Agenda Item: ID#18-0575 (10:45 A.M.)

Date: 5/24/18

## FRESNO CITY COUNCIL



## **Supplemental Information Packet**

Agenda Related Item(s) - ID#18-0575 (10:45 A.M.)

Contents of Supplement: <u>Amended</u> 2018-2019 Annual Action Plan <u>Item(s)</u>

RESOLUTION - Adopting the 2018-2019 Annual Action Plan; approving submission to the U.S. Department of Housing and Urban Development (HUD) for application of Community Development Block Grant (CDBG), Home Investment Partnerships (HOME), Emergency Solutions Grant (ESG), and Housing Opportunities for Persons With Aids/HIV (HOPWA) Program Funds; and providing for subrecipient agreements.

#### **Supplemental Information:**

Any agenda related public documents received and distributed to a majority of the City Council after the Agenda Packet is printed are included in Supplemental Packets. Supplemental Packets are produced as needed. The Supplemental Packet is available for public inspection in the City Clerk's Office, 2600 Fresno Street, during normal business hours (main location pursuant to the Brown Act, G.C. 54957.5(2). In addition, Supplemental Packets are available for public review at the City Council meeting in the City Council Chambers, 2600 Fresno Street. Supplemental Packets are also available on-line on the City Clerk's website.

#### Americans with Disabilities Act (ADA):

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# CITY OF FRESNO 2018-2019 ANNUAL ACTION PLAN Fourth Year of 2015-2019 Consolidated Plan







## **Development and Resource Management Department**

2600 Fresno Street, Room 3065 Fresno, CA 93721 (559) 621-8003

www.Fresno.gov

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## **AP-05 Executive Summary**

### Introduction

The City of Fresno (City) receives annual allocations from the U.S. Department of Housing and Urban Development (HUD) through four grant programs:

- (1) Community Development Block Grant (CDBG)
- (2) HOME Investment Partnerships Program (HOME)
- (3) Emergency Solutions Grant (ESG), and
- (4) Housing Opportunities for Persons With AIDS/HIV Grant (HOPWA)

The overarching purpose of these four programs is to assist <u>low- and moderate-income</u> families and households, which are those that earn less than 80% of the area median income. ESG and HOPWA funds are earmarked to assist the homeless and persons living with AIDS/HIV, respectively. The funds are used to pursue three goals:

- (1) Provide decent, affordable housing
- (2) Create suitable living environments, and
- (3) Expand economic opportunities.

In order to access these federal funds, the City of Fresno (City) must carry out a planning process to identify the scope of housing and community development needs in its jurisdiction and how the available funding can best be used to meet those needs. This planning process, called the Consolidated Plan, was conducted in late 2014 and early 2015. The term of the plan began on July 1, 2015 and will end on June 30, 2020. A full copy of the Consolidated Plan is available for review at the City's Development and Resources Management (DARM) Department and online at <a href="https://www.fresno.gov/darm/housing-community-development/">https://www.fresno.gov/darm/housing-community-development/</a>.

Each year, the City prepares an Annual Action Plan that describes the projects and actions it will undertake to carry out the strategies outlined in the Consolidated Plan. This document is the Fourth Year Annual Action Plan, covering the period from July 1, 2018 to June 30, 2019 (Program Year 2018 and City Fiscal Year 2019).

## **Sources and Uses of Funds**

More detailed information on sources can be found in AP-15 Expected Resources and more detailed information on uses can be found in AP-35 Projects.

SOURCES - CDBG	Amount	USES - CDBG	%	Amount
Allocation	6,904,510	Housing	23%	1,600,000
Program Income 100		Public Services	15%	1,035,215
		Facilities/Infrastructure	39%	2,710,655
		Section 108 Payment	4%	257,738
		Administration	20%	1,400,902
Subtotal	7,004,510	Subtotal	100%	7,004,510
Prior Year Reprogram (CDBG)	2,500,000	Facilities/Infrastructure	100%	2,500,000
SOURCES - HOME		USES - HOME	%	Amount
Allocation	3,180,063	Development	55%	2,001,547
Program Income	315,000	CHDO Development	17%	627,958
Prior Year CHDO Reprogram	150,949	TBRA	18%	667,000
		Administration	10%	349,506
Subtotal	3,646,012	Subtotal	Subtotal 100%	
SOURCES - ESG		USES – ESG	%	Amount
Allocation	578,163	Outreach/Shelter	33%	187,910
		Re-Housing	52%	301,300
		Prevention	4%	25,360
		HMIS	4%	20,236
		Administration	7%	43,357
ESG Subtotal	578,163	ESG Subtotal	100%	578,163
SOURCES – HOPWA		USES – HOPWA	%	Amount
Allocation	499,903	TBRA	37%	184,294
		STRMU	5%	22,578
		Supportive Services	32%	158,739
		Housing Information	12%	61,630
		Housing Operating Costs	12%	57,665
		Administration	3%	14,997
HOPWA Subtotal	499,903	HOPWA Subtotal	100%	499,903
Total Sources 2018-19	11,728,588	Total Uses 2018-19		11,728,588
Total Including Prior Year Reprogram	14,228,588	Total Including Prior Year Reprog	ram	14,228,588

## **Summary of Objectives and Outcomes**

The City of Fresno (City), located in the center of California's Central Valley, stands as the largest city in the County of Fresno (County), and is the fifth largest city in the State of California. The City encompasses an area of 113 square miles and is surrounded by mostly rural residential and agricultural land. Fresno has a population of over half a million (520,052) residents, a total of 161,914 households, with a median income of \$42,015.

Of distinct concern is the comparatively high poverty level found in the city, as Fresno's poverty rate is double that of the State of California and is 14 percent higher than the poverty rate for the County. Additionally, the percentage of families experiencing extreme poverty (those with family incomes under \$10,000) is more than double the extreme poverty rate of the state. This contributes to the fact that 47 percent of households are cost burdened and paying more than 30 percent of their income toward housing costs. From 2000 to 2013 median home values in the city increased by 82 percent and median contract rent increased by 94 percent. During the same time period the median household income increased by only 30 percent. This indicates that incomes have not kept pace with the increasing cost of housing.

As part of its Strategic Planning Process, the City summarized its approach to addressing these issues with four over-arching goals. All of the projects funded in Program Year 2018 (PY 2018) will align to serve one of the following goals.

## Goal #01: Safe and Affordable Housing

The City will fund affordable housing projects to improve the quality of housing stock throughout the city. This includes rehabilitation efforts and new development. All of the City's HOME funds and approximately 17 percent of the CDBG funds will be used to serve this goal. Goals listed in this plan are estimates based on historical per unit subsidies. Actual accomplishments will be based on information to be determined, including cost allocations and subsidy layering analysis.

#### Goal #02: Homeless Services

The City, in close coordination with the Fresno Madera Continuum of Care and its members, will provide available ESG funding to local homeless service providers for the operation of homeless shelters, provision of homeless prevention, street outreach, and rapid rehousing services. It should be noted that CDBG-funded projects under Public Facilities and Public Services will also serve homeless populations.

## **Goal #03: Community Services**

The Consolidated Plan identified services for seniors and youth to be high priorities. The City will use CDBG to support a number of social service programs aimed at assisting low and moderate income persons. The Senior Hot Meal Program will provide activities and nutritious

meals to low-income seniors at various locations throughout Fresno. The youth After School Program will provide educational and recreational services to youth at community centers that serve predominantly low-income areas. In addition, the City will support a number of local non-profits with CDBG funds in PY 2018, including the Boys and Girls Club, Fresno Economic Opportunities Commission, Helping Others Pursue Excellence, Lowell CDC, the Poverello House, and WestCare, California.

## **Goal #04: Public Facilities and Public Improvements**

The City will use CDBG funds to make needed improvements to neighborhood streets, streetscapes, and parks that serve predominantly low and moderate income areas. The City is also proposing to provide assistance to a number of facilities that primarily serve low and moderate income persons. The City is reprogramming \$2,500,000 of prior year funds to the Public Facilities and Public Improvements goal.

- Street and Sidewalk Improvements non housing benefit: 7,830 persons
  - o Shields / Dakota / West / Crystal Pavement Reconstruction (\$775,000) − 2,730 persons
  - o El Dorado Pavement Reconstruction (\$175,000) − 1,430 persons
  - o Hidalgo Sidewalks (\$250,000) − 1,115 persons
  - Orange / Cedar / Butler / California Pavement Reconstruction (\$1,150,000) 2,555 persons (Prior Year Reprogram)
- Parks Public facilities non housing benefit: 60,215 persons
  - Romain 745 N First Avenue 10,270 persons (funds utilized to increase budget for prior year activities)
  - o California / Tupman Pocket Park 2100 S. Tupman 7,230 persons
  - Cary Park 4750 N Fresno St. (funds utilized to increase budget for prior year activities) 6,750 persons
  - ADA Compliance Various Tot Lots
  - ADA Compliance Various Neighborhood Center Restrooms
  - Romain 745 N First, Pinedale 7170 N San Pablo, Quigley- 808 W Dakota, Fink-White – 535 S Trinity Learner Pools
  - Hinton 2367 S Fairview 4,850 persons (Prior Year Reprogram Funds)
  - o Granny's Park 2024 E Pontiac Way 1,330 persons (Prior Year Reprogram Funds)
  - JSK (Victoria West) 3861 W Clinton 14,120 persons (Prior Year Reprogram Funds)
  - Dickey Playground Tot Lot Replacement 1601 Divisadero- 6,505 persons (Prior Year Reprogram Funds)
  - o Fink-White Splash Park 535 S Trinity 2,755 persons (Prior Year Reprogram Funds)
  - Maxie L Parks Community Center 1802 E. California- 6,405 persons (project funded if sufficient funds identified through cost savings)
  - Community Facilities Planning and Design of Neighborhood Community Center 1 facility.

- Nonprofit Community Facilities 4 Public facilities
  - Marjaree Mason Center Kitchen Rehabilitation (\$300,000) 1 facility
  - WestCare California, Inc. Fire System Upgrade (\$120,000) 1 facility
  - Helping Others Pursue Excellence (HOPE) ADA (\$35,000) 1 facility
  - Poverello House HVAC (\$45,000) 1 facility

## **Evaluation of Past Performance**

The City recognizes evaluation of past performance is critical to ensure the City funded departments and its subrecipients are implementing activities effectively and that those activities align with the City of Fresno's overall strategies and goals.

## Recently Completed HOME Accomplishments

- 11 Multi-Family units in the Lowell Neighborhood Project at 146 N Glenn
- 8 Multi-Family units in the Lowell Neighborhood Project at 240 N Calaveras

## HOME Currently Under Way

- 4 Single-Family units at B and Amador
- 3 Single-Family units Habitat Central

## Recent Tenant Based Rental Accomplishments

90 formerly homeless households

#### Recent Public Service Accomplishments

- 598 seniors assisted (Senior Hot Meals)
- 1,293 youth assisted (After School Program)

#### Recent Public Facility Accomplishments

- Mosqueda Splash Park expected completion May/June 2018
- Romain Park *under way*
- Almy and Roy Street Improvements complete

### Homelessness Accomplishments

The City actively participates in the efforts of the Fresno Madera Continuum of Care (FMCoC) to end chronic homelessness. In the last program year, the City supported services that served 1,165 homeless persons.

## **Summary of Citizen Participation and Consultation Process**

The City adopted and followed a Citizen Participation Plan to ensure interested residents received opportunities to participate in the planning process. In addition to the required publications, and as part of the outreach strategy, the City developed a robust database of over 500 community development and housing service providers, workforce developers, community advocates, public agencies, individuals, and businesses across the city.

For this planning cycle, stakeholders were consistently engaged, updated, and encouraged to participate in the process utilizing additional low and no-cost outreach methods such as social media (FaceBook and Twitter) and FresGo, an app that over 17,000 individuals have downloaded to submit real-time requests in their neighborhoods. The Citizen Participation process is described in greater detail in PR-15 Citizen Participation.

## **Summary of Public Comments**

A summary of all comments is included in Appendix A.

## **Summary of Comments not accepted**

City responses to the draft action plan have been summarized and included in Public Comments Appendix A. All comments were considered and accepted.

## **Summary**

In PY 2018, the City has approximately \$11.7 million in new federal resources and program income available to address its most pressing affordable housing and community development priorities. An additional \$2.5 million is available as part of a reprogramming of older year CDBG funds. This reprogramming includes \$428,373 of funds previously budgeted to Code Enforcement that will be put to better use.

The most pressing needs in the City continue to be a large number of blighted properties and substandard condition of housing. As such, the majority of CDBG resources available to the City through the programs covered by this plan will focus on reinvestment in distressed areas through housing programs, public facility and infrastructure projects, and supportive public services. HOME funds will be used to increase housing opportunities for low-income households through new development and tenant-based rental assistance. ESG funds will continue to serve the needs of homeless populations and HOPWA funds will provide housing assistance to persons living with AIDS/HIV and their families.

## **PR-05 Lead and Responsible Agencies**

The City of Fresno Development and Resource Management Department (DARM), Housing and Community Development Division is responsible for the administration of HUD Entitlements including but not limited to the Community Development Block Grant Program (CDBG), the HOME Investment Partnerships Program (HOME), the Emergency Solutions Grant program (ESG), and the Housing Opportunities for People with AIDS/HIV (HOPWA) funding.

## **Public Contact Information:**

Tom Morgan
Development and Resource Management Department
Housing and Community Development Division
2600 Fresno Street
Fresno, California 93721

Phone: (559) 621-8064 TTY: (559) 621-8721 Fax: (559) 457-1054

Email: <u>Thomas.Morgan@fresno.gov</u>

### **AP-10 Consultation**

### Introduction

Public participation plays a central role in the development of the Consolidated Plan. To develop its 2015-2019 Consolidated Plan, the City launched an in-depth and collaborative effort to consult with community stakeholders, elected offices, City and County departments, and beneficiaries of entitlement programs to inform and develop the priorities and strategies. For the PY 2018 Annual Action Plan, the City followed up with many of the same organizations to identify shifts and trends within the needs of the community.

### **Efforts to Enhance Coordination**

Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I))

As part of the Consolidated Planning process, the City developed a robust database of over 500 community development and housing service providers, workforce developers, community advocates, public agencies, individuals, and businesses across the city. Through this comprehensive database, the City can quickly outreach and coordinate with a large number of stakeholders within the community.

As part of the PY 2018 planning process, the City released a Consolidated Notice of Funding Availability (NOFA) for CDBG, HOME, ESG, and HOPWA to coordinate with local non-profits on the provision of public services and to accept proposals for the rehabilitation and development of community facilities.

### Continuum of Care Consultation – Homeless Needs

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

The Fresno Madera Continuum of Care (FMCoC) is comprised of organizations and individuals working to address homelessness in the counties of Fresno and Madera. Members of the FMCoC include representatives of federal, state, and local government agencies, nonprofits, the private sector, and faith-based organizations. The FMCoC holds monthly meetings to coordinate the efforts of its members to efficiently provide housing and services to the homeless population.

As part of the PY 2018 planning process, the City coordinated with the FMCoC to determine the amount of the ESG allocations that should be used for each eligible use. The City used the approved breakdown by funding categories to determine subrecipient allocations.

## **Continuum of Care Consultation – Program Design**

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS.

## **Allocation**

The City of Fresno acts as a pass-through agency for ESG funds. While the City is responsible for the administration and oversight of the grant, the vast majority of funds are awarded to local homeless service providers who perform the day to day operation of the funded programs. As part of the PY 2018 planning process, the City coordinated with the FMCoC to determine the amount of the ESG allocations that should be used for each eligible use. The City used the approved breakdown by funding categories to determine subrecipient allocations.

## Development of Standards and Policies

ESG standards and policies were developed by the City, County, and the FMCoC when the ESG program transitioned from the Emergency Shelter Grant to the Emergency Solutions Grant in 2011. These standards are included in Exhibit C of this document. The City anticipates the completion of an updated management policies and procedures plan and standards in 2018. The City will continue to coordinate with its public and private partners to ensure that the local FMCoC meets all HEARTH requirements with respect to ESG funds.

### HMIS and Coordinated Entry System

The Homeless Management Information System (HMIS) is used by all local homeless providers participating in the FMCoC. HMIS is a database used to track performance and outcomes for the agencies. As the HMIS Lead of the FMCoC, the Fresno Housing Authority plays a critical role in coordinating the annual Point-in-Time Count, collecting data, and distributing results from the annual count. The work of the Housing Authority in this regard meets and exceeds HUD requirements for the implementation and compliance of Homeless Management Information System Standards.

The FMCoC's Coordinated Entry System utilizes a common assessment tool – the Vulnerability Index. All member agencies of the FMCoC have committed to using both the assessment tool and the Coordinated Entry System. The Multi-Agency Access Program (MAP) Point at the Poverello House was the first coordinated physical entry point collectively developed by the Community Conversations stakeholder group. The MAP Point at the

Poverello House served as the first physical location of the Coordinated Entry System. The program has proved successful and has been expanded to include additional sites.

## **List of Consultations**

Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdiction's consultations with housing, social service agencies and other entities.

Organization	Housing Authority-City of Fresno
Organization Type	PHA
What section of the Plan was addressed by Consultation?	Action Plan
Method of Consultation / Anticipated outcomes	Coordination on homelessness, TBRA housing, and HOPWA services
Organization	Fresno Madera Continuum of Care
Organization Type	Services-homeless
What section of the Plan was addressed by Consultation?	Action Plan
Method of Consultation / Anticipated outcomes	Coordination on homelessness.
Organization	Housing and Community Development Commission
Organization Type	Community/Family Services and Organizations Neighborhood Organization
What section of the Plan was addressed by Consultation?	Action Plan
Method of Consultation / Anticipated outcomes	Organization attended the public workshop and identified their perceived needs and priorities.
Organization	County of Fresno, Department of Public Health
Organization Type	Other government – County
What section of the Plan was	Action Plan
addressed by Consultation?	Lead Based Paint Hazards
Method of Consultation /	Better coordination on HOPWA services
Anticipated outcomes	Better coordination on Lead Paint Hazards

	I
Organization	State of California
Organization Type	State government
What section of the Plan was addressed by Consultation?	Action Plan
Method of Consultation / Anticipated outcomes	HOPWA coordination
Organization	Marjaree Mason
Organization Type	Non-profit
What section of the Plan was addressed by Consultation?	Action Plan
Method of Consultation / Anticipated outcomes	Improved Homeless Coordination
Organization	Fresno Equal Opportunities Commission
Organization Type	Non-profit
What section of the Plan was addressed by Consultation?	Action Plan
Method of Consultation / Anticipated outcomes	Housing and homeless coordination
Organization	Boys and Girls Club
Organization Type	Non-profit
What section of the Plan was addressed by Consultation?	Action Plan
Method of Consultation / Anticipated outcomes	Youth services coordination
Organization	Helping Other Pursue Excellence (HOPE)
Organization Type	Non-profit
What section of the Plan was addressed by Consultation?	Action Plan
Method of Consultation / Anticipated outcomes	Coordination of job training
Organization	WestCare California, Inc.
Organization Type	Non-profit

What section of the Plan was addressed by Consultation?	Action Plan
Method of Consultation / Anticipated outcomes	HOPWA Coordination of facility improvements
Organization	Habitat for Humanity
Organization Type	Non-profit
What section of the Plan was addressed by Consultation?	Action Plan
Method of Consultation / Anticipated outcomes	Coordination of housing activities
Organization	Poverello House
Organization Type	Non-profit
What section of the Plan was addressed by Consultation?	Action Plan
Method of Consultation / Anticipated outcomes	Coordination of homeless services
Organization	Lowell Community Development Corporation
Organization Type	Non-profit
What section of the Plan was addressed by Consultation?	Action Plan
Method of Consultation / Anticipated outcomes	Coordination of housing services

## Identify any Agency Types not consulted and provide rationale for not consulting

Not Applicable

List other local/regional/state/federal planning efforts considered when preparing the Plan and how the goals of the Strategic Plan overlap with the goals of each plan

Name of Plan: Continuum of Care

**Organization:** Fresno Madera Continuum of Care

**Overlap:** The Continuum of Care works to alleviate the impact of homelessness in

the community through the cooperation and collaboration of social service

providers. This effort aligns with the Strategic Plan's goal to support

activities that respond to homelessness and its impacts on the community.

Name of Plan: City of Fresno Housing Element

Organization: City of Fresno

**Overlap:** The Housing Element is the State-required component of the City's

General Plan and provides a policy guide and implementation work plan to help the City meet its future regional housing needs. This effort aligns with

the Strategic Plan's goal to assist in the creation and preservation of affordable housing opportunities.

Name of Plan: City of Fresno Transformative Climate Communities (TCC)

**Organization:** City of Fresno

**Overlap:** The City conducted a planning process as part of its application for

Transformative Climate Communities (TCC). Local leaders formed the Transformative Climate Communities Collaborative to identify a plan for economic and environmental transformation of Southwest, Chinatown and Downtown Fresno. A Community Steering Committee, comprised of over

160 residents and local business owners, participated in a series of community meetings that put the decision-making power in their hands. Residents of Southwest Fresno, one of the State's most disadvantaged

neighborhoods, played an active role in the Community Steering

Committee.

Name of Plan: City of Fresno Parks Master Plan

**Organization:** City of Fresno

## City of Fresno PY 2018 Annual Action Plan

Overlap: The Parks Master Plan details existing and planned parks and recreational

facilities that will create more suitable living environments.

Name of Plan: City of Fresno Analysis of Impediments to Fair Housing (AI)

**Organization:** City of Fresno

**Overlap:** The goals outlined in the City's Al and the City's efforts to affirmatively

further fair housing for part of the basis in the planning and administration

of the City's federal funds.

Describe cooperation and coordination with other public entities, including the State and any adjacent units of general local government, in the implementation of the Consolidated Plan (91.215(I))

The City works closely with the public Housing Authority of the City of Fresno, the County of Fresno, and the State of California on a number of affordable housing programs.

For HOPWA, the City is responsible for administering the grant on behalf of the entire metropolitan statistical area, which includes all of Fresno County. As such, the City coordinates with the County Public Health Department and the State of California to ensure the needs of persons living with AIDS/HIV are addressed.

The City participates in the FMCoC to address homeless issues in the region. Through this organization, the City is able to coordinate its resources with other public entities to ensure a strategic response to homelessness.

The City previously completed a CalHome Grant program provided by the State of California's Department of Housing and Community Development for first-time home buyers. As available, the City will consider apply for future funding opportunities.

## **AP-12 Participation - 91.105, 91.200(c)**

## **Summary**

Summarize the citizen participation process and efforts made to broaden citizen participation. Summarize citizen participation process and how it impacted goal-setting.

The City provided a number of opportunities for the public to participate the PY 2018 planning process:

DATE	PUBLIC OUTREACH
January 09, 2018	Community Needs Workshop and Conversation # 1, Columbia Elementary School (1025 South Trinity Street)
January 11, 2018	Fresno Madera Continuum of Care Consultation / Meeting
January 18, 2018	Community Needs Workshop and Conversation # 2, Living Grace Fellowship Church (3239 West Ashlan Avenue)
January 24, 2018	Housing and Community Development Commission Community Needs Public Hearing
February 01, 2018	Consolidated Notices of Funding Availability Released
March 14, 2018	HCDC Public Hearing on Funding Recommendations
March 23, 2018 to April 23, 2018	Draft 2018 - 2019 Annual Action Plan Public Comment Period
April 25, 2018	Housing and Community Development Commission Meeting and Public Hearing
May 10, 2018	City Council Public Hearing on 2018-2019 Annual Action Plan
May 24, 2018	City Council Consideration of 2018-19 Annual Action Plan for Adoption

The City advertised community workshop and public hearings in several languages, including English, Spanish, and Hmong. A public service announcement is also provided to the Hmonglanguage radio station (KBIF 900 AM). All public notices are included in Appendix B. In addition to the required public notice, the City also conducted low and no-cost outreach including the distribution of information to an e-mail listing of over 500 addresses, the City website, as well as social media (Facebook and Twitter), radio, and through the City's FresGo App. Copies of the plan are also distributed to neighborhood community centers, the City

Clerk's office, and the downtown public library. The draft plan was published on March 23<sup>rd</sup> and available to the public for comment through April 23<sup>rd</sup>. The results of the various community meetings and public hearings, including a summary of all comments and input received to date, is included in Appendix A.

## **Citizen Participation Outreach**

Community Needs Workshop and Conversation	(January 9 & 18, 2018)
Mode of Outreach	Neighborhood Meetings
Target of Outreach	Non-targeted/broad community
Summary of response/attendance	Total of 31 persons
Summary of comments received	None
Summary of comments not accepted and reasons	n/a
URL (If applicable)	n/a
Public Needs Hearing Housing and Community D	Development Commission (January 24, 2018)
Mode of Outreach	Public Hearing
Target of Outreach	Non-targeted/broad community
Summary of response/attendance	
Summary of comments received	See attached
Summary of comments not accepted and reasons	n/a
URL (If applicable)	n/a
FMCoC Consultation for ESG (Jan 11, 2018)	
Mode of Outreach	Public Meeting
Target of Outreach	Homeless
Summary of response/attendance	
Summary of comments received	Received recommendations on the use of ESG allocation
Summary of comments not accepted and reasons	n/a
URL (If applicable)	n/a
Housing and Community Development Commiss	ion Meeting-Funding Proposals (March 14, 2018)
Mode of Outreach	Public Meeting
Target of Outreach	General
Summary of response/attendance	28 persons
Summary of comments received	Received recommendations from HCDC members and received additional comments from applicants.
Summary of comments not accepted and reasons	n/a
URL (If applicable)	n/a

Public Comment Period (March $23^{rd}$ – April $23^{rd}$ ,	2018)
Mode of Outreach	Public Notice
Target of Outreach	General
Summary of response/attendance	Received five written comments from various community members.
Summary of comments received	Support for additional public infrastructure and improvements, and request for clarification on target areas, the integration of the City's Analysis of Impediments into the Action Plan, and clarification on the non-use of CDBG funds for code enforcement efforts.
Summary of comments not accepted and reasons	n/a
URL (If applicable)	n/a
Housing and Community Development Commiss	sion Meeting (April 25 <sup>th</sup> , 2018)
Mode of Outreach	Public Meeting
Target of Outreach	General
Summary of response/attendance	Received comments from two members of the public.
Summary of comments received	Request for clarification of HCDC's purpose in holding a public hearing and target areas, and appreciation was expressed for support of domestic violence shelter operations.
Summary of comments not accepted and reasons	n/a
URL (If applicable)	n/a
Public Hearing City Council Meeting (May 10 <sup>th</sup> , 2018)	
Mode of Outreach	Public Hearing
Target of Outreach	General
Summary of response/attendance	Received comments from six members of the public.
Summary of comments received	See attached
Summary of comments not accepted and reasons	n/a
ourninary or comments not accepted and reasons	17 21

## **AP-15 Expected Resources – 91.220(c)(1,2)**

### Introduction

The main source of funding for the goals, programs, and projects discussed in this Action Plan will come from the Community Development Block Grant (CDBG) and the HOME Investment Partnerships Program (HOME). The City receives smaller allocations of the Emergency Solutions Grant (ESG) and Housing Opportunities for Persons with AIDS/HIV (HOPWA).

#### **CDBG**

CDBG funds may be used for a broad range of activities, including housing, infrastructure, public facilities and services, and economic development, as long as the purpose of the program is to benefit persons considered to be low or moderate income (below 80% of the area median income).

#### **HOME**

HOME funds may only be used for affordable housing projects. This includes the acquisition and development of new housing, the rehabilitation of existing units, tenant-based rental assistance, and homebuyer assistance. Assisted units can be either rental or owner-occupied. All units must benefit households earning less than 80 percent of the area median income.

## **ESG**

ESG funds are designed to serve homeless persons and those at risk of homelessness. The ESG program provides funding to engage homeless living on the street; improve the number and quality of emergency shelters; rapidly re-house homeless into market housing; and to prevent families and individuals from becoming homeless.

#### **HOPWA**

This program is targeted to provide housing assistance to persons living with AIDS/HIV and their families. HOPWA funds may be used for a wide range of housing, social services, program planning, and development costs. These include the development of new housing units; costs for facility operations; rental assistance; and short-term payments to prevent homelessness. An essential component in providing housing assistance for this targeted special needs population is the coordination and delivery of support services.

### State and Local Funds

The City expects to leverage and attract additional funding sources to help meet its goals, including programs such as Transformative Climate Communities (TCC) and Multi-Agency Access Program (MAP Point). Potential sources include general funds, additional housing funds from the State, private funding invested in the HOME-assisted affordable housing developments.

Over the next few years, the City expects to receive up to \$70 million through TCC. The funds will be invested in Southwest Fresno, Chinatown, and the downtown. The proposal calls for investment in a new community college campus, parks, community gardens, trails, energy efficiency improvements to existing homes, and over 100 new homes close to the future high speed rail station.

In addition, the City works coordinates with the Housing-Related Parks Program from the State of California (Proposition 1 C).

In recent years, the City has contributed general funds to homeless street outreach program called HERO (Homeless Engagement Resource Outreach Team). The City will also continue to fund Neighborhood Revitalization teams from local funding sources.

### Lead Hazard Reduction Funds

The City has successfully applied for Lead Hazard Abatement grant funds in the past. These funds are awarded on an annual basis from HUD for the assessment and abatement of lead paint hazards in low-income homes. The City may apply based on availability of federal funding, and currently coordinates services with Fresno County.

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied.

As a recipient of HOME and ESG funding, the City is required to generate matching funds. For the HOME Program, the City is required to match twenty-five percent of all project expenditures. In recent years, and for PY2018, HUD has waived the City's HOME match requirement based on fiscal distress criteria. In PY 2018, the City will continue to seek HOME match funds to contribute to future year match liabilities. Examples of matching funds under the HOME Program include private finance and interest subsidies from home buyer and residential rehabilitation programs.

ESG requires a 100% match of program funds. The City passes this matching requirement to the service providers receiving ESG funds. ESG providers meet this requirement through the use of private donations, state grants, and/or volunteer hours. The City may also provide general funds to service providers in order to meet match requirements.

Leverage, in the context of entitlement funding, means bringing in other local, state, and federal financial resources to maximize the reach and impact of the City's HUD funded programs. Like many other federal agencies, HUD encourages its grant recipients to strategically leverage additional funds in order to achieve greater results. Leverage is also a way to increase project efficiencies and benefit from economies of scale that often come with combining sources of funding for similar or expanded scopes.

## **Federal Resources**

Program / Source	Uses of Funds	Expected Amount Availa Program Year	Narrative Description	
CDBG public - federal	Admin and Planning Economic Development Housing Public Improvements Public Services	Annual Allocation: Program Income: Prior Year Resources: Total: Available for Remaining Con Plan	\$6,904,510 \$100,000 \$2,500,000 \$9,504,510 \$6,000,000	See above
ESG public - federal	Shelter Operations Prevention Re-Housing Street Outreach HMIS	Annual Allocation: Program Income: Prior Year Resources: Total:  Available for Remaining Con Plan	\$578,163 \$0 \$0 \$578,163 \$575,000	See above
HOME public - federal	Homebuyer assistance Homeowner rehab Rental TBRA	Annual Allocation: Program Income: Prior Year Resources: Total:  Available for Remaining Con Plan	\$3,180,063 \$315,000 \$0 \$3,495,063 \$3,000,000	See above
HOPWA public - federal	Facility Based Housing Housing Services Tenant Based Rental Assistance Short Term Rent Utility Mortgage Assistance	Annual Allocation: Program Income: Prior Year Resources: Total: Available for Remaining Con Plan	\$499,903 \$0 \$0 \$499,903 \$500,000	

Table 1 - Expected Resources – Priority Table

A good source of leveraging the City has used the Housing-Related Parks Program from the State of California (Proposition 1 C). While those funds have been exhausted, the City will leverage in the future if additional funds become available. Through this program, the State provides funds to local governments for parks and recreational facilities when the local government creates additional affordable units. In previous years, the City leveraged over \$4.7million in park improvements with this program.

The federal government has several other funding programs for community development and affordable housing activities. These include: Fair Housing; Lead Based Paint; HOPE VI; HOPWA Competitive Funds; the Supportive Housing Program; Section 202, Section 811; Youthbuild; the Housing Choice Voucher Program; the Affordable Housing Program (AHP) through the Federal Home Loan Bank, and others. It should be noted that in most cases the City would not be the applicant for these funding sources as many of these programs offer assistance to affordable housing developers and nonprofits rather than local jurisdictions.

Also, housing developers receiving HOME Program funds to help construct multi-family affordable housing properties have also leveraged the State of California's 9% and 4% Lowincome Housing Tax Credits, Infill Infrastructure Grant, and the Affordable Housing Sustainable Communities program funds.

If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan.

The City works with the Successor Agency to the Redevelopment Agency and identified 18 city-owned lots that may be deeded to developers in order to build single-family in-fill housing units. The majority of these lots are located in the central core of the city.

## **AP-20 Annual Goals and Objectives**

## Goals Summary Information<sup>1</sup>

Goal Name	Category	Geographic Area	Needs Addressed	Funding
Safe and Affordable Housing	Affordable Housing	Citywide	Affordable Housing	CDBG: \$1,600,000
				HOME: \$3,646,012
Homelessness and the Prevention of	Homeless	Citywide	Homelessness	HOPWA: \$499,903
Homelessness				ESG: \$578,163
Community Services	Non-Homeless Special Needs Non-Housing Community Development	Low/Mod Income Areas	Community Services	CDBG: \$1,035,215
Public Facilities and Public Improvements	Non-Homeless Special Needs Non-Housing Community Development	Low/Mod Income Areas	Public Facilities and Public Improvement	CDBG: \$5,210,655

Table 2 – Goals Summary

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<sup>&</sup>lt;sup>1</sup> Funding amounts listed on this table do not include CDBG administrative budgets or Section 108 loan repayment.

## Goal #01: Safe and Affordable Housing

The City will continue to fund affordable housing projects to improve the quality of housing stock throughout the City. This includes rehabilitation efforts and new development. All of the City's HOME funds and approximately 17% of the CDBG funds will be used to serve this goal. These goals are estimates based on historical per unit subsidies. Actual accomplishments will be based on information to be determined, including cost allocations and subsidy layering analysis.

## Goal Outcome Indicators

- Rental units constructed:
  - 40 HOME-assisted units
- Tenant-Based rental assistance:
  - 70 HOME-assisted units
- Homeowner Housing Rehabilitated:

- Housing Rehab: 100 units

Senior Paint: 10 units

- Lead Reduction: 15 units

#### Goal #02: Homeless Services

The City, in close coordination with the FMCoC and its members, will provide its available ESG funding to local homeless service providers for the operation of homeless shelters, provision of homeless prevention, street outreach, and rapid rehousing services. It should be noted that CDBG-funded projects under Community Services (Goal #3) and Public Facilities and Improvements (Goal #4) will also serve homeless populations.

#### Goal Outcome Indicators

- Homeless Persons Provided Overnight Shelter:
  - Marjaree Mason (ESG) 478 persons
  - Poverello House (ESG) 19 households
  - Poverello House (CDBG Public Service) 15 persons
  - WestCare California, Inc. (HOPWA) 20 persons
  - WestCare California, Inc. Turning Point (CDBG Public Services) 15 persons
- Rapid Re-Housing:
  - WestCare California, Inc. (ESG) 28 persons
  - Marjaree Mason (ESG) 85 persons

- Homeless Prevention:
  - WestCare California, Inc. (HOPWA) Tenant-Based Rental Assistance (20)
     and Short-term Mortgage Rent and Utility Assistance (25) 45 persons
  - WestCare California, Inc. (ESG) 32 persons
- HIV/AIDS Housing and Supportive Services:
  - WestCare California, Inc. (HOPWA) 36 persons

## **Goal #03: Community Services**

The Consolidated Plan identified services for seniors and youth as high priority needs. The City will use CDBG to support a number of social service programs aimed at assisting low and moderate income persons. The Senior Hot Meal Program will provide nutritious meals to low-income seniors at various locations throughout Fresno. The youth After School Program will provide a safe place, educational and recreational services to youth at community centers that serve predominantly low-income areas. In addition, the City will support a number of local non-profits with CDBG funds in PY 2018.

#### Goal Outcome Indicators

- Public services non housing benefit: 2,205 persons and 1 organization
  - Helping Others Pursue Excellence 5 persons Location: 4974 E Clinton Way
  - Lowell CDC Tenant Counseling 250 persons
     Locations: (1) Addams, (2) Columbia, (3) Eldorado Park, (4) Fort Miller, (5)
     Jefferson, (6) King, (7) Kirk, (8) Leavenworth Hidalgo, (9) Lowell, (10) Slater, (11)
     Vang Pao, (12) Webster, (13) Williams, (14) Winchell, and (15)Yakomi
  - Lowell CDC Capacity Building 1 organization
  - Boys and Girls Clubs of Fresno County 950 persons
     Locations: (1) Fink-White, (2) El Dorado, and (3) Inspiration Park
  - City of Fresno PARCS Senior Meals Program 250 persons
     Locations: (1) Lafayette Neighborhood Park, (2) Mary Ella Brown Community
     Center, (3) Mosqueda Community Center, (4) Pinedale Community Center, (5)
     Senior Citizens Village, (6) Ted C. Wills Community Center, and (7) Inspiration
     Park
  - Fresno County Economic Opportunities Commission (EOC) After School 150 persons. Locations: (1) Sunset Community Center, (2) Bigby Villa Apartments, (3) MLK Square Apartments, (4) Westgate Garden Apartments, and (5) Gaston Middle School
  - City of Fresno PARCS After School Program 600 persons
     Locations: (1) Dickey Youth Development Center, (2) Einstein Neighborhood
     Center, (3) Fink White Neighborhood Center, (4) Frank H. Ball Neighborhood

Center, (5) Holmes Neighborhood Center, (6) Lafayette Neighborhood Center, (7) Maxie L Parks Community Center, (8) Quigley Neighborhood Center, (9) Romain Community Center, and (10) Ted C. Wills Community Center

## **Goal #04: Public Facilities and Public Improvements**

The City will use CDBG funds to make needed improvements to neighborhood streets, streetscapes, and parks that serve predominantly low and moderate income areas. The City is also proposing to provide assistance to a number of facilities that primarily serve low and moderate income persons.

- Street and Sidewalk Improvements non housing benefit: 7,830 persons
  - o Shields / Dakota / West / Crystal Pavement Reconstruction − 2,730 persons
  - El Dorado Pavement Reconstruction 1,430 persons
  - Hidalgo Sidewalks 1,115 persons
  - Orange / Cedar / Butler / California Pavement Reconstruction 2,555 persons (Prior Year Reprogram)
- Parks Public facilities non housing benefit: 60,215 persons
  - Romain 745 N First Avenue 10,270 persons (funds utilized to increase budget for prior year activities)
  - o California / Tupman Pocket Park − 2100 S. Tupman − 7,230 persons
  - Cary Park 4750 N Fresno St. (funds utilized to increase budget for prior year activities) 6,750 persons
  - ADA Compliance Various Tot Lots
  - ADA Compliance Various Neighborhood Center Restrooms
  - Romain 745 N First, Pinedale 7170 N San Pablo, Quigley- 808 W Dakota,
     Fink-White 535 S Trinity Learner Pools
  - Hinton 2367 S Fairview 4,850 persons (Prior Year Reprogram Funds)
  - Granny's Park 2024 E Pontiac Way 1,330 persons (Prior Year Reprogram Funds)
  - JSK (Victoria West) 3861 W Clinton 14,120 persons (Prior Year Reprogram Funds)
  - Dickey Playground Tot Lot Replacement 1601 Divisadero- 6,505 persons (Prior Year Reprogram Funds)
  - Fink-White Splash Park 535 S Trinity 2,755 persons (Prior Year Reprogram Funds)
  - Maxie L Parks Community Center 1802 E. California- 6,405 persons (project funded if sufficient funds identified through cost savings)
  - Community Facilities Planning and Design of Neighborhood Community Center
     1 facility.

- Nonprofit Community Facilities 4 Public facilities
  - o Marjaree Mason Center Kitchen Rehabilitation- 1 facility
  - o WestCare California, Inc. Fire System Upgrade 1 facility
  - o Helping Others Pursue Excellence (HOPE) ADA- 1 facility
  - o Poverello House HVAC 1 facility

## AP-35 Projects – 91.220(d)

HOUSING	CDBG	HOME	ESG	HOPWA
Housing Rehabilitation (Non-profit)	1,000,000			
Lead Reduction Program	300,000			
Senior Paint Program	100,000			
Housing Delivery Costs	200,000			
CHDO Set Aside		627,958		
Tenant Based Rental Assistance		667,000		
HOME Development		2,001,547		
FACILITIES AND IMPROVEMENTS	CDBG	HOME	ESG	HOPWA
Neighborhood Street Improvements	2,350,000			
Park Improvements	2,360,655			
Nonprofit Facilities	500,000			
PUBLIC SERVICES	CDBG	HOME	ESG	HOPWA
Senior Hot Meals	185,000			
Parks After School Program	595,000			
Nonprofit Public Services	255,215			
HOMELESS	CDBG	HOME	ESG	HOPWA
ESG			578,163	
HOPWA				499,903
PLANNING AND ADMINISTRATION	CDBG	HOME	ESG	HOPWA
Program Administration	1,360,902	349,506		
Fair Housing Council	40,000			
OTHER	CDBG	HOME	ESG	HOPWA
Section 108 Loan Repayment	257,738			
TOTALS	9,504,510	3,646,012	578,163	499,903

Table 3 - Project Information

# Describe the reasons for allocation priorities and any obstacles to addressing underserved needs.

## Affordable Housing

The Consolidated Plan identified quality, affordable housing as a high priority, as well as treatment of neighborhood deterioration. The City manages several programs that serve to arrest deterioration and provide assistance to improve the livability of affordable housing. In addition, the City will partner with local affordable housing developers to increase the inventory of quality, affordable housing for low-income renters and buyers.

## Public Services

The Consolidated Plan identified services for seniors and youth to be high priorities. The City provides essential services to targeted low- and very-low-income neighborhoods through its Senior Hot Meals and PARCS Afterschool Programs.

## Public Facilities and Improvements

The Consolidated Plan identified public facilities and improvements in low-moderate income neighborhoods as a high priority. In particular, roadway deterioration along with access to schools and parks was highlighted as critical to livability. The City is focused on strategic investments that will enhance other private and public investment targeted to low and very-low-income neighborhoods. In the current year, sidewalks, lighting, and other streetscape improvements were noted at the public needs hearings.

#### Homeless

The City coordinates and consults with the Fresno Madera Continuum of Care to identify funding priorities for homeless programs each year.

## **AP-38 Project Summary**

#	Project Name
1	Community Development Block Grant (CDBG) Program Administration and Planning
2	Fair Housing Council
3	Senior Paint Program
4	Housing Rehabilitation (Non-Profit)
5	Single-Family Rehabilitating Program
6	Housing Program Delivery
7	Neighborhood Street and Sidewalk Improvements
8	Park Improvements
9	Non-Profit Facilities
10	PARCS Senior Hot Meals Program
11	PARCS After School Program
12	Non-Profit Public Service
13	Non-Profit Organization Capacity Building
14	Section 108 Loan Repayment
15	Emergency Solution Grant (ESG)
16	Housing Opportunities for Persons With AIDS/HIV (HOPWA) Housing Programs
17	HOPWA Program Administration
18	HOME Program Administration
19	Tenant-Based Rental Assistance
20	Community Housing Development Organization (CHDO) Set Aside
21	HOME Rental Development

1	Project Name	Community Development Block Grant (CDBG) Program Administration and Planning
	Target Area	Citywide Low/Mod Income Areas
	Goals Supported	Safe and Affordable Housing Homelessness and the Prevention of Homelessness Community Services Public Facilities and Public Improvements
	Needs Addressed	Affordable Housing Homelessness Community Services Public Facilities and Public Improvement
	Funding	CDBG: \$1,360,902
	Description	Grant Monitoring and Administration, Historic Preservation, Environmental Assessments
	Target Date	6/30/2019
	Goal	Not Applicable
	Location Description	2600 Fresno Street, Fresno CA 93721
	Planned Activities	21A: General Administration – 24 CFR 570.206 NA: National Objective not applicable

2	Project Name	Fair Housing Council
	Target Area	Citywide
	Goals Supported	Community Services
	Needs Addressed	Community Services
	Funding	CDBG: \$40,000
	Description	CDBG funds will be used to support fair housing outreach and education to ensure fair housing opportunities.
	Target Date	6/30/2019
	Goal	Not applicable
	Location Description	333 W Shaw Avenue, Fresno CA
	Planned Activities	21D: Fair Housing Planning – 24 CFR 570.205  NA: National Objective not applicable to planning activities

3	Project Name	Senior Paint Program
	Target Area	Citywide
	Goals Supported	Safe and Affordable Housing
	Needs Addressed	Affordable Housing
	Funding	CDBG: \$100,000
	Description	CDBG funds will pay for a licensed lead-certified painting contractor to paint the exterior of the home and may include minor repairs, (i.e., screens, broken window panes, loose or damaged gutters, etc.) provided there are enough funds available after deducting the cost of the paint project. This program serves low-income seniors (62 years of age or older) who own and occupy their homes.
	Target Date	6/30/2020
	Goal	10 low mod income senior households (City)
	Location Description	2600 Fresno Street, Room 3070, Fresno CA 93721
	Planned Activities	14A: Single-Unit Residential Rehabilitation (24 CFR 570.202) LMH: Low Mod Housing national objective (24 CFR 570.208(a)(3))

4	Project Name	Housing Rehabilitation (Non-Profit)
	Target Area	Low/Mod Income Areas
	Goals Supported	Safe and Affordable Housing
	Needs Addressed	Affordable Housing
	Funding	CDBG: \$1,000,000
	Description	CDBG funds are reserved to address the rehabilitation needs of low-income homeowners.
		Habitat for Humanity (\$215,000) – 55 units
		Fresno EOC (\$285,000) – 25 units
		Self-Help Enterprises (\$500,000) – 26 units
	Target Date	6/30/2021
	Goal	106 low-income units
	Location Description	Available to income eligible homeowners throughout the City.
	Planned Activities	14A: Single-Unit Residential Rehabilitation (24 CFR 570.202)
		LMH: Low Mod Housing (LMH) national objective (24 CFR 570.208(a)(3))

Project Name	Single-Family Rehabilitating Program
Target Area	Citywide
Goals Supported	Safe and Affordable Housing
Needs Addressed	Affordable Housing
Funding	CDBG: \$300,000
Description	CDBG funds will be granted to qualifying properties occupied by low-income households for rehabilitation and to reduce lead paint hazards in housing built before 1978.
Target Date	6/30/2020
Goal	15 low mod income households
Location Description	2600 Fresno Street, Room 3070, Fresno CA 93721
Planned Activities	Rehabilitation and Lead Paint reduction activities
	14I: Lead Paint Abatement (24 CFR 570.202) 14A: Single-Unit Residential Rehabilitation (24 CFR 570.202)
	LMH: Low Mod Housing (LMH) national objective (24 CFR 570.208(a)(3))
	Target Area Goals Supported Needs Addressed Funding Description  Target Date Goal Location Description

6	Project Name	Housing Program Delivery
	Target Area	Citywide
	Goals Supported	Safe and Affordable Housing
	Needs Addressed	Affordable Housing
	Funding	CDBG: \$200,000
	Description	CDBG funds will pay for the delivery costs associated with housing rehabilitation targeted to income-eligible households.
	Target Date	6/30/2020
	Goal	Not Applicable
	Location Description	2600 Fresno Street, Room 3070, Fresno CA 93721
	Planned Activities	14H: Rehabilitation Administration (24 CFR 570.202) LMH: Low Mod Housing national objective (24 CFR 570.208(a)(3))

7	Project Name	Neighborhood Street and Sidewalk Improvements
	Target Area	Low/Mod Income Areas
	Goals Supported	Public Facilities and Public Improvements
	Needs Addressed	Public Facilities and Public Improvement
	Funding	CDBG: \$2,350,000
	Description	El Dorado Pavement Reconstruction (\$175,000) Hidalgo Sidewalks (\$250,000) Shields/Dakota/West/Crystal Pavement Reconstruction (\$775,000) Orange/Cedar/Butler/Ca Pavement Reconstruction (\$1,150,000)
	Target Date	6/30/2020
	Goal	7,830 persons residing in selected residential service areas.
	Location Description	Proposed areas are listed in the Geographic Distribution section
	Planned Activities	03K: Street Improvements – 24 CFR 570.201(c) LMA – Low Moderate Income Areas – 24 CFR 570.208(a)

8 Project Name Park Improvements		Park Improvements
	Target Area	Low/Mod Income Areas
	Goals Supported	Public Facilities and Public Improvements
	Needs Addressed	Public Facilities and Public Improvement
	Funding	CDBG: \$2,360,655
	Description	CDBG funds will be used to make capital improvements to parks and recreational facilities that serve predominantly low and moderate income residential areas.  Romain – 745 N First Avenue – 10,270 persons (funds utilized to increase budget for prior year activities) \$125,000  California / Tupman Pocket Park – 2100 S. Tupman – 7,230 persons \$225,655  Cary Park – 4750 N Fresno St. – (funds utilized to increase budget for prior year activities) 6,750 persons \$100,000  ADA Compliance – Various Tot Lots \$160,000  ADA Compliance – Various Neighborhood Center Restrooms \$200,000  Romain – 745 N First, Pinedale – 7170 N San Pablo, Quigley- 808 W Dakota, Fink-White – 535 S Trinity Learner Pools \$200,000  Hinton – 2367 S Fairview - 4,850 persons (Prior Year Reprogram Funds) \$250,000  Granny's Park - 2024 E Pontiac Way - 1,330 persons (Prior Year Reprogram Funds) \$150,000  JSK (Victoria West) - 3861 W Clinton - 14,120 persons (Prior Year Reprogram Funds) \$300,000  Dickey Playground Tot Lot Replacement 1601 Divisadero- 6,505 persons (Prior Year Reprogram Funds) \$150,000  Fink-White Splash Park – 535 S Trinity – 2,755 persons (Prior Year Reprogram Funds) Year 1= \$300,000  Planning and Design of Neighborhood Community Center – \$200,000  Maxie L Parks Community Center – 1802 E. California- 6,405 persons (project funded if sufficient funds identified through cost savings)
	Target Date	6/30/2020
	Goal	60,215 persons living in selected residential service areas
	Location Description	Please refer to the Geographic Distribution section for proposed locations.
	Planned Activities	03: Parks and Recreational Facilities – 24 CFR 570.201(c) LMA: Low Moderate Income Area – 24 CFR 570.208(a)(1)

9	Project Name	Non-Profit Facilities
	Target Area	None
	Goals Supported	Public Facilities and Public Improvements
	Needs Addressed	Public Facilities and Public Improvement
	Funding	CDBG: \$500,000
	Description	CDBG funds will be used to make needed capital improvements to public facilities owned by non-profit organizations that provide services to predominantly low and moderate income persons.
	Target Date	6/30/2020
	Goal	4 Public Facilities
	Location Description	Marjaree Mason Center (\$300,000)
		WestCare CA (\$120,000)
		Poverello House (\$45,000)
		Helping Others Pursue Excellence (\$35,000)
	Planned Activities	03: Public Facilities – 24 CFR 570.201(c) LMC: Limited Clientele – 24 CFR 570.208(a)(2)

10	Project Name	PARCS Senior Hot Meals Program
	Target Area	Low/Mod Income Areas
	Goals Supported	Community Services
	Needs Addressed	Community Services
	Funding	CDBG: \$185,000
	Description	Weekday meals and programming for limited clientele in targeted neighborhood community centers; compliments other clientele socialization activities
	Target Date	6/30/2019
	Goal	250 seniors
	Location Description	Various locations include:  • Lafayette Neighborhood Center ~ 1516 E. Princeton Ave  • Mary Ella Brown Community Center ~ 1350 E. Annadale  • Mosqueda Community Center ~ 4670 E. Butler Ave.  • Pinedale Community Center ~ 7170 N. San Pablo Ave.  • Senior Citizens Village ~ 1917 S. Chestnut Ave.  • Ted C. Wills Community Center ~ 770 N. San Pablo Ave.  • Inspiration Park - 5770 W Gettysburg
	Planned Activities	05C: Senior Services – 24 CFR 570.201(e) LMC: Limited Clientele – 24 CFR 570.208(a)(2) – Presumed Benefit

11	Project Name	PARCS After School Program
' '	Target Area	Low/Mod Income Areas
	Goals Supported	Community Services
	Needs Addressed	Community Services
	Funding	CDBG: \$595,000
	Description	Programs after school on weekdays and Saturday programming for targeted neighborhood community centers to provide enrichment activities, homework assistance, career development, socialization, crime & drug prevention, and meal supplements for low and very low-income youth
	Target Date	6/30/2019
	Goal	600 youth
	<b>Location Description</b>	Various community centers in low/mod income areas
		(1) Dickey Youth Development Center, (2) Einstein Neighborhood Center, (3) Fink White Neighborhood Center, (4) Frank H. Ball Neighborhood Center, (5) Holmes Neighborhood Center, (6) Lafayette Neighborhood Center, (7) Maxie L Parks Community Center, (8) Quigley Neighborhood Center, (9) Romain Community Center, and (10) Ted C. Wills Community Center
	Planned Activities	05D: Youth Services – 24 CFR 570.201(e) LMC: Limited Clientele – 24 CFR 570.208(a)(2) using Nature/Location Presumption

12	Project Name	Non-Profit Public Service
	Target Area	Low/Mod Income Areas
	Goals Supported	Community Services
	Needs Addressed	Community Services
	Funding	CDBG: \$230,215
	Description	CDBG funds will be provided to local non-profits to support programs that serve predominantly low and moderate income clientele. Proposed subrecipients include
		<ul> <li>Boys and Girls Club (\$75,000) – 950 persons Locations: (1) Fink-White, (2) El Dorado, and (3) Inspiration Park</li> </ul>
		<ul> <li>Fresno EOC Afterschool (\$36,215) – 150 persons Locations: (1) Sunset Community Center, (2) Bigby Villa Apartments, (3) MLK Square Apartments, (4) Westgate Garden Apartments, and (5) Gaston Middle School</li> </ul>
		<ul> <li>Helping Others Pursue Excellence (\$15,000) –</li> <li>5 persons. Location: 4974 E Clinton Way</li> </ul>
		<ul> <li>Lowell CDC Tenant Education (\$20,000) – 250 persons Locations: (1) Addams, (2) Columbia, (3) Eldorado Park, (4) Fort Miller, (5) Jefferson, (6) King, (7) Kirk, (8) Leavenworth Hidalgo, (9) Lowell, (10) Slater, (11) Vang Pao, (12) Webster, (13) Williams, (14) Winchell, and (15)Yakomi</li> </ul>
		<ul> <li>Poverello House (\$9,000) – 15 persons Locations: Various</li> </ul>
		<ul> <li>WestCare CA – Turning Point (\$75,000) – 15 persons Location: 1642 L St</li> </ul>
	Target Date	6/30/2019
	Goal	1,385 persons
	<b>Location Description</b>	Listed above.
	Planned Activities	05: Public Services – 24 CFR 570.201(e) LMC: Limited Clientele – 24 CFR 570.208(a)(2)

13	Project Name	Non-Profit Organization Capacity Building
	Target Area	Low/Mod Income Areas
	Goals Supported	Community Services
	Needs Addressed	Community Services
	Funding	CDBG: \$25,000
	Description	Lowell CDC Capacity Building (\$25,000) to build the organizations capacity to engage in neighborhood revitalization activities
	Target Date	06/30/2019
	Goal	1 organization
	Location Description	250 N Calaveras
	Planned Activities	24 CFR 570.201 (p)
		Low Mod Area Benefit 24 CFR 570.208 (a) (1)

14	Project Name	Section 108 Loan Repayment
	Target Area	None
	Goals Supported	N/A
	Needs Addressed	N/A
	Funding	CDBG: \$257,738
	Description	CDBG funds will be used to pay Section 108 debt service.
	Target Date	6/30/2019
	Goal	Not applicable
	Location	2600 Fresno Street, Fresno CA
	Planned Activities	19F: Section 108 Planned Repayment NA: National Objective not applicable to planning activities

15	Project Name	Emergency Solution Grant (ESG)
	Target Area	Citywide
	Goals Supported	Homelessness and the Prevention of Homelessness
	Needs Addressed	Homelessness
	Funding	ESG: \$578,163
	Description	ESG funds will be used to provide housing and shelter assistance to homeless and persons at risk of homelessness. Planned activities include payment of shelter operations, homeless prevention, rapid re-housing, street outreach, HMIS, and grants administration and oversight.
		Marjaree Mason Center \$319,890
		WestCare California/Turning Point \$191,222
		Poverello House \$11,000
		Administration/City \$35,815
		HMIS \$20,236
	Target Date	6/30/2020
	Goal	497 persons provided overnight shelter
		123 Units of rapid re-housing
		32 Units of homeless prevention
	Location Description	Citywide
	Planned Activities	Shelter Operations Homeless Prevention Rapid Re-Housing HMIS Grant Administration and Oversight

16	Project Name	Housing Opportunities for Persons With AIDS/HIV (HOPWA) Housing Programs
	Townst Avec	<u> </u>
	Target Area	Fresno County
	Goals Supported	Homelessness and the Prevention of Homelessness
	Needs Addressed	Homelessness
	Funding	HOPWA: \$484,906
	Description	HOPWA funds will be used to provide housing assistance and housing-related supportive services for persons living with AIDS/HIV and their families. HOPWA funds will be used for supportive services, housing information and referral services, tenant-based rental assistance, short-term rent, mortgage, and utility assistance.
	Target Date	6/30/2020
	Goal	101 persons
	Location Description	Services available throughout Fresno County
	Planned Activities	Supportive Services Housing Information/ Referral Tenant-Based Rental Assistance Short-Term Rent, Mortgage, and Utility Assistance

17	Project Name	HOPWA Program Administration
	Target Area	Fresno County
	Goals Supported	Homeless
	Needs Addressed	Homeless
	Funding	HOPWA: \$14,997
	Description	HOPWA funds will be used for administrative and compliance oversight activities associated with HOPWA funded projects.
	Target Date	6/30/2019
	Goal	Not applicable
	Location Description	2600 Fresno Street, Fresno CA 93721
	Planned Activities	Grant Administration and Oversight

18	Project Name	HOME Program Administration
	Target Area	Citywide Low/Mod Income Areas
	Goals Supported	Safe and Affordable Housing
	Needs Addressed	Affordable Housing
	Funding	HOME: \$349,506
	Description	Grant Monitoring and Administration
	Target Date	6/30/2019
	Goal	Not Applicable
	Location Description	2600 Fresno Street, Fresno CA 93721
	Planned Activities	General Administration and Oversight of HOME-funded projects

19	Project Name	Tenant-Based Rental Assistance
	Target Area	Citywide
	Goals Supported	Safe and Affordable Housing
	Needs Addressed	Affordable Housing
	Funding	HOME: \$667,000
	Description	HOME funds will be used to subsidize private market units for homeless and low-income households to increase affordability.
	Target Date	06/30/2020
	Goal	75 low-income households
	Location Description	Citywide
	Planned Activities	Tenant-Based Rental Assistance

20	Project Name	Community Housing Development Organization (CHDO) Set Aside
	Target Area	Citywide
	Goals Supported	Safe and Affordable Housing
	Needs Addressed	Affordable Housing
<b>Funding</b> HOME: \$627,958		HOME: \$627,958
	Description	HOME funds will be loaned to a qualified Community Housing Development Organization (CHDO) to finance the development of housing affordable to low-income households. Developments may be either rental or homebuyer.
	Target Date	6/30/2021
	Goal	10 new rental housing units
	Location Description	To be determined (Potential Annadale/Elm)
	Planned Activities	Rental Housing Development or Homebuyer Housing Development

21	Project Name	HOME Rental Development
	Target Area	Citywide
	Goals Supported	Safe and Affordable Housing
	Needs Addressed	Affordable Housing
Funding HOME: \$2,001,5		HOME: \$2,001,547
	Description	HOME funds will be loaned to local affordable housing developers to finance the development or rehabilitation of rental housing projects affordable to low-income households.
	Target Date	6/30/2021
	Goal	30 new rental housing units
	Location Description	To be determined
	Planned Activities	Development/Rehabilitation of Rental Housing

# AP-50 Geographic Distribution – 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed.

The City does not have any defined local target areas. In PY 2018, the City will serve a number of predominantly low and moderate income neighborhoods throughout the City. The following list identifies some of the areas that will receive assistance in PY 2018:

#### Street and Sidewalk Improvements

- Shields / Dakota Sidewalks (\$775,000) Census Tract 47.04 Block Group 2
- El Dorado Sidewalks (\$175,000) Census Tract 54.03 Block Group 3
- Hidalgo Sidewalks (\$250,000) Census Tract 25.02 Block Groups 1-2
- Orange / Cedar Sidewalks (\$1,150,000) Census Tract 13.03 Block Groups 1-2

#### Park Improvements

- Romain 745 N First Avenue
  - o Census Tract 5.01, Block Groups 1
  - o Census Tract 24.00, Block Group 2
  - Census Tract 25.02, Block Groups 1-2
  - o Census Tract 26.01, Block Groups 1-2
- California / Tupman Pocket Park 2100 S. Tupman
  - Census Tract 3.00, Block Groups 2-3
  - Census Tract 4.00, Block Group 3
  - Census Tract 9.02, Block Groups 1-2
- Cary Park 4750 N Fresno St.
  - Census Tract 51.00, Block Groups 3-4
- Hinton 2367 S Fairview
  - Census Tract 9.02, Block Groups 1-3
- Granny's Park 2024 E Pontiac Way
   Census Tract 51.00, Block Groups 3-4
- JSK (Victoria West) 3861 W Clinton
  - o Census Tract 20.00, Block Group 1

- o Census Tract 38.04, Block Group 2 and 3
- o Census Tract 38.05, Block Group 2 and 3
- o Census Tract 38.07, Block Group 1
- o Census Tract 38.08, Block Group 2
- Dickey Playground 1601 Divisadero
  - o Census Tract 6.00, Block Groups 1,2,3 and 4
  - o Census Tract 1.00, Block Group 1
- Fink White Splash Park 535 S Trinity
  - o Census Tract 2.00, Block Groups 1, 2, and 3
- Maxie L Parks Community Center 1802 E. California
  - o Census Tract 4.00, Block Group 3
  - o Census Tract 9.02, Block Groups 1 and 2
  - o Census Tract 11.00, Block Group 2

## Rationale for the priorities for allocating investments geographically.

The Consolidated Plan did not identify any targeted areas. Instead, the City will spread resources throughout the City, with the understanding that most funding will go toward the improvement of predominantly low and moderate income residential areas.

# AP-55 Affordable Housing – 91.220(g)

#### Introduction

Although entitlement dollars are limited, the City does anticipate expending a significant portion of its federal allocation dollars on the preservation and provision of affordable housing. A detailed discussion of how HUD entitlements will be used to support affordable housing needs within the City is provided in AP-20, with the number of households to be assisted itemized by goal. These numbers do not include CDBG-funded housing rehabilitation that does not meet the HOME standard of housing rehabilitation.

One Year Goals for the Number of Households to be Supported	
Homeless (HOPWA and HOME TBRA)	95
Non-Homeless	40
Special-Needs	0
Total	135

Table 4 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through	
Rental Assistance	95
The Production of New Units	40
Rehab of Existing Units	0
Acquisition of Existing Units	0
Total	110

Table 5 - One Year Goals for Affordable Housing by Support Type

# **AP-60 Public Housing – 91.220(h)**

#### Introduction

Public housing within Fresno is administered by the Housing Authority of the City of Fresno. While the City will coordinate closely with the Housing Authority and share information about their respective programs, the City does not plan on providing financial assistance to the Housing Authority for their physical inventory. The Housing Authority receives its own allocation from HUD, including an allocation through the Capital Fund Program, which will be used to repair, renovate and/or modernize the public housing developments.

The City does partner with the Housing Authority on the administration of HOME- and HOPWA-funded tenant-based rental assistance and the administration of the HMIS homeless information management system.

#### **Planned Actions**

#### Describe Actions planned during the next year to address the needs to public housing.

A portfolio application inclusive of all Public Housing developments within Fresno was submitted to HUD for the Rental Assistance Demonstration (RAD) program. Additionally, site specific RAD applications have been submitted and approved for 242 of the 380 remaining public housing units within the City of Fresno. The Housing Authority will be determining if the remaining 138 public housing units have rehabilitation needs sufficient for the RAD program.

# Actions to encourage public housing residents to become more involved in management and participate in homeownership.

The Housing Authority Resident Advisory Board (RAB) meets at least annually to review any changes to the Admissions and Continued Occupancy Policy (ACOP) and the Housing Authority Annual Plan policies. In addition, residents are able to make comments before the Board of Commissioners and their comments are solicited for all major policy changes.

The Housing Authority participated in a homeownership program in previous years where over 200 foreclosed homes (in the City and County) were renovated and sold to low-income residents and other individuals.

# If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance.

The Housing Authority of the City of Fresno is not considered troubled.

# AP-65 Homeless and Other Special Needs Activities – 91.220(i)

#### Introduction

Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs.

The Multi-Agency Access Program (MAP) Point is the physical local coordinated entry point for the FMCoC Coordinated Entry System. The Fresno Homeless Task Force conducts daily activities in areas where homeless individuals and families congregate or are known to visit. In reaching its annual goal of 1,340 contacts, the HERO Team conducts weekly outreach activities in areas which have been identified as having the potential to attract or induce homeless persons and families to congregate. The FMCoC develops and carries out regular outreach and assessment activities such as the annual Point in Time Count.

# Describe actions to address the emergency shelter and transitional housing needs of homeless persons.

The City is proposing to fund the shelter services provided by WestCare California, Inc. (WestCare), the Marjaree Mason Center (MMC), and the Poverello House. WestCare will provide shelter in an owned and operated facility along with intensive support services. MMC will provide shelter in a secured environment owned and operated by MMC and transitional services. The Poverello House will provide short term hotel vouchers to families and households.

Describe actions planned to help homeless persons make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again.

The City will work with its subrecipients and other homeless service providers to reach vulnerable individuals and families who are homeless. These agencies use a coordinated entry system and the Multi-Agency Action Program (MAP) Point at the Poverello House, to provide not only rapid rehousing and housing assistance, but also wrap-around services designed to create sustainable and safe housing opportunities for long-term permanent and independent living. As part of several national initiatives, the housing-first model has proven to be successful and continues to be a best-practice. The recent City and County Status Update to the 10-Year Plan to End Chronic Homelessness outlines several goals specifically relating to (1) availability of housing (2) coordination among service providers (3) improving outreach, and (4) preventing homelessness.

The City is proposing to fund Rapid Rehousing programs administered by WestCare California, Inc. and Marjaree Mason. The City will also provide for the assistance of 70 homeless persons transition to permanent housing through the use of tenant-based rental assistance programs funded with HOME and HOPWA.

# Describe planned actions to help low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are:

- being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or,
- receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.

Through a network of social service agencies and supportive nonprofits, at-risk families and individuals are identified and assisted with short-term and long-term wrap-around services. These agencies include the Fresno County Mental Health network, the Fresno Police Department, and the Fresno County Courts system.

While the City has no formal homeless discharge coordination policy in place, the City continues to be an active participant in the FMCoC and the Community Conversations. The FMCoC has established procedures with individual agencies related to discharge policies, such as the County's Department of Behavioral Health, the Hospital Council of Northern and Central California, Fresno County Jail, etc. Members of the FMCoC work together to coordinate their efforts and build a continuum of care that provides supportive and preventative services to these individuals at high risk of homelessness after release. The Community Conversation stakeholders meet quarterly and include leadership representing police and probation, mental health, major hospitals, local government, court systems, housing authority, the FMCoC, and many more. The City is actively engaged in planning efforts that address the needs of individuals at risk due to discharge from systems of care.

The City is proposing to fund WestCare California, Inc. with ESG funds to administer homeless prevention efforts and Short-Term Rent, Mortgage, and Utilities with HOPWA funds. WestCare will conduct assessments and application screening; develop individual service plans; and provide life skills training, detoxification services, substance abuse and mental health treatment.

# Discussion

The City of Fresno will use the Emergency Solutions Grant program funds in the following categories of activities:

Eligible Use	Percentage	Amount Based on Current Estimate
Outreach / Emergency Shelter	32.5%	\$187,910
Rapid Re-Housing	52%	\$301,300
Homeless Prevention	4.5%	\$25,360
HMIS Data Collection	3.5%	\$20,236
Administration	7.5%	\$43,357
Total		\$578,163

# AP-70 HOPWA Goals-91.220 (I)(3)

One year goals for the number of households to be provided housing through the use of HOPWA for:		
Short-term rent, mortgage, and utility assistance to prevent homelessness of the individual or family (STRMU)	25	
Tenant-based rental assistance (TBRA)	20	
Units provided in permanent housing facilities developed, leased, or operated with HOPWA funds	0	
Units provided in transitional short-term housing facilities developed, leased, or operated with HOPWA funds	20	
Total	65	

# AP-75 Barriers to Affordable Housing – 91.220(j)

#### Introduction

The City of Fresno identified several constraints to the development, maintenance, and improvement of housing and affordable housing in its most recent Housing Element.

- Market Constraints
  - Land Cost and Availability
  - Land Use Controls
  - o Off-Site Improvements
  - o Materials and Labor
  - o Financing Costs
- Other Non-Governmental Constraints
  - Accessibility to Mobility
  - Social Perceptions
- Excessive Land Value in Select Areas
- Governmental Constraints
  - Governmental Layers for Entitlements
  - Annexation
  - Development Review Process Components
  - Fees and Exactions

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

During the PY 2018 year, the City will commit to the following actions to reduce the barriers to affordable housing (Coordinated with the Housing Element adopted April 13, 2017):

- Providing development incentives such as planning entitlement fee reductions for projects constructed in the City's Inner City Fee Reduction Target Area density bonuses for eligible projects Measure C TOD fee reduction programs for eligible projects
- Providing impact fee reductions for investments in Economically Disadvantaged Neighborhoods
- Assisting Individuals Experiencing Homelessness (ESG)

- Outreach and technical assistance to mobile home park residents
- Support Fresno Housing Authority efforts for marketing of Housing Choice Vouchers in areas of opportunity
- Streamlining Approval for Downtown Housing Projects Consistent with Housing Element
- Preventing Displacement through the Downtown Displacement Program
- Expediting entitlements through the Business Friendly Fresno Program
- Implementing comprehensive code enforcement, including an interior rental reinspection program
- Improving infrastructure
- Rehabilitating housing
- Enhancing police service to high crime neighborhoods
- Contracting with the Fair Housing Council to provide fair housing services

The City updated its Development Code in 2016. The updated development code makes it easier to develop compact, walkable, affordable housing along high capacity transit corridors and in downtown. These Code changes positively impact the availability of housing that meets the State of California guidelines for affordability for low and very low-income households. It is anticipated that the City will evaluate its post-RDA housing properties for reuse as affordable housing; however it is not expected that these properties will be available during the program year.

# **AP-85 Other Actions – 91.220(k)**

#### Introduction

In addition to outlining projects that the City will actively pursue with available federal resources, the City must also describe "other actions" outlined below, as required by the federal regulations.

## Actions planned to address obstacles to meeting underserved needs

With a recognized deficit of parks and open space, the City continues to seek partnerships which increase the availability of parks and open space in underserved neighborhoods. The City has prioritized established neighborhoods for reinvestment – especially focusing on high intensity transit corridors for development and redevelopment. These actions will provide new or reconstructed infrastructure in low-mod census tracts and adjacent to low-mod neighborhoods. The new Bus Rapid Transit (BRT) provides an alternative transportation option that will enhance surrounding low-mod neighborhoods.

# Actions planned to foster and maintain affordable housing

The City coordinates closely with the Housing Authority, local nonprofit housing providers, and other governmental agencies to identify resources available for fostering and maintaining affordable housing. These actions include support for Low-income Housing Tax Credit applications for both 9% and 4% tax credits, support for Cap and Trade applications for the development of new Transit-Oriented Development (TOD) housing options, and monitoring of the mobile home rent control guidelines. The has previously successfully implemented the CalHome Grant program provided by the State of California's Department of Housing and Community Development for first-time home buyers. As available, the City will consider applying for future funding opportunities.

The City is committed to setting aside HOME funds for eligible Community Housing Development Organizations (CHDO) for the development of eligible affordable housing projects. Non-CHDO developers may also submit proposals for HOME entitlement funds for eligible affordable housing development projects. The City is also committed to continued funding of rehabilitation utilizing CDBG and/or HOME funds to provide assistance to owner-occupied households meeting income eligibility criteria.

# Actions planned to reduce lead-based paint hazards

To address potential and actual health hazards derived from lead-based paint (LBP) the City will support the Fresno County Human Services Agency's efforts to identify and remediate hazards caused by LBP, provide outreach to the community regarding structural dangers or cultural practices that may cause lead poisoning, and continue to include reduction practices in code enforcement and rehabilitation programs as feasible. The City supported Fresno County

in its application for supplemental HUD funds to address and remove lead paint hazards. In addition, the City will implement a complimentary lead paint reduction and rehabilitation program.

## Actions planned to reduce the number of poverty-level families

The City allocates funding for homeless prevention and housing, including emergency shelter, transitional housing, and permanent housing. The City will continue to provide assistance for the homeless and those in danger of becoming homeless and improve communication and service delivery capabilities of agencies and organizations that provide programs to assist the homeless.

The City assists persons that are homeless or vulnerable to becoming homeless is provided through nonprofit agencies and City departments. Services and activities provide free and reduced price services so that low-income persons are able to use their income for other expenses:

- The Parks, After School, Recreation and Community Services (PARCS) Department provides seniors low cost or free meals at community centers in low-income neighborhoods.
- The City communicates information related to cooling centers in the summer for homeless and low-income persons that do not have access to cooled environments and also to offset the cost associated with cooling a home. There are also warming centers in the winter when the temperatures drop below 35 degrees. The City's transportation department provides bus services to these centers.
- Additionally, area nonprofits receive funding from HUD through the Supportive Housing Program to assist homeless families and individuals, and the chronically homeless.
- Saturday PARCS Programs at school sites.

The City has partnered with local homeless care providers and the FMCoC to adopt and implement a ten year plan to end chronic homelessness. The City is a part of the FMCoC and services provided by these agencies are direct services with the goal of ending chronic homelessness. Through the ESG Program the City funds agencies that provide services and activities such as:

- Homelessness and psychosocial assessments
- Case management
- Referrals to other service and programs
- Transportation; meals
- Shelter

#### Economic Development Activities

As discussed in the Consolidated Plan, the City will provide economic development and employment opportunity programs through a variety of funding sources, and will focus its economic activities and budget on four major areas:

- 1. Foster an environment that will lead to the creation of new jobs and the retention of existing jobs;
- 2. Encourage entrepreneurs to establish new businesses;
- 3. Work with existing Fresno businesses to encourage them to stay in Fresno, expand, and create additional jobs; and
- 4. Attract new businesses to Fresno with a focus on regional job initiative industry clusters.

## Actions planned to develop institutional structure

The City is undertaking a series of technological improvements and enhancements designed to streamline development applications, coordinate with other City services and provide more accessible information to the public. Beginning in April 2018 a new land management system has been launched. As the system is fully implemented, the actions will provide the public with quick and easy access to zoning, business licensing, permitting, code enforcement, and other data currently challenging to access.

The City's Housing and Community Development Division staff has access to additional online, local and regional training to improve and enhance the City's knowledge of federal and state funding opportunities. All new funding designated to service established neighborhoods will leverage the federal programs in eligible low-mod census tracts. The City has improved efforts to efficiently and expediently distribute funds related to HUD programs and is requiring the completion of HUD trainings and webinars to maintain the level of expertise required.

#### **Actions Planned to Enhance Coordination**

The City will continue to participate as a member of the FMCoC with other social service and housing providers for homeless activities, such as the Community Conversations network. City staff will participate in local and regional workshops designed to develop relationships with other providers and improve coordination. The Administration of the City meets regularly with the Fresno Housing Authority, Fresno County, other cities in the Central Valley, and nonprofit agencies. The City actively recruits new investment in underserved neighborhoods. The NRT Team (now funded through non-federal funds) works closely with a number of partners, including Fresno Unified School District, Habitat for Humanity, and other neighborhood stakeholders, in its neighborhood revitalization efforts as part of Restore Fresno initiative.

# **Monitoring**

The City of Fresno has established a monitoring system to ensure that federal regulations, local policies and program guidelines are met. The monitoring system encompasses both entitlement program monitoring and project monitoring. The City of Fresno's Monitoring Plan for the Consolidated Plan and each annual Action Plan was established to meet three primary goals:

- Ensure that all activities and initiatives funded, in part or in whole, with HUD funds are consistent with the approved Consolidated Plan.
- Ensure that all projects and or programs funded are implemented by a competent subrecipient and administered in a timely and financially prudent manner; and that all funds expended are in compliance with federal regulations.
- Ensure that all activities funded are evaluated and monitored regularly, and that performance is assessed and reported.

The City has implemented "notice of grant award" documentation with City departments in addition to subrecipient agreements with community based organizations. The City will be offering technical assistance and ongoing training opportunities for awardees. With that, staff recognized there is an ongoing opportunity to improve how various programs have been managed, the methodology in which programs have been monitored, and the manner in which funds have been allocated.

In addition, the City has implemented improved coordination between rehabilitation programs and the neighborhood revitalization teams through a referral process. The City has also increased low and no-cost outreach methods to ensure citizen participation, resulting in public needs hearings with standing room only.

## Entitlement Program Monitoring

Each entitlement program has specific monitoring requirements such as timely use of funds, commitment requirements, and uniform administrative requirements that must be met. The City tracks these activities throughout the fiscal year.

#### Project/Activity Monitoring and Administration

City staff will determine that the national objective, activity eligibility and appropriate regulatory requirements to monitor the activity/project are established. Monitoring activities include, but are not limited to, compliance with national objectives, labor standards, financial management, and environmental assessments. Staff conducts desk monitoring of drawdown requests throughout the year. Site monitoring will be based on a risk assessment at the beginning of the program year. Substantial rehabilitation and new construction projects are monitored by a Project Manager during construction and subsequent affordability period.

#### Minority Business Outreach (MBE/WBE)

The City has established a Disadvantaged Business Enterprise (MBE) Program in accordance with the regulations of the U.S Department of Housing and Urban Development (HUD).

# Affirmatively Furthering Fair Housing

The City adopted an Analysis of Impediments to Fair Housing Choice (AI) in 2016. The AI identified several impediments to fair housing choice and proposed goals for addressing the impediments. The full document can be downloaded from the City's website at:

https://www.fresno.gov/darm/wp-content/uploads/sites/10/2018/05/Analysis-of-Impediments-May-13-2016-Final-Report.pdf

A summary of actions taken to date is included in the City's most recent Consolidated Annual Performance Report (CAPER). The 2016-2017 CAPER report is available on the City's website for public review. The next update to the City's progress will be included in the 2017-2018 CAPER report, which should be available for public review in August or September.

In the 2018 Program Year, the City proposes to take the following actions to affirmatively further fair housing:

- Support the Fair Housing Council of Central California to conduct education and outreach activities;
- Support efforts to expand Section 3 job training and employment opportunities;
- Make infrastructure improvements in Racially and Ethnically Concentrated Areas of Poverty (RECAP); and
- Convene the Mayor's Banking Collaborative.

# AP-90 Program Specific Requirements – 91.220(I)(1,2,4)

# Community Development Block Grant Program (CDBG) 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1.	The total amount of program income that will have been received before the start	0
	of the next program year and that has not yet been reprogrammed	
2.	The amount of proceeds from section 108 loan guarantees that will be used during	0
	the year to address the priority needs and specific objectives identified in the	
	grantee's strategic plan.	
3.	The amount of surplus funds from urban renewal settlements	0
4.	The amount of any grant funds returned to the line of credit for which the planned	0
	use has not been included in a prior statement or plan	
5.	The amount of income from float-funded activities	0
Total Program Income:		\$0

# **Other CDBG Requirements**

1. The amount of urgent need activities

0

2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.

100.00%

# **HOME Investment Partnerships Program (HOME) 24 CFR 91.220(I)(2)**

A description of other forms of investment being used beyond those identified in Section 92.205 is as follows:

The City will not employ other forms of investment beyond those identified in Section 92.205.

# A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:

The City will use the recapture provisions in all cases where a homebuyer subsidy exists. For HOME-funded homebuyer assistance loans, the Promissory Note, Deed of Trust, and Homebuyer Agreement are the enforcement mechanisms for the City's recapture provisions. The City will enforce the minimum periods of affordability based on the amount of homebuyer subsidy provided to the buyer:

- Five years for less than \$15,000
- Ten years for between \$15,000-\$40,000, and
- Fifteen years for more than \$40,000.

Recapture provisions are based on 24 CFR 92.254 (a) (5) (ii), which stipulates the conditions for recapture of the HOME investment used to assist low-income families in purchasing a home. Homebuyer recapture provisions are included in, or as a deed restriction rider, to the recorded deed of trust that secures a HOME loan Note, and requires recapture of funds if the home does not continue to be the borrower's principal residence or if all or any part of the property or any interest in it is sold, rented, conveyed or transferred during the duration of the period of affordability. Recapture provisions also stipulate that only the direct subsidy to the homebuyer is subject to recapture, which includes down payment assistance, closing cost, other home assistance provided directly to homebuyer, and the difference between fair market value and the sales price.

The net proceeds are the sale price minus the senior loan repayment (other than HOME funds) and any closing costs. If the net proceeds are not sufficient to recapture the full HOME investment plus enable the homeowner to recover the amount of the homeowner's down payment and any capital improvement investment made by the owner since the purchase, the City may share the net proceeds. The net proceeds may be divided proportionally between the City and the homeowner as set forth in the following mathematical formulas:

<u>HOME subsidy x Net proceeds</u> = HOME amount to be recaptured

HOME subsidy + homeowner investment

<u>Homeowner investment x Net proceeds</u> = amount to homeowner

HOME subsidy + homeowner investment

In the event of foreclosure, the amount subject to recapture is based on the amount of net proceeds (if any) from the foreclosure sale.

Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:

The City does not refinance existing debt for multifamily housing projects.

For the HOME program, describe eligible applicants, your process for soliciting and funding applications/proposals, and where information can be obtained. Does the city plan to limit the beneficiaries or give preferences to a particular segment of the low-income population in its HOME program, and if so, provide a description of the limitation or preference?

The City issued a Consolidated Notice of Funding Availability (Consolidated NOFA) for affordable housing developers as part of the planning process. As required, a portion of these funds will be reserved for City-certified Community Housing Development Organizations (CHDOs) for a new development or substantial rehabilitation project. Additional details can be found on the City's website below.

#### https://www.fresno.gov/darm/housing-community-development/

The TBRA program will be administered by the Fresno Housing Authority and will be targeted to homeless households as outlined in the Status Update of the City and County of Fresno 10-Year Plan to End Chronic Homelessness. Interested parties apply in person at the Fresno Housing Authority located at 1331 Fulton Mall, Monday through Thursday between the hours of 8:00 am and 4:00 pm. An assessment and case management assignments are made in order to determine the level of assistance and program determination.

# **Emergency Solutions Grant (ESG) 91.220(I)(4)**

#### Include written standards for providing ESG assistance (may include as attachment)

The City and County administrations have jointly adopted ESG Policies and Procedures (PPGs) for ESG providers. The City will continue to work cooperatively with Fresno County and the Fresno Madera Continuum of Care (FMCoC) to update the ESG Policies and Procedures. A copy of the current document is included in Exhibit C. In addition, the City, County and FMCoC are also continuing to update and document written standards.

# If the Continuum of Care has established centralized or coordinated assessment system that meets HUD requirements, describe that centralized or coordinated assessment system.

The Homeless Management Information System (HMIS) is used by all local homeless providers participating in the FMCoC. HMIS is a database used to track performance and outcomes for the agencies. As the HMIS Lead of the FMCoC, the Fresno Housing Authority plays a critical role in coordinating the annual Pint-in-Time Count (PITC), collecting data, and distributing results from the annual count. The work of the Housing Authority in this regard meets and exceeds HUD requirements for the implementation and compliance of Homeless Management Information System Standards.

The FMCoC's Coordinated Entry System utilizes a common assessment tool – the Vulnerability Index (VI). The VI gave the community a way to identify and triage individuals most at risk. The VI was enhanced to the Vulnerability Index Service Prioritization Decision Assistance Tool (VI-SPDAT), which further triaged individual's priority for housing and other services.

All member agencies of the FMCoC have committed to using both the assessment tool and the Coordinated Entry System managed in partnership by FMCoC members. The assessment system is a client-centered process that streamlines access to the most appropriate housing interventions for individual or families experiencing homelessness.

The Multi-Agency Access Program (MAP) Point at the Poverello House (Pov) was the first coordinated physical entry point collectively developed by the Community Conversations stakeholder group. The MAP Point at the Pov serves as a physical location of the Coordinated Entry System. The program has proved successful in its first two years and has begun expansion. Main components of this process include:

- 1. Assessment,
- 2. Navigation and Case Conferencing,
- 3. Housing Referral with Choice, and
- 4. Data Collection and Communication.

Identify the process for making sub-awards and describe how the ESG allocation available to private nonprofit organizations (including community and faith-based organizations).

The City issued a Consolidated NOFA for the 2018-2019 program year. Prior to this release, the City consulted with the FMCoC on the needs of homeless in the community and the best use of ESG funds per category. Within the HUD defined homeless categories, the City of Fresno has determined the following sub-populations are a high priority for ESG services:

- Unsheltered homeless persons who are living outdoors or in other places not intended for human habitation;
- Chronically homeless persons;
- Homeless veterans; and
- Other homeless persons who have been identified as highly vulnerable.

In addition, the following populations are also a priority for ESG services in Fresno:

- Unaccompanied youth under the age of 18;
- Youth aging out of the foster care system;
- Victims of domestic violence; and
- Households with children.

Proposals that propose to serve these populations will be given additional points in the scoring process. Proposals providing ESG services to populations outside of the identified high priority population will be considered for funding.

Bidders may propose to provide all or a portion of the ESG eligible activities stated above. Qualified/eligible vendor(s) are those agencies that are State certified non-profit entities, validly existing in California, with a tax-exempt IRS determination letter, as of the date the bid is submitted, or public agencies that are qualified to receive ESG funds under applicable federal rules. Qualified/eligible vendors are those that have a minimum of two years' experience serving the beneficiary populations and a minimum of two years' experience utilizing federal, state and/or local funding.

The NOFA was published on the City's website, and widely distributed to an electronic distribution list of over 500 e-mail addresses. A joint review committee reviews applications, and may include the City, County, and FMCoC representatives which provide staff scoring for the proposals. Applicants present programs to the Housing and Community Development Commission for ranking, scoring, and funding recommendations to the Fresno City Council for adoption.

If the jurisdiction is unable to meet the homeless participation requirement in 24 CFR 576.405(a), the jurisdiction must specify its plan for reaching out to and consulting with homeless or formerly homeless individuals in considering policies and funding decisions regarding facilities and services funded under ESG.

During the development of the Consolidated Plan, the City consulted with the FMCoC in making decisions related to ESG funds for the five year cycle. The FMCoC includes representation from the homeless community, which meet the homeless participation requirement in 24 CFR 576.405(a).

# Describe performance standards for evaluating ESG.

The following performance standards are outlined in the City's adopted written policies, however, updates to the standards are currently under way:

- 1. Decrease the number of homeless youth and households with children by 10% from the FMCoC Point in Time Count of January 2016.
- 2. Increase the percentage of participants in transitional housing that move into permanent housing to 80% or more.
- 3. Increase the percentage of participants that are employed at program exit to 25% or more.