is not an additional retirement benefit. Additional information on DROP may be found in the ACFR for each respective System.

### **Terminated Member Benefits**

If a member terminates before earning five years of credited service, the member forfeits the right to receive his or her service retirement benefit and is entitled to withdraw refundable contributions made, together with accumulated interest. If the member enters a reciprocal retirement system within 180 days (6 months) of terminating employment with the City and elects to leave their accumulated contributions on deposit with the System, then the member will receive a deferred retirement allowance when eligible.



## **Death and Disability Benefits**

Death benefits are based upon whether the death occurred before or after retirement. Disability benefits are based upon whether the member has at least ten years of credited service, over or under age 55 and whether the permanent incapacity is found to be service or non-service connected.

## **Basis of Accounting**

The Systems' financial statements are prepared using the accrual basis of accounting and in accordance with Generally Accepted Accounting Principles Generally Accepted in the United States of America (GAAP), under which revenues are recognized when earned and deductions are recorded when the liability is incurred. Securities lending transactions are accounted for in accordance with GASB Statement No. 28, Accounting and Financial Reporting for Securities Lending Transactions.

## **Valuation of Investments**

For financial reporting purposes, the Systems' investments are reported at fair value. Fair value for investments of publicly traded securities is based upon closing sales prices reported on recognized securities exchanges on the last business day of the period or for listed securities having no sales reported and for unlisted securities, based upon last reported bid prices. All purchases and sales of securities are accounted for on a trade date basis. Dividends declared but not received are accrued on the ex-dividend date. Short-term investments are reported at cost, which approximates fair value. Securities traded on national or international exchanges are valued at the last reported sales price at current exchange rates. Investments in both bonds and mortgage backed pass-through certificates are carried at fair value. Cost values are derived from Master Custodial Transaction Records. The fair value of real estate investments is based on independent appraisals. Investments that do not have an established market are reported at estimated fair values.

For asset/liability calculation purposes and for actuarial purposes, asset valuation is based on market value of assets less unrecognized returns from each of the last five years. Unrecognized returns are equal to the difference between the actual market return and the expected return on a market value basis and are recognized over a five-year period. The Actuarial Value of Assets is reduced by the value of the non-valuation reserves.

## **Rate of Return**

For the fiscal year ended June 30, 2023, the annual money-weighted rate of return on pension plan investments, net of investment expense was 9.52%, for the Employees and Fire and Police. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

## **Reporting**

The following data is for employer reporting as required by GASB Statement No. 68 as of June 30, 2023. The results used in preparing the GASB Statement No. 68 report are comparable to those used in preparing the GASB Statement No. 67 report for the plan based on a reporting date and measurement date as of June 30, 2022. The valuation is based upon:

- The benefit provisions of the Systems as administered by the Boards;
- The characteristics of covered active members, terminated vested members, and retired members and beneficiaries as of June 30, 2022;
- The assets of each Plan as of June 30, 2022;
- Economic assumptions regarding future salary increases and investment earnings; and
- Other actuarial assumptions, regarding employee termination, retirement, death, etc.

The Total Pension Liability (TPL) and the Plans' Fiduciary Net Positions include liabilities and assets held for DROP, Post-Retirement Supplemental Benefits (PRSB) and City Surplus reserves. The Net Pension Liability (NPL) is equal to the difference between the TPL and the each Plan's Net Position. Each Plan's Fiduciary Net Position is equal to the market value of assets and therefore, the NPL measure is very similar to an Unfunded/(Prefunded) Actuarial Accrued Liability calculated on a market value basis. The NPL was measured as of June 30, 2022 and determined from the actuarial valuations as of June 30, 2022. The Plans' Fiduciary Net Positions (Plan Assets) were valued as of the measurement dates. Consistent with the provisions of GASB Statement No. 68, the assets and liabilities measured as of June 30, 2022 were not adjusted or rolled forward to the June 30, 2023 reporting date. The discount rates used for each Plan to determine the TPL and NPL as of June 30, 2022 was 6.75%, following the same assumptions used by the Retirement Systems in the funding valuations as of the same dates.

## **Funding Policy**

The City contributes to the retirement plans based upon actuarial determined contribution rates adopted by the Boards. Employer contribution rates are adopted annually based upon recommendations received from the Retirement Systems' actuary after the completion of the annual actuarial valuation.

For the Employees System, the average employer contribution rate as of June 30, 2023, for 2022-2023 (based on the June 30, 2021 valuation) was 11.97% of compensation. The average employee member contribution rate as of June 30, 2023 for 2022-2023 (based on the June 30, 2021 valuation) was 8.12% of compensation.

For the Fire and Police System, the average employer contribution rate as of June 30, 2023, for 2022-2023 (based on the June 30, 2021 valuation) was 20.34% of compensation. The average employee member contribution rate as of June 30, 2023 for 2022-2023 (based on the June 30, 2021 valuation) was 8.89% of compensation.

All active Fire and Police members are required to make contributions to the System. Employee contribution rates vary in the First Tier according to entry age. The Tier 1 average member contribution rate as of June 30, 2023 for 2022-2023 (based on the June 30, 2021 valuation) was 0.00% of compensation. Employee contribution rates in the Second Tier are established at 9% of pensionable base pay.

The aggregate employer contribution rate for the Fire and Police System as of June 30, 2023 for 2022-2023 (based on the June 30, 2021 valuation) was 20.34% of compensation.

### **Actuarial Funding Policy and Actuarial Cost Methodology for Funding Purposes**

The City currently funds, at a minimum, the amounts recommended by the actuary and approved by the Boards. These minimum contributions are recognized currently in each System's statement of changes in fiduciary net position. Employees' contributions are funded and recognized currently through payroll deductions in amounts recommended by the actuary. Costs of administering the System are charged against System assets.

### **Funding Status and Method**

The Employees System Board adopted a Comprehensive Actuarial Funding Policy on November 7, 2012. For the Employees Retirement System, this policy included a change in actuarial cost methodology from the Projected Unit Credit (PUC) method previously used for funding purposes to the Entry Age Normal (EAN) method.

On the same date, the Fire and Police Board adopted a Comprehensive Actuarial Funding Policy. For the Fire and Police Retirement System, this policy included a change in actuarial cost methodology from the aggregate EAN funding method to the individual EAN method. The Boards made the change due to the adoption of GASB Statement No. 67 in fiscal year 2014.

### **Funding Requirements and Policy Components**

The Systems' annual funding requirements are comprised of a payment of the Normal Cost and a payment on the Unfunded Actuarial Accrued Liability (UAAL), if applicable. The Normal Cost and the amount of the payment on UAAL are determined by three components of the respective Board's funding policy: 1) Actuarial Cost Method - the techniques used to allocate the cost/liability of retirement benefits to a given period; 2) Asset Smoothing Method - the techniques that spread the recognition of investment gains or losses over a period of time for the purposes of determining the Actuarial Value of Assets used in the actuarial valuation process; and 3) Amortization Policy - the decisions on how, in terms of duration and pattern, to fund the difference between the UAAL and the Actuarial Value of Assets in a systematic manner.

As of June 30, 2023, the Systems did not have UAAL.

The Boards adopted an Amortization Policy, which sets forth the amortization procedures for funding any UAAL or amortization and allocation of any available Surplus in the Systems. A detailed description of the policy can be found in the Notes to the Financial Statements for the Retirement Systems, which are located at <http://www.cfrs-ca.org/Employee/Communications/Reports.asp> for the Employees System or at <http://www.cfrs-ca.org/Fire-Police/Communications/Reports.asp> for the Fire and Police System.

The Systems use a 5-year smoothing of market gains and losses above and below the assumed actuarial rate of return to derive the actuarial value of assets. As of the fiscal year end on June 30, 2023, the actuarial valuation value of the Employees' System assets was \$1.51 with a funded percentage of 111.1% on a valuation value of assets, whereas the actuarial value of Fire and Police assets was \$1.876 billion with a funded percentage of 116.7% on a valuation value of assets.

### **Contributions Required and Contributions Made**

The employer's required normal contributions to the Systems have two components: basic and COLA. For fiscal year 2023, the City's required normal contributions (basic and COLA) to the Systems were as follows (in thousands):

	<b>Normal Cost Employees System</b>	
	<b>FY 2023</b>	
Employer Contributions	\$	24,637
Prior Year Contribution (Surplus)/Shortfall		(2,401)
Net Employer Contributions	\$	22,236
Pensionable Payroll	\$	186,219
Member Contributions	\$	14,894
Employer Contribution Rate		13.23%

Employer and employee contributions represented 11.97% and 8.12% respectively, of the fiscal year 2023 covered payroll for the Employees System.

	<b>Normal Cost Fire and Police System (In Thousands)</b>		
	<b>FY 2023</b>		
	<b>Tier 1</b>	<b>Tier 2</b>	<b>Total</b>
Employer Contributions	\$ 80	\$ 33,838	\$ 33,918
Prior Year Contribution (Surplus)/Shortfall	(73)	(6,777)	(6,850)
Net Employer Contributions	\$ 7	\$ 27,061	\$ 27,068
Pensionable Payroll	\$ 767	\$ 133,485	\$ 134,252
Member Contributions	\$ 43	\$ 12,010	\$ 12,053
Employer Contribution Rate	29.8%	25.35%	

Employer and employee contributions represented 20.34% and 8.89%, respectively, of the fiscal year 2023 covered payroll for the Fire and Police System.

**Net Pension Asset**

The net pension liability (asset) reported as of June 30, 2023 was measured as of June 30, 2022, and determined based upon the total pension liability (on GASB Statement No. 68 basis) from actuarial valuations as of June 30, 2022.

The City's total pension liability, plan fiduciary net position, and net pension liability (asset) for each System as of June 30, 2023 were as follows (in thousands):

	<b>Employees System</b>	<b>Fire and Police System</b>
Total Pension Liability	\$ 1,566,984	\$ 1,865,741
Plan Fiduciary Net Position	<u>(1,683,313)</u>	<u>(2,045,837)</u>
Net Pension Liability (Asset)	<u>\$ (116,329)</u>	<u>\$ (180,096)</u>
 Plan Fiduciary Net Position as a percentage of the total pension liability	 107.42%	 109.65%

**Changes in Net Pension Liability (Asset)**

The components of the net pension liability (asset) for each System as of June 30, 2023 and a measurement date of June 30, 2022 were as follows (in thousands):

	<b>Employees System</b>	<b>Fire and Police System</b>
<b>Total Pension Liability (Asset)</b>		
Beginning Balance	\$ 1,379,433	\$ 1,636,521
Service Cost	32,382	38,322
Interest	96,311	114,608
Differences Between Expected & Actual Experience	40,833	22,226
Benefit Payments, Including Refunds	(71,884)	(75,178)
Changes of Assumptions	(4,262)	624
Net Change in Total Pension Liability	93,380	100,602
Ending Balance	\$ 1,472,813	\$ 1,737,123
<b>Plan Fiduciary Net Position</b>		
Beginning Balance	\$ 1,731,237	\$ 2,090,370
Contributions - Employer	22,017	27,556
Contributions - Employee	15,493	10,973
Net Investment Income	(132,625)	(160,517)
Benefit Payments (Including Refunds, PRSB)	(71,884)	(75,178)
Administrative & Professional Expense	(2,050)	(2,126)
Net Change in Plan Fiduciary Net Position	(169,049)	(199,292)
Ending Balance	1,562,188	1,891,078
Net Pension Liability (Asset)	\$ (89,375)	\$ (153,955)

### **Discount Rate and Sensitivity of the Net Pension Liability to Changes in the Discount Rate**

The discount rate used to measure the TPL was 6.75% as of June 30, 2022 and June 30, 2021. The projection of cash flows used to determine the discount rate assumed plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the actuarial determined contribution rates. For this purpose, only employer contributions that are intended to fund benefits for current plan members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs for future plan members and their beneficiaries, as well as projected contributions from future plan members, are not included. Based on those assumptions, the pension Plan Fiduciary Net Position was projected to be available to make all projected future benefit payments for current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the TPL as of both June 30, 2022 and June 30, 2021.

The following presents the NPL of the Employees and Fire and Police Retirement Systems as of June 30, 2022. The Systems use the current discount rate to measure the TPL for the measurement date of June 30, 2022, as well as what the NPL would be if it were calculated using a discount rate that is 1-percentage-point lower (5.75%) or 1-percentage-point higher (7.75%) than the current rate:

<b>NPL of Employees and Fire and Police Retirement Systems As of June 30, 2022 (In Thousands)</b>			
	<b>1% Decrease</b>	<b>Current Discount Rate</b>	<b>1% Increase</b>
	<b>5.75%</b>	<b>6.75%</b>	<b>7.75%</b>
Employees System	\$ 67	\$ (116,329)	\$ (266,738)
Fire and Police System	\$ 76	\$ (180,096)	\$ (386,356)

### **Long-Term Expected Real Rate of Return**

The long-term expected rate of return on the Systems' investments was determined using a building-block method in which expected future real rates of return (expected returns, net of pension plan investment expense and net of inflation) are developed for each major asset class. This information is combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation and deducting expected investment expenses and a risk margin. The target allocation and projected arithmetic real rates of return for each major asset class, after deducting inflation, but before deducting investment expense, used in the derivation of the long-term expected rate of return assumption are summarized in the following table:



**Asset Class/Target Allocation/Long-Term Expected  
Rate Return Table**

**As of June 30, 2023**

<b>Asset Class</b>	<b>Target Asset Allocation</b>	<b>Weighted Average Long-Term Expected Rate of Return (Arithmetic)</b>
Large Cap U.S. Equity	18.0%	5.4%
Small Cap U.S. Equity	3.0%	6.17%
Developed International Equity	13.0%	6.13%
Emerging Market Equity	5.0%	8.17%
Private Equity	8.0%	7.18%
U.S. Core Bonds	1.3%	9.53%
Domestic Fixed Income	—%	
High Yield Bonds	—%	—%
Private Debt/Direct Lending	14.0%	5.93%
Midstream Energy	—%	—%
Real Estate	15.0%	4.59%
Private Real Assets - Infrastructure/Land	7.0%	6.19%
Private Credit - Credit Opportunities	2.5%	7.18%
Hedge Fund Macro	1.3%	2.72%
Total	<u>100.0%</u>	

### **Mortality Rates**

For the Employees System, the mortality rates used in the latest actuarial valuation are based on Pub-2010 General Healthy Retiree Amount-Weighted Mortality Table (separate tables for males and females) times 105% for healthy members and beneficiaries, projected generationally with the two-dimensional mortality improvement scale MP-2018. For disabled members, the mortality rates used in the latest actuarial valuation are based on Pub-2010 Non-Safety Disabled Retiree Amount-Weighted Mortality Table (separate tables for males and females), projected generationally with the two-dimensional mortality improvement scale MP-2018.

For the Fire and Police System the mortality rates used in the latest actuarial valuation are based on Pub-2010 Safety Healthy Retiree Amount-Weighted Mortality Table (separate tables for males and females) for healthy members, projected generationally with the two-dimensional mortality improvement scale MP-2018. For Beneficiaries, Pub-2010 General Healthy Retiree Amount Weighted Mortality Table (separate tables for males and females) times 105%, projected generationally with the two-dimensional mortality improvement scale MP-2018. For disabled members, Pub-2010 Safety Disabled Retiree Amount-Weighted Mortality Table (separate tables for males and females), projected generationally with the two dimensional mortality improvement scale MP-2018. These mortality tables were adjusted to future years using the generational projection to reflect future mortality improvement between the measurement date and those years.

### **Actuarial Assumptions**

The TPL as of June 30, 2022 was determined by an actuarial valuation as of June 30, 2022. The actuarial assumptions used in the valuation were based on the results of an experience study for the period from July 1, 2015 through June 30, 2018.

In particular, the following actuarial assumptions were applied to all periods included in the measurement:

Inflation	2.75%
Salary increases	3.75% to 11.25%, varying by service, including inflation (Employees). 4.00% to 12.75%, varying by service, including inflation (Fire and Police).
Investment rate of return	7.00%, net of pension plan investment expense, including inflation.
Other assumptions	See Appendix A in the ACFR for the Employee's Plan and the Fire/Police Plan for the service retirement rates after they have been adjusted to treat DROP participation as service retirement.

### **Net Position Restricted for Pension Benefits**

Net position restricted for pension benefits is segregated into Active Members Reserve (members' accumulated contributions) and reserves established by the Boards for various benefit payments. Reserves are established by the Systems from member and employer contributions and the accumulation of investment income after satisfying investment and administrative expenses.

### **Pension Expenses and Deferred Outflows/Inflows of Resources Related to Pensions**

For the fiscal year ending June 30, 2023, the City incurred pension expense of \$15.2 million for the employees Plan and \$17.4 million for the Fire and Police Plan for a total pension expense of \$32.6 million.

As of June 30, 2023, the City has deferred outflows and deferred inflows of resources related to the pensions as follows:

**Pension Expense and Deferred Outflows and Inflows of Resources**

(in thousands)

Components of Pension Expense	Employees System	Fire and Police System
Service cost	\$ 32,382	\$ 38,322
Interest on the total pension liability	96,311	114,608
Expensed portion of current-period difference between expected and actual experience in the Total Pension Liability	10,802	5,292
Actual member contributions	(15,493)	(10,973)
Projected earnings on plan investments	(119,912)	(144,969)
Expensed portion of current-period differences between actual and projected earnings on plan investments	50,507	61,097
Expensed portion of current-period effects of Assumption Changes	(1,127)	149
Administrative expense	2,050	2,126
Recognition of beginning of year deferred outflows of resources as pension expense	29,615	37,613
Recognition of beginning of year deferred inflows of resources as pension expense	(69,914)	(85,881)
<b>Pension Expense</b>	<b>\$ 15,221</b>	<b>\$ 17,384</b>

**Deferred Outflows of Resources and Deferred Inflows of Resources**

Deferred Outflows of Resources		
Contributions subsequent to Measurement Date	\$ 20,670	\$ 24,776
Changes of assumptions or other outputs	—	10,359
Difference between expected and actual experience in the Total Pension Liability	31,002	17,022
Net difference between projected and actual earnings on pension plan investments	49,149	59,587
<b>Deferred Outflows of Resources</b>	<b>\$ 100,821</b>	<b>\$ 111,744</b>
Deferred Inflows of Resources		
Net difference between projected and actual earnings on pension plan investments	\$ —	\$ —
Changes of assumptions	3,134	5,002
Difference between expected and actual experience in the Total Pension Liability	6,001	4,177
<b>Deferred Inflows of Resources</b>	<b>\$ 9,135</b>	<b>\$ 9,179</b>

The \$20.7 million and \$24.8 million reported as deferred outflows of resources related to contributions subsequent to the June 30, 2022 measurement date will be recognized as a reduction of the total Pension liability during the fiscal year ending June 30, 2023. Deferred outflows of resources and deferred inflows of resources related to pension will be recognized as follows:

2024	\$ 15,309	\$ 19,369
2025	9,917	5,813
2026	(4,719)	9,577
2027	50,507	62,185
<b>Totals</b>	<b>\$ 71,014</b>	<b>\$ 96,944</b>

Any differences between projected and actual investment earnings on pension plan investments are recognized over a period of five years beginning with the year in which they occur. Differences between expected and actual experiences are recognized over the average of the expected remaining service lives of all employees that are provided with pensions through the Retirement Systems determined as of June 30, 2021 (the beginning of the measurement period ending June 30, 2022) and is 3.78 years for the Employees System and 4.2 years for the Fire & Police System.

### **Administrative Expenses**

The Fresno Municipal Code (FMC) provides that all administrative costs of the Systems shall be a charge against the assets of the Systems. Per the FMC, the Administrative expenses are a component of the City's contribution calculation.

The Systems issue publicly available financial reports that include financial statements and required supplementary information for the Employees Retirement System and the Fire and Police Retirement System. The reports may be obtained by writing the City of Fresno Retirement Office, 2828 Fresno Street, Suite 201, Fresno, California 93721, or by visiting:

<https://www.cfrs-ca.org/employee-retirement-system/ers-financial/> for the Employee System, or  
<https://www.cfrs-ca.org/fire-and-police-retirement-system/financial/> for the Fire and Police System.

### **Successor Agency Retirement Plan**

The Successor Agency participates in a public agency cost-sharing multiple-employer defined benefit pension plan (the Plan) administered by the California Public Employees' Retirement System (CalPERS). Employer contribution rates are determined on an annual basis by an actuary and are effective on the July 1 following notice of a change in the rate.

The Plan fiduciary net position disclosed in the Successor Agency's accounting valuation may differ from the Plan assets reported in the Successor Agency's funding actuarial valuation report due to CalPERS keeping various items included in its fiduciary net position which are excluded for rate setting purposes in the Successor Agency's funding actuarial valuation. Differences may also result from timing of financial reporting by CalPERS and final reconciled reserves.

As of the beginning of the measurement period (July 1, 2022), the net pension liability for the Plan is \$317,599. For the measurement period ended June 30, 2023 (the measurement date), the net pension liability for the Plan is \$693,565 and the Successor Agency incurred pension expense of \$14,110 for the Plan.

As of June 30, 2023, the Successor Agency reports other amounts for the Plan as deferred outflows and deferred inflows of resources related to pensions as follows (in thousands):

	Deferred Outflows of Resources	Deferred Inflows of Resources
Contributions made after the measurement date	\$ 61	\$ —
Difference between expected and actual experience	14	9
Changes in assumptions	71	—
Net difference between projected and actual earnings on pension plan investments	127	—
Changes in employer's proportions	23	—
Difference between the employer's contributions and the employer's proportionate share of contributions	—	62
Total	<u>\$ 296</u>	<u>\$ 71</u>

For more detailed information related to the Successor Agency's retirement plan, refer to the Successor Agency's separate audited financial statements which can be obtained by contacting the Successor Agency at 2344 Tulare Street, Suite 200, Fresno, CA 92721.

## B. Deferred Compensation Plan

The City offers its employees a deferred compensation plan in accordance with Internal Revenue Code (IRC) Section 457. The deferred compensation plan (the Plan), available to all permanent full-time and part-time employees and Council Members, permits deferral of a portion of the employee's salary into a tax-deferred program. The deferred compensation is not available to employees or other beneficiaries for withdrawal until termination, retirement, death, or unforeseeable emergency, or loan program. Upon separation from employment with the City, an individual may roll over their deferred account into another IRS Allowable Plan or, upon receipt, the distribution will become taxable.

The Deferred Compensation Board contracted with Fidelity Management Trust Company (Fidelity) as the trustee and plan administrator. The City's Retirement System Administration assists Fidelity in the administration of the Plan. In addition to the Retirement Office, City staff in the Payroll section of the Finance Department, the City Attorney's Office, and Information Services Department all assist in the administration of the Plan. The City has no fiduciary accountability for the Plan. Accordingly, the Plan assets and related liabilities to Plan participants are not included in the basic financial statements.

## C. Compensated Absences

Vacation pay, which may be accumulated up to 600 hours depending on an employee's bargaining group and length of service, is payable upon termination. Sick leave, which may be accumulated up to 12 hours per month, has no maximum. If eligible, most bargaining units receive a portion of the value of their sick leave balance at termination in their Health Reimbursement Account (HRA). Otherwise, employees do not receive any value from their sick leave balances at termination.

Annual leave, which may be accumulated up to 1,200 hours, depending upon bargaining unit and length of service, is payable upon termination or retirement. Holiday leave may be accumulated indefinitely depending upon the bargaining groups and is payable for active employees as well as at

termination or retirement. Annual leave allows for the cashing out of the higher of 10% of the accumulated balance or 48 hours, once per fiscal year. Supplemental sick leave is awarded to unrepresented management, professionals and to white collar employees at the rate of 40 hours at the beginning of each fiscal year. The balance can only be used after other leave balances are exhausted, or for other specific reasons outlined in the various Memoranda of Understanding (MOU's) or the current Salary Resolution. The balance is payable at termination/retirement or is accounted for as part of an HRA which is unfunded and expended on a pay-as-you-go basis.

Starting in fiscal year 2006, some bargaining units selected to account for some or all of their sick leave and supplemental sick leave balances as an HRA. The book value of these balances is accounted for (by employee) in off-line spreadsheets, administered by HealthComp, is given credit for calculated interest, and is used to pay health premiums for the employee, their spouse and dependents until their individual balance is exhausted. The HRA is not held in a trust, but is funded on a pay-as-you-go-basis.

The portion of the City's obligation relating to employees' rights to receive compensation for leave balances attributable to services already rendered is accrued when incurred in the Government-Wide, Proprietary, and Fiduciary Fund Financial Statements. Compensated absences upon termination are funded through a cost allocation formula which is based upon a citywide history of payouts (approximately \$2 million per year). Accruals are reviewed by bargaining unit and the \$2 million base is allocated in proportion to each unit's current liability for a contribution per unit cost. This unit cost is then converted to a cost per employee and becomes part of the budgeted employee service cost in each department's annual base budget.

Accrued Employee Leave balances as of June 30, 2023, are as follows (in thousands):

Department/Activity	Total Accrued Vacation, Sick Leave, and HRA		Current Portion	
<b>Governmental Activities:</b>				
General Fund	\$	81,596	\$	11,023
Grants Special Revenue Fund		1,614		104
Special Gas Tax		912		157
Measure C		1,912		220
Measure P		559		42
Community Services		403		48
City Combined		213		—
Special Assessment		—		55
General Services		4,551		457
Risk Management		323		40
Total Governmental Activities	\$	<u>92,083</u>	\$	<u>12,146</u>
<b>Business-Type Activities:</b>				
Water System	\$	2,378	\$	385
Sewer System		2,320		408
Solid Waste Management		1,865		348
Transit		4,156		675
Airports		2,099		450
Convention Center		—		—
Community Sanitation		460		58
Parks and Recreation		11		3
Billing and Collection		1,663		296
Total Business-Type Activities	\$	<u>14,952</u>	\$	<u>2,623</u>
<b>Fiduciary Funds:</b>				
Private-Purpose Trust Fund	\$	65	\$	17
Total	\$	<u>107,100</u>	\$	<u>14,786</u>

Accrued employee leave balances related to governmental activities are recorded in the Government-Wide Financial Statements under Long-Term Liabilities.



## **D. Termination Benefits**

During fiscal year 2023, there were no employees who received severance pay.

## **E. Health Benefit Plan**

The City offers its employees participation in the Fresno City Employees Health and Welfare Trust Plan (Trust). The Trust offers a self-insured medical plan for full-time and permanent part-time employees and their dependents. The Trust also provides dental, vision, pharmacy, mental health, and chiropractic coverage.

There are two medical plan options available to employees. Employees have the opportunity, on an annual basis, to elect either a higher benefit level Preferred Provider Organization (PPO) option or a reduced benefit level PPO option. Employees electing to receive the higher benefit level option pay a percentage of the monthly premium through payroll deductions. Employees electing the lower benefit level pay nothing for their coverage.

The first option is a higher benefit level PPO plan which has a \$200 individual annual deductible and a \$600 family maximum annual deductible. Under this option, the plan pays 80% of covered charges and the employee is responsible for 20% of the covered charges. Once a covered member incurs \$15,000 in covered charges, the plan then pays 100% until the end of the plan year.

The second option is a reduced benefit level PPO plan which has a \$1,300 individual annual deductible with a \$2,600 family maximum annual deductible. The benefit reduction amount is set by the Board of Trustees for the plan and depends on the amount of contributions received by the Trust on behalf of the employee.

The percentage of the premium the employee is required to pay to receive the higher benefit level is negotiated by each bargaining unit.

During fiscal year 2014, a number of units negotiated a 75% - 25% contribution split. For these units, the City contributes 75% of the premium and the employees, if they wish to have the higher benefit level PPO, contribute 25% of the premium. If they choose not to make the contribution, the medical benefits are reduced by 30%. This reduction results in the plan paying 56% of covered charges and the employee is responsible for 44% of covered charges.

Only one bargaining unit continues to have a different contribution amount than the balance of the Unions. For Fresno City Employees Association, Inc. (FCEA) employees hired after July 11, 2011, the City contributes 70% of the premium and the employees, if they wish to have the higher benefit level PPO, contribute 30% of the premium. If they choose not to make the contribution, the medical benefits are reduced by 35%. This reduction results in the plan paying 52% of covered charges and the employee is responsible for 48% of covered charges. Employees in the FCEA hired before July 11, 2011, continue to have an 80% - 20% contribution split as described above.

City retirees are also eligible for participation in the plans by paying the full blended premium cost. The City continues to assess the impact of the federal healthcare reform legislation on the City's liabilities.

The Health and Welfare Trust Board approved the purchase of a \$500,000 stop-loss insurance policy on May 11, 2016. The policy was purchased in fiscal year 2017. The purpose of the policy was to protect the Trust from having to pay any claim or series of claims associated with one case that totaled more than \$500,000. In addition to the stop-loss insurance, the Health and Welfare Trust Board also approved a policy of setting aside a portion of the Health and Welfare Trust Fund's fund balance for the payment of catastrophic health claims.

## **F. Other Post-Employment Benefits**

### **Plan Description**

The City of Fresno Retirees Healthcare Plan is a single-employer defined benefit medical plan administered by HealthComp and funded through the City of Fresno Health and Welfare Trust. It is reported as an Internal Service Fund of the City and provides Other Post-Employment Benefits (OPEB) to eligible retirees and his/her dependents, spouse or domestic partner. The City does not accumulate assets in a dedicated trust, or equivalent arrangement, for the purpose of funding its retirement healthcare obligation. Therefore, the actuarial value of plan assets are zero. The trust does not issue separate publicly available financial statements.

GASB Statement No. 75, Accounting and Financial Reporting by Employers for Post-Employment Benefits Other than Pensions, requires governments to account for OPEB on an accrual basis of accounting, rather than on a pay-as-you-go basis. The effect is the recognition of an actuarially determined expense on the Statement of Activities when a future retiree earns their post-employment benefits, rather than when they use their post-employment benefits. The post-employment benefit liability is recognized on the Statement of Net Position over time.

### **Contributions**

The City provides post-employment healthcare benefits for certain eligible retirees. OPEB includes the authorization for retirees to purchase health insurance through the plan at current employee rates. The establishment and amendment of benefit provisions are negotiated between the employee bargaining units and the City, and are recommended by the City Manager subject to the approval of the Mayor and the City Council. While participant retirees pay 100% of their premium costs, they are allowed to purchase insurance at blended premium rates. Thus, the City's contribution is deemed to be that portion of retiree claims costs over premiums required to be contributed by retirees. Currently, the City does not pre-fund retiree health benefits and instead provides for benefits on a pay-as-you-go basis.

**Employees Covered**

As of June 30, 2023, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefit payments	234
Inactive employees entitled to but not yet receiving benefit payments	—
Active employees	<u>3,308</u>
Total participants covered by OPEB Plan	<u><u>3,542</u></u>

**Net OPEB Liability**

The City's net OPEB liability of \$111.0 million was measured as of June 30, 2022, and was determined by an actuarial valuation as of that date to determine the June 30, 2023 total OPEB liability.

**Actuarial Assumptions and Other Inputs**

The net OPEB liability was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Reporting Date	June 30, 2023
Measurement Date	June 30, 2022
Valuation Date	June 30, 2021
Discount Rate	3.65%
Healthcare Cost Trend Rates:	
Current Year Trend	5.78% / 12.81%
Second Year Trend	7.50% / 4.54%
Decrement	NA
Ultimate Trend	4.54%
Year Ultimate Trend is Reached	2090 / 2023
Salary Increases	3.50%
Actuarial Cost Method	Entry Age Normal (Percent of Salary)

The discount rate was based on the index provided by Bond Buyer 20-Year General Obligation Index based on the 20 year AA municipal bond rate as of June 30, 2020.

Mortality rates were based on the SOA RP-2014 Total Dataset Mortality with Scale MP-2019 (Base Year 2006).

### **Sensitivity of the Net OPEB Liability to Changes in the Discount Rate**

The June 30, 2021 valuation was prepared using a discount rate of 3.65%. If the discount rate were 1% higher than what was used in this valuation, the Net OPEB Liability would decrease to \$97.5 million or by (12.11)%. If the discount rate were 1% lower than was used in this valuation, the Net OPEB Liability would increase to \$127.5 million, or by 14.88%.

	1% Decrease	Current Discount Rate	1% Increase
	2.65%	3.65%	4.65%
Net OPEB Liability (in thousands)	\$ 127,501	\$ 110,982	\$ 97,544

### **Sensitivity of the Net OPEB Liability to Changes in the Healthcare Cost Trend Rates**

The June 30, 2021 valuation was prepared using an initial trend rate of 5.78% / 12.81%. If the trend rate were 1% higher than what was used in this valuation, the Net OPEB Liability would increase to \$133.3 million or by (20.08)%. If the trend rate were 1% lower than was used in this valuation, the Net OPEB Liability would decrease to \$93.5 million or by 15.71%.

	1% Decrease	Current Healthcare Cost Trend Rates	1% Increase
	-1%	5.78% / 12.81%	1%
Net OPEB Liability (in thousands)	\$ 93,543	\$ 110,982	\$ 133,267

### **Changes in the Net OPEB Liability**

The changes in the Net OPEB Liability for the City OPEB Plan are as follows:

	Net OPEB Liability
	Increase / (Decrease) (in thousands)
Net OPEB Liability as of June 30, 2022	\$ 99,761
Changes for the Year:	
Service Cost	6,908
Interest	3,946
Assumption Changes	2,444
Benefit Payments	(2,077)
Net Changes	11,221
Net OPEB Liability as of June 30, 2022	\$ 110,982

**OPEB Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources**

For the year ended June 30, 2023, the City recognized an OPEB expense of million. At June 30, 2023, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources (in thousands):

	Deferred Outflows of Resources	Deferred Inflows of Resources
OPEB Contributions Subsequent to the Measurement Date	\$ 2,153	\$ —
Changes of Assumptions	26,813	(43,454)
Difference Between Actual and Expected Experience	168	(19,169)
<b>Total</b>	<b>\$ 29,134</b>	<b>\$ (62,623)</b>

The \$2.2 million reported as deferred outflows of resources related to contributions subsequent to the June 30, 2022 measurement date will be recognized as a reduction of the total OPEB liability during the fiscal year ending June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows (in thousands):

Fiscal Year	Deferred Outflows/(Inflows) of Resources
2024	\$ (6,124)
2025	(6,124)
2026	(6,124)
2027	(4,664)
2028	(4,579)
Thereafter	(8,027)
<b>Total:</b>	<b>\$ (35,642)</b>

**G. Healthcare Plan Claims Liability**

The recorded liability for the Employees Healthcare Plan at June 30, 2023 for employee health benefit claim payments for direct provider care is \$7.9 million.

Changes in the funds claims liability amount for the last two fiscal years are as follows (in thousands):

Fiscal Year Ended June 30	Beginning of Fiscal Year Liability	Current Year Claims and Changes in Estimates	Claims Payments	End of Fiscal Year Liability
2022	\$ 6,500	\$ 56,632	\$ 55,732	\$ 7,400
2023	7,400	66,667	66,167	7,900

## **Note 12. No-Commitment Debt**

The City is not liable for repayment of any of the following bonds, and accordingly, they are not reflected in the accompanying basic financial statements.

### **A. Special District Debt**

The City is not obligated in any manner for the Special District debt, but is acting as an agent for property owners in collecting the taxes/assessments, forwarding the collections to the trustee/paying agent, and initiating foreclosure proceedings, if appropriate. Special District debt payable to bond holders was \$2.35 million at June 30, 2023, as compared to \$2.57 million at June 30, 2022.

## Note 13. Commitments and Contingencies

### A. Closure and Post-Closure Care Cost

The City continues to monitor a former landfill site as part of the Environmental Protection Agency's (EPA) Superfund program. Management estimates the remaining monitoring costs as of June 30, 2023 to be \$10.4 million. A liability in this amount has been recorded in the Solid Waste Management Fund. It is anticipated that approximately \$0.9 million in monitoring costs and landfill site closure costs will be paid in fiscal year 2024. The Fresno sanitary landfill has not received solid waste since 1987. It was redesigned as part of a 350-acre "green" facility to integrate the Fresno sanitary landfill site into a championship caliber sports complex/regional park. The estimated total remaining post-closure care costs are based on the equipment, facilities, and services required to monitor/maintain the closed landfill. The liability for post-closure care costs is an estimate and subject to change resulting from inflation, deflation, technology or changes in applicable laws.

Fees paid by utility users will be used to cover the remaining monitoring costs. A receivable totaling \$9.3 million has been recorded in the Solid Waste Management Fund.

### B. CVP Water Contract

The City's 60,000 acre-foot water supply entitlement from the United States Bureau of Reclamation (USBR, or the Bureau) is equivalent to approximately 40% of the City's annual water demand. This supply, derived from the Friant Dam on the San Joaquin River, is the primary resource for the operation of the City's current and future surface water treatment facilities.

The City and the Bureau have what is known as a Repayment Contract. While most traditional federal Reclamation Law provisions continue to apply, the City receives some important benefits by utilizing the Repayment Contract, including:

1. **Permanent water supply** - The Repayment Contract provides for an ongoing, permanent annual supply of up to 60,000 acre-feet of water from the Friant Division of the CVP. No further periodic renewal negotiations are required.
2. **Pricing benefits** - Certain components of the Bureau water rate structure, such as tiered pricing, are eliminated.
3. **Financing cost savings** - Under the previous Bureau rate structure, the City paid certain financing costs and interest on the outstanding capital and operation and maintenance obligations that the Bureau attributed to the City. Under a Repayment Contract, those costs are not passed on to the City.

Because repayment contracts do not require periodic renewal, compliance with the California Environmental Quality Act (CEQA) and the National Environmental Policy Act (NEPA) need not be repeated. This obligation is amortized and included in the volumetric water rates the City pays the



USBR. The present value of the City's debt obligation to the Bureau has been fully capitalized in the Water Fund under the caption "Unamortized CVP Water Settlement", and is being amortized against expected future revenues generated through water rates. The "Unamortized CVP Water Settlement" totaled \$0.8 million on June 30, 2023, while the related liability reported as "CVP Litigation Settlement" totaled \$0.1 million on June 30, 2023.

### **C. Other Litigation**

There are various other lawsuits and claims pending against the City. Although the outcome of these claims and lawsuits is not presently determinable, management, after consultation with legal counsel, is of the opinion that a majority of these matters will not have a material adverse effect on the financial condition of the City at June 30, 2023.

### **D. Toxics Mitigation**

#### **Old Hammer Field**

Contamination, primarily from the common solvent trichloroethylene (TCE), was discovered and identified in 1989 in soils and groundwater beneath property currently owned by the City. The site known as Old Hammer Field (OHF), a prior Army military base in the 1940's, was the subject of investigation and cleanup efforts which had previously been jointly funded by the Boeing Company (Boeing), the U.S. Army Corps of Engineers and the City of Fresno. The area had been used for the repair, overhaul, maintenance, refurbishing and construction of aircraft during and after World War II. The California Department of Toxic Substances Control (DTSC) was the lead regulatory agency overseeing site cleanup.

After years of legal negotiations, a settlement agreement between the U.S. Army Corps of Engineers, the Boeing Company, and the City was reached. The settlement called for the Airports Department to be responsible, going forward, for 10% of the cleanup costs. The settlement also called for the U.S. Army Corps of Engineers and Boeing to make a joint one-time payment of \$1,350,000 for past costs. This payment was made in fiscal year 2011.

The Court approved the settlement agreement which included the one-time payment noted above, covenants not to sue and an operating agreement for purposes of coordinating further efforts to implement the State-Approved Remedial Action Plan to obtain Site Closure. All parties agreed to bear their own costs and expenses, including attorney's fees in the case.

A liability for future cleanup costs on the Old Hammer Field site is recorded on the fiscal year 2023 ACFR in the amount of \$366,528. Total costs have been estimated to range between \$10 and \$20 million, with the City's share of cleanup costs to be 10%. The cleanup time frame has also been estimated and is expected to continue for 20 to 40 years. Cleanup costs totaled \$39,405 in fiscal year 2023.

The City will re-evaluate this accrual annually and make adjustments as necessary.

### **DBCP Groundwater Contamination**

The occurrence of DBCP, an agricultural pesticide, in certain groundwater has been identified throughout the Fresno Metropolitan Area. At various City well sites, DBCP exceeds drinking water limits and is removed by Granular Activated Carbon (GAC) treatment. The City fronted the costs of clean up with respect to the known wells and reimbursed itself from a litigation settlement in an original amount of approximately \$21 million. \$10 million was stipulated to be used toward past costs, and \$11 million was to be applied toward the installation of additional GAC treatment units, all of which have been completed. Subject to numerical limits, the settlement arrangement also provides for the City to be reimbursed for the capital costs of the installation of GAC treatments at wells exceeding maximum contaminant levels, with reimbursements ranging from \$337,500 to \$540,000 depending on the well site. Funding also is provided for the ongoing operation and maintenance cleanup costs of approximately \$27,900 to \$31,000 per contaminated well (depending on type), adjusted for inflation, with such payment obligations ending on June 26, 2035. The City is not responsible for “cleanup” in the context common to hazardous material remediation.

The City can elect to treat wells or simply shut them down. Future costs to clean up and monitor new discoveries of contamination at existing sites or additional sites that may be identified are eligible for reimbursement under the settlement agreement through June 26, 2035.

An obligating event as defined by GASB Statement No. 49 has not occurred during the fiscal year; therefore, no liability exists.

### **Pollution Remediation**

Although the Successor Agency is generally not involved with operations that pose a high risk for environmental liabilities, properties acquired for redevelopment purposes could be contaminated or may contain hazardous substances, such as petroleum products, lead, and/or asbestos. The former RDA’s due diligence property acquisition policies required that the RDA obtain a Phase I Environmental Site Assessment (ESA) report on all properties to be acquired by the RDA to minimize or avoid potential environmental liabilities. If the Phase I ESA findings and conclusions indicate the need for further environmental investigation, a Phase II ESA is commissioned. In the event of an acquisition leading to demolition, the former RDA obtained a Phase I and/or Phase II report and, if necessary, remediated the property according to state and federal laws prior to demolition. In instances where hazardous substances or petroleum products were detected by the Phase II ESA, environmental remediation (cleanup) is subsequently planned and executed. The Phase II ESA and cleanup work are normally supervised and sanctioned by local environmental agencies such as the California Regional Water Quality Control Board (RWQCB). This agency accepts the completion of the cleanup work by issuing a “Case Closure” letter that officially declares the property free of hazardous substances or petroleum products.

During fiscal year 2016, the Successor Agency held one parcel subject to environmental investigation at 655 “G” Street - Chinatown. In February 2009, the City transferred title to four parcels in the Chinatown project area to the RDA. In October 1995, a Phase II ESA was completed for the four

parcels. The parcel at 718 “F” Street and two parcels at 705 “G” Street were free of hazardous substances or petroleum products. The fourth parcel at 655 “G” Street was found to be in need of further assessment (Phase II ESA) because suspected leaking gasoline tanks had been removed from the site. The RWQCB advised the City that additional assessment was necessary to further evaluate impacted soils and groundwater and required a work plan outlining the assessment. Recently, the Successor Agency obtained an EPA grant to assess 655 “G” Street, as required by the RWQCB. The work plan and field work have been completed and test results have been received. Monitoring wells have been installed at the site and water samples are to be tested quarterly. RWQCB will review the results and advise if further action is needed. At this time, any potential costs cannot be estimated with any degree of certainty. Until such time as the costs can be estimated with more certainty, no liability will be accrued.

#### **E. Measure Z, Zoo Accreditation, Fresno Chaffee Zoo Corporation**

In accordance with an agreement between the City and the Fresno Chaffee Zoo Corporation (FCZC), a California benefit corporation, a non-profit board operates the Chaffee Zoo (Zoo). The City and the FCZC also negotiated a lease and a financing arrangement.

The lease agreement, dated January 1, 2006, was negotiated for a 30-year period. There is also a 25-year renewal of the term if the Zoo Tax was reinstated after its initial 10-year term, or two additional 10-year renewal options if the tax was not renewed. On November 4, 2014, a new incarnation of Measure Z which extends the tax for another 10 years was passed triggering the 25-year lease renewal. The lease rate is at \$1.00 per year.

The lease agreement sets forth the terms and conditions between the City and FCZC, with respect to the Zoo premises and any expansion that might occur in a designated expansion area. The City is responsible for all maintenance and operation costs in the expansion area, until such time as the FCZC takes possession of the expansion area by exercising its rights in accordance with lease provisions.

The City retained ownership of the land, buildings, structures, permanent fixtures, and improvements in existence at the commencement date of the lease, while the FCZC is the owner of all buildings, structures, and improvements constructed thereafter until the end of the lease term.

The Financing Agreement conveyed the Zoo animals and Zoo personal property to the FCZC, along with all obligations the City had with respect to the animals exhibited, housed or otherwise kept or cared for at the Zoo during the term of the lease. At the termination of the lease or the end of the lease term, should the City decide not to continue operations of the Zoo, the FCZC has the right to sell or dispose of the Zoo animals and keep the proceeds of any sale or disposition at its sole cost or expense. The FCZC also has the authority to acquire, sell or dispose of Zoo animals in the course of the lease so long as the compliment of animals at all times is similar in type and proportion to the Zoo animals on hand upon commencement of the lease.

The FCZC must maintain Association of Zoo & Aquariums (AZA) accreditation of the Chaffee Zoo.

## F. Granite Park

In 2005, the City entered into a Contingent Debt Purchase Agreement guaranteeing a loan regarding a 20-acre sports-related complex under development and adjacent to office and commercial retail amenities, known as Granite Park.

On June 30, 2009, a formal demand was made on the City to purchase the Loan Package for a stipulated purchase price. On September 17, 2009, the City deposited \$5,105,271 in a loan purchase escrow. The City utilized funds from its cash pool with the intention of ultimately issuing long-term bonds to finance the acquisition over 30 years.

The City proceeded to purchase the Granite Park property at a unified foreclosure sale and took title to and possession of Granite Park sports fields pursuant to a Trustee's Deed recorded in Fresno County on March 16, 2010. The City paid \$5,105,218 and holds the property for possible use, development and/or disposition.

The City entered into a 25-year ground lease and 10-year service contract with Central Valley Community Sports Foundation (CVCSF) on September 24, 2015. The ground lease calls for the CVCSF to make rent payments of \$62,500/year, which are increased annually by 2.75%/year. The CVCSF is responsible for maintenance of Granite Park's sports-related complex, as well as the financing of various capital improvements. Under the service contract, the City pays the CVCSF \$150,000/year to provide a variety of sports and recreational programming.

## G. Construction and Other Significant Commitments

On June 30, 2023, the City had commitments for the following major construction projects (in thousands):

Project Title	Remaining Construction Committed
<b>Governmental:</b>	
Phase 2 - FAT Terminal Expansion	\$ 85,385
North Ave Sewer Trunk Main Realignment	5,183
Clinton, University, Fruit & Teilman WM Replacements	1,260
Replace & Repairs of Struct Comp at RWRP - Phase 1	828
Cleaning, Dewatering, & Rehab of Digesters 1 & 12	561
<b>Total Governmental</b>	<u><u>93,217</u></u>
<b>Proprietary:</b>	
Clarion Pointe Triage	9,085
Parkway Inn Property Repairs	2,703
Fire Regional Training Center	2,685
Travel Inn Triage	2,406
Welcome Home 96-Unit Youth Permanent Housing	2,176
ITS Jensen Ave. REBID Jenson Ave. Corridor ITS	1,461
Belmont (Abby to Millbrook) Median/Ramps/LS/Irr/FA	1,404
Central Orange	1,301
ConstContract-Multipurpose Trail	1,122
Golden State Triage Center	1,047
E Bullard Ave Pavement Grind & Overlay N. First St	871
Bridge Point Triage Center	708
Small Business Façade Improvement Grant Program	668
Ashlan Ave Corridor (Cornelia to Blackstone) ITS	665
Muir Elementary Safe Routes	574
<b>Total Proprietary</b>	<u>28,876</u>
<b>Total Major Construction Projects</b>	<u><u>\$ 122,093</u></u>

## H. Discolored Water

In February 2016, the City undertook a broad investigation into reports of discolored water and the presence of lead in drinking water in certain homes located in Northeast Fresno. The City conducted the investigation with oversight from the State Water Resources Control Board - Division of Drinking Water (DDW), Fresno County Department of Public Health, and the U.S. Environmental Protection Agency (EPA). The investigation has included, for example, water quality sampling, soil sampling, pipe testing, field investigations and home inspections, consultations with national corrosion experts, multiple community meetings and presentations, and public distribution of information and education materials.

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In early 2017, the EPA conducted a comprehensive review of the City and the State of California's oversight of the City's drinking water treatment and testing program. The EPA concluded that the City has historically complied with the regulatory action level for lead, and that the City's water system has been optimized for corrosion control since 1996.

In September 2016 and May 2017, groups of residents filed two lawsuits against the City and other parties seeking damages for harm allegedly caused by the City's water supply. Litigation is currently ongoing. The City will continue to vigorously defend itself in these matters.

The City continues to work with residents by regularly monitoring their water. For more information regarding the City's continued efforts to resolve discolored water issues, please see <https://www.fresno.gov/publicutilities/water-quality-operations-testing/>.

The City has spent \$5,122,123 through June 30, 2023 to investigate and address the discolored water complaints. All of these costs have been and will continue to be recorded in the Water Fund.

## Note 14. Securities Lending

The City does not engage in securities lending with any investment instruments that it holds. The City's Retirement Systems are permitted under the City's Municipal Code and Retirement Boards' policies to enter into securities lending transactions. For a detailed description of the Retirement Systems' security lending policies and the financial effect of such lending, please see the Retirement Systems' ACFRS, which can be found at <https://www.cfrs-ca.org/fire-and-police-retirement-system/financial/> for the Fire and Police Retirement System and <https://www.cfrs-ca.org/employee-retirement-system/ers-financial/> for the Employees Retirement System.



## Note 15. Other Information

### Construction Retainage Escrow Accounts

The City enters into construction contracts with various outside third-party contractors with respect to major capital projects. As the construction progresses, progress payments are made to the contractors. Portions of the payments, called retention payments, are paid into an escrow account. While these funds are earned by the contractors, generally 5% to 10% of the contract amount, they are not released out of the escrow account to the contractor until some agreed upon date, usually the completion of the job. These amounts are retained for a variety of reasons, as an incentive to complete the job in a timely manner, or as a fund for the benefit of suppliers and subcontractors. The City may not convert the funds in these escrow accounts for its use unless a breach of contract occurs.

### COVID-Related Funding

The City has received a substantial amount of funding from the Federal and State government since the beginning of the COVID-19 pandemic to offset the pandemic's health and economic impacts. The following are the major COVID-19 mitigation funding sources that have been awarded to/received by the City as of June 30, 2023.

Transit CARES - The City's Transportation Department (Transit) was awarded \$32.5 million to assist in Fixed Route Operation, Handy Ride Operating Support, and bus purchases. This funding was intended to offset funding losses caused due to COVID-related shutdowns of service or ridership restrictions. As of June 30, 2023, Transit has received \$31.8M of the awarded amount, which reimbursed expenses incurred in FY20 and FY21. Remaining funds will be attributed to the next eligible bus purchase.

Airport CARES - The City's Airports Department was awarded \$13 million in May 2020 and has fully expended all CARES funding as of April 2023. Funding was used for operating expenses and debt service.

American Rescue Plan Act (ARPA) funding the Coronavirus State and Local Fiscal Recovery Funds (SLFRF) – In March 2021, the City was awarded \$170.8 million of SLFRF funding and has allocated all funding to various City led and Community Based Organization led projects. As of June 30, 2023, the City has expended \$63.6 million in SLFRF funding and continues to implement identified projects throughout the City of Fresno.

Airport American Rescue Plan Act (ARPA) funding the Coronavirus State and Local Fiscal Recovery Funds (SLFRF) – In March 2021, the City's Airports Department was awarded three grants totaling \$9.8 million of SLFRF funding. The funding is for concession relief and operating expenses. As of June 30, 2023, the City has expended \$3.4 million related to this SLFRF funding.

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Emergency Rental Assistance Program (ERAP) – The City was awarded \$69.3 million in ERAP funding: \$35.6 million from the Federal government and \$33.7 million from the State. As of June 30, 2023, the City had received all funding allocations. The program is designed to assist qualified residents in retaining housing and utilities by reimbursing landlords and utility providers for past due billings. As of June 30, 2023, the City had expended \$66.7 million of its awarded amount, with \$57.2 million paid directly to landlords and utility providers for delinquent rent and utilities.

Coronavirus Response and Relief Supplemental Appropriation Act (CRRSAA) - The City's Transit Department was awarded \$5.6 million in CRRSAA funds in 2021. The funds reimburse operating expenses incurred during fiscal year 2022. As of June 30, 2023 Transit has received their CRRSAA award in full.

## Note 16. Deficit Fund Equity

The Risk Management Internal Service Fund and High Speed Rail Fund had a deficit net position/fund balances as of June 30, 2023.

The deficit net position in the Risk Management Fund at June 30, 2023 was \$227.1 million, an increase of \$34.1 million. The increase was due to the City reflecting a Liability for Self-Insurance on its Combining Statement of Net Position in the amount of \$230.2 million. This liability grew by \$29.6 million between fiscal years 2022 and 2023.

The deficit fund balance in the High Speed Rail Fund at June 30, 2023 was \$2.5 million. The deficit net position of this fund at the end of fiscal year 2022 was \$2.7 million. The decrease in the deficit net position was \$0.2 million.

City management continues to carefully monitor these funds and evaluate strategies for reducing and eliminating these deficit fund equity balances.

## Note 17. Subsequent Events

In compliance with accounting standards, management has evaluated events that have occurred after fiscal year-end to determine if these events are required to be disclosed in the basic financial statements.

### A. Bond Ratings

Moody's Investors Service ("Moody's") upgraded the Airport Revenue Bond rating from Baa1 to A3 and maintained a Stable outlook. As justification for the rating action, the agency cited strong enplanement trends coupled with healthy financial metrics and the expectation that those will remain solid.

The most current Airport ratings are as follows:

Rating Agency	Effective Date	Rating	Outlook
<b>Airport Revenue Bonds</b>			
Fitch	10/2017	BBB+	Stable
Standard & Poor's	2/2024	A3	Stable
Moody's	10/2021	A	Stable

## **B. Animal Center Transition**

The City of Fresno took control of the Fresno Animal Center on November 30, 2023 to provide animal control services that were previously outsourced to the Fresno Humane Animal Services (FHAS). The City will be responsible for providing animal control services, including but not limited to licensing of dogs, vaccination requirements, animals at large, reporting dog bites, veterinary, and other related services to City residents. As a result of this transition, the City created the Animal Center department and allocated \$6.7 million in appropriations out of General City Purpose to support these operations. There will be 76.4 FTE budgeted for the Animal Center department in 2023-2024.

In addition, the Animal Center Department will be comprised of four divisions

- Administration- will be tasked with the day-to-date administration functions that include budget, finance, personnel management, policy and procedure development, safety and risk management, licensing, purchasing and procurement, volunteer recruitments, data analytics and transparency reporting, and grant funding opportunities.
- Animal Care Operations Division- will provide intake health assessment and vaccination to ensure health of the animal(s) entering the center.
- Community Engagement Division- will be the main point of contact through outreach with the purpose of increasing life-saving outcomes via adoptions, fostering, rescuing transfer programs and transport.
- Veterinary Services Division- veterinary staff will be focused on the physical well-being of the animals in the center and help accelerate the mandatory sterilization prior to adoption.

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# Required Supplementary Information

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**CITY OF FRESNO, CALIFORNIA**

Schedule of Revenues and Expenditures - Budget and Actual

(Non-GAAP Budgetary Basis) - General Fund

Fiscal Year Ended June 30, 2023

(in thousands)

	Budgeted Amounts		Actual Amounts Budgetary Basis	Over (Under) Final Budget
	Original	Final		
<b>Budgetary Fund Balance, July 1</b>	\$ 105,725	\$ 108,108	\$ 102,908	\$ (5,200)
<b>Resources (inflows):</b>				
Taxes:				
Property Taxes	159,673	159,673	166,659	6,986
Sales Taxes	161,666	161,666	125,446	(36,220)
Other Taxes	41,149	41,149	38,319	(2,830)
Franchise Taxes	15,959	15,959	18,303	2,344
Licenses and Permits	14,393	14,393	9,699	(4,694)
Intergovernmental:				
State Motor Vehicle In-Lieu	352	352	557	205
Other State Revenue	1,723	2,148	2,162	14
Other Intergovernmental	12,493	12,493	12,373	(120)
Charges for Services:				
Charges for Services	35,415	35,415	31,574	(3,841)
Fines and Violations	3,429	3,429	2,393	(1,036)
Use of Money and Property	1,541	1,541	1,953	412
Miscellaneous	22,268	22,268	24,644	2,376
Other Financing Sources:				
Transfers from Other Funds	77,526	15,037	18,674	3,637
<b>Total Available for Appropriations</b>	<u>653,312</u>	<u>593,631</u>	<u>555,664</u>	<u>(37,967)</u>
<b>Charges to Appropriations (outflows):</b>				
General Government:				
Mayor and City Council	13,704	14,872	10,811	(4,061)
Other General Government	62,898	51,375	38,427	12,949
Public Protection:				
Police Department	223,110	222,317	213,442	(8,875)
Fire Department	83,182	82,588	83,100	512
Public Ways & Facilities	48,940	38,865	22,761	(16,104)
Culture and Recreation	26,744	24,512	19,919	(4,593)
Community Development	55,642	52,726	37,580	(15,146)
Capital Outlay	49,113	15,520	3,465	(12,055)
Other Financing Uses:				
Transfers to Other Funds	38,284	39,162	36,576	(2,586)
<b>Total Charges to Appropriations</b>	<u>601,617</u>	<u>541,937</u>	<u>466,081</u>	<u>(49,959)</u>
Less Estimated Attrition Savings	<u>—</u>	<u>—</u>	<u>—</u>	<u>—</u>
<b>Excess Resources Over Appropriations</b>	<u>\$ 51,695</u>	<u>\$ 51,694</u>	<u>\$ 89,583</u>	<u>\$ 11,992</u>

See accompanying notes to the required supplementary information.

## CITY OF FRESNO, CALIFORNIA

Schedule of Revenues and Expenditures - Budget and Actual

(Non-GAAP Budgetary Basis) - General Fund

Fiscal Year Ended June 30, 2023 (Continued)

(in thousands)

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### Explanation of differences between budgetary inflows and outflows and GAAP Revenues and Expenditures:

#### Sources/Inflows of Resources:

Actual amounts (budgetary basis) available for appropriation from the Budget to Actual Comparison Schedule.	\$ 555,664
Differences - Budget to GAAP: The City budgets for taxes, intergovernmental and miscellaneous revenue on the cash basis of accounting, rather than on the modified accrual basis of accounting.	25,085
Interfund reimbursements are not revenues and are expenditures for financial reporting.	2,429
Carryovers are inflows of budgetary resources but are not revenues for financial reporting purposes.	(102,908)
Transfers from other funds are inflows of budgetary resources but are not revenues for financial reporting purposes.	(18,673)
Nonreciprocal interfund activity is not revenue and is a transfer for financial reporting.	(18,409)
Total revenues as reported on the Statement of Revenues, Expenditures, and Changes in Fund Balances-Governmental Funds.	<u>\$ 443,188</u>

#### Uses/Outflows of Resources:

Actual amounts (budgetary basis) "total charges to appropriations" from the Budget to Actual Comparison Schedule.	\$ 466,081
Differences - Budget to GAAP: The City budgets for expenditures on the cash basis of accounting, rather than on the modified accrual basis of accounting.	(29,784)
Interfund reimbursements are a reduction of expenditures for financial reporting.	(2,429)
Pension Obligation bond debt payments and City Hall rent are recognized as transfers out to other funds.	(12,893)
Transfers to other funds are outflows of budgetary resources, but are not expenditures for financial reporting purposes.	(23,683)
Return on capital asset as offset for Advances to Other Funds	
Capital financing activity additions are expenditures for financial reporting purposes.	<u>5,617</u>
Total charges to appropriations as reported on the Statement of Revenues, Expenditures, and Changes in Fund Balances-Governmental Funds.	<u>\$ 402,909</u>

See accompanying notes to the required supplementary information.

# CITY OF FRESNO, CALIFORNIA

Schedule of Revenues and Expenditures - Budget and Actual  
 (Non-GAAP Budgetary Basis) - Grants Special Revenue Fund  
 Fiscal Year Ended June 30, 2023  
 (in thousands)

	Budgeted Amounts		Actual Amounts Budgetary Basis	Over (Under) Final Budget
	Original	Final		
<b>Budgetary Fund Balance, July 1</b>	\$ 81,665	\$ 81,665	\$ 28,865	\$ (52,800)
<b>Resources (inflows):</b>				
Intergovernmental:				
Federal Grants	88,541	95,902	130,366	34,464
State Grants	74,446	148,588	117,827	(30,761)
Local Support	2,770	2,910	70	(2,840)
Charges for Services	1,629	1,629	1,630	1
Use of Money and Property	1,057	1,057	726	(331)
Miscellaneous	—	—	4,863	4,863
Other Financing Sources:				
Transfers from Other Funds	193	193	11	(182)
<b>Total Available for Appropriations</b>	<u>250,301</u>	<u>331,944</u>	<u>284,358</u>	<u>(47,586)</u>
<b>Charges to Appropriations (outflows):</b>				
General Government	77,785	57,007	36,570	(20,437)
Public Protection	5,078	27,904	12,739	(15,165)
Public Ways & Facilities	38,088	53,205	22,154	(31,051)
Culture and Recreation	3,233	5,378	2,029	(3,349)
Community Development	90,930	191,924	73,124	(118,800)
Capital Outlay	48,648	77,239	(76)	(77,315)
Other Financing Uses:				
Transfers to Other Funds	70,676	3,422	19,204	15,782
<b>Total Charges to Appropriations</b>	<u>334,438</u>	<u>416,079</u>	<u>165,744</u>	<u>(250,335)</u>
<b>Excess (Deficit) Resources Over Appropriations</b>	<u>\$ (84,137)</u>	<u>\$ (84,135)</u>	<u>\$ 118,614</u>	<u>\$ 202,749</u>

See accompanying notes to the required supplementary information.

# CITY OF FRESNO, CALIFORNIA

Schedule of Revenues and Expenditures - Budget and Actual  
(Non-GAAP Budgetary Basis) - Grants Special Revenue Fund  
Fiscal Year Ended June 30, 2023 (Continued)  
(in thousands)

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## Explanation of differences between budgetary inflows and outflows and GAAP Revenues and Expenditures:

### Sources/Inflows of Resources:

Actual amounts (budgetary basis) available for appropriation from the Budget to Actual Comparison Schedule.	\$ 284,359
Differences - Budget to GAAP: Grant reimbursements are budgeted on the cash basis of accounting rather than on the modified accrual basis of accounting.	(32,327)
Transfers from other funds are inflows of budgetary resources but are not revenues for financial reporting purposes.	(11)
Interfund reimbursements are not revenues and are expenditures for financial reporting.	483
Carryovers are inflows of budgetary resources but are not revenues for financial reporting purposes.	<u>(28,865)</u>
Total revenues as reported on the Statement of Revenues, Expenditures, and Changes in Fund Balances-Governmental Funds.	<u><u>\$ 223,639</u></u>

### Uses/Outflows of Resources:

Actual amounts (budgetary basis) "total charges to appropriations" from the Budget to Actual Comparison Schedule.	\$ 165,744
Differences - budget to GAAP: The City budgets for expenditures on the cash basis of accounting rather than on the modified accrual basis of accounting.	44,263
Interfund reimbursements are a reduction of expenditures for financial reporting.	483
The issuance of notes receivable are outflows of budgetary resources but are not expenditures for financial reporting purposes.	483
Transfers to other funds are outflows of budgetary resources but are not expenditures for financial reporting purposes.	<u>(19,204)</u>
Total charges to appropriations as reported on the Statement of Revenues, Expenditures, and Changes in Fund Balances-Governmental Funds.	<u><u>\$ 191,769</u></u>

See accompanying notes to the required supplementary information.

## Notes to the Required Supplementary Information

### A. Budgetary Data

The City of Fresno (the City) operates under the Strong-Mayor form of government. Under the Strong-Mayor form of government, the Mayor serves as the City's Chief Executive Officer, appointing and overseeing the City Manager, recommending legislation, and presenting the annual budget to the City Council.

The City adopts annual budgets for all governmental and business-type funds (except Fresno Revitalization Corporation, Financing Authorities and Corporations, and City Debt Service) on the cash basis of accounting plus encumbrances. The budget includes: (1) the programs, projects, services, and activities to be provided during the fiscal year, (2) the estimated resources (inflows) and amounts available for appropriation, and (3) the estimated charges to appropriations. The budget represents a process through which policy decisions are made, implemented, and controlled. The City Charter (the Charter) prohibits expending funds for which there is no legal appropriation.

The budget of the City of Fresno, within the meaning and context of Section No. 1205 of the Charter, must be adopted by resolution of the City Council by June 30 of a given year. The following procedures are used in establishing the budgetary data reflected in the budgetary comparison schedules.

As provided by Section No. 1206 of the Charter, any adjustments in the amounts appropriated for the purposes indicated at the department/fund level are made only upon a motion to amend the resolution adopted by the affirmative votes of at least five City Council members.

### B. Budget Development

The preparation of the budget document is the result of a Citywide effort. Each department is presented with an operating base budget that is used as the foundation for building their requests for the operations of their organizations. All one-time expenditure increases are removed, except for those demonstrable and mandatory. A five-year capital budget is required from all departments. The purpose is to give the Mayor and City Council a tool to plan for the future as well as to more realistically reflect the timing of many capital projects that take more than one year to complete.

Departments submit their requests to be analyzed and reviewed by the City's Budget and Management Studies Division (BMSD). Requests are evaluated based on individual operations, City funding resources, and the goals and strategies identified by each organization related to the impact on performance measures. Recommendations are presented to the Mayor and City Manager in a series of review meetings comprised of the Mayor, Mayor's Chief of Staff, City Manager, Assistant City Managers, Budget Manager, Department Directors and representatives from each department, and BMSD. Upon final decisions of format and content, the Mayor's Recommended Budget Document is printed and presented to the City Council for deliberation and adoption.

## **C. Original Budget**

Prior to June 1, the Mayor submits to the City Council a recommended detailed operating budget for the fiscal year commencing July 1. The operating budget includes proposed expenditures and the means of financing them.

Public hearings are conducted to obtain taxpayer comment on the proposed annual budget. The Mayor and his staff analyze, review, and refine the budget submittals.

Prior to July 1, the budget is legally enacted through adoption of a resolution by the City Council.

## **D. Final Budget**

Certain annual appropriations are budgeted on a project or program basis. If such projects or programs are not completed at the end of the fiscal year, unexpended appropriations are carried forward to the following year through either an encumbrance or an amendment to the budget. In certain circumstances, other programs and regular annual appropriations may be carried forward after appropriate approval. Annually appropriated funds not authorized to be carried forward lapse at the end of the fiscal year. Appropriations carried forward from the prior year are included in the final budgetary data.

The City Manager is authorized to transfer funds already appropriated within a department's budget within a fund. However, any revisions that alter the total appropriations of a department within a fund must be approved by the City Council. Expenditures may not legally exceed budgeted appropriations at the department level within a fund.

The City adopts an annual budget for all governmental and business-type funds. The Adopted Budget Document is prepared to include all the various changes approved by the City Council. No budgets are legally adopted for Fresno Revitalization Corporation, and Fresno Enhanced Infrastructure Financing District. Budgeted amounts are reported as amended. During the year, several supplementary appropriations were necessary, but were not material in relation to the original appropriations.

## **E. Budgetary Results Reconciliation**

### **1. Basis Differences**

The City's budgetary process is based upon an accounting basis other than accounting principles generally accepted in the United States (GAAP). The results of operations (actual) are presented in the budget and actual comparison schedule in accordance with the budgetary process (Budget basis) to provide a meaningful comparison with the budget, while the financial statements are presented using the GAAP basis. Loan proceeds, loan repayments, transfers, and interfund reimbursements primarily cause the basis differences.

## 2. Timing Differences

One of the major differences between the Budget basis and GAAP basis are timing differences. Timing differences represent transactions that are accounted for in different periods for the Budget basis as opposed to the GAAP basis of reporting. Revenues such as grant revenues recognized on a cash basis are unavailable for GAAP reporting, while various expenditures not recognized on a cash basis have been accrued for GAAP reporting.

Administrative amendments within the same department/fund level may be made without approval of the City Council within written guidelines established by the Chief Administrative Officer/City Manager.

For accounting and auditing convenience, appropriations for capital improvements may be established in two or more different funds for the same capital project.

The objective of budgetary controls is to ensure compliance with legal provisions embodied in the annual appropriated budget approved by the City Council. Activities of the General Fund and Special Revenue Funds are included in the annual appropriated budget. Project-length financial plans are adopted for certain capital projects. The level of budgetary controls (the level at which expenditures cannot legally exceed the appropriated amount) is maintained at the department level by major expenditure category. Purchase orders that result in an overrun (encumbrance exceeding available appropriations) of department-level balances by object are not released until additional appropriations are made available. Open encumbrances at June 30 are reported as restricted, committed, or assigned fund balance in the governmental funds Balance Sheet.

The City assumed an attrition savings amount of \$0.0 million in its fiscal year 2023 budget. The amount was in recognition of the fact that not all positions budgeted in the General Fund are filled during the entire fiscal year. The attrition savings was established as a negative appropriation in each General Fund department's Personnel Services budget. However, no actual savings accrued against the attrition savings account. For purposes of the Budget-to-Actual report in the Required Supplementary Information, the difference between the negative appropriation and the actual lack of activity results in the account appearing to be over-budget.

Actual Transfers from Other Funds were \$3.6 million higher than budgeted levels in fiscal year 2023. The overage was mostly due to transfers from the CARES Grant fund for eligible expenditures.

## Schedule of Investment Returns

### PENSION TRUST FUNDS EMPLOYEES, FIRE AND POLICE RETIREMENT SYSTEMS Last Ten Fiscal Years

Fiscal Year Ending June 30	Annual Money-Weighted Rate of Return Gross of Investment Expenses	Annual Money-Weighted Rate of Return Net of Investment Expense
2023	9.74%	9.52%
2022	(7.12)%	(7.28)%
2021	30.85%	30.43%
2020	1.61%	1.26%
2019	5.54%	5.20%
2018	8.93%	8.57%
2017	17.73%	14.35%
2016	0.82%	0.53%
2015	3.32%	2.93%
2014	17.61%	17.16%

The Schedule of Investment Returns above shows the annual money-weighted rate of return on the assets of the Systems, both gross and net of investment expense for ten fiscal years (2014-2023). The money-weighted rate of return expresses investment performance adjusted for timing of cash flows and the changing amounts actually invested. These returns differ slightly from the time-weighted rate of returns calculated and reported by the Systems' custodian, Northern Trust, and as independently reported by the Systems' investment consulting firm, NEPC, LLC. The Systems' custodian and investment consulting firm must use time-weighted returns as opposed to money-weighted returns in order to meet Global Investment Performance Standards for the purposes of effectively evaluating and reporting the performance of the Systems' investment managers.

The time-weighted return method is a measure of the compound rate of return of a portfolio over a stated period of time. It requires a set of sub-period returns to be calculated whenever there is an external cash flow, such as a deposit or withdrawal from the portfolio. In essence, it calculates the geometric total and mean return as opposed to the arithmetic total and mean return. This method does not include or have any distortions created when money is deposited or withdrawn from a portfolio. This is in contrast to money-weighted returns.



## Schedule of Changes in the Net Pension Liability (Asset) and Related Ratios

### PENSION TRUST FUNDS FIRE AND POLICE RETIREMENT SYSTEMS

Schedule of Changes in the Net Pension Liability (Asset) and Related Ratios<sup>(2)</sup>

<b>Change in Net Pension Liability (in thousands)</b>					
For the Fiscal Year Ended:	6/30/2023	6/30/2022	6/30/2021	6/30/2020	6/30/2019
Reporting Date:	6/30/2023	6/30/2022	6/30/2021	6/30/2020	6/30/2019
Measurement Date:	6/30/2022	6/30/2021	6/30/2020	6/30/2019	6/30/2018
<b>Total Pension Liability</b>					
Service Cost	\$ 32,382	\$ 37,563	\$ 37,619	\$ 33,211	\$ 30,298
Interest	\$ 96,311	109,740	105,570	100,609	95,274
Differences between expected & actual experience	\$ 40,833	(5,449)	260	(7,067)	6,722
Changes of assumptions	\$ (4,262)	—	(14,745)	55,856	2,891
Benefit payments, including refunds	(71,884)	(70,963)	(67,202)	(65,962)	(63,071)
<b>Net Change in Total Pension Liability</b>	93,380	70,891	61,502	116,647	72,114
Total Pension Liability - Beginning	1,379,433	1,565,631	1,504,129	1,387,482	1,315,368
Total Pension Liability - Ending (a)*	\$1,472,814	\$1,636,522	\$1,565,631	\$1,504,129	\$1,387,482
<b>Plan Fiduciary Net Position</b>					
Contributions - employer	\$ 22,017	\$ 26,315	\$ 22,324	\$ 20,604	\$ 19,697
Contributions - employee	\$ 15,493	10,256	10,012	9,597	8,964
Net Investment Income	\$(132,625)	491,744	24,206	82,872	129,163
Benefit Payments including Refunds, PRSB	\$ (71,884)	(70,963)	(67,202)	(65,962)	(63,071)
Administrative & Professional Expense	(2,050)	(2,282)	(1,839)	(1,897)	(1,710)
<b>Net Change in Plan Fiduciary Net Position</b>	(169,050)	455,070	(12,499)	45,214	93,043
Plan Fiduciary Net Position - Beginning	1,731,237	1,635,301	1,647,800	1,602,586	1,509,543
Plan Fiduciary Net Position - Ending (b)	\$1,562,187	\$2,090,371	\$1,635,301	\$1,647,800	\$1,602,586
Plan Net Pension Liability (Asset) - Ending (a) - (b)	\$ (89,374)	\$(453,849)	\$ (69,670)	\$(143,671)	\$(215,104)
Plan Fiduciary Net Position as a percentage of Total Pension Liability	106.07 %	127.73 %	104.45 %	109.55 %	115.50 %
Covered Payroll <sup>(1)</sup>	\$ 164,642	\$ 115,341	\$ 113,843	\$ 109,803	\$ 103,934
Plan Net Pension Liability as a percentage of covered payroll	(54.28)%	(393.48)%	(61.20)%	(130.84)%	(206.96)%

\* Data above is provided in accordance with provisions of GASB Statement No. 68 for determining Total Pension Liability which for financial reporting purposes uses a version of the Entry Age method whereby the Actuarial Accrued Liability is fully accrued when a member either enters DROP or is expected to elect DROP.

(1) Covered payroll represents payroll in which contributions to the Systems are based.

(2) Ten year data will be presented in future years as information becomes available.

**PENSION TRUST FUNDS  
FIRE AND POLICE RETIREMENT SYSTEMS**

Schedule of Changes in the Net Pension Liability (Asset) and Related Ratios (cont)

				Change in Net Pension Liability (in thousands)
6/30/2018	6/30/2017	6/30/2016	6/30/2015	For the Fiscal Year Ended:
6/30/2018	6/30/2017	6/30/2016	6/30/2015	Reporting Date:
6/30/2017	6/30/2016	6/30/2015	6/30/2014	Measurement Date:
<b>Total Pension Liability</b>				
\$ 28,838	\$ 26,569	\$ 26,518	\$ 28,058	Service Cost
90,185	88,363	86,771	86,092	Interest
10,896	(42,952)	(36,528)	(49,879)	Differences between expected & actual experience
—	49,427	—	—	Changes of assumptions
(59,273)	(56,581)	(54,612)	(52,720)	Benefit payments, including refunds
70,646	64,826	22,149	11,551	<b>Net Change in Total Pension Liability</b>
1,244,722	1,179,896	1,157,747	1,146,196	Total Pension Liability - Beginning
\$1,315,368	\$1,244,722	\$1,179,896	\$1,157,747	Total Pension Liability - Ending (a)*
<b>Plan Fiduciary Net Position</b>				
\$ 18,543	\$ 18,738	\$ 18,967	\$ 18,575	Contributions - employer
8,169	7,748	7,385	7,294	Contributions - employee
192,315	6,063	39,164	201,838	Net Investment Income
(59,273)	(56,581)	(54,612)	(52,720)	Benefit Payments including Refunds, PRSB
(1,500)	(1,397)	(1,108)	(1,119)	Administrative & Professional Expense
158,254	(25,429)	9,796	173,868	<b>Net Change in Plan Fiduciary Net Position</b>
1,351,289	1,376,718	1,366,922	1,193,054	Plan Fiduciary Net Position - Beginning
\$1,509,543	\$1,351,289	\$1,376,718	\$1,366,922	Plan Fiduciary Net Position - Ending (b)
\$ (194,175)	\$ (106,567)	\$ (196,822)	\$ (209,175)	Plan Net Pension Liability (Asset) - Ending (a) - (b)
114.76 %	108.56 %	116.68 %	118.07 %	Plan Fiduciary Net Position as a percentage of Total Pension Liability
\$ 97,369	\$ 94,266	\$ 91,075	\$ 91,721	Covered Payroll <sup>(1)</sup>
(199.42)%	(113.05)%	(216.11)%	(228.06)%	Plan Net Pension Liability as a percentage of covered payroll

**PENSION TRUST FUNDS  
EMPLOYEES RETIREMENT SYSTEMS**

Schedule of Changes in the Net Pension Liability (Asset) and Related Ratios<sup>(2)</sup>

<b>Change in Net Pension Liability</b> (in thousands)					
For the Fiscal Year Ended:	6/30/2023	6/30/2022	6/30/2021	6/30/2020	6/30/2019
Reporting Date:	6/30/2023	6/30/2022	6/30/2021	6/30/2020	6/30/2019
Measurement Date:	6/30/2022	6/30/2021	6/30/2020	6/30/2019	6/30/2018
<b>Total Pension Liability</b>					
Service Cost	\$ 32,382	\$ 30,993	\$ 28,762	\$ 23,509	\$ 21,275
Interest	\$ 96,311	93,358	89,222	86,110	82,833
Differences between expected & actual experience	\$ 40,833	(12,980)	5,748	(446)	(4,164)
Changes of assumptions	\$ (4,262)	—	—	35,773	2,939
Benefit payments, including refunds	(71,884)	(69,246)	(64,519)	(62,144)	(57,666)
<b>Net Change in Total Pension Liability</b>	93,380	42,125	59,213	82,802	45,217
Total Pension Liability - Beginning	1,379,433	1,337,308	1,278,096	1,195,294	1,150,077
Total Pension Liability - Ending (a)*	\$1,472,814	\$1,379,433	\$1,337,309	\$1,278,096	\$1,195,294
<b>Plan Fiduciary Net Position</b>					
Contributions - employer	\$ 22,017	\$ 20,144	\$ 16,554	\$ 14,627	\$ 14,609
Contributions - employee	\$ 15,493	13,750	11,028	10,515	10,330
Net Investment Income	\$(132,625)	407,811	20,109	69,389	108,915
Benefit Payments including Refunds, PRSB	\$ (71,884)	(69,246)	(64,519)	(62,144)	(57,666)
Administrative & Professional Expense	(2,050)	(2,058)	(1,749)	(1,663)	(1,619)
<b>Net Change in Plan Fiduciary Net Position</b>	(169,050)	370,401	(18,577)	30,724	74,569
Plan Fiduciary Net Position - Beginning	1,731,237	1,360,838	1,379,415	1,348,691	1,274,122
Plan Fiduciary Net Position - Ending (b)	\$1,562,187	\$1,731,239	\$1,360,838	\$1,379,415	\$1,348,691
<b>Plan Net Pension Liability (Asset) - Ending (a) - (b)</b>	\$ (89,374)	\$(351,806)	\$ (23,529)	\$(101,319)	\$(153,397)
Plan Fiduciary Net Position as a percentage of Total Pension Liability	106.07 %	125.50 %	101.76 %	107.93 %	112.83 %
Covered Payroll <sup>(1)</sup>	\$ 164,642	\$ 154,031	\$ 149,403	\$ 138,396	\$ 128,461
Plan Net Pension Liability as a percentage of covered payroll	(54.28)%	(228.40)%	(15.75)%	(73.21)%	(119.41)%

\* Data above is provided in accordance with provisions of GASB Statement No. 68 for determining Total Pension Liability which for financial reporting purposes uses a version of the Entry Age method whereby the Actuarial Accrued Liability is fully accrued when a member either enters DROP or is expected to elect DROP.

(1) Covered payroll represents payroll in which contributions to the Systems are based.

(2) Ten year data will be presented in future years as information becomes available.

**PENSION TRUST FUNDS**  
**EMPLOYEES RETIREMENT SYSTEMS**

Schedule of Changes in the Net Pension Liability (Asset) and Related Ratios (cont)

				Change in Net Pension Liability (in thousands)
6/30/2018	6/30/2017	6/30/2016	6/30/2015	For the Fiscal Year Ended:
6/30/2018	6/30/2017	6/30/2016	6/30/2015	Reporting Date:
6/30/2017	6/30/2016	6/30/2015	6/30/2014	Measurement Date:
<b>Total Pension Liability</b>				
\$ 18,885	\$ 18,687	\$ 18,476	\$ 19,342	Service Cost
79,266	79,763	78,212	77,010	Interest
5,263	(24,394)	(24,691)	(29,889)	Differences between expected & actual experience
—	9,612	—	—	Changes of assumptions
(55,550)	(52,529)	(50,546)	(48,581)	Benefit payments, including refunds
<b>Net Change in Total Pension Liability</b>				
47,864	31,139	21,451	17,882	
1,102,213	1,071,074	1,049,623	1,031,741	Total Pension Liability - Beginning
\$1,150,077	\$1,102,213	\$1,071,074	\$1,049,623	Total Pension Liability - Ending (a)*
<b>Plan Fiduciary Net Position</b>				
\$ 15,205	\$ 13,060	\$ 12,327	\$ 11,440	Contributions - employer
10,181	9,098	8,750	7,945	Contributions - employee
162,374	5,089	33,310	172,773	Net Investment Income
(55,550)	(52,529)	(50,546)	(48,581)	Benefit Payments including Refunds, PRSB
(1,387)	(1,346)	(1,071)	(1,086)	Administrative & Professional Expense
<b>Net Change in Plan Fiduciary Net Position</b>				
130,823	(26,628)	2,770	142,491	
1,143,299	1,169,927	1,167,157	1,024,666	Plan Fiduciary Net Position - Beginning
\$1,274,122	\$1,143,299	\$1,169,927	\$1,167,157	Plan Fiduciary Net Position - Ending (b)
<b>Plan Net Pension Liability (Asset) - Ending (a) - (b)</b>				
\$(124,045)	\$ (41,086)	\$ (98,853)	\$(117,534)	
110.79 %	103.73 %	109.23 %	111.20 %	Plan Fiduciary Net Position as a percentage of Total Pension Liability
\$119,007	\$108,541	\$105,820	\$103,597	Covered Payroll <sup>(1)</sup>
(104.23)%	(37.85)%	(93.42)%	(113.45)%	Plan Net Pension Liability as a percentage of covered payroll

## Schedule of Employer Contribution - Pension Trust Funds

### FIRE AND POLICE RETIREMENT SYSTEM

#### Schedule of Employer Contributions

Last Ten Fiscal Years

(in thousands)

Fiscal Year Ending June 30	Actuarially Determined Contribution (ADC) <sup>1</sup>	Contributions in Relation to the ADC	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
2023	\$ 27,068	\$ 27,068	\$ —	\$ 134,252	20.16%
2022	\$ 27,556	\$ 27,556	\$ —	\$ 122,634	22.47%
2021	\$ 26,315	\$ 26,315	\$ —	\$ 115,341	22.81%
2020	22,324	22,324	—	113,843	19.61%
2019	20,604	20,604	—	109,803	18.76%
2018	19,697	19,697	—	103,934	18.95%
2017	18,543	18,543	—	97,369	19.04%
2016	18,738	18,738	—	94,266	19.88%
2015	18,967	18,967	—	91,075	20.83%
2014	18,575	18,575	—	91,721	20.25%

### EMPLOYEES RETIREMENT SYSTEM

#### Schedule of Employer Contributions

Last Ten Fiscal Years

(in thousands)

Fiscal Year Ending June 30	Actuarially Determined Contribution (ADC) <sup>1</sup>	Contributions in Relation to the ADC	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
2023	\$ 22,236	\$ 22,236	\$ —	\$ 186,219	11.94%
2022	\$ 22,017	\$ 22,017	\$ —	\$ 164,642	13.37%
2021	\$ 20,144	\$ 20,144	\$ —	\$ 154,031	13.08%
2020	16,554	16,554	—	149,403	11.08%
2019	14,627	14,627	—	138,396	10.57%
2018	14,609	14,609	—	128,461	11.37%
2017	15,205	15,205	—	119,007	12.78%
2016	13,060	13,060	—	108,541	12.03%
2015	12,327	12,327	—	105,820	11.65%
2014	11,440	11,440	—	103,597	11.04%

<sup>1</sup> Actuarially determined contribution rates are calculated as of June 30, two years prior to the end of the fiscal year in which contributions are reported. As such, the actuarial valuation dated June 30, 2020, will impact the contribution rate for the fiscal year ended June 30, 2022.

**SCHEDULE OF CHANGES IN THE NET OPEB LIABILITY AND RELATED RATIOS**  
**For Fiscal Year Ending June 30**

(in thousands)

	2019	2020	2021	2022	2023
Net OPEB Liability Beginning of Year	\$ 92,820	\$ 113,700	\$ 148,672	\$ 152,605	\$ 99,761
Changes for the Year:					
Service Cost	\$ 5,777	\$ 10,885	\$ 10,052	\$ 6,603	\$ 6,908
Interest	3,688	3,012	3,045	3,221	3,946
Difference between Actual and Expected Experience	—	(7,800)	—	(19,028)	—
Assumption Changes		30,935	(6,622)	(40,728)	2,444
Benefit Payments	(1,990,681)	(2,061)	(2,542)	(2,912)	(2,078)
Net Changes	7,474	34,971	3,933	(52,844)	11,220
Net OPEB Liability End of Year	\$ 100,294	\$ 148,671	\$ 152,605	\$ 99,761	\$ 110,981
Covered-Employee Payroll as of December 31 <sup>1</sup>	\$ 236,134	\$ 250,860	\$ 257,132	\$ 294,493	\$ 304,801
Net OPEB Liability as a percentage of covered-employee payroll	48.15%	59.26%	59.35%	33.88%	36.41%

**Notes to Schedule**

Historical information is required only for measurement periods for which GASB Statement No. 75 is applicable.

Future years information will be displayed up to 10 years as information becomes available.

The City does not accumulate assets in a dedicated trust, or equivalent arrangement, for the purpose of funding its retiree healthcare obligation. Therefore, the actuarial value of plan assets is zero.

<sup>1</sup>Covered-employee payroll used in the most recent valuation was calculated based on mid-year, as it was considered representative of the payroll during the fiscal year.

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# Nonmajor Governmental Funds



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**CITY OF FRESNO, CALIFORNIA**

Combining Balance Sheet

Nonmajor Governmental Funds

June 30, 2023

(in thousands)

	<b>Special Revenue</b>						
	High Speed Rail	Fresno Revitalization Corporation	Special Gas Tax	Measure C	Measure P	Community Services	UGM Impact Fees
<b>Assets</b>							
Cash and Investments	\$ —	\$ 718	\$ 15,303	\$ 23,901	\$ 47,819	\$ 5,500	\$ 65,425
Receivables, Net	—	—	148	272	306	856	478
Grants Receivable	405	—	—	3,569	—	5,098	—
Intergovernmental Receivables	—	—	3,322	12,722	8,134	23	—
Due From Other Funds	—	—	2,195	339	1,619	244	1,653
Advances to Other Funds	—	—	—	—	—	—	—
Property Held for Resale	—	—	—	—	—	—	—
Restricted Cash	—	—	—	—	—	1,776	—
Loans, Notes, Leases, Other Receivables, Net	—	—	—	—	—	—	—
<b>Total Assets</b>	<b>\$ 405</b>	<b>\$ 718</b>	<b>\$ 20,968</b>	<b>\$ 40,803</b>	<b>\$ 57,878</b>	<b>\$ 13,497</b>	<b>\$ 67,556</b>
<b>Liabilities</b>							
Accrued Liabilities	\$ 56	\$ 105	\$ 2,210	\$ 2,996	\$ 1,307	\$ 5,160	\$ 427
Unearned Revenue	—	—	—	—	—	495	—
Due to Other Funds	2,531	—	97	115	951	54	—
Advances From Other Funds	—	—	—	—	—	—	1,718
Deposits From Others	—	—	—	—	—	31	—
<b>Total Liabilities</b>	<b>2,587</b>	<b>105</b>	<b>2,307</b>	<b>3,111</b>	<b>2,258</b>	<b>5,740</b>	<b>2,145</b>
<b>Deferred Inflows of Resources</b>							
Unavailable Revenue-Other	366	—	—	3,317	—	2,804	—
<b>Total Deferred Inflows of Resources</b>	<b>366</b>	<b>—</b>	<b>—</b>	<b>3,317</b>	<b>—</b>	<b>2,804</b>	<b>—</b>
<b>Fund Balances</b>							
Restricted	39	613	18,661	34,375	55,620	4,953	65,411
Assigned	—	—	—	—	—	—	—
Unassigned (Deficit)	(2,587)	—	—	—	—	—	—
<b>Total Fund Balances</b>	<b>(2,548)</b>	<b>613</b>	<b>18,661</b>	<b>34,375</b>	<b>55,620</b>	<b>4,953</b>	<b>65,411</b>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balances</b>	<b>\$ 405</b>	<b>\$ 718</b>	<b>\$ 20,968</b>	<b>\$ 40,803</b>	<b>\$ 57,878</b>	<b>\$ 13,497</b>	<b>\$ 67,556</b>

Fresno E.I.F.D.	Low and Moderate Income Housing	Special Assessments	Debt Service		Capital Projects	Total Nonmajor Governmental Funds	
			City Debt	Financing Authorities and Corporations	City Combined		
<b>Assets</b>							
\$ 74	\$ 7,237	\$ 14,420	\$ 19	\$ 2,273	\$ 31,972	\$ 214,661	Cash and Investments
—	—	107	11	16	240	2,434	Receivables, Net
—	—	—	—	—	—	9,072	Grants Receivable
—	—	109	—	—	—	24,310	Intergovernmental Receivables
—	—	520	—	—	37	6,607	Due From Other Funds
—	—	—	—	—	—	—	Advances to Other Funds
—	3,600	—	—	—	—	3,600	Property Held for Resale
—	—	—	11	161	—	1,948	Restricted Cash
—	23,781	—	—	—	—	23,781	Loans, Notes, Leases, Other Receivables, Net
<u>\$ 74</u>	<u>\$ 34,618</u>	<u>\$ 15,156</u>	<u>\$ 41</u>	<u>\$ 2,450</u>	<u>\$ 32,249</u>	<u>\$ 286,413</u>	Total Assets
<b>Liabilities</b>							
\$ 3	\$ —	\$ 333	\$ —	\$ —	\$ 1,188	\$ 13,785	Accrued Liabilities
—	—	—	—	—	—	495	Unearned Revenue
—	—	35	—	—	—	3,783	Due to Other Funds
—	—	—	—	—	—	1,718	Advances From Other Funds
—	—	—	—	—	—	31	Deposits From Others
<u>3</u>	<u>—</u>	<u>368</u>	<u>—</u>	<u>—</u>	<u>1,188</u>	<u>19,812</u>	Total Liabilities
<b>Deferred Inflows of Resources</b>							
—	—	—	—	—	—	6,487	Unavailable Revenue-Other
—	—	—	—	—	—	6,487	Total Deferred Inflows of Resources
<b>Fund Balances</b>							
71	34,618	14,788	41	2,450	—	231,640	Restricted
—	—	—	—	—	31,061	31,061	Assigned
—	—	—	—	—	—	(2,587)	Unassigned (Deficit)
<u>71</u>	<u>34,618</u>	<u>14,788</u>	<u>41</u>	<u>2,450</u>	<u>31,061</u>	<u>260,114</u>	Total Fund Balances
<u>\$ 74</u>	<u>\$ 34,618</u>	<u>\$ 15,156</u>	<u>\$ 41</u>	<u>\$ 2,450</u>	<u>\$ 32,249</u>	<u>\$ 286,413</u>	Total Liabilities, Deferred Inflows of Resources and Fund Balances

**CITY OF FRESNO, CALIFORNIA**

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Nonmajor Governmental Funds

2023

(in thousands)

	Special Revenue						
	High Speed Rail	Fresno Revitalization Corporation	Special Gas Tax	Measure C	Measure P	Community Services	UGM Impact Fees
<b>Revenues</b>							
Taxes	\$ —	\$ —	\$ —	\$ 27,287	\$ 45,712	\$ 2,454	\$ —
Intergovernmental	1,886	—	26,427	—	—	2,752	—
Charges for Services	965	217	—	—	—	17,304	14,331
Use of Money and Property	—	—	108	409	671	589	(334)
Miscellaneous	1	—	(3)	583	28	1	3
Total Revenues	<u>2,852</u>	<u>217</u>	<u>26,532</u>	<u>28,279</u>	<u>46,411</u>	<u>23,100</u>	<u>14,000</u>
<b>Expenditures</b>							
Current:							
General Government	—	—	—	—	81	678	—
Public Protection	—	—	—	—	—	2,299	75
Public Ways and Facilities	1,214	—	17,047	13,414	1,296	4,175	2,275
Culture and Recreation	—	—	—	—	17,713	1,156	(449)
Community Development	—	231	—	186	—	1,884	—
Capital Outlay	1,508	—	6,812	5,063	2,888	18,597	1,955
Debt Service:							
Principal	—	—	—	—	—	—	—
Interest	—	—	—	—	—	—	61
Total Expenditures	<u>2,722</u>	<u>231</u>	<u>23,859</u>	<u>18,663</u>	<u>21,978</u>	<u>28,789</u>	<u>3,917</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>130</u>	<u>(14)</u>	<u>2,673</u>	<u>9,616</u>	<u>24,433</u>	<u>(5,689)</u>	<u>10,083</u>
<b>Other Financing Sources (Uses)</b>							
Transfers In	—	—	—	—	—	143	3,127
Transfers Out	—	—	(349)	(789)	(16)	(702)	(1,932)
Total Other Financing Sources (Uses)	<u>—</u>	<u>—</u>	<u>(349)</u>	<u>(789)</u>	<u>(16)</u>	<u>(559)</u>	<u>1,195</u>
Net Change in Fund Balances	130	(14)	2,324	8,827	24,417	(6,248)	11,278
Fund Balances (Deficit) - Beginning	(2,678)	627	16,337	25,548	31,203	11,201	54,133
Cumulative Effect of Accounting Change	—	—	—	—	—	—	—
Fund Balances (Deficit) - Beginning, Restated	<u>(2,678)</u>	<u>627</u>	<u>16,337</u>	<u>25,548</u>	<u>31,203</u>	<u>11,201</u>	<u>54,133</u>
Fund Balances (Deficit) - Ending	<u>\$ (2,548)</u>	<u>\$ 613</u>	<u>\$ 18,661</u>	<u>\$ 34,375</u>	<u>\$ 55,620</u>	<u>\$ 4,953</u>	<u>\$ 65,411</u>

Fresno E.I.F.D.	Low and Moderate Income Housing	Special Assessments	Debt Service		Capital Projects	Total Nonmajor Governmental Funds	
			City Debt	Financing Authorities and Corporations	City Combined		
<b>Revenues</b>							
\$ 80	\$ —	\$ —	\$ —	\$ —	\$ —	\$ 75,533	Taxes
—	21	—	—	—	—	31,086	Intergovernmental
—	—	8,923	—	—	—	41,740	Charges for Services
(5)	14	20	31	68	38	1,609	Use of Money and Property
—	—	5	—	—	2,251	2,869	Miscellaneous
<u>75</u>	<u>35</u>	<u>8,948</u>	<u>31</u>	<u>68</u>	<u>2,289</u>	<u>152,837</u>	Total Revenues
<b>Expenditures</b>							
Current:							
—	—	—	6	12	151	928	General Government
—	—	—	—	2	582	2,958	Public Protection
4	—	6,845	4	—	117	46,391	Public Ways and Facilities
—	—	—	—	2	91	18,513	Culture and Recreation
—	271	—	—	—	(1)	2,571	Community Development
—	—	522	—	—	2,050	39,395	Capital Outlay
Debt Service:							
—	—	—	11,825	9,225	—	21,050	Principal
—	—	—	5,854	5,024	—	10,939	Interest
<u>4</u>	<u>271</u>	<u>7,367</u>	<u>17,689</u>	<u>14,265</u>	<u>2,990</u>	<u>142,745</u>	Total Expenditures
<u>71</u>	<u>(236)</u>	<u>1,581</u>	<u>(17,658)</u>	<u>(14,197)</u>	<u>(701)</u>	<u>10,092</u>	Excess (Deficiency) of Revenues Over (Under) Expenditures
<b>Other Financing Sources (Uses)</b>							
—	467	—	17,689	13,744	1,318	36,488	Transfers In
—	—	(752)	—	(2,107)	(23)	(6,670)	Transfers Out
—	467	(752)	17,689	11,637	1,295	29,818	Total Other Financing Sources (Uses)
<u>71</u>	<u>231</u>	<u>829</u>	<u>31</u>	<u>(2,560)</u>	<u>594</u>	<u>39,910</u>	Net Change in Fund Balances
—	33,750	13,959	10	5,010	30,467	219,567	Fund Balances (Deficit) - Beginning
—	637	—	—	—	—	637	Cumulative Effect of Accounting Change
—	34,387	13,959	10	5,010	30,467	220,204	Fund Balances (Deficit) - Beginning, Restated
<u>\$ 71</u>	<u>\$ 34,618</u>	<u>\$ 14,788</u>	<u>\$ 41</u>	<u>\$ 2,450</u>	<u>\$ 31,061</u>	<u>\$ 260,114</u>	Fund Balances (Deficit) - Ending

**CITY OF FRESNO, CALIFORNIA**

Schedule of Revenues and Expenditures - Budget and Actual  
 (Non-GAAP Budgetary Basis) - High Speed Rail - Special Revenue Fund  
 Fiscal Year Ended June 30, 2023  
 (in thousands)

	Budgeted Amounts		Actual Amounts Budgetary Basis	Over (Under) Final Budget	Budget To GAAP Reconciliation	Actual Amounts GAAP Basis
	Original	Final				
<b>Budgetary Fund Balance, July 1</b>	\$ (3,679)	\$ (3,679)	\$ (3,726)	\$ (47)	\$ 3,726	\$ —
<b>Resources (inflows):</b>						
Intergovernmental	2,481	2,895	1,919	(976)	(33)	1,886
Charges for Services	680	1,380	965	(415)	—	965
Use of Money and Property	(45)	(45)	(9)	36	9	—
Miscellaneous	—	—	—	—	1	1
Other Financing Sources: Transfers from Other Funds	46	46	—	(46)	—	—
<b>Total Available for Appropriations</b>	<u>(517)</u>	<u>597</u>	<u>(851)</u>	<u>(1,448)</u>	<u>3,703</u>	<u>2,852</u>
<b>Charges to Appropriations (outflows):</b>						
Public Ways and Facilities	1,055	1,755	1,362	(393)	(148)	1,214
Community Development	—	—	—	—	—	—
Capital Outlay	—	414	334	(80)	1,174	1,508
Other Financing Uses: Transfers to Other Funds	—	—	—	—	—	—
<b>Total Charges to Appropriations</b>	<u>1,055</u>	<u>2,169</u>	<u>1,696</u>	<u>(473)</u>	<u>1,026</u>	<u>2,722</u>
<b>Excess (Deficit) Resources Over (Under) Appropriations</b>	<u>\$ (1,572)</u>	<u>\$ (1,572)</u>	<u>\$ (2,547)</u>	<u>\$ (975)</u>	<u>\$ 2,677</u>	<u>\$ 130</u>

**CITY OF FRESNO, CALIFORNIA**

Schedule of Revenues and Expenditures - Budget and Actual

(Non-GAAP Budgetary Basis) - Special Gas Tax - Special Revenue Fund

Fiscal Year Ended June 30, 2023

(in thousands)

	Budgeted Amounts		Actual Amounts Budgetary Basis	Over (Under) Final Budget	Budget To GAAP Reconciliation	Actual Amounts GAAP Basis
	Original	Final				
<b>Budgetary Fund Balance, July 1</b>	\$ 7,631	\$ 7,798	\$ 10,313	\$ 2,515	\$ (10,313)	\$ —
<b>Resources (inflows):</b>						
Taxes	24,161	24,161	25,096	935	(25,096)	—
Intergovernmental	—	—	—	—	26,427	26,427
Use of Money and Property	171	170	69	(101)	39	108
Miscellaneous	142	142	423	281	(426)	(3)
Other Financing Sources:						
Transfers From Other Funds	—	—	—	—	—	—
<b>Total Available for Appropriations</b>	<b>32,105</b>	<b>32,271</b>	<b>35,901</b>	<b>3,630</b>	<b>(9,369)</b>	<b>26,532</b>
<b>Charges to Appropriations (outflows):</b>						
Public Ways and Facilities	22,240	22,498	19,483	(3,015)	(2,436)	17,047
Capital Outlay	8,431	8,341	2,481	(5,860)	4,331	6,812
Other Financing Uses:						
Transfers to Other Funds	—	—	200	200	149	349
<b>Total Charges to Appropriations</b>	<b>30,671</b>	<b>30,839</b>	<b>22,164</b>	<b>(8,675)</b>	<b>2,044</b>	<b>24,208</b>
<b>Excess (Deficit) Resources Over (Under) Appropriations</b>	<b>\$ 1,434</b>	<b>\$ 1,432</b>	<b>\$ 13,737</b>	<b>\$ 12,305</b>	<b>\$ (11,413)</b>	<b>\$ 2,324</b>

# CITY OF FRESNO, CALIFORNIA

Schedule of Revenues and Expenditures - Budget and Actual  
 (Non-GAAP Budgetary Basis) - Measure C - Special Revenue Fund  
 Fiscal Year Ended June 30, 2023  
 (in thousands)

	Budgeted Amounts		Actual Amounts Budgetary Basis	Over (Under) Final Budget	Budget To GAAP Reconciliation	Actual Amounts GAAP Basis
	Original	Final				
<b>Budgetary Fund Balance, July 1</b>	\$ 3,267	\$ 3,317	\$ 6,799	\$ 3,482	\$ (6,799)	\$ —
<b>Resources (inflows):</b>						
Taxes	22,176	22,177	20,808	(1,369)	6,479	27,287
Use of Money and Property	199	199	91	(108)	318	409
Miscellaneous	1,411	1,411	808	(603)	(225)	583
Other Financing Sources: Transfers from Other Funds	16	16	—	(16)	—	—
<b>Total Available For Appropriations</b>	<u>27,069</u>	<u>27,120</u>	<u>28,506</u>	<u>1,386</u>	<u>(227)</u>	<u>28,279</u>
<b>Charges to Appropriations (outflows):</b>						
Public Ways and Facilities	24,630	24,566	11,976	(12,590)	1,438	13,414
Community Development	—	—	—	—	—	186
Capital Outlay	30,974	31,239	3,526	(27,713)	1,537	5,063
Other Financing Uses: Transfers to Other Funds	175	175	600	425	189	789
<b>Total Charges to Appropriations</b>	<u>55,779</u>	<u>55,980</u>	<u>16,102</u>	<u>(39,878)</u>	<u>3,164</u>	<u>19,452</u>
<b>Excess (Deficit) Resources Over (Under) Appropriations</b>	<u>\$ (28,710)</u>	<u>\$ (28,860)</u>	<u>\$ 12,404</u>	<u>\$ 41,264</u>	<u>\$ (3,391)</u>	<u>\$ 8,827</u>



## CITY OF FRESNO, CALIFORNIA

Schedule of Revenues and Expenditures - Budget and Actual  
 (Non-GAAP Budgetary Basis) - Measure P - Special Revenue Fund  
 Fiscal Year Ended June 30, 2023  
 (in thousands)

	Budgeted Amounts		Actual Amounts Budgetary Basis	Over (Under) Final Budget	Budget To GAAP Reconciliation	Actual Amounts GAAP Basis
	Original	Final				
<b>Budgetary Fund Balance, July 1</b>	\$ 16,509	\$ 16,509	\$ 21,859	\$ 5,350	\$ (21,859)	\$ —
<b>Resources (inflows):</b>						
Taxes	58,344	58,344	45,089	(13,255)	623	45,712
Use of Money and Property	15	15	106	91	565	671
Miscellaneous	—	—	38	38	(10)	28
Other Financing Sources:						
Transfers from Other Funds	—	—	—	—	—	—
<b>Total Available For Appropriations</b>	<u>74,868</u>	<u>74,868</u>	<u>67,092</u>	<u>(7,776)</u>	<u>(20,681)</u>	<u>46,411</u>
<b>Charges to Appropriations (outflows):</b>						
General Government	55	55	28	(27)	53	81
Public Ways and Facilities	6,821	6,821	1,004	(5,817)	292	1,296
Culture and Recreation	30,532	31,911	16,680	(15,231)	1,033	17,713
Capital Outlay	26,111	24,732	2,425	(22,307)	463	2,888
Other Financing Uses:						
Transfers to Other Funds	—	—	—	—	16	16
<b>Total Charges to Appropriations</b>	<u>63,519</u>	<u>63,519</u>	<u>20,137</u>	<u>(43,382)</u>	<u>1,857</u>	<u>21,994</u>
<b>Excess (Deficit) Resources Over (Under) Appropriations</b>	<u>\$ 11,349</u>	<u>\$ 11,349</u>	<u>\$ 46,955</u>	<u>\$ 35,606</u>	<u>\$ (22,538)</u>	<u>\$ 24,417</u>

# CITY OF FRESNO, CALIFORNIA

## Schedule of Revenues and Expenditures - Budget and Actual

### (Non-GAAP Budgetary Basis) - Community Services - Special Revenue Fund

Fiscal Year Ended June 30, 2023

(in thousands)

	Budgeted Amounts		Actual Amounts Budgetary Basis	Over (Under) Final Budget	Budget to GAAP Reconciliation	Actual Amounts GAAP Basis
	Original	Final				
<b>Budgetary Fund Balance, July 1</b>	\$ (21,727)	\$ (21,560)	\$ (13,670)	\$ 7,890	\$ 13,670	\$ —
<b>Resources (inflows):</b>						
Taxes	4,541	4,541	2,454	(2,087)	—	2,454
Intergovernmental	4,517	4,518	3,060	(1,458)	(308)	2,752
Charges for Services	6,761	6,796	14,112	7,316	3,192	17,304
Use of Money and Property	253	253	318	65	271	589
Miscellaneous	4	4	1	(3)	—	1
Other Financing Sources: Transfers from Other Funds	493	493	141	(352)	2	143
<b>Total Available For Appropriations</b>	<u>(5,158)</u>	<u>(4,955)</u>	<u>6,416</u>	<u>11,371</u>	<u>16,827</u>	<u>23,243</u>
<b>Charges to Appropriations (outflows):</b>						
General Government	750	750	678	(72)	—	678
Public Protection	3,266	3,479	2,589	(890)	(290)	2,299
Public Ways and Facilities	5,791	5,791	1,226	(4,565)	2,949	4,175
Culture and Recreation	1,734	1,734	1,010	(724)	146	1,156
Community Development	3,801	3,801	1,884	(1,917)	—	1,884
Capital Outlay	5,722	5,711	56	(5,655)	18,541	18,597
Other Financing Uses: Transfers to Other Funds	630	630	634	4	68	702
<b>Total Charges to Appropriations</b>	<u>21,694</u>	<u>21,896</u>	<u>8,077</u>	<u>(13,819)</u>	<u>21,414</u>	<u>29,491</u>
<b>Excess (Deficit) Resources Over (Under) Appropriations</b>	<u>\$ (26,852)</u>	<u>\$ (26,851)</u>	<u>\$ (1,661)</u>	<u>\$ 25,190</u>	<u>\$ (4,587)</u>	<u>\$ (6,248)</u>

**CITY OF FRESNO, CALIFORNIA**

Schedule of Revenues and Expenditures - Budget and Actual

(Non-GAAP Budgetary Basis) - UGM Impact Fees - Special Revenue Fund

Fiscal Year Ended June 30, 2023

(in thousands)

	Budgeted Amounts		Actual Amounts Budgetary Basis	Over (Under) Final Budget	Budget To GAAP Reconciliation	Actual Amounts GAAP Basis
	Original	Final				
<b>Budgetary Fund Balance, July 1</b>	\$ 50,630	\$ 51,117	\$ 56,178	\$ 5,061	\$ (56,178)	\$ —
<b>Resources (inflows):</b>						
Charges for Services	19,558	19,558	14,711	(4,847)	(380)	14,331
Miscellaneous			(54)	(54)	57	3
Use of Money and Property	552	552	239	(313)	(573)	(334)
Other Financing Sources: Transfers from Other Funds	32	32	3,207	3,175	(80)	3,127
<b>Total Available for Appropriations</b>	<b>70,772</b>	<b>71,259</b>	<b>74,281</b>	<b>3,022</b>	<b>(57,154)</b>	<b>17,127</b>
<b>Charges to Appropriations (outflows):</b>						
Public Protection	—	—	—	—	75	75
Culture and Recreation	—	—	—	—	(449)	(449)
Public Ways and Facilities	13,771	12,892	2,263	(10,629)	12	2,275
Capital Outlay	18,951	20,205	1,149	(19,056)	806	1,955
Debt Service Interest	—	—	—	—	61	61
Other Financing Uses: Transfers to Other Funds	3,790	3,851	2,783	(1,068)	(851)	1,932
<b>Total Charges to Appropriations</b>	<b>36,512</b>	<b>36,948</b>	<b>6,195</b>	<b>(30,753)</b>	<b>(346)</b>	<b>5,849</b>
<b>Excess (Deficit) Resources Over (Under) Appropriations</b>	<b>\$ 34,260</b>	<b>\$ 34,311</b>	<b>\$ 68,086</b>	<b>\$ 33,775</b>	<b>\$ (56,808)</b>	<b>\$ 11,278</b>

## CITY OF FRESNO, CALIFORNIA

### Schedule of Revenues and Expenditures - Budget and Actual

#### (Non-GAAP Budgetary Basis) - Low and Moderate Income Housing - Special Revenue Fund

Fiscal Year Ended June 30, 2023

(in thousands)

	Budgeted Amounts		Actual Amounts Budgetary Basis	Over (Under) Final Budget	Budget To GAAP Reconciliation	Actual Amounts GAAP Basis
	Original					
<b>Budgetary Fund Balance, July 1</b>	\$	—	\$	—	\$	—
<b>Resources (inflows):</b>						
Intergovernmental		21	21	—	—	21
Use of Money and Property		534	14	(520)	—	14
Other Financing Sources: Transfers from Other Funds		830	467	(363)	—	467
<b>Total Available for Appropriations</b>		1,385	502	(883)	—	502
<b>Charges to Appropriations (outflows):</b>						
General Government		217	—	(217)	—	—
Community Development		30	271	241	—	271
<b>Total Charges to Appropriations</b>		247	271	24,000	—	271
<b>Excess (Deficit) Resources Over (Under) Appropriations</b>	\$	1,138	\$	231	\$	—
						\$
						231

# CITY OF FRESNO, CALIFORNIA

## Schedule of Revenues and Expenditures - Budget and Actual

(Non-GAAP Budgetary Basis) - Special Assessments - Special Revenue Fund

Fiscal Year Ended June 30, 2023

(in thousands)

	Budgeted Amounts		Actual Amounts Budgetary Basis	Over (Under) Final Budget	Budget To GAAP Reconciliation	Actual Amounts GAAP Basis
	Original	Final				
<b>Budgetary Fund Balance, July 1</b>	\$ 12,693	\$ 12,693	\$ 14,486	\$ 1,793	\$ (14,486)	\$ —
<b>Resources (inflows):</b>						
Charges for Services	6,687	6,687	8,923	2,236	—	8,923
Use of Money and Property	206	206	58	(148)	(38)	20
Miscellaneous	3	3	5	2	—	5
Other Financing Sources: Transfers from Other Funds	363	363	—	(363)	—	—
<b>Total Available for Appropriations</b>	<b>19,952</b>	<b>19,952</b>	<b>23,472</b>	<b>3,520</b>	<b>(14,524)</b>	<b>8,948</b>
<b>Charges to Appropriations (outflows):</b>						
Public Ways and Facilities	10,714	10,714	7,255	(3,459)	(410)	6,845
Capital Outlay	1,826	1,826	498	(1,328)	24	522
Other Financing Uses: Transfers to Other Funds	387	387	700	313	52	752
<b>Total Charges to Appropriations</b>	<b>12,927</b>	<b>12,927</b>	<b>8,453</b>	<b>(4,474)</b>	<b>(334)</b>	<b>8,119</b>
<b>Excess (Deficit) Resources Over (Under) Appropriations</b>	<b>\$ 7,025</b>	<b>\$ 7,025</b>	<b>\$ 15,019</b>	<b>\$ 7,994</b>	<b>\$ (14,190)</b>	<b>\$ 829</b>

**CITY OF FRESNO, CALIFORNIA**

Schedule of Revenues and Expenditures - Budget and Actual  
 (Non-GAAP Budgetary Basis) - City Combined - Capital Projects Fund  
 Fiscal Year Ended June 30, 2023  
 (in thousands)

	Budgeted Amounts		Actual Amounts Budgetary Basis	Over (Under) Final Budget	Budget To GAAP Reconciliation	Actual Amounts GAAP Basis
	Original	Final				
<b>Budgetary Fund Balance, July 1</b>	\$ 24,525	\$ 25,438	\$ 26,901	\$ 1,463	\$ (26,901)	\$ —
<b>Resources (inflows):</b>						
Intergovernmental	—	—	—	—	—	—
Use of Money and Property	36	36	133	97	(95)	38
Miscellaneous	2,442	4,204	3,558	(646)	(1,307)	2,251
Other Financing Sources:						
Transfers Budgeted as Bond Proceeds	5,668	5,729	284	(5,445)	1,034	1,318
<b>Total Available for Appropriations</b>	<u>32,671</u>	<u>35,407</u>	<u>30,876</u>	<u>(4,531)</u>	<u>(27,269)</u>	<u>3,607</u>
<b>Charges to Appropriations (outflows):</b>						
Capital Outlay	10,937	13,581	1,145	(12,436)	1,845	2,990
Other Financing Uses: Transfers to Other Funds	1,817	1,817	—	(1,817)	23	23
<b>Total Charges to Appropriations</b>	<u>12,754</u>	<u>15,398</u>	<u>1,145</u>	<u>(14,253)</u>	<u>1,868</u>	<u>3,013</u>
<b>Excess (Deficit) Resources Over (Under) Appropriations</b>	<u>\$ 19,917</u>	<u>\$ 20,009</u>	<u>\$ 29,731</u>	<u>\$ 9,722</u>	<u>\$ (29,137)</u>	<u>\$ 594</u>

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# **Nonmajor Enterprise Funds**



**CITY OF FRESNO, CALIFORNIA**  
Combining Statement of Net Position  
Nonmajor Enterprise Funds  
June 30, 2023  
(in thousands)

	<b>Business-Type Activities - Enterprise Funds</b>		
	<b>Community Sanitation</b>	<b>Parks and Recreation</b>	<b>Total Nonmajor Enterprise Funds</b>
<b>Assets</b>			
Current Assets:			
Cash and Investments	\$ 2,744	\$ (960)	\$ 1,784
Interest Receivable	25	4	29
Accounts Receivable, Net	2,598	1,409	4,007
Due from Other Funds	1,384	—	1,384
<b>Total Current Assets</b>	<b>6,751</b>	<b>453</b>	<b>7,204</b>
Noncurrent Assets:			
Restricted:			
Cash and Investments	—	2,210	2,210
<b>Total Restricted Assets</b>	<b>—</b>	<b>2,210</b>	<b>2,210</b>
Other Assets:			
Other Assets	—	13	13
Net Pension Asset	3,033	—	3,033
<b>Total Other Assets</b>	<b>3,033</b>	<b>13</b>	<b>3,046</b>
Capital Assets:			
Land and Intangibles	—	12	12
Buildings, Systems and Improvements	—	3,743	3,743
Machinery and Equipment	67	—	67
Infrastructure	—	122	122
Less Accumulated Depreciation	(65)	(2,415)	(2,480)
<b>Total Capital Assets, Net</b>	<b>2</b>	<b>1,462</b>	<b>1,464</b>
<b>Total Noncurrent Assets</b>	<b>3,035</b>	<b>3,685</b>	<b>6,720</b>
<b>Total Assets</b>	<b>9,786</b>	<b>4,138</b>	<b>13,924</b>
<b>Deferred Outflows of Resources</b>			
Charge on Refunding	—	45	45
Deferred Outflows - Pensions	875	—	875
Deferred Outflows - OPEB	386	—	386
<b>Total Deferred Outflows of Resources</b>	<b>1,261</b>	<b>45</b>	<b>1,306</b>
<b>Liabilities</b>			
Current Liabilities:			
Accrued Liabilities	338	13	351
Accrued Compensated Absences and HRA	55	3	58
Due to Other Funds	56	539	595
Bonds Payable	—	65	65
<b>Total Current Liabilities</b>	<b>449</b>	<b>620</b>	<b>1,069</b>
Noncurrent Liabilities:			
Accrued Compensated Absences and HRA	280	8	288
Bonds Payable	—	1,407	1,407
Net OPEB Liability	1,311	—	1,311
<b>Total Noncurrent Liabilities</b>	<b>1,591</b>	<b>1,415</b>	<b>3,006</b>
<b>Total Liabilities</b>	<b>2,040</b>	<b>2,035</b>	<b>4,075</b>
<b>Deferred Inflows of Resources</b>			
Unamortized Pension Expense	158	—	158
Unamortized OPEB Expense	836	—	836
Deferred Inflows - Leases	—	1,341	1,341
<b>Total Deferred Inflows of Resources</b>	<b>994</b>	<b>1,341</b>	<b>2,335</b>
<b>Net Position</b>			
Net Investment in Capital Assets	2	166	168
Restricted for Net Pension Asset	3,033	—	3,033
Unrestricted	4,978	641	5,619
<b>Total Net Position</b>	<b>\$ 8,013</b>	<b>\$ 807</b>	<b>\$ 8,820</b>

# CITY OF FRESNO, CALIFORNIA

## Combining Statement of Revenues, Expenses and Changes in Fund Net Position

### Nonmajor Enterprise Funds

Fiscal Year Ended June 30, 2023

(in thousands)

	Business-Type Activities - Enterprise Funds		
	Community Sanitation	Parks and Recreation	Total Nonmajor Enterprise Funds
<b>Operating Revenues:</b>			
Charges for Services	\$ 9,559	\$ 687	\$ 10,246
<b>Operating Expenses:</b>			
Cost of Services	5,394	247	5,641
Administration	1,926	18	1,944
Depreciation	3	190	193
Total Operating Expenses	7,323	455	7,778
Operating Income (Loss)	2,236	232	2,468
<b>Non-Operating Revenue (Expenses):</b>			
Interest Income	63	41	104
Net Increase (Decrease) in Cash Fair Value	(40)	—	(40)
Interest Expense	—	(58)	(58)
Total Non-Operating Revenue (Expenses)	23	(17)	6
Income (Loss) Before Transfers	2,259	215	2,474
Transfers In	—	—	—
Transfers Out	(1,113)	—	(1,113)
Change in Net Position	1,146	215	1,361
Total Net Position - Beginning	6,867	592	7,459
Total Net Position - Ending	\$ 8,013	\$ 807	\$ 8,820

**CITY OF FRESNO, CALIFORNIA**

Combining Statement of Cash Flows

Nonmajor Enterprise Funds

Fiscal Year Ended June 30, 2023

(in thousands)

	<b>Business-Type Activities - Enterprise Funds</b>		
	<b>Community Sanitation</b>	<b>Parks and Recreation</b>	<b>Total Nonmajor Enterprise Funds</b>
<b>CASH FLOWS FROM OPERATING ACTIVITIES:</b>			
Cash Received from Customers	\$ 8,387	\$ —	\$ 8,387
Cash Payments to Suppliers for Services	(1,873)	(306)	(2,179)
Cash Paid for Interfund Services Used	(1,550)	—	(1,550)
Cash Payments to Employees for Services	(3,887)	(8)	(3,895)
<b>Net Cash Provided by (Used for) Operating Activities</b>	<u>1,077</u>	<u>(314)</u>	<u>763</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:</b>			
Interest Payments on Capital Debt	—	(75)	(75)
Payment for Cost of Issuance	—	5	5
Principal Payments on Capital Debt-Bonds	—	(60)	(60)
Acquisition and Construction of Capital Assets	—	—	—
<b>Net Cash Provided by (Used for) Capital and Related Financing Activities</b>	<u>—</u>	<u>(130)</u>	<u>(130)</u>
<b>CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES:</b>			
Borrowing Receipt from (Payment to) Other Funds	—	(539)	(539)
Transfers In	—	—	—
Transfers Out	(1,113)	—	(1,113)
<b>Net Cash Provided by (Used for) Non-Capital Financing Activities</b>	<u>(1,113)</u>	<u>(539)</u>	<u>(1,652)</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES:</b>			
Interest and Dividends Received (Paid) on Investments	13	40	53
<b>Net Cash Provided by (Used for) Investing Activities</b>	<u>13</u>	<u>40</u>	<u>53</u>
<b>Net Increase (Decrease) in Cash and Cash Equivalents</b>	(23)	(943)	(966)
<b>Cash and Cash Equivalents, Beginning of Year</b>	<u>2,767</u>	<u>970</u>	<u>3,737</u>
<b>Cash and Cash Equivalents, End of Year</b>	<u>\$ 2,744</u>	<u>\$ 27</u>	<u>\$ 2,771</u>

**CITY OF FRESNO, CALIFORNIA**

Combining Statement of Cash Flows

Nonmajor Enterprise Funds

Fiscal Year Ended June 30, 2023 (Continued)

	Business-Type Activities - Nonmajor Enterprise Funds		
	Community Sanitation	Parks and Recreation	Total Nonmajor Enterprise Funds
<b>Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used for) Operating Activities:</b>			
Operating income (loss)	\$ 2,236	\$ 232	\$ 2,468
Adjustments to reconcile operating income (loss) to net cash provided by operating activities:			
Depreciation expense	3	190	193
Change in assets and liabilities:			
Decrease (increase) in accounts receivable	(682)	189	(493)
Decrease (increase) in prepaid items	—	—	—
Decrease (increase) in net pension asset and deferred outflows pensions	3,561	—	3,561
Decrease (increase) in prepaid insurance	—	1	1
(Decrease) increase in accounts payable	48	(58)	(10)
(Decrease) increase in salaries payable	109	7	116
(Decrease) increase in due to other funds	(78)	565	487
(Decrease) increase in net OPEB liability	152	—	152
(Decrease) increase in deferred inflows of resources pensions	(3,797)	(217)	(4,014)
<b>Net Cash Provided by (Used for) Operating Activities</b>	<u>\$ 1,077</u>	<u>\$ 909</u>	<u>\$ 1,986</u>
<b>Reconciliation of Cash and Cash Equivalents to the Statement of Net Position:</b>			
Cash and Investments:			
Unrestricted	\$ 2,744	\$ (960)	\$ 1,784
Restricted - Current and Noncurrent	—	2,210	2,210
<b>Cash and Cash Equivalents at End of Year on Statement of Cash Flows</b>	<u>\$ 2,744</u>	<u>\$ 1,250</u>	<u>\$ 3,994</u>
<b>Noncash Investing, Capital, and Financing Activities:</b>			
Amortization of bond premium, discount and loss on refunding	—	(16)	(16)
Decrease (increase) in fair value of investments	(172)	—	(172)



# | Internal Service Funds

**CITY OF FRESNO, CALIFORNIA**  
Combining Statement of Net Position  
Internal Service Funds  
June 30, 2023  
(in thousands)

	Billing and Collection	General Services	Risk Management	Employees Healthcare Plan	Retirees Healthcare Plan	Totals
<b>Assets</b>						
Current Assets:						
Cash and Investments	\$ 23,861	\$ 57,475	\$ 7,891	\$ 25,253	\$ —	\$ 114,480
Interest Receivable	202	361	81	226	—	870
Accounts Receivable, Net	1,649	363	244	—	—	2,256
Inventories	—	1,491	—	—	—	1,491
Prepaid Items	104	440	—	—	—	544
Due from Other Funds	—	3,200	—	—	—	3,200
<b>Total Current Assets</b>	<b>25,816</b>	<b>63,330</b>	<b>8,216</b>	<b>25,479</b>	<b>—</b>	<b>122,841</b>
Noncurrent Assets:						
Restricted:						
Cash and Investments	2,277	—	—	—	—	2,277
<b>Total Restricted Assets</b>	<b>2,277</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>2,277</b>
Other Assets:						
Net Pension Asset	2,266	5,157	—	—	—	7,423
<b>Total Other Assets</b>	<b>2,266</b>	<b>5,157</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>7,423</b>
Capital Assets:						
Buildings, Systems & Improvements	125	21,543	—	—	—	21,668
Machinery & Equipment	121	163,818	—	—	—	163,939
Right to Use Assets Being Amortized	—	12,876	—	—	—	12,876
Construction in Progress	43	30,713	—	—	—	30,756
Less Accumulated Depreciation and Amortization	(127)	(103,929)	—	—	—	(104,056)
<b>Total Capital Assets, Net</b>	<b>162</b>	<b>125,021</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>125,183</b>
<b>Total Noncurrent Assets</b>	<b>4,705</b>	<b>130,178</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>134,883</b>
<b>Total Assets</b>	<b>30,521</b>	<b>193,508</b>	<b>8,216</b>	<b>25,479</b>	<b>—</b>	<b>257,724</b>
<b>Deferred Outflows of Resources</b>						
Pension Contributions	594	1,868	—	—	—	2,462
Deferred Outflows - Pension	2,363	7,951	—	—	—	10,314
Deferred Outflows - OPEB	745	1,382	183	—	—	2,310
<b>Total Deferred Outflows of Resources</b>	<b>3,702</b>	<b>11,201</b>	<b>183</b>	<b>—</b>	<b>—</b>	<b>15,086</b>

**CITY OF FRESNO, CALIFORNIA**  
Combining Statement of Net Position  
Internal Service Funds  
June 30, 2023  
(in thousands)

	Billing and Collection	General Services	Risk Management	Employees Healthcare Plan	Retirees Healthcare Plan	Totals
<b>Liabilities</b>						
Current Liabilities:						
Accrued Liabilities	820	9,520	4,334	75	—	14,749
Accrued Compensated Absences & HRA	278	438	40	—	—	756
Liability for Self-Insurance	—	—	44,046	7,900	—	51,946
Unearned Revenue	—	11,791	—	—	—	11,791
Due to Other Funds	18,465	21,501	—	—	—	39,966
Capital Finance Obligations	—	7,203	—	—	—	7,203
Lease Liability	—	3,549	—	—	—	3,549
<b>Total Current Liabilities</b>	<b>19,563</b>	<b>54,002</b>	<b>48,420</b>	<b>7,975</b>	<b>—</b>	<b>129,960</b>
Noncurrent Liabilities:						
Accrued Compensated Absences & HRA	1,343	3,987	284	—	—	5,614
Capital Lease Obligations	—	26,234	—	—	—	26,234
Liability for Self-Insurance	—	—	186,115	—	—	186,115
Lease Liability	—	5,291	—	—	—	5,291
Net OPEB Liability	2,541	3,201	(471)	—	—	5,271
Deposits Held for Others	4,679	—	—	—	—	4,679
<b>Total Noncurrent Liabilities</b>	<b>8,563</b>	<b>38,713</b>	<b>185,928</b>	<b>—</b>	<b>—</b>	<b>233,204</b>
<b>Total Liabilities</b>	<b>28,126</b>	<b>92,715</b>	<b>234,348</b>	<b>7,975</b>	<b>—</b>	<b>363,164</b>
<b>Deferred Inflows of Resources</b>						
Unamortized Pension Expense	267	800	—	—	—	1,067
Unamortized OPEB Expense	1,814	4,261	1,101	—	—	7,176
Deferred Inflows - Leases	—	330	—	—	—	330
<b>Total Deferred Inflows of Resources</b>	<b>2,081</b>	<b>5,391</b>	<b>1,101</b>	<b>—</b>	<b>—</b>	<b>8,573</b>
<b>Net Position</b>						
Net Investment in Capital Assets	161	86,592	—	—	—	86,753
Restricted for Net Pension Asset	2,266	5,157	—	—	—	7,423
Unrestricted (Deficit)	1,589	14,854	(227,050)	17,504	—	(193,103)
<b>Total Net Position (Deficit)</b>	<b>\$ 4,016</b>	<b>\$ 106,603</b>	<b>\$ (227,050)</b>	<b>\$ 17,504</b>	<b>\$ —</b>	<b>\$ (98,927)</b>

# CITY OF FRESNO, CALIFORNIA

## Combining Statement of Revenues, Expenses and Changes in Fund Net Position

### Internal Service Funds

Fiscal Year Ended June 30, 2023

(in thousands)

	Billing and Collection	General Services	Risk Management	Employees Healthcare Plan	Retirees Healthcare Plan	Totals
<b>Operating Revenues:</b>						
Charges for Services	\$ 12,146	\$ 83,923	\$ 47,360	\$ 59,224	\$ 7,512	\$ 210,165
<b>Operating Expenses:</b>						
Cost of Services	7,704	54,721	69,050	59,442	6,725	197,642
Administration	4,567	18,020	12,543	6,562	787	42,479
Depreciation	6	17,072	—	—	—	17,078
Total Operating Expenses	12,277	89,813	81,593	66,004	7,512	257,199
Operating Income (Loss)	(131)	(5,890)	(34,233)	(6,780)	—	(47,034)
<b>Non-Operating Revenue (Expenses):</b>						
Interest Income	530	1,049	177	591	—	2,347
Net Increase (Decrease) in Cash Fair Value	(449)	(692)	(59)	—	—	(1,200)
Interest Expense	—	(1,039)	—	—	—	(1,039)
Gain (loss) on Disposal of Capital Assets	—	237	—	—	—	237
Total Non-Operating Revenue (Expenses)	81	(445)	118	591	—	345
Income (Loss) Before Contributions & Transfers	(50)	(6,335)	(34,115)	(6,189)	—	(46,689)
Transfers In	3,354	1,821	—	—	—	5,175
Transfers Out	(270)	(491)	(28)	—	—	(789)
Change in Net Position	3,034	(5,005)	(34,143)	(6,189)	—	(42,303)
Total Net Position (Deficit) - Beginning	982	111,608	(192,907)	23,693	—	(56,624)
Total Net Position (Deficit) - Ending	\$ 4,016	\$ 106,603	\$ (227,050)	\$ 17,504	\$ —	\$ (98,927)



# CITY OF FRESNO, CALIFORNIA

## Combining Statement of Cash Flows

### Internal Service Funds

Fiscal Year Ended June 30, 2023

(in thousands)

	Billing and Collection	General Services	Risk Management	Employees Healthcare Plan	Retirees Healthcare Plan	Total
<b>CASH FLOWS FROM OPERATING ACTIVITIES:</b>						
Cash Received from Customers	\$ (1,688)	\$ 56,716	\$ —	\$ 11,873	\$ 5,358	\$ 72,259
Cash Received from Interfund Services Provided	12,635	24,410	—	47,351	2,153	86,549
Cash Payments from (to) Suppliers for Services	(4,093)	(59,029)	36,920	(5,333)	(787)	(32,322)
Cash Paid for Interfund Services Used	(2,130)	(826)	(46,349)	—	—	(49,305)
Cash Payments to Employees for Services	(6,740)	2,588	(5,020)	(326)	—	(9,498)
Cash Payments for Claims and Refunds			13,168	(59,442)	(6,724)	(52,998)
<b>Net Cash Provided by (Used for) Operating Activities</b>	<b>(2,016)</b>	<b>23,859</b>	<b>(1,281)</b>	<b>(5,877)</b>	<b>—</b>	<b>14,685</b>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:</b>						
Capital Contributions	—	9,597	—	—	—	9,597
Interest Payments on Capital Debt	—	(1,021)	—	—	—	(1,021)
Proceeds from Capital Finance Activity	—	(6,379)	—	—	—	(6,379)
Principal Payments on Capital Lease Obligations	—	(6,925)	—	—	—	(6,925)
Proceeds from Sale of Capital Assets	—	237	—	—	—	237
Acquisition and Construction of Capital Assets	—	(28,206)	—	—	—	(28,206)
<b>Net Cash Provided by (Used for) Capital and Related Financing Activities</b>	<b>—</b>	<b>(32,697)</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>(32,697)</b>
<b>CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES:</b>						
Borrowing Receipt from (Payment to) Other Funds	186	(7,273)	—	—	—	(7,087)
Transfers In	3,354	1,821	—	—	—	5,175
Transfers Out	(270)	(491)	(28)	—	—	(789)
<b>Net Cash Provided by (Used for) Non-Capital Financing Activities</b>	<b>3,270</b>	<b>(5,943)</b>	<b>(28)</b>	<b>—</b>	<b>—</b>	<b>(2,701)</b>
<b>CASH FLOWS FROM INVESTING ACTIVITIES:</b>						
Interest and Dividends Received (Paid) on Investments	(25)	210	89	525	—	799
<b>Net Cash Provided by (Used for) Investing Activities</b>	<b>(25)</b>	<b>210</b>	<b>89</b>	<b>525</b>	<b>—</b>	<b>799</b>
<b>Net Increase (Decrease) in Cash and Cash Equivalents</b>	<b>1,229</b>	<b>(14,571)</b>	<b>(1,220)</b>	<b>(5,352)</b>	<b>—</b>	<b>(19,914)</b>
<b>Cash and Cash Equivalents, Beginning of Year</b>	<b>24,909</b>	<b>72,046</b>	<b>9,111</b>	<b>30,605</b>	<b>—</b>	<b>136,671</b>
<b>Cash and Cash Equivalents, End of Year</b>	<b>\$ 26,138</b>	<b>\$ 57,475</b>	<b>\$ 7,891</b>	<b>\$ 25,253</b>	<b>\$ —</b>	<b>\$ 116,757</b>

**CITY OF FRESNO, CALIFORNIA**

Combining Statement of Cash Flows

Internal Service Funds

Fiscal Year Ended June 30, 2023 (Continued)

	Billing and Collection	General Services	Risk Management	Employees Healthcare Plan	Retirees Healthcare Plan	Total
<b>Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used for) Operating Activities:</b>						
Operating income (loss)	\$ (131)	\$ (5,890)	\$ (34,233)	\$ (6,780)	\$ —	\$ (47,034)
Adjustments to reconcile operating income (loss) to net cash provided by (used for) operating activities:						
Depreciation expense	6	17,072	—	—	—	17,078
Change in assets and liabilities:						
Decrease (increase) in accounts receivable	(770)	7	4	327	—	(432)
Decrease (increase) in due from other funds	—	(551)	8	—	—	(543)
Decrease (increase) in material and supplies inventory	—	(418)	—	—	—	(418)
Decrease (increase) in prepaid items	(104)	122	—	—	—	18
Decrease (increase) in net pension asset and deferred outflows pensions	5,600	16,601	(35)	—	—	22,166
(Decrease) increase in accounts payable	(302)	(7,678)	3,048	402	—	(4,530)
(Decrease) increase in salaries payable	(34)	730	210	(327)	—	579
(Decrease) increase in due to other funds	379	13,712	—	—	—	14,091
(Decrease) increase in unearned revenue	(1,065)	7,013	—	—	—	5,948
(Decrease) increase in liability for self-insurance	—	—	29,634	500	—	30,134
(Decrease) increase in deposits	—	—	—	—	—	—
(Decrease) increase in net OPEB liability	343	873	258	—	—	1,474
(Decrease) increase in deferred inflows of resources pensions	(5,937)	(17,734)	(174)	—	—	(23,845)
<b>Net Cash Provided by (Used for) Operating Activities</b>	<b>\$ (2,015)</b>	<b>\$ 23,859</b>	<b>\$ (1,280)</b>	<b>\$ (5,878)</b>	<b>\$ —</b>	<b>\$ 14,686</b>
<b>Reconciliation of Cash and Cash Equivalents to the Statement of Net Position:</b>						
Cash and Investments:						
Unrestricted	\$ 23,861	\$ 57,475	\$ 7,891	\$ 25,253	\$ —	\$ 114,480
Restricted - Current and Noncurrent	2,277	—	—	—	—	2,277
<b>Cash and Cash Equivalents at End of Year on Statement of Cash Flows</b>	<b>\$ 26,138</b>	<b>\$ 57,475</b>	<b>\$ 7,891</b>	<b>\$ 25,253</b>	<b>\$ —</b>	<b>\$ 116,757</b>
<b>Noncash Investing, Capital, and Financing Activities:</b>						
Acquisition and construction of capital assets on accounts payable	\$ 43	\$ 13,105	\$ —	\$ —	\$ —	\$ 13,148
Borrowing under capital financing	—	6,379	—	—	—	6,379
Decrease (increase) in fair value of investments	(1,642)	(3,345)	(496)	—	—	(5,483)



# | Fiduciary Funds

# CITY OF FRESNO, CALIFORNIA

## Combining Statement of Fiduciary Net Position

### Fiduciary Funds - Pension Trust Funds

June 30, 2023

(in thousands)

	Pension Trust Funds		
	Fire and Police Retirement System	Employees Retirement System	Total
<b>Assets</b>			
Cash and Investments	\$ 704	\$ 547	\$ 1,251
Receivables:			
Receivables for Investments Sold	21,375	17,781	39,156
Interest and Dividends Receivable	2,043	1,680	3,723
Other Receivables	6,007	4,943	10,950
Total Receivables	29,425	24,404	53,829
Investments, at Fair Value:			
Short-Term Investments	10,553	8,679	19,232
Domestic Equity	518,942	426,767	945,709
Corporate Bonds	444,536	365,577	810,113
International Developed Market Equities	123,441	101,516	224,957
Government Bonds	253,290	208,301	461,591
Alternatives	430,097	354,324	784,421
Real Estate	18,817	15,475	34,292
Total Investments, at Fair Value	2,047,638	1,684,558	3,732,196
Collateral Held for Securities Lent	27,067	22,259	49,326
Capital Assets, Net of Accumulated Depreciation	347	347	694
Other Assets	135	135	270
Total Assets	2,105,316	1,732,250	3,837,566
<b>Liabilities</b>			
Accrued Liabilities	23,105	19,001	42,106
Collateral Held for Securities Lent	27,067	22,259	49,326
Other Liabilities	9,308	7,677	16,985
Total Liabilities	59,480	48,937	108,417
<b>Net Position</b>			
Net Position Restricted for Pension Benefits	\$ 2,045,836	\$ 1,683,313	\$ 3,729,149

**CITY OF FRESNO, CALIFORNIA**  
 Combining Statement of Changes in Fiduciary Net Position  
 Fiduciary Funds - Pension Trust Funds  
 Fiscal Year Ended June 30, 2023  
 (in thousands)

	<b>Pension Trust Funds</b>		
	<b>Fire and Police Retirement System</b>	<b>Employees Retirement System</b>	<b>Total</b>
<b>Additions</b>			
Contributions:			
Employer	\$ 27,068	\$ 22,236	\$ 49,304
System Members	12,054	14,894	26,948
Total Contributions	<u>39,122</u>	<u>37,130</u>	<u>76,252</u>
Investment Income:			
Net Appreciation in Fair Value of Investments	206,516	170,225	376,741
Interest	11,621	9,581	21,202
Dividends	10,853	8,943	19,796
Other Investment Related	65	66	131
Total Investment Income	<u>229,055</u>	<u>188,815</u>	<u>417,870</u>
Less Investment Expense	<u>(30,441)</u>	<u>(25,098)</u>	<u>(55,539)</u>
Total Net Investment Income	<u>198,614</u>	<u>163,717</u>	<u>362,331</u>
Securities Lending Income:			
Securities Lending Earnings	2,299	1,891	4,190
Less Securities Lending Expense	<u>(1,937)</u>	<u>(1,593)</u>	<u>(3,530)</u>
Net Securities Lending Income	<u>362</u>	<u>298</u>	<u>660</u>
Total Additions	<u>238,098</u>	<u>201,145</u>	<u>439,243</u>
<b>Deductions</b>			
Benefit Payments (including post retirement supplemental benefits)	80,315	76,025	156,340
Refund of Contributions	622	1,848	2,470
General and Administrative Expenses	2,401	2,146	4,547
Total Deductions	<u>83,338</u>	<u>80,019</u>	<u>163,357</u>
Change in Net Position	154,760	121,126	275,886
Net Position - Beginning	<u>1,891,076</u>	<u>1,562,187</u>	<u>3,453,263</u>
Net Position - Ending	<u>\$ 2,045,836</u>	<u>\$ 1,683,313</u>	<u>\$ 3,729,149</u>

**CITY OF FRESNO, CALIFORNIA**  
Combining Statement of Fiduciary Net Position  
Custodial Funds  
Fiscal Year Ended June 30, 2023  
(in thousands)

	City Departmental	Special Assessment District	Total Custodial Funds
<b>Assets</b>			
Cash and Investments	\$ 2,259	\$ 1	\$ 2,260
Restricted Cash and Investments Held by Fiscal Agent	—	717	717
Interest Receivable	16	—	16
Due From Other Governments	—	203	203
Total Assets	\$ 2,275	\$ 921	\$ 3,196
<b>Liabilities</b>			
Accrued Liabilities	\$ 46	\$ —	\$ 46
Due to Other Funds	—	—	—
Due to Other Governments	3	—	3
Total Liabilities	\$ 49	\$ —	\$ 49
<b>Net Position</b>			
Restricted for:			
Individuals, Organizations, and Other Governments	2,226	921	3,147
Total Net Position	\$ 2,226	\$ 921	\$ 3,147

**CITY OF FRESNO, CALIFORNIA**

## Combining Statement of Changes in Fiduciary Net Position

## Custodial Funds

Fiscal Year Ended June 30, 2023

(in thousands)

	City Departmental	Special Assessment District	Total Custodial Funds
<b>Additions:</b>			
Fees Collected for Organizations and Other Governments	\$ 6,944	\$ —	\$ 6,944
Taxes Collected for Organizations and Other Governments	776	—	776
Special Assessments for Organizations and Other Governments	—	326	326
Investment Income	37	1	38
Total Additions	<u>7,757</u>	<u>693</u>	<u>8,450</u>
<b>Deductions:</b>			
Payments on Conduit Bonds - Principal	\$ —	\$ —	\$ —
Payments on Conduit Bonds - Interest	—	—	—
Payments to Individuals, Organizations, and Other Governments	8,487	553	9,040
Total Deductions	<u>8,487</u>	<u>932</u>	<u>9,419</u>
Change in Net Position	(730)	(239)	(969)
<b>Net Position:</b>			
Beginning of Year	<u>2,956</u>	<u>1,160</u>	<u>4,116</u>
Restricted for Individuals, Organizations, and Other Governments	<u>\$ 2,226</u>	<u>\$ 921</u>	<u>\$ 3,147</u>





# Statistical Section



## Statistical Section

This section of the City's Annual Comprehensive Financial Report (ACFR) presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information depicts about the City's financial health.

### Contents

#### Financial Trends

These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time. (pages [215-219](#))

#### Revenue Capacity

These schedules contain information to help the reader assess the City's most significant local revenue source: The property tax. (pages [220-223](#))

#### Debt Capacity

These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future. (pages [224-232](#))

#### Demographic and Economic Information

These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place. (pages [233-234](#))

#### Operating Information

These schedules contain information about the City's operations and resources to help the reader understand how the City's financial information relates to the services the City provides and the activities it performs. (pages [235-239](#))

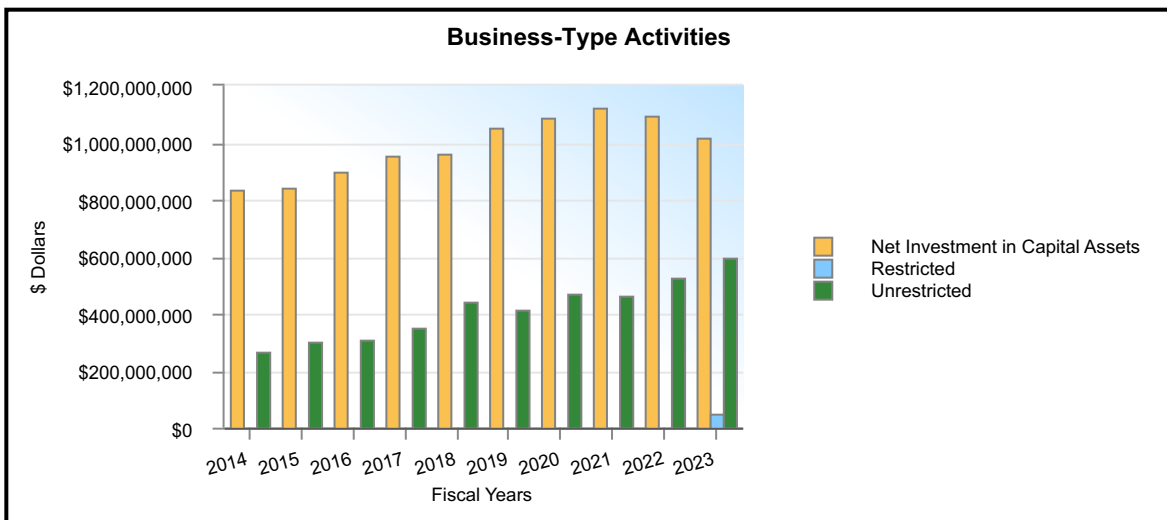
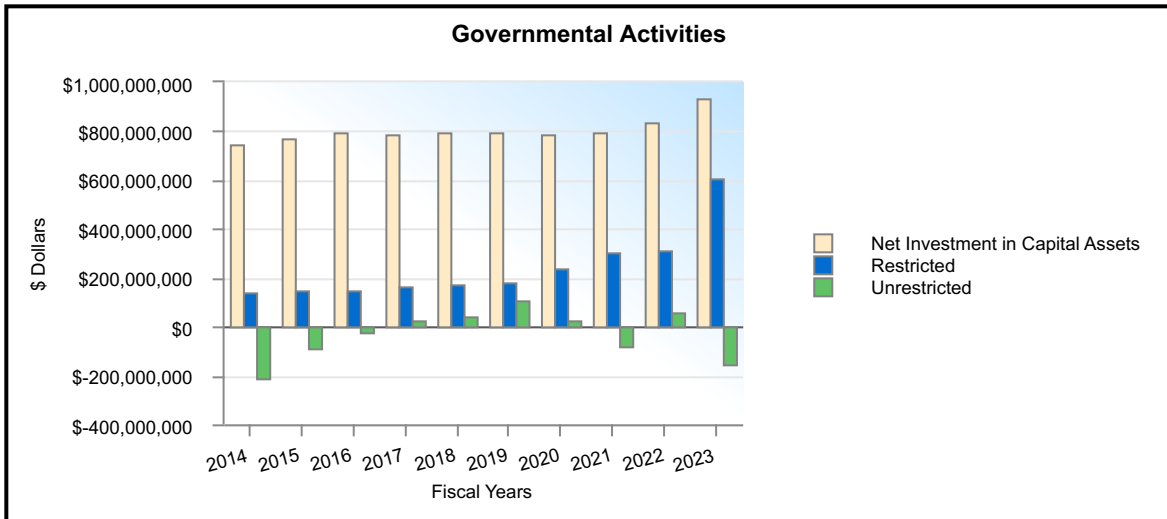
**Source(s):**

Unless otherwise noted, the information in these schedules is derived from the annual comprehensive financial reports for the relevant year.

**CITY OF FRESNO, CALIFORNIA**  
**Net Position By Component**  
**Last Ten Fiscal Years**  
(dollars in thousands)

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
<b>Governmental Activities</b>										
Net Investment in Capital Assets	\$ 744,074	\$ 771,198	\$ 795,884	\$ 787,522	\$ 796,242	\$ 793,963	\$ 787,395	\$ 794,759	\$ 836,439	\$ 930,489
Restricted	141,123	146,174	151,345	168,927	171,473	178,858	239,898	304,925	308,444	605,023
Unrestricted (Deficit)	(215,416)	(86,424)	(22,058)	28,252	43,380	105,676	27,932	(76,811)	56,963	(155,348)
<b>Total Governmental Activities</b>	<b>\$ 669,781</b>	<b>\$ 830,948</b>	<b>\$ 925,171</b>	<b>\$ 984,701</b>	<b>\$ 1,011,095</b>	<b>\$ 1,078,497</b>	<b>\$ 1,055,225</b>	<b>\$ 1,022,873</b>	<b>\$ 1,201,846</b>	<b>\$ 1,380,164</b>
<b>Business-Type Activities</b>										
Net Investment in Capital Assets	\$ 835,290	\$ 841,773	\$ 896,818	\$ 955,128	\$ 958,169	\$ 1,054,185	\$ 1,090,352	\$ 1,120,876	\$ 1,094,088	\$ 1,015,061
Restricted	—	—	—	—	—	—	—	—	—	51,010
Unrestricted (Deficit)	264,090	300,296	307,315	353,436	440,872	414,184	472,210	460,988	526,841	595,300
<b>Total Business-Type Activities</b>	<b>\$ 1,099,380</b>	<b>\$ 1,142,069</b>	<b>\$ 1,204,133</b>	<b>\$ 1,308,564</b>	<b>\$ 1,399,041</b>	<b>\$ 1,468,369</b>	<b>\$ 1,562,562</b>	<b>\$ 1,581,864</b>	<b>\$ 1,620,929</b>	<b>\$ 1,661,371</b>
<b>Primary Government</b>										
Net Investment in Capital Assets	\$ 1,579,364	\$ 1,612,971	\$ 1,692,702	\$ 1,742,650	\$ 1,754,411	\$ 1,848,148	\$ 1,877,747	\$ 1,915,635	\$ 1,930,527	\$ 1,945,550
Restricted	141,123	146,174	151,345	168,927	171,473	178,858	239,898	304,925	308,444	656,033
Unrestricted (Deficit)	48,674	213,872	285,257	381,688	484,252	519,860	500,142	384,177	583,804	439,952
<b>Total Primary Government</b>	<b>\$ 1,769,161</b>	<b>\$ 1,973,017</b>	<b>\$ 2,129,304</b>	<b>\$ 2,293,265</b>	<b>\$ 2,410,136</b>	<b>\$ 2,546,866</b>	<b>\$ 2,617,787</b>	<b>\$ 2,604,737</b>	<b>\$ 2,822,775</b>	<b>\$ 3,041,535</b>

Source(s): City of Fresno, Finance Department



# CITY OF FRESNO, CALIFORNIA

## Change in Net Position

### Last Ten Fiscal Years

(dollars in thousands)

	Fiscal Year									
	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
<b>Expenses</b>										
Governmental Activities:										
General Government	\$ 26,997	\$ 28,590	\$ 32,206	\$ 44,157	\$ 31,319	\$ 42,785	\$ 46,114	\$ 90,218	\$ 90,035	\$ 80,926
Public Protection	192,124	177,829	187,733	196,006	206,163	214,903	271,085	305,172	270,465	283,947
Public Ways and Facilities	68,914	64,430	60,875	72,984	76,289	80,369	93,243	123,068	101,306	118,362
Culture and Recreation	17,895	20,036	20,223	23,500	19,771	23,809	26,039	30,882	30,324	52,570
Community Development	23,757	29,257	28,789	28,913	30,412	29,188	31,102	41,053	57,123	130,194
Redevelopment	—	—	—	—	—	—	—	—	—	—
Interest on Long-Term Debt	20,275	19,519	18,787	18,658	14,413	14,101	13,652	12,552	12,683	13,738
<b>Total Governmental Activities</b>	<b>349,962</b>	<b>339,661</b>	<b>348,613</b>	<b>384,218</b>	<b>378,367</b>	<b>405,155</b>	<b>481,235</b>	<b>602,945</b>	<b>561,936</b>	<b>679,737</b>
Business-Type Activities:										
Water System	63,375	62,205	64,454	63,753	73,677	94,066	101,406	100,181	112,301	123,770
Sewer System	65,145	66,148	63,980	64,124	65,991	71,793	65,166	74,428	78,646	83,232
Solid Waste Management	33,345	32,976	26,650	26,605	30,353	31,702	36,915	41,713	41,818	40,907
Transit	45,287	45,435	44,191	47,958	53,937	57,864	62,016	66,135	71,038	96,519
Airports	28,498	28,164	28,509	29,938	31,192	33,262	35,984	41,090	40,413	44,097
Fresno Convention Center	9,982	10,147	9,750	10,798	8,856	8,701	7,108	5,096	9,235	7,418
Community Sanitation	7,949	8,235	6,904	8,978	10,077	10,093	9,147	8,698	8,743	8,450
Parking	—	—	—	—	—	—	—	—	—	—
Parks and Recreation	372	340	316	410	283	502	586	572	416	513
Development Services	—	—	—	—	—	—	—	—	—	—
Stadium	3,336	3,266	3,191	3,539	2,710	2,600	2,702	2,739	2,925	3,264
<b>Total Business-Type Activities</b>	<b>257,289</b>	<b>256,916</b>	<b>247,945</b>	<b>256,103</b>	<b>277,076</b>	<b>310,583</b>	<b>321,030</b>	<b>340,652</b>	<b>365,535</b>	<b>408,170</b>
<b>Total Primary Government Expenses</b>	<b>\$ 607,251</b>	<b>\$ 596,577</b>	<b>\$ 596,558</b>	<b>\$ 640,321</b>	<b>\$ 655,443</b>	<b>\$ 715,738</b>	<b>\$ 802,265</b>	<b>\$ 943,597</b>	<b>\$ 927,471</b>	<b>\$1,087,907</b>
<b>Program Revenues</b>										
Governmental Activities:										
Charges for Services:										
General Government	\$ 17,038	\$ 23,194	\$ 22,580	\$ 46,742	\$ 17,171	\$ 19,075	\$ 14,805	\$ 15,315	\$ 22,040	\$ 23,448
Public Protection	18,898	31,872	44,037	22,382	32,275	40,945	15,599	16,544	62,152	9,092
Public Ways and Facilities	14,898	17,426	20,468	21,911	21,009	20,461	22,219	27,060	37,839	42,770
Culture and Recreation	4,680	4,577	4,949	3,645	3,935	3,711	1,742	1,364	4,840	412
Community Development	19,432	21,130	25,239	23,496	23,033	20,347	19,400	13,050	32,305	14,492
Operating Grants and Contributions	48,503	39,550	34,015	25,016	26,488	40,278	39,037	40,393	74,245	106,441
Capital Grants and Contributions	49,651	62,472	57,955	44,586	38,584	37,525	49,161	135,064	128,553	220,903
<b>Total Governmental Activities Program Revenues</b>	<b>173,100</b>	<b>200,221</b>	<b>209,243</b>	<b>187,778</b>	<b>162,495</b>	<b>182,342</b>	<b>161,963</b>	<b>248,790</b>	<b>361,974</b>	<b>417,558</b>
Business-Type Activities:										
Charges for Services:										
Water System	90,096	74,285	77,959	101,895	107,377	119,029	120,252	127,651	138,492	124,858
Sewer System	76,201	81,955	78,186	83,635	81,651	81,085	77,249	77,940	87,795	84,086
Solid Waste Management	29,404	31,208	31,975	31,170	30,100	31,804	29,546	29,132	35,423	32,517
Transit	10,914	13,089	12,479	11,452	10,746	9,348	2,516	(2,328)	11,242	3,678
Airports	24,991	25,670	27,646	27,835	29,634	32,011	29,192	25,991	40,884	37,835
Fresno Convention Center	2,626	2,960	3,634	3,752	3,318	3,796	2,415	(2)	5,744	4,307
Community Sanitation	8,956	9,746	9,733	9,613	9,422	9,841	8,982	8,786	10,706	9,559
Parking	—	—	—	—	—	—	—	—	—	—
Parks and Recreation	329	329	325	340	323	410	278	411	630	687
Development Services	—	—	—	—	—	—	—	—	—	—
Stadium	798	1,248	677	1,082	238	406	344	580	279	102
Operating Grants and Contributions	44,211	40,215	29,190	37,187	22,939	37,910	80,766	56,334	71,273	112,764
Capital Grants and Contributions	14,754	14,791	18,015	47,576	69,570	33,249	38,027	29,884	17,893	31,550
<b>Total Business-Type Activities Program Revenues</b>	<b>303,280</b>	<b>295,496</b>	<b>289,819</b>	<b>355,537</b>	<b>365,318</b>	<b>358,889</b>	<b>389,567</b>	<b>354,379</b>	<b>420,361</b>	<b>441,943</b>
<b>Total Primary Government Program Revenues</b>	<b>\$ 476,380</b>	<b>\$ 495,717</b>	<b>\$ 499,062</b>	<b>\$ 543,315</b>	<b>\$ 527,813</b>	<b>\$ 541,231</b>	<b>\$ 551,530</b>	<b>\$ 603,169</b>	<b>\$ 782,335</b>	<b>\$ 859,501</b>

# CITY OF FRESNO, CALIFORNIA

## Change in Net Position

### Last Ten Fiscal Years (Continued)

(dollars in thousands)

	Fiscal Year									
	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
<b>Net (Expense)/Revenue</b>										
Governmental Activities	\$(176,862)	\$(139,440)	\$(139,370)	\$(196,440)	\$(215,872)	\$(222,813)	\$(319,272)	\$(354,155)	\$(199,962)	\$(262,179)
Business-Type Activities	45,991	38,580	41,874	99,434	88,242	48,306	68,537	13,727	54,826	33,773
Total Primary Government Net Expense	<u>\$(130,871)</u>	<u>\$(100,860)</u>	<u>\$(97,496)</u>	<u>\$(97,006)</u>	<u>\$(127,630)</u>	<u>\$(174,507)</u>	<u>\$(250,735)</u>	<u>\$(340,428)</u>	<u>\$(145,136)</u>	<u>\$(228,406)</u>
<b>General Revenues and Other Changes in Net Position</b>										
Governmental Activities:										
Property Taxes	\$ 107,635	\$ 113,655	\$ 117,048	\$ 123,858	\$ 130,109	\$ 138,201	\$ 142,250	\$ 149,822	\$ 154,130	\$ 167,088
Sales Taxes - Shared Revenues	59,328	61,571	74,010	86,128	85,512	96,939	98,531	125,279	192,874	197,563
In-Lieu Sales Tax	19,190	19,907	10,559	—	—	—	—	—	—	—
Franchise Taxes	12,751	13,469	13,722	14,335	14,811	14,493	16,101	17,729	18,271	20,180
Business Tax	18,868	17,781	16,879	19,101	20,982	18,162	20,868	20,577	21,764	26,107
Room Tax	10,019	11,006	12,045	13,127	13,936	13,998	12,453	12,566	15,205	16,454
Other Taxes	2,324	2,407	2,521	2,348	2,304	2,855	2,241	1,825	3,528	2,221
Investment Earnings	795	879	1,652	1,215	1,348	8,413	11,863	1,786	(10,409)	8,245
Gain on Sale of Capital Assets	42	402	218	214	223	2,517	2	—	—	1,732
Special Item - Loss on Receivable/ Transfer of Assets	—	—	—	—	(8,152)	—	—	—	—	—
Extraordinary (Loss):										
Redevelopment Agency Net Position										
Distributed to Successor Agency	—	—	—	—	—	—	—	—	—	—
Transfers:	(5,699)	(6,290)	(15,061)	(4,356)	(4,820)	(5,363)	(8,309)	(7,781)	(7,899)	(8,154)
Total Governmental Activities	<u>225,253</u>	<u>234,787</u>	<u>233,593</u>	<u>255,970</u>	<u>256,253</u>	<u>290,215</u>	<u>296,000</u>	<u>321,803</u>	<u>387,464</u>	<u>431,436</u>
Business-Type Activities:										
Investment Earnings	2,316	2,998	5,129	641	2,614	15,624	17,316	(2,206)	(24,697)	(1,299)
Debt Forgiveness	—	—	—	—	—	—	—	—	—	—
Gain on Sale of Capital Assets	1	38	—	—	36	35	31	—	—	2
Transfers:	5,698	6,290	15,061	4,356	4,820	5,363	8,309	7,781	7,899	8,154
Total Business-Type Activities	<u>8,015</u>	<u>9,326</u>	<u>20,190</u>	<u>4,997</u>	<u>7,470</u>	<u>21,022</u>	<u>25,656</u>	<u>5,575</u>	<u>(16,798)</u>	<u>6,857</u>
Total Primary Government	<u>\$ 233,268</u>	<u>\$ 244,113</u>	<u>\$ 253,783</u>	<u>\$ 260,967</u>	<u>\$ 263,723</u>	<u>\$ 311,237</u>	<u>\$ 321,656</u>	<u>\$ 327,378</u>	<u>\$ 370,666</u>	<u>\$ 438,293</u>
<b>Change in Net Position</b>										
Governmental Activities	\$ 48,391	\$ 95,347	\$ 94,223	\$ 59,530	\$ 40,381	\$ 67,402	\$ (23,272)	\$ (32,352)	\$ 187,502	\$ 169,257
Business-Type Activities	54,006	47,906	62,064	104,431	95,712	69,328	94,193	19,302	37,804	40,442
Total Primary Government	<u>\$ 102,397</u>	<u>\$ 143,253</u>	<u>\$ 156,287</u>	<u>\$ 163,961</u>	<u>\$ 136,093</u>	<u>\$ 136,730</u>	<u>\$ 70,921</u>	<u>\$ (13,050)</u>	<u>\$ 225,306</u>	<u>\$ 209,699</u>

Source(s): City of Fresno, Finance Department

**CITY OF FRESNO, CALIFORNIA**

Fund Balances, Governmental Funds

Last Ten Fiscal Years

(modified accrual basis of accounting)

(dollars in thousands)

	Fiscal Year									
	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
<b>General Fund</b>										
Nonspendable	\$12,691	\$12,691	\$12,691	\$18,417	\$ 3,919	\$ 2,071	\$ —	\$ —	\$ —	\$ —
Restricted	7	105	11	37	16	10	6	—	—	—
Committed	2,351	5,207	1,610	22,104	25,565	37,004	37,718	40,655	48,360	54,466
Assigned	1,006	1,874	2,811	3,890	2,845	4,562	5,158	19,249	19,215	18,633
Unassigned	8,192	24,643	31,808	26,749	19,533	25,312	33,046	43,039	37,116	54,284
Total General Fund	<u>\$ 24,247</u>	<u>\$ 44,520</u>	<u>\$ 48,931</u>	<u>\$ 71,197</u>	<u>\$ 51,878</u>	<u>\$ 68,959</u>	<u>\$ 75,928</u>	<u>\$102,943</u>	<u>\$ 104,691</u>	<u>\$ 127,383</u>
<b>All other Governmental Funds</b>										
Restricted	\$ 145,763	\$ 146,002	\$ 151,726	\$ 163,802	\$ 166,207	\$ 172,587	\$ 197,325	\$ 255	\$ 216,922	\$ 275,090
Assigned	15,752	15,928	15,847	12,177	16,115	16,137	11,194	13	37,622	31,061
Unassigned (Deficit)	(7,749)	(9,670)	(6,284)	(788)	(809)	(1,950)	(5,590)	(57)	(2,678)	(2,587)
Total all other Governmental Funds	<u>\$ 153,766</u>	<u>\$ 152,260</u>	<u>\$ 161,289</u>	<u>\$ 175,191</u>	<u>\$ 181,513</u>	<u>\$ 186,774</u>	<u>\$ 202,929</u>	<u>\$ 211</u>	<u>\$ 251,866</u>	<u>\$ 303,564</u>

Source(s): City of Fresno, Finance Department

# CITY OF FRESNO, CALIFORNIA

## Changes in Fund Balances, Governmental Funds

### Last Ten Fiscal Years

(modified accrual basis of accounting)

(dollars in thousands)

	Fiscal Year									
	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
<b>Revenues</b>										
Taxes	\$263,470	\$276,847	\$266,521	\$298,425	\$289,140	\$315,903	\$330,423	\$366,645	\$452,241	\$456,443
Licenses and Permits	6,331	6,569	7,102	7,291	7,829	7,337	7,915	9,276	8,332	9,064
Intergovernmental	48,910	41,915	39,036	38,770	39,318	41,706	55,879	126,391	138,674	249,990
Charges for Services	46,277	44,692	46,398	49,538	51,294	57,413	53,493	64,462	66,961	81,966
Fines	3,746	3,392	4,271	3,487	3,872	3,643	3,315	1,792	2,726	2,482
Use of Money and Property	1,585	1,643	2,105	1,285	1,305	6,542	9,538	1,684	(7,050)	10,557
Contributions and Donations	—	—	—	—	—	—	—	—	—	—
Miscellaneous	5,612	8,800	8,156	36,448	4,504	3,640	2,017	3,125	8,436	9,162
<b>Total Revenues</b>	<b>375,931</b>	<b>383,858</b>	<b>373,589</b>	<b>435,244</b>	<b>397,262</b>	<b>436,184</b>	<b>462,580</b>	<b>573,375</b>	<b>670,320</b>	<b>819,664</b>
<b>Expenditures</b>										
General Government	11,742	13,841	17,490	26,257	21,285	28,077	29,286	71,211	65,503	75,016
Public Protection	185,911	188,050	201,656	212,828	221,043	226,108	243,099	256,635	287,640	300,972
Public Ways and Facilities	39,190	35,607	38,293	42,430	41,682	50,561	53,686	63,186	73,443	89,085
Culture and Recreation	14,247	15,433	17,735	16,928	18,257	18,140	20,911	26,131	25,623	42,220
Community Development	23,666	30,320	29,511	29,360	31,483	30,961	32,970	39,983	57,344	126,480
Capital Outlays	28,375	38,984	23,145	29,990	31,401	26,168	27,605	54,776	75,441	67,506
Debt Service:										
Principal	17,814	19,218	17,435	19,196	17,568	18,956	19,911	21,191	20,782	23,683
Interest	20,347	19,511	18,629	17,779	14,752	14,515	13,692	12,602	12,357	11,494
<b>Total Expenditures</b>	<b>341,292</b>	<b>360,964</b>	<b>363,894</b>	<b>394,768</b>	<b>397,471</b>	<b>413,486</b>	<b>441,160</b>	<b>545,715</b>	<b>618,133</b>	<b>736,456</b>
Excess (Deficiency) of Revenues Over (Under) Expenditures	34,639	22,894	9,695	40,476	(209)	22,698	21,420	27,660	52,187	83,208
<b>Other Financing Sources (Uses)</b>										
Transfers In	42,716	44,695	45,251	55,930	49,397	41,142	51,823	116,697	64,700	62,188
Transfers Out	(47,267)	(50,573)	(49,446)	(59,055)	(57,418)	(46,110)	(59,145)	(128,855)	(74,690)	(71,643)
Discount on Debt Issued	—	—	—	835	—	—	—	—	—	—
Issuance of Refunding Bonds	—	—	—	108,903	—	—	—	—	—	—
Refunded Bond Redeemed	—	—	—	(128,621)	—	—	—	—	—	—
Long-Term Debt Issued	—	—	—	—	—	—	—	17,145	—	—
Premium on Debt Issued	—	—	—	11,528	—	—	—	2,773	—	—
Capital Lease Financing	621	966	7,331	4,126	3,162	2,228	9,026	83	—	—
Proceeds for Capital Lease Obligations	—	—	—	—	—	—	—	—	—	—
Sale of Capital Assets	8	785	609	2,046	223	2,382	—	—	—	—
<b>Total Other Financing Sources (Uses)</b>	<b>(3,922)</b>	<b>(4,127)</b>	<b>3,745</b>	<b>(4,308)</b>	<b>(4,636)</b>	<b>(358)</b>	<b>1,704</b>	<b>7,843</b>	<b>(9,990)</b>	<b>(9,455)</b>
<b>Special Item</b>										
Loss on Receivable	—	—	—	(8,152)	—	—	—	—	—	—
<b>Net Change in Fund Balances</b>	<b>\$ 30,717</b>	<b>\$ 18,767</b>	<b>\$ 13,440</b>	<b>\$ 36,168</b>	<b>\$ (4,845)</b>	<b>\$ 22,340</b>	<b>\$ 23,124</b>	<b>\$ 35,503</b>	<b>\$ 42,197</b>	<b>\$ 73,753</b>
Debt Service as a Percentage of Non-Capital Expenditures	12.45 %	11.94 %	11.00 %	10.29 %	9.11 %	8.83 %	8.16 %	6.55 %	6.27 %	5.55 %

Source(s): City of Fresno, Finance Department

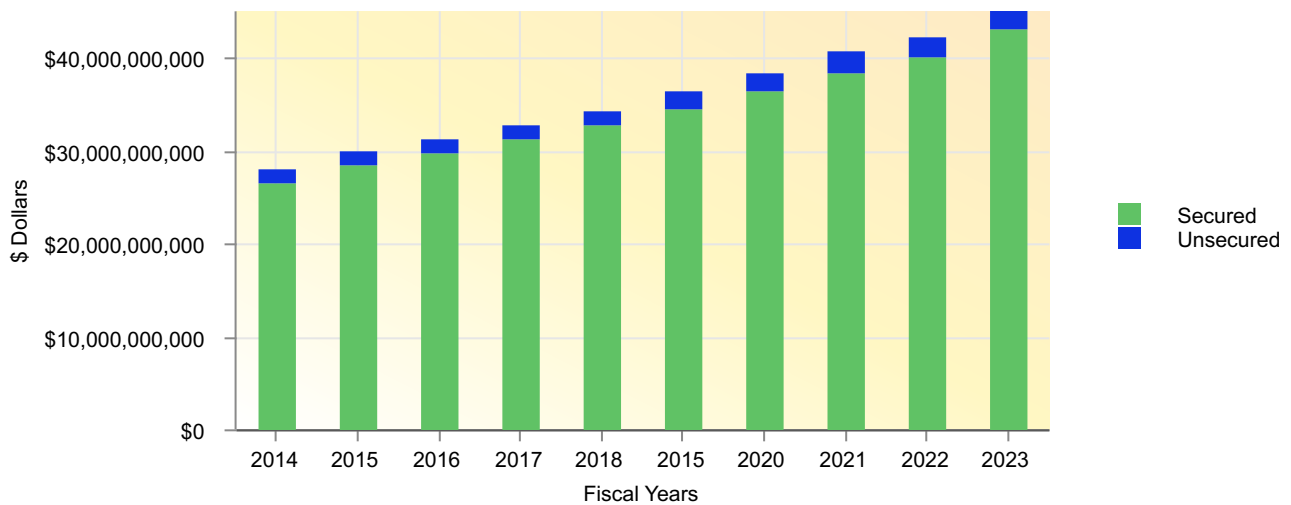
Note(s): To properly calculate the ratio of total debt service expenditures to non-capital expenditures, only governmental fund expenditures for the acquisition and construction of assets that are classified as capital assets for reporting in the Government-Wide Financial Statements have been subtracted from the total governmental fund expenditures. These figures by fiscal year are as follows: (2014) \$34,893,624; (2015) \$46,135,229; (2016) \$35,295,704; (2017) \$35,500,989; (2018) \$42,738,629; (2019) \$34,667,433; (2020) \$29,289,000; (2021) \$29,973,000; (2022) \$89,808,000 and (2023) \$103,059,000.

# CITY OF FRESNO, CALIFORNIA

## Gross Assessed Value and Estimated Actual Value of Taxable Property Last Ten Fiscal Years

Fiscal Year	Secured Estimated Actual	Unsecured Estimated Actual	Total Taxable Assessed Value	Total Direct Tax Rate	Assessed Value as a Percent of Estimated Actual Value
2014	\$ 26,754,005,601	\$ 1,449,421,705	\$ 28,203,427,306	1.032438	100%
2015	28,638,669,937	1,444,805,569	30,083,475,506	1.032438	100
2016	30,026,361,027	1,500,061,596	31,526,422,623	1.032438	100
2017	31,344,820,623	1,596,315,117	32,941,135,740	1.032438	100
2018	32,837,504,668	1,616,397,886	34,453,902,554	1.032438	100
2019	34,713,392,408	1,899,808,202	36,613,200,610	1.032438	100
2020	36,659,070,484	1,899,510,831	38,558,581,315	1.032438	100
2021	38,644,667,812	2,225,286,118	40,869,953,930	1.032438	100
2022	40,198,896,767	2,181,351,026	42,380,247,793	1.032438	100
2023	43,203,054,898	2,540,898,809	45,743,953,707	1.155884	100

### Estimated Value of Taxable Property



Source(s): County of Fresno

Note(s): Fresno County does not collect Actual Value (Market Value) information on taxable properties or on tax exempt properties. The estimated actual value of taxable property is the same as the gross assessed value.

# CITY OF FRESNO, CALIFORNIA

## Direct and Overlapping Property Tax Rates

Last Ten Fiscal Years

(Percentage per \$100 of Assessed Value)

Fiscal Year	City Direct Rate			Overlapping Rates		Total Direct and Overlapping Property Tax Rate
	Property Tax Rate	Fresno Pension	Total Direct Tax Rate	Schools		
				Fresno Unified School District	State Center Community College District	
2014	1.0	0.032438	1.032438	0.188834	0.009602	1.230874
2015	1.0	0.032438	1.032438	0.188860	0.009308	1.230606
2016	1.0	0.032438	1.032438	0.188860	0.008064	1.229362
2017	1.0	0.032438	1.032438	0.188864	0.008480	1.229782
2018	1.0	0.032438	1.032438	0.188864	0.025934	1.247236
2019	1.0	0.032438	1.032438	0.188864	0.022966	1.244268
2020	1.0	0.032438	1.032438	0.178012	0.025786	1.236236
2021	1.0	0.032438	1.032438	0.188864	0.025786	1.247088
2022	1.0	0.032438	1.032438	0.213864	0.018088	1.264390
2023	1.0	0.032438	1.032438	0.213864	0.018088	1.264390

**Source(s):** County of Fresno

**Note(s):** On June 6, 1978, California voters approved a constitutional amendment to Article XIII A of the California Constitution, commonly known as Proposition 13, which limits the taxing power of California public agencies. Legislation enacted by the California Legislature to implement Article XIII A (Statutes of 1978, Chapter 292, as amended) provides that, notwithstanding any other law, local agencies may not levy any property tax except to pay debt service on indebtedness approved by voters prior to July 1, 1978, and that each county will levy the maximum tax permitted by Article XIII A of \$1.00 per \$100.00 of full cash value. Assessed value is equal to full cash value, pursuant to Senate Bill 1656, Statutes of 1978.



**CITY OF FRESNO, CALIFORNIA**

Principal Property Taxpayers

Current Year and Nine Years Ago

Taxpayer	Type of Business	2023			2014		
		Taxable Assessed Value	Rank	% of Total County Assessed Value	Taxable Assessed Value	Rank	% of Total County Assessed Value
River Park Properties	Commercial	\$ 186,565,341	1	0.41 %	\$ 154,230,663	2	0.55 %
Amazon.com Services LLC	No Secured Property	180,377,500	2	0.39 %	—	—	— %
Meganova LP	Apartments	180,350,568	3	0.39 %	—	—	— %
Gap Inc.	Commercial	168,885,447	4	0.37 %	111,779,200	4	0.40 %
Macerich Fresno Limited Partnership	Commercial	149,820,383	5	0.33 %	134,823,555	3	0.48 %
Gallo E & J Winery	Commercial	106,896,791	6	0.23 %	155,347,314	1	0.0055
Colony 2019 3 Bulk Industrial LLC	Commercial	102,595,022	7	0.22 %	—	—	—
Comcast of Fresno Inc.	No Secured Property	101,751,800	8	0.22 %	92,412,100	5	0.0033
Fresno CA I FGF LLC	Commercial	95,905,000	9	0.21 %	—	—	— %
RPI Fig Garden LP	Commercial	84,883,768	10	0.19 %	—	—	— %
Zinkin, De Wayne & Sandra		—		—	75,461,582	6	0.27 %
Donahue Schriber Realty Group LP		—		—	72,094,375	7	0.26 %
Capri Sun Inc.		—		—	61,704,369	8	0.22 %
M L Street Properties		—		—	53,025,155	9	0.19 %
NMSBPCSLDHB		—		—	50,960,339	10	0.18 %
Total		<u>\$ 1,358,031,620</u>		<u>2.9600 %</u>	<u>\$ 961,838,652</u>		<u>3.4300 %</u>

**Source(s):** Avenu Insights & Analytics and California Municipal Statistics, Inc., as compiled by Willdan Financial Services.

**Note(s):** 2022/23 Taxable Assessed Valuation: \$45,743,953,707.

2013/14 Taxable Assessed Valuation: \$28,203,427,306.

# CITY OF FRESNO, CALIFORNIA

## Property Tax Levies and Collections

### Last Ten Fiscal Years

Fiscal Year	Current Tax Collections								
	Total Net Tax Levy (Original Levy)	Supplemental Assessments	Redevelopment Return of Increment	Total Adjusted Tax Levy	Amount Collected	Percentage of Net Tax Levy	Delinquent Tax Collections	Total Tax Collections	Percent of Collection of Adjusted Tax Levy
2014	\$ 90,601,174	\$ 9,698,694	\$ 2,171,963	\$102,471,831	\$101,452,992	99.01 %	\$ 421,496	\$101,874,488	99.42 %
2015	96,468,363	11,900,327	1,609,109	109,977,799	106,989,456	97.28	395,578	107,385,034	97.64
2016	100,946,941	12,082,212	2,306,017	115,335,170	113,633,713	98.52	508,181	114,141,894	98.97
2017	105,199,432	13,077,130	2,014,329	120,290,891	119,336,199	99.21	386,236	119,722,435	99.53
2018	109,890,834	13,565,677	2,278,284	125,734,795	123,764,163	98.43	649,161	124,413,324	98.95
2019	116,141,387	14,916,496	2,786,268	133,844,151	132,157,601	98.74	543,876	132,701,477	99.15
2020	122,120,737	14,809,607	3,366,768	140,297,112	136,883,021	97.57	745,241	137,628,262	98.10
2021	128,697,400	17,130,950	5,378,795	151,207,145	144,896,990	95.83	1,443,494	146,340,484	96.78
2022	133,834,626	14,994,674	5,750,554	154,579,854	145,788,069	94.31	41,485	145,829,554	94.34
2023	143,687,506	17,402,250	3,831,083	164,920,839	162,101,358	98.29	390,299	162,491,657	98.53
							Average Collections		<u>98.14 %</u>

Source(s): County of Fresno

Note(s): Supplemental Assessments include voter approved indebtedness for Fire and Police Pensions and supplemental assessments added whenever new construction is completed and whenever real property changes ownership under Chapter 3.5 of Part 0.5 of Division 1 of the California Revenue and Taxation Code.

# CITY OF FRESNO, CALIFORNIA

## Ratios of Outstanding Debt by Type

### Last Ten Fiscal Years

(dollars in thousands, except per capita)

Fiscal Year	Governmental Activities					Business-Type Activities				
	General Obligation Bonds	Lease Revenue Bonds	Tax Allocation Bonds	Certificates of Participation	Notes Payable	Capital Finance Obligation	Airport Revenue Bonds	Solid Waste Revenue Bonds	Sewer Revenue Bonds	Water Revenue Bonds
2014	\$ 153,930	\$171,806	\$ —	\$ —	\$ 5,283	\$ 7,738	\$56,138	\$—	\$215,611	\$152,785
2015	147,177	161,435	—	—	4,569	10,113	54,590	—	207,280	147,569
2016	139,999	153,279	—	—	3,813	17,220	53,098	—	198,436	142,148
2017	131,840	144,697	—	—	3,016	20,884	51,508	—	189,134	136,569
2018	124,245	136,021	—	—	2,466	28,271	49,825	—	179,351	130,774
2019	116,160	126,191	—	—	2,033	39,338	83,039	—	34,943	124,759
2020	107,555	116,139	—	—	1,846	43,121	81,145	—	6,934	118,501
2021	98,395	125,464	—	—	1,648	41,153	78,383	—	885	90,241
2022	88,640	116,162	—	—	1,440	52,568	75,459	—	885	90,329
2023	78,255	105,982	—	—	—	49,606	52,110	—	—	90,418

**Source(s):** Debt Information - City of Fresno, Finance Department

Population Information - State of California Department of Finance, Demographic Research Unit

**Note(s):** See the Schedule of Demographic and Economic Statistics for personal income and population data on page [233](#).

Information pertaining to Personal Income is obtained from the Bureau of Economic Analysis (BEA).

Personal income and Per Capita Personal Income figures for fiscal year 2021 & 2022 are not currently available from the BEA.

The City is not obligated in any manner for the Special Assessment debt, but is acting as an agent for property owners in collecting the assessments and forwarding the collections to the trustee or paying agent and initiating foreclosure proceedings, if appropriate.

Beginning in fiscal year 2012, the Tax Allocation Bonds are no longer reported on this schedule, due to the dissolution of the Redevelopment Agency, effective February 1, 2012. The bonds are assumed by the Successor Agency.

**CITY OF FRESNO, CALIFORNIA**

Ratios of Outstanding Debt by Type

Last Ten Fiscal Years (Continued)

(dollars in thousands, except per capita)

Fiscal Year	Business-Type Activities					Primary Government		
	Lease Revenue Bonds	Accreted Interest	Certificates of Participation	Notes Payable	Capital Leases	Total Primary Government	Percentage of Personal Income	Net Debt per Capita
2014	\$ 84,106	\$ —	\$ —	\$ 54,929	\$ —	\$ 902,326	2.57 %	\$ 1,750
2015	79,908	—	—	52,080	—	864,721	2.31 %	1,662
2016	75,465	—	—	82,795	—	866,253	2.20 %	1,664
2017	69,492	—	—	208,855	—	955,995	2.33 %	1,818
2018	61,242	—	—	364,624	—	1,076,819	2.51 %	2,000
2019	55,832	—	—	403,612	—	985,907	2.17 %	1,837
2020	50,211	3,595	—	407,096	—	936,143	1.93 %	1,715
2021	44,362	3,355	—	424,550	—	908,436	1.74 %	1,661
2022	38,270	—	—	425,341	—	889,094	1.73 %	1,635
2023	—	—	—	406,406	—	782,777	Not yet available	1,425

# CITY OF FRESNO, CALIFORNIA

## Ratios of General Bonded Debt Outstanding

Last Ten Fiscal Years

### General Bonded Debt Outstanding

Fiscal Year	General Bonded Debt	Tax Allocation Bonds	Total	Percent of Actual Taxable Value of Property	Population	Net Debt per Capita
2014	\$ 153,930,355	\$ —	\$ 153,930,355	0.546 %	515,609	\$ 299
2015	147,177,000	—	147,177,000	0.489 %	520,159	283
2016	139,998,791	—	139,998,791	0.444 %	520,453	269
2017	131,840,000	—	131,840,000	0.400 %	525,832	251
2018	124,245,000	—	124,245,000	0.361 %	538,330	231
2019	116,160,000	—	116,160,000	0.317 %	536,683	216
2020	107,555,000	—	107,555,000	0.279 %	545,769	197
2021	98,395,000	—	98,395,000	0.241 %	546,770	180
2022	88,640,000	—	88,640,000	0.209 %	543,660	163
2023	78,255,000	—	78,255,000	0.171 %	549,242	142

**Source(s):** General Bonded Debt Information - City of Fresno Department of Finance  
Population Information - State of California Department of Finance, Demographic Research Unit

**Note(s):** Details regarding the City's outstanding debt can be found in the notes to the basic financial statements.

See Gross Assessed Value and Estimated Actual Value of Taxable Property schedule for property value information on page [220](#).

# CITY OF FRESNO, CALIFORNIA

## Direct and Overlapping Governmental Activities Debt

As of March 27, 2023

2022-23 Gross Assessed Valuation:

\$45,743,953,707

	Estimated Percent Applicable	Debt Applicable
<b>Combined Direct Debt</b>		
City of Fresno Pension Obligation	100%	78,255
Lease Revenue Bonds	100	105,981
Notes Payable	100	—
Capital Leases	100	49,606
Total Combined Direct Debt		233,842
<b>Overlapping Tax, and Assessment Debt</b>		
City of Fresno Community Facilities District No. 4	100%	\$ 645,000
City of Fresno Community Facilities District No. 5	100	515,000
City of Fresno Community Facilities District No. 7	100	1,055,000
State Center Community College District	42.43	167,560,313
Clovis Unified School District	47.792	203,867,169
Fresno Unified School District	84.489	702,535,768
Central Unified School District	81.764	197,126,159
Other School Districts	Various	80,613,911
California Statewide Communities Development Authority Community Facilities District No. 2012-01	100	4,005,000
California Statewide Communities Development Authority Community Facilities District No. 2022-08	100	3,940,000
Total Overlapping Tax, and Assessment Debt		1,361,863,320
<b>Overlapping General Fund Obligation Debt</b>		
Fresno County Pension Obligations	46.338%	\$ 88,673,959
Fresno County General Fund Obligations	46.338	11,065,514
Clovis Unified School District Certificates of Participation	47.921	56,012,683
Fresno Unified School District Certificates of Participation	84.489	4,929,933
Central Unified School District Certificates of Participation	81.764	21,185,041
Other School District Certificates of Participation	Various	37,246,877
Total Overlapping General Fund Debt		219,114,007
<b>Overlapping Tax Increment Debt (Successor Agency)</b>		
Fresno Redevelopment Mariposa Medical Project Area	100%	\$ 1,185,000
Total Overlapping Tax Increment Debt		1,185,000
Total Overlapping Tax and Assessment, General Fund and Tax Increment Debt		1,582,162,327
<b>Total Overlapping and Direct Debt</b>		<b>\$1,582,396,169</b>

### Ratios to 2022-23 Assessed Valuation:

Combined Direct Debt	0.001 %
Overlapping Tax, and Assessment Debt	0.009 %
Combined Total Overlapping and Direct Debt	0.488 %
Overlapping Tax Increment Debt (Successor Agency)	0.003 %

**Note(s):** Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the City. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of the City of Fresno. This process recognizes that, when considering the City's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account.

The percentage of overlapping debt applicable to the City of Fresno is estimated using taxable assessed property value. Applicable percentages were estimated by determining the portion of overlapping district's taxable assessed value that is within the boundaries of the City of Fresno divided by the District's total taxable assessed value.

The Direct and Overlapping Governmental Activities Debt excludes tax and revenue anticipation notes, enterprise revenue, mortgage revenue and tax allocation bonds and non-bonded capital lease obligations. Qualified Zone Academy Bonds are included based on principal due at maturity.

The Overlapping Tax, Assessment Debt and General Fund Debt percentages and figures are provided by Cal Municipal Services, Inc. and are as of March 27, 2023. Direct Debt figures are provided by the Finance Department at the City of Fresno and are as of June 30, 2023.

# CITY OF FRESNO, CALIFORNIA

## Debt Coverage Ratio - Airports

Last Ten Fiscal Years (in thousands)

	Fiscal Year									
	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Revenues (1) (2)	\$ 21,216	\$ 21,802	\$ 22,976	\$ 24,500	\$ 25,022	\$ 27,308	\$ 26,789	\$ 33,470	\$ 41,093	\$ 44,994
Less Operating Expenses (3)	14,262	14,428	14,934	16,117	17,355	18,701	19,962	20,626	21,290	24,165
Plus: Other Available Funds (4)	95	350	359	368	377	386	395	—	416	412
<b>Net Revenues</b>	<b>\$ 7,049</b>	<b>\$ 7,724</b>	<b>\$ 8,401</b>	<b>\$ 8,751</b>	<b>\$ 8,044</b>	<b>\$ 8,993</b>	<b>\$ 7,222</b>	<b>\$ 12,844</b>	<b>\$ 20,219</b>	<b>\$ 21,241</b>
<b>Adjusted Debt Service</b>										
Series 2000 Bonds	\$ —	\$ —	\$ —	\$ —	\$ —	\$ —	\$ —	\$ —	\$ —	\$ —
Series 2013 Bonds (5)	3,288,000	2,805,000	2,808	2,803	2,801	2,802	2,801	—	2,804	2,700
<b>Less</b>										
Minimum PFC Contribution (6)	(1,600)	(1,600)	(1,600)	(1,600)	(1,600)	(1,600)	(1,600)	(1,600)	(1,600)	(1,600)
Additional PFC Contribution	(231)	—	(200)	—	—	—	—	—	—	—
<b>Net Series 2000/2013 Debt Service</b>	<b>\$ 1,457</b>	<b>\$ 1,205</b>	<b>\$ 1,008</b>	<b>\$ 1,203</b>	<b>\$ 1,201</b>	<b>\$ 1,202</b>	<b>\$ 1,201</b>	<b>\$ (1,600)</b>	<b>\$ 1,204</b>	<b>\$ 1,100</b>
Series 2007 Bonds (5)	1,369	1,399	1,437	1,472	1,509	1,544	1,581	—	1,664	1,649
2019 Bonds (5)	—	—	—	—	—	—	—	2,141	—	1,945
<b>Annual Adjusted Debt Service (7)</b>	<b>\$ 2,826</b>	<b>\$ 2,604</b>	<b>\$ 2,445</b>	<b>\$ 2,675</b>	<b>\$ 2,710</b>	<b>\$ 2,746</b>	<b>\$ 2,782</b>	<b>\$ (1,600)</b>	<b>\$ 2,868</b>	<b>\$ —</b>
<b>Annual Adjusted Debt Service Coverage (8)</b>	<b>2.46</b>	<b>2.83</b>	<b>3.44</b>	<b>3.27</b>	<b>2.97</b>	<b>3.27</b>	<b>2.60</b>	<b>23.74</b>	<b>7.05</b>	<b>4.53</b>

### Note(s):

- (1) State of California law requires the exclusion of Customer Facility Charge (CFC) Revenues from the calculation of Debt Service coverage in excess of annual Debt Service on the Series 2007 Bonds.
- (2) Fiscal year 2021 Revenues include \$7.7 million of CARES Act monies. The Indenture of Trust defines Federal operating grants as Revenues.
- (3) For all fiscal years, reflects Operating Expenses in operating funds only and does not include costs expensed out of Airports capital funds, such as Federal grant-funded Master Plan in fiscal year 2018 and fiscal year 2019.
- (4) Per the Indenture, unencumbered funds equal to 25% of Adjusted Debt Service may be designated by the City as Other Available Funds prior to the beginning of any fiscal year, and transferred to the Revenue Fund at the beginning of such fiscal year. Since fiscal year 2015, the City's policy has been to annually designate available CFC funds equal to 25 percent of debt service associated with 2007 Bonds as Other Available Funds.
- (5) Fiscal year 2021 Debt Service associated with Series 2013 Bonds, Series 2007 Bonds, and 2019 Bonds was prepaid on September 2020 with existing cash balances.
- (6) Under the Supplemental Indenture that authorized the 2013 Bonds, the Minimum Passenger Facility Charge (PFC) Contribution was increased from \$1.1 million to \$1.6 million.
- (7) Fiscal year 2021 Adjusted Debt Service was prepaid with existing cash balances (and was not paid with fiscal year 2021 Net Revenues).
- (8) Had fiscal year 2021 Adjusted Debt Service not been prepaid, fiscal year 2021 Debt Service coverage would have been 2.77.

**CITY OF FRESNO, CALIFORNIA**  
**Debt Coverage Ratio - Water System**  
**Last Ten Fiscal Years (in thousands)**

	Fiscal Year									
	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
<b>Revenues</b>										
Charges for Services and Other Operating Revenue	\$ 90,096	\$ 74,285	\$ 77,959	\$ 101,895	\$ 107,377	\$ 119,029	\$ 120,252	\$ 127,651	\$ 138,341	\$ 122,837
Less: Connection Fee Charges for Services	(1,667)	(1,496)	(1,563)	(1,917)	(2,531)	(2,138)	(2,596)	(1,835)	(1,641)	(1,206)
Net Charges for Services (1)	88,429	72,789	76,396	99,978	104,846	116,891	117,656	125,816	136,700	121,631
Other Operating Revenues and Interest Income	329	573	1,147	17	(238)	4,974	6,906	(627)	(9,378)	(343)
<b>Total Revenues</b>	<b>88,758</b>	<b>73,362</b>	<b>77,543</b>	<b>99,995</b>	<b>104,608</b>	<b>121,865</b>	<b>124,562</b>	<b>125,189</b>	<b>127,322</b>	<b>121,288</b>
<b>Operating Expenses</b>										
Labor and Benefits	13,525	11,378	12,437	12,401	12,176	14,581	13,075	15,428	15,171	16,957
Pumping Power	9,292	8,501	8,150	9,064	9,550	8,358	9,419	10,252	11,516	11,508
Source of Supply	1,780	5,613	6,630	4,188	9,751	6,536	9,027	6,531	8,699	9,177
All Other Operating and Maintenance (2)	18,151	17,473	17,166	21,547	17,692	35,143	26,148	24,728	31,266	50,862
<b>Total Operating Expenses (3)</b>	<b>42,748</b>	<b>42,965</b>	<b>44,383</b>	<b>47,200</b>	<b>49,169</b>	<b>64,618</b>	<b>57,669</b>	<b>56,939</b>	<b>66,652</b>	<b>88,504</b>
<b>Net Current Revenue</b>	<b>\$ 46,010</b>	<b>\$ 30,397</b>	<b>\$ 33,160</b>	<b>\$ 52,795</b>	<b>\$ 55,439</b>	<b>\$ 57,247</b>	<b>\$ 66,893</b>	<b>\$ 68,250</b>	<b>\$ 60,670</b>	<b>\$ 32,784</b>
Senior Bond Debt Service (4)	\$ 1,378	\$ 1,374	\$ 1,381	\$ 1,380	\$ 1,376	\$ 1,379	\$ 1,379	\$ —	\$ —	\$ —
State Loans Debt Service (5)	120	120	120	—	—	—	—	—	—	—
<b>Total Senior Debt Service</b>	<b>1,498</b>	<b>1,494</b>	<b>1,501</b>	<b>1,380</b>	<b>1,376</b>	<b>1,379</b>	<b>1,379</b>	<b>—</b>	<b>—</b>	<b>—</b>
Senior Coverage Ratio	30.71	20.35	22.09	38.26	40.29	41.51	48.51	Not Applicable	Not Applicable	Not Applicable
<b>Net Revenue Available for Parity Debt Service</b>	<b>\$ 44,512</b>	<b>\$ 28,903</b>	<b>\$ 31,659</b>	<b>\$ 51,415</b>	<b>\$ 54,063</b>	<b>\$ 55,868</b>	<b>\$ 65,514</b>	<b>\$ 68,250</b>	<b>\$ 60,670</b>	<b>\$ 32,784</b>
2010 Series A Bond Debt Service (6)	\$ 12,509	\$ 12,509	\$ 12,531	\$ 12,508	\$ 12,509	\$ 12,504	\$ 12,510	\$ 7,020	\$ 6,097	\$ 4,084
State Loans Debt Service (5)	338	2,770	2,786	3,533	6,021	10,937	18,562	16,190	16,489	16,489
<b>Total Parity Debt Service</b>	<b>\$ 12,847</b>	<b>\$ 15,279</b>	<b>\$ 15,317</b>	<b>\$ 16,041</b>	<b>\$ 18,530</b>	<b>\$ 23,441</b>	<b>\$ 31,072</b>	<b>\$ 23,210</b>	<b>\$ 22,586</b>	<b>\$ 20,573</b>
<b>Parity Coverage Ratio</b>	<b>3.56</b>	<b>1.89</b>	<b>2.07</b>	<b>3.21</b>	<b>2.92</b>	<b>2.38</b>	<b>2.11</b>	<b>2.94</b>	<b>2.69</b>	<b>1.59</b>

**Note(s):** (1) 1993 Indenture defines "Current Revenues" as all revenue from the operation of the Water System except for connection fees and charges.

(2) All other operating and Maintenance includes Fleet Depreciation Charge (vehicle replacement fees paid to the Fleet Department).

(3) 1993 Indenture defines "Maintenance and Operation Costs" as all costs incurred for maintaining and operating the Water System except for Debt Service, Depreciation and Amortization.

(4) 2003 Water Bonds were the only remaining Senior Bond Debt Service after FY 2016, and were paid off in fiscal year 2020.

(5) Paid off remaining 2010 Series A-1 Bonds in fiscal year 2021 with surplus cash.



**CITY OF FRESNO, CALIFORNIA**  
**Debt Coverage Ratio - Sewer System**  
**Last Ten Fiscal Years (in thousands)**

	Fiscal Year									
	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
<b>Charges for Services (1)</b>	\$ 76,201	\$ 81,955	\$ 78,186	\$ 83,635	\$ 81,651	\$ 81,085	\$ 77,249	\$ 77,940	\$ 87,795	\$ 84,086
Interest Income	1,547	1,787	2,779	492	2,046	5,548	4,702	(720)	(7,943)	(1,548)
Less: Wastewater Facility Connection Fee	(1,981)	(1,709)	(1,844)	(1,968)	(1,996)	(3,290)	(2,600)	(3,426)	(3,393)	(2,028)
<b>Total Senior Lien Revenues</b>	<b>75,767</b>	<b>82,033</b>	<b>79,121</b>	<b>82,159</b>	<b>81,701</b>	<b>83,343</b>	<b>79,351</b>	<b>73,794</b>	<b>76,459</b>	<b>80,510</b>
Operating Expenses (2)	36,339	37,391	35,935	38,058	37,237	45,835	43,522	44,630	51,088	32,873
<b>Net Income Before Debt Service</b>	<b>\$ 39,428</b>	<b>\$ 44,642</b>	<b>\$ 43,186</b>	<b>\$ 44,101</b>	<b>\$ 44,464</b>	<b>\$ 37,508</b>	<b>\$ 35,829</b>	<b>\$ 29,164</b>	<b>\$ 25,371</b>	<b>\$ 47,637</b>
Senior Lien Debt Service (3)	10,714	10,695	10,387	10,712	10,701	10,684	373	6,234	40	905
Coverage Ratio (4)	3.68	4.17	4.16	4.12	4.16	3.51	96.06	4.68	634.28	52.64
100% Coverage-Subordinate Lien:										
Net Current Revenue after Senior Lien Debt (before Connection Fees)	\$ 28,714	\$ 33,947	\$ 32,799	\$ 33,389	\$ 33,763	\$ 26,824	\$ 35,456	\$ 22,930	\$ 25,331	\$ 46,732
<b>Available from Senior Lien Revenues</b>	<b>\$ 28,714</b>	<b>\$ 33,947</b>	<b>\$ 32,799</b>	<b>\$ 33,389</b>	<b>\$ 33,763</b>	<b>\$ 26,824</b>	<b>\$ 35,456</b>	<b>\$ 22,930</b>	<b>\$ 25,331</b>	<b>\$ 46,732</b>
Subordinate Lien Debt Service (5)	\$ 7,949	\$ 7,949	\$ 7,949	\$ 7,949	\$ 7,949	\$ 667	\$ 2,280	\$ —	\$ —	\$ —
State Loan Debt Service (6)	—	—	—	—	1,280	1,286	2,573	1,286	1,286	3,397
Coverage Ratio	3.61	4.27	4.13	4.20	4.25	40.22	15.55	17.83	19.70	13.76
120% & 125% Coverage Subordinate Lien:										
<b>Net Current Revenue (Excluding Connection Fees)</b>	<b>\$ 28,714</b>	<b>\$ 33,947</b>	<b>\$ 32,799</b>	<b>\$ 33,389</b>	<b>\$ 33,763</b>	<b>\$ 26,824</b>	<b>\$ 35,456</b>	<b>\$ 22,930</b>	<b>\$ 25,331</b>	<b>\$ 46,732</b>
Wastewater Facility Connection Fee	1,981	1,709	1,844	1,968	1,996	3,290	2,600	3,426	3,393	2,028
Transfers From/To Rate Stabilization Fund	—	—	—	—	—	—	—	—	—	—
<b>Net Current Revenue (Including Connection Fees)</b>	<b>\$ 30,695</b>	<b>\$ 35,656</b>	<b>\$ 34,643</b>	<b>\$ 35,357</b>	<b>\$ 35,759</b>	<b>\$ 30,114</b>	<b>\$ 38,056</b>	<b>\$ 26,356</b>	<b>\$ 28,724</b>	<b>\$ 48,760</b>
Available From Senior Lien Revenues	\$ 30,695	\$ 35,656	\$ 34,643	\$ 35,357	\$ 35,759	\$ 30,114	\$ 38,056	\$ 26,356	\$ 28,724	\$ 48,760
Subordinate Lien Debt Service (5)	\$ 7,949	\$ 7,949	\$ 7,949	\$ 7,949	\$ 7,948.844	\$ 7,949	\$ 7,949	\$ —	\$ —	\$ —
State Loan Debt Service (6)	—	—	—	—	1,280	1,286	2,573	1,286	1,286	3,397
Coverage Ratio	<b>3.86</b>	<b>4.49</b>	<b>4.36</b>	<b>4.45</b>	<b>3.87</b>	<b>3.26</b>	<b>3.62</b>	<b>20.49</b>	<b>22.34</b>	<b>14.35</b>
<b>Net Income After Debt Service (7)</b>	<b>\$ 22,746</b>	<b>\$ 27,707</b>	<b>\$ 26,694</b>	<b>\$ 27,408</b>	<b>\$26,530.156</b>	<b>\$ 20,879</b>	<b>\$ 27,534</b>	<b>\$ 25,070</b>	<b>\$ 27,438</b>	<b>\$ 45,363</b>

**Note(s):** <sup>(1)</sup> Includes revenue paid by the City of Clovis for Operations & Maintenance pursuant to the 1977 Fresno-Clovis Sewerage System Joint Powers Agreement.

<sup>(2)</sup> The 1993 Indenture specifically excludes from Operating Expenditures: Debt Service, Amortization and Depreciation.

<sup>(3)</sup> 1993 Sewer System Revenue Bonds, Series A

<sup>(4)</sup> Coverage Ratio is calculated by dividing Net Income before Debt Service by Senior Lien Debt Service.

<sup>(5)</sup> 2008 Sewer System Revenue Refunding Bonds, Series A.

<sup>(6)</sup> State Loan Debt Service

<sup>(7)</sup> Net Income after Debt Service and before cash financed capital expenditures and any other expenditures for lawful purposes.

**CITY OF FRESNO, CALIFORNIA**

Pledged Revenue Coverage - GASB 44 Methodology

Last Ten Fiscal Years (in thousands)

<b>Fresno Convention Center Revenue Bonds</b>								
<b>Debt Service</b>								
Fiscal Year	Charges for Services	Less: Operating Expenses	Net Available Revenue	Principal	Interest	Coverage		
2014	\$ 2,626	\$ 3,710	\$ (1,084)	\$ 2,799	\$ 2,586	(0.20)		
2015	2,960	3,844	(884)	2,904	2,469	(0.16)		
2016	3,634	4,929	(1,295)	3,030	2,346	(0.24)		
2017	3,752	4,929	(1,177)	22,762	2,213	(0.05)		
2018	3,318	3,958	(640)	2,189	1,171	(0.19)		
2019	3,796	4,350	(554)	3,260	1,882	(0.11)		
2020	1,911	3,528	(1,617)	3,422	1,716	(0.31)		
2021	(2)	1,719	(1,721)	3,596	1,541	(0.34)		
2022	5,744	6,387	(643)	3,784	1,351	(0.13)		
2023	4,307	4,760	(453)	3,037	1,148	(0.11)		

<b>Stadium Bonds</b>								
<b>Debt Service</b>								
Fiscal Year	Charges for Services	Less: Operating Expenses	Net Available Revenue	Principal	Interest	Coverage		
2014	\$ 798	\$ 30	\$ 768	\$ 1,185	\$ 2,260	0.22		
2015	1,248	31	1,217	1,255	2,189	0.35		
2016	677	224	453	1,335	2,114	0.13		
2017	1,082	224	858	17,210	1,597	0.05		
2018	2,488	90	2,398	1,355	1,714	0.78		
2019	406	111	295	1,490	1,705	0.09		
2020	644	51	593	1,575	1,616	0.19		
2021	580	154	426	1,670	1,522	0.13		
2022	279	426	(147)	1,770	1,422	(0.05)		
2023	102	731	(629)	1,870	1,316	(0.20)		

<b>Park Bonds</b>								
<b>Debt Service</b>								
Fiscal Year	Charges for Services	Less: Operating Expenses	Net Available Revenue	Principal	Interest	Coverage		
2014	\$ 329	\$ 82	\$ 247	\$ 50	\$ 104	1.61		
2015	329	65	264	55	102	1.68		
2016	325	102	223	55	100	1.44		
2017	340	102	238	2,030	98	0.11		
2018	323	38	285	60	73	2.15		
2019	410	256	154	50	79	1.19		
2020	278	345	(67)	55	77	(0.51)		
2021	411	326	85	55	74	0.66		
2022	630	170	460	55	71	3.65		
2023	687	265	422	60	68	3.29		

**Note(s)** Operating Expenses do not include interest, amortization or depreciation expenses.

The City issued new lease-revenue bonds to refinance several existing lease-revenue bonds for economic savings on May 10, 2017. Any bonds that were callable and produced savings were included, even if it meant redeeming one project in part because there was a non-callable portion that could not be redeemed.

**CITY OF FRESNO, CALIFORNIA**

Legal Debt Margin Information

Last Ten Fiscal Years

(Dollars in Thousands)

Legal Debt Limit Calculation for  
Fiscal Year 2023

Assessed Value	\$ 45,743,954
Debt Limit (20% of assessed value, pursuant to City Charter)	9,148,791
Debt applicable to the limit:	
General obligation bonds	—
repayment of general obligation debt	—
Total net debt applicable to limit	<u>—</u>
Legal debt margin	<u>\$ 9,148,791</u>

Fiscal Year	Debt Limit	Total Net Debt Applicable to Limit	Legal Debt Margin	Total Net Debt Applicable to the Limit as a Percentage of Debt Limit
2014	\$ 5,640,685	\$ —	\$ 5,640,685	0.00 %
2015	6,016,695	—	6,016,695	0.00
2016	6,305,285	—	6,305,285	0.00
2017	6,588,227	—	6,588,227	0.00
2018	6,890,781	—	6,890,781	0.00
2019	7,322,640	—	7,322,640	0.00
2020	7,711,716	—	7,711,716	0.00
2021	8,173,990	—	8,173,990	0.00
2022	8,476,049	—	8,476,049	0.00
2023	9,148,790	—	9,148,790	0.00

**Source(s):** Assessed Valuation Information - County of Fresno, Tax Rate Book

**Note(s):** The City's Judgment and Pension obligation bonds were the result of legal judgments that were financed to be paid out over a period of time. Per Article XVI, Section 18 of the California Constitution "obligations imposed by law" are deemed exceptions to the debt limit.

# CITY OF FRESNO, CALIFORNIA

## Demographic and Economic Statistics

### Last Ten Calendar Years

Calendar Year	Population	Personal Income	Per Capita Personal Income	Unemployment Rate	Area Square Miles
2014	515,609	\$ 35,172,162,000	\$ 36,448	11.580%	113.13
2015	520,159	37,359,815,000	38,323	10.200%	114.20
2016	520,453	39,295,335,000	40,101	9.500%	114.34
2017	525,832	41,024,000,000	41,470	8.480%	114.67
2018	538,330	42,842,800,000	43,084	7.500%	115.21
2019	536,683	45,445,944,000	45,487	7.300%	116.48
2020	545,769	48,539,267,000	48,495	12.124%	116.48
2021	546,770	52,120,107,000	51,422	12.131%	116.93
2022	543,660	51,316,407,000	50,549	5.600%	116.93
2023	549,242	Not yet available	Not yet available	7.000%	116.93

**Source(s):** Population Information - State of California Department of Finance, Demographic Research Unit  
Unemployment Information - California Employment Development Department (EDD), Labor Market Information Division  
Per Capita Income and Personal Income - Bureau of Economic Analysis (BEA).

**Note(s):** Personal Income and Per Capita Personal Income information pertains to Fresno, CA, Metropolitan Statistical Area (MSA).  
2022-2023 Personal Income and Per Capita Income data is not yet available from the BEA.

The 2023 Unemployment Rate is the average of estimates for the first 10 months of calendar year 2023 as provided by California Employment Development Department.

The 2023 Population is as of 1/1/2023.

# CITY OF FRESNO, CALIFORNIA

## Principal Employers

### Current Year and Nine Years Ago

Employer	2023			2014		
	Employees	Rank	Percent of Total City Employment	Employees	Rank	Percent of Total City Employment
Fresno Unified School District	13,669	1	3.55%	6,829	1	3.49
Community Medical Centers	9,750	2	2.53%	3,894	4	1.99%
County of Fresno	8,980	3	2.33%	6,568	2	3.35%
Amazon	6,500	4	1.69%	—	—	—
Clovis Unified School District	6,400	5	1.66%	—	—	—
California State University, Fresno	5,233	6	1.36%	1,524	7	0.78%
City of Fresno	5,015	7	1.30%	4,100	3	2.09%
State Center Community College District	4,367	8	1.13%	1,183	8	0.60%
Internal Revenue Service	4,230	9	1.10%	—	—	—%
Saint Agnes Medical Center	2,900	10	0.75%	1,602	6	0.82%
VA Central California Healthcare System	—	—	—	1,062	9	0.54%
Ameriguard Security Services	—	—	—	650	10	0.33%
	—	—	—			
	—	—	—			
<b>Total</b>	<b>67,044</b>		<b>17.4%</b>	<b>29,177</b>		<b>14.89%</b>
<b>Fresno City Employment</b>	<b>384,900</b>			<b>195,800</b>		

**Source(s):** Employer Information - Fresno County Economic Development Corporation (EDC)

City of Fresno Employment information - Employment Development Department (EDD) - Labor Market Information, State of California

**Note(s):** Fiscal year 2023 employer information provided by the Fresno County Economic Development Corporation (EDD) and represents private and public sector full-time employees.

The fiscal year 2023 employer information for the County of Fresno is estimated to be within the City of Fresno.

The Employer Information for the Internal Revenue Service includes employees from all Fresno offices.

Fiscal year 2023 Fresno City Employment figures are for June 2023 as currently available from the California EDD for Fresno (MSA).

# CITY OF FRESNO, CALIFORNIA

## Full-Time Equivalent City Government Employees by Function/Program Last Ten Fiscal Years

	Fiscal Year									
	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
General Government										
Management	79.50	79.50	80.25	85.25	96.84	101.50	189.00	199.00	226.25	262.65
Finance	56.00	58.00	58.75	60.75	54.75	55.00	118.00	116.00	115.75	116.00
Other	94.80	95.00	96.25	103.50	106.00	112.00	117.00	121.00	130.00	204.00
Enterprise Functions										
Transportation										
Airports										
Sworn	5.00	15.00	15.00	19.00	19.00	19.00	19.00	19.00	21.00	24.00
Civilian	77.40	72.00	72.00	77.35	80.05	82.00	85.65	99.40	95.40	109.65
FAX Department	407.00	422.00	435.50	492.25	508.00	515.50	533.00	534.00	541.00	492.00
Public Utilities	614.75	634.75	640.50	643.80	643.80	646.80	587.75	589.00	613.50	608.55
Economic Growth and Expansion										
Development and Resource Management Department	166.60	174.60	184.60	204.80	218.70	—	—	—	—	—
Planning and Development Services	—	—	—	—	—	218.20	138.70	141.20	161.35	196.40
Public Works	272.50	292.75	288.75	305.25	315.25	339.50	356.75	358.00	392.50	407.25
Culture and Recreation										
Parks, Recreation and Community Services	52.00	66.00	71.00	73.50	75.00	75.75	76.00	88.00	72.00	132.50
Public Protection										
Police										
Sworn	717.00	717.00	775.00	804.00	830.00	835.00	835.00	838.00	850.00	888.00
Civilian	238.00	278.00	244.56	274.65	270.34	273.75	292.00	297.60	316.90	367.50
Fire										
Sworn	304.00	310.00	314.00	334.00	334.00	334.00	302.00	305.00	347.00	371.00
Civilian	42.20	46.75	45.00	42.91	47.75	42.50	43.50	45.30	48.50	47.92
<b>Total</b>	<b>3,126.75</b>	<b>3,261.35</b>	<b>3,321.16</b>	<b>3,521.01</b>	<b>3,599.48</b>	<b>3,650.50</b>	<b>3,693.35</b>	<b>3,750.50</b>	<b>3,931.15</b>	<b>4,371.17</b>

**Source(s):** City of Fresno Budget Management & Studies Division - Adopted Budgets, Authorized Positions.

**Note(s):** Figures for Full-Time Equivalents (FTE's) include Permanent and Permanent Part-Time employees only.

Authorized Positions are established by resolution of the City Council and represent the total number of permanent, permanent part-time and permanent intermittent positions in which persons may be employed by the City during a Fiscal Year. Changes in the total number of positions can only be accomplished by resolution of the City Council.

Total permanent positions for each fiscal year are represented as of the following dates: fiscal year 2012 as of May 2012; fiscal year 2013 as of September 2012; fiscal year 2014 as of June 2013; fiscal year 2015 as of September 2014; fiscal year 2016 as of September 2015; fiscal year 2017 as of June 2017; fiscal year 2018 as of June 2018; fiscal year 2019 as of June 2019; fiscal year 2020 as of June 2020 and fiscal year 2021 as of June 2021.

In fiscal year 2017, the Transportation FAX Department added service, management and support staff positions for a variety of service additions such as Bus Rapid Transit (BRT), extended night and weekend service, and increased frequencies on four major avenues.

In fiscal year 2017, positions were added to address reductions that occurred in recent years. Additions to the Police Department included Police Officer Recruits, Police Officer Cadets and a Police Sergeant. Additions to the Fire Department included Firefighters and an administrative position.

In fiscal year 2018, the Budget and Management Studies Division was relocated from the Finance Department to the City Manager's Office.

In fiscal year 2019, Development and Resource Management Department (DARM) became Planning & Development Services.

# CITY OF FRESNO, CALIFORNIA

## Operating Indicators by Function/Program

Last Ten Fiscal Years

	Fiscal Year									
	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
General Government										
Building Permits Issued										
Commercial	1,835	1,878	1,641	1,948	1,876	1,688	1,731	1,387	1,322	1,774
Residential	7,931	9,084	8,313	11,227	10,998	7,770	9,753	9,045	9,458	10,796
Police										
Physical Arrests	39,689	43,729	37,816	26,893	27,920	28,337	20,885	18,006	10,939	12,341
Traffic Violations (citations issued)	51,940	44,954	58,927	58,927	39,488	57,691	43,992	21,769	22,892	28,174
Calls Received for Police Service	957,532	950,099	1,026,458	950,099	1,013,411	924,016	920,020	905,206	1,256,230	1,178,900
Fire										
Emergency Medical Service Calls	19,413	20,191	19,174	21,773	21,430	32,071	27,964	21,640	25,487	25,034
Fire Incidents	15,953	16,326	18,257	16,702	16,830	25,194	14,906	19,352	22,281	21,765
Fire Inspections	11,187	9,780	12,581	13,292	12,679	12,747	13,692	11,329	14,871	16,124
Fire Hydrant Inspections	30,420	26,811	17,025	17,000	17,252	17,252	17,381	17,859	17,004	17,266
Wastewater Treatment										
Average Daily Sewage Treatment (million gallons per day)	60.2	57.2	55.9	56.9	57.1	56.2	56.1	58	57.38	57.66
Wastewater Treatment Capacity (million gallons per day)	80	80	80	80	80	92	91.5	91.5	94.5	91.5
Solid Waste										
Refuse Collected (tons per day)	451	505	623	650	648	662	650	750	750	730
Recyclables Collected (tons per day)	116	117	154	156	154	156	159	179	180	353
Green Waste Collected (tons per day)	293	275	348	358	353	365	366	368	359	169
Other Public Works										
Street Resurfacing (miles)	12.3	17.0	18.6	16.8	15.1	28.3	13.8	91.4	13.1	64.1
Parking Violations (citations issued)	49,313	49,326	47,531	53,760	54,865	45,407	34,514	16,524	29,251	25,751
Parks and Recreation										
Athletic Field Permits Issued	4,317	5,921	6,949	8,332	5,392	6,795	5,182	556	2,967	6,886
Memorial Auditorium User Groups	26	16	27	18	13	23	8	1	8	8
Memorial Auditorium, Audience	21,600	21,000	45,900	18,900	16,500	19,500	10,800	1,106	5,225	3,350
Senior Hot Meal Participants (All Sites)	38,874	38,103	45,070	44,686	47,605	46,604	29,007	—	—	165
Meals Served (Not Senior Hot Meals)	—	—	—	32,328	40,830	26,879	22,878	—	—	3
Picnic Shelter/Table Reservations (Roeding & Woodward)	3,058	2,194	2,457	2,053	1,907	1,841	2,438	21	4,838	7,052
Average Daily Attendance (Neighborhood Parks with Centers)	—	—	1,653	1,732	1,976	2,083	1,656	357	20	16

**CITY OF FRESNO, CALIFORNIA**  
**Operating Indicators by Function/Program**  
**Last Ten Fiscal Years (Continued)**

	<b>Fiscal Year</b>									
	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
<b>Convention Center</b>										
Event Days	322	297	209	313	300	296	170	—	155	235
Gross Ticket Sales	\$ 7,905,120	\$ 5,594,470	\$ 7,272,305	\$ 8,049,133	\$ 6,741,116	\$12,048,880	\$ 3,792,771	\$ —	\$ 8,537,274	\$ 6,818,629
Attendance	442,070	428,086	455,491	455,587	417,918	478,541	278,299	—	234,718	251,265
<b>Water</b>										
Number On-Service Accounts	131,910	133,163	134,381	135,448	136,408	137,251	138,332	140,140	141,196	142,569
Main/Service Leaks Repaired	705	558	378	408	663	737	776	842	541	940
Average Daily Per Capita Consumption (gallons)	231	208	183	198	208	189	197	203	198	186
Peak Daily Consumption (MGD - Million Gallons per Day)	199.4	187.36	169.88	180.6	183.42	156.91	170.01	174.2	172.44	199.2
<b>Transportation</b>										
<b>Airports</b>										
Number of Commercial Airlines	10	9	8	8	8	8	8	9	9	8
Number of Cargo Carriers	3	3	3	3	3	3	3	3	2	2
Total Number Tenant Aircraft	408	408	320	303	277	301	287	287	287	287
Annual Fuel Consumption (gallons)	10,454,758	9,548,919	10,541,916	10,592,430	8,698,431	2,648,061	2,002,465	2,247,020	2,549,932	2,380,532
Origin and Destination Passengers										
Domestic	1,283,770	1,252,962	1,292,784	1,328,929	1,423,248	1,621,990	1,298,554	1,094,020	1,907,434	1,945,419
International	147,094	153,244	182,225	208,947	212,075	235,667	207,037	200,785	302,571	320,566
Origin and Destination Mail (lbs.)	183	—	316	17,818	9,362	12,649	—	—	—	5,822
Origin and Destination Freight (lbs.)	24,393,421	25,843,389	24,546,856	19,873,695	20,965,016	22,399,354	34,921,956	33,956,904	34,348,311	27,125,646
<b>Fresno Area Express (FAX)</b>										
Actual Route Miles	4,218,412	4,157,174	4,175,783	4,208,890	4,337,684	4,649,397	4,701,969	4,693,498	4,788,756	4,833,345
Passengers	12,059,050	11,364,431	10,672,577	9,622,874	9,750,800	10,551,665	9,058,367	5,604,780	6,985,740	8,184,510
Mini-Buses - Purchased Transportation	48	50	58	63	69	56	48	43	40	38



**Source(s):** City of Fresno - Various Departments

**Note(s):** Building Permits Issued includes individual units and structures and is a composite of new construction, additions, alterations, repairs and relocations.  
Police department figures are based on calendar year and are as of January 1 of reported year. FY2020 physical arrest figures are reported as of September 2019.  
Information is combined for Fresno Yosemite International (FYI) and Chandler Executive Airport (FCH) for Number of Cargo Carriers, Number of Tenant Aircraft, Annual Fuel Consumption and Origin and Destination Freight.  
Fire inspection figures reflect only those performed in the City of Fresno and excludes service calls for neighboring fire districts.  
Fire hydrant inspections decreased in FY2016 because of an inspection schedule change. Beginning in FY2016, fire hydrant inspections are scheduled for annual inspections instead of bi-annual inspections.  
The FY2016 Mini bus figure includes 8 sedans as is consistent with National Transit Database (NTD) reporting.  
The FY2019 increase in FAX functional areas was due to a steady increase in FAX ridership due to strategic planning efforts, namely the addition of Bus Rapid Transit service in February 2018 and an additional line (Route 12) west of highway 99.  
The FY2019 drop in fuel consumption was due to a loss of a large fixed based operator and a significant drop in the extent of fires, resulting in less military and forest service.  
The FY2020 & FY2021 reduction in parking violations was related to relaxed enforcement due to COVID-19.  
The FY2021 decrease in number of mini-buses was due to life cycle retirements. Passenger decrease was a direct result of COVID-19, ridership was restricted to allow for social distancing. Beginning March 2020, the passenger limit affected subsequent months and continued through June 20, 2021.  
The FY2021 reduction of Parks & Recreation operations was due to the shuttering of facilities due to COVID-19.  
The FY2021 increase in street resurfacing miles was due to the inclusion of Street Paving, Slurry & Construction Management miles.  
The FY2021 decrease of Convention Center operations was due to the reduction of events hosted in response to COVID-19.  
The FY2021 decrease in Police traffic violations was due to less people on the roads in response to COVID-19  
The FY2022 increase of Convention Center operations was due to the increase of events hosted.  
The FY2023 for Athletic Field Permits Issued includes Tennis  
The FY2023 Meals and Senior Hot Meals increased as they were not served in FY2022 due to the Covid Pandemic  
The FY2023 paratransit statistics are not included in the Revenue Miles (Actual Route Miles) or Number of Passengers categories listed within this table.  
The FY2023 increase in fixed route passengers is due to the removal of COVID-19 related restrictions.  
The FY2023 decrease in both directly operated fixed route buses and paratransit cutaways are due to lifecycle retirements. The Department has funding available to replenish the lost vehicles in succeeding fiscal years, however, COVID-19 staffing inconsistencies have led to procurement delays.  
Information was not available for all years for all categories.

# CITY OF FRESNO, CALIFORNIA

## Capital Asset Statistics by Function/Program

Last Ten Fiscal Years

	Fiscal Year									
	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Police Department										
Stations	4	4	4	5	5	5	5	5	5	5
Patrol Bureaus	4	4	4	5	5	5	5	5	5	5
Vehicular Patrol Units	261	257	276	334	360	356	390	388	435	470
Plain Cars (No specialty vehicles)	175	175	173	198	197	200	228	239	64	218
Motorcycles	71	85	72	70	74	70	66	74	57	69
Helicopters	2	2	2	2	2	2	2	2	2	2
Fixed Wing Aircraft	1	1	1	1	1	—	—	—	—	—
Fire Department										
Fire Stations	20	20	20	20	20	20	20	20	20	20
Squad Companies	—	—	—	—	—	—	—	—	3	3
Engine Companies	16	18	18	17	17	18	18	18	18	18
Truck Companies	4	4	4	5	5	5	5	5	5	5
Public Works										
Streets (miles)	1,490	1,672	1,500	1,511	1,692	1,700	1,714	1,721	1,721	1,721
Street Lights	41,500	42,051	42,207	42,405	43,318	43,450	43,570	43,811	44,048	44,297
Traffic Signals	466	489	467	468	481	488	486	488	493	503
Solid Waste Division										
Collection Trucks	83	84	89	81	85	86	86	88	88	84
Water Division										
Water Mains (miles)	1,803	1,799	1,801	1,809	1,827	1,859	1,871	1,880	1,889	1,897
Wells	271	260	261	260	263	262	262	264	271	271
Fire Hydrants	13,139	13,170	13,218	13,332	13,484	13,536	13,638	13,717	13,784	13,865
Sewer Maintenance Division										
Sewer Mainlines (miles)	1,529	1,533	1,536	1,539	1,613	1,558	1,628	1,579	1,593	1,597
Manholes	23,644	23,776	22,834	23,947	24,146	24,359	25,546	25,546	25,046	25,238
Lift Stations	15	15	15	15	15	14	16	16	17	16
Parks										
Metropolitan Parks (Regional)	3	3	3	3	3	3	3	3	3	3
Neighborhood Parks	31	32	33	34	34	34	34	34	34	47
Pocket Parks	21	21	21	21	21	21	21	21	21	18
Zoo	1	1	1	1	1	1	1	1	1	1
Golf Courses	2	2	2	2	2	2	2	2	2	1
Community Parks	1	1	1	1	1	1	1	1	1	10
Skate Parks	6	6	8	8	8	8	8	8	8	8
Tennis Courts	40	40	42	42	42	42	42	42	42	42
Acres of Parks	1,535	1,384	1,392	1,393	1,393	1,393	1,393	1,393	1,393	1,288
Neighborhood Centers	12	12	12	12	12	12	12	12	12	12
Community Center	5	5	5	5	7	7	7	7	7	7
Swimming Pools	9	9	9	9	9	8	8	8	8	8

**CITY OF FRESNO, CALIFORNIA**

Capital Asset Statistics by Function/Program

Last Ten Fiscal Years (continued)

	Fiscal Year									
	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Transportation										
Airports	2	2	2	2	2	2	2	2	2	2
Municipal Airport Total Acreage	1,875	1,875	1,875	1,875	2,050	2,050	2,050	2,050	2,050	2,050
Length of Longest Runway (surfaced) - Linear Feet	9,539	9,539	9,539	9,539	9,539	13,165	13,165	13,165	13,165	13,165
Number of Runways	3	3	3	3	3	3	3	3	3	3
Number of Terminals	2	2	2	2	2	2	2	2	2	2
Terminals (square footage)	193,364	193,364	193,364	193,364	193,364	193,364	193,364	193,364	193,364	193,364
Number of Parking Spaces (surface lot)	2,365	2,365	2,355	2,664	2,664	2,664	2,812	3,074	4,038	4,031
Air Cargo Ramp Spaces	9	9	8	8	9	9	9	8	8	8
Air Cargo Ramp (surface square footage)	806,390	806,390	806,390	806,390	806,390	806,390	806,390	806,390	806,309	806,309
Number of Hangars	302	302	303	303	303	303	303	303	303	303
Buses - Directly Operated	111	105	105	129	138	102	100	102	105	103

**Source(s):** City of Fresno - Various Departments

**Note(s):** Information combined for Fresno Yosemite International (FYI) and Chandler Executive Airport (FCH).  
 The FY2016 reduction in Street(miles) is due to the non-inclusion of secondary segments on the major divided roads and is not associated with any road removal.  
 The Regional Sports Complex reported acreage was reduced from 268 acres to 114. While part of the Complex footprint, 154 acres are presently not available for public access.  
 Three acres were added due to the opening of Martin Ray Reilly Park in FY2015. 8.3 acres were added in FY2016 due to the opening of Inspiration Park.  
 In FY2020, Airports added stalls to a designated area not previously used for parking. This increased the number of stalls and had no affect on acreage.  
 In FY2022, there was a significant increase in the number of parking stalls at the airport due to completion of the new parking garage on the current parking lot location. Parking stalls no longer designated Hourly/Daily. They are now Daily/Economy.

In FY2022, Squad companies were established to respond to medical and fire calls in a pickup rather than an engine or a truck.

Information not available for all years for all categories.

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City of Fresno  
Finance Department  
2600 Fresno Street, Room 2156  
Fresno, CA 93721  
(559) 621 - 7001