

City of Fresno
PY2016 Annual Action Plan
CITY COUNCIL DRAFT

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AP-05 Executive Summary

Introduction

The City of Fresno receives annual allocations from the U.S. Department of Housing and Urban Development (HUD) through four grant programs:

- (1) Community Development Block Grant (CDBG)
- (2) HOME Investment Partnership Program (HOME)
- (3) Emergency Solutions Grant (ESG), and
- (4) Housing Opportunities for Persons With AIDS Grant (HOPWA)

The overarching purpose of these four programs is to assist **low- and moderate-income** families and households, which are those that earn less than 80% of the area median income. ESG and HOPWA funds are earmarked to assist the homeless and persons living with HIV/AIDS, respectively. The funds are used to pursue three goals:

- (1) Provide decent, affordable housing
- (2) Create suitable living environments, and
- (3) Expand economic opportunities.

In order to access these federal funds, the City must carry out a planning process to identify the scope of housing and community development needs in its jurisdiction and how the available funding can best be used to meet those needs. This planning process, called the Consolidated Plan, was conducted in late 2014 and early 2015. The term of the plan began on July 1, 2015 and will end on June 30, 2020. A full copy of the Consolidated Plan is available for review at the City's Development and Resources Management Department (DARM).

Each year, the City prepares an Annual Action Plan that describes the projects and actions it will undertake to carry out the strategies outlined in the Consolidated Plan. This document is the Second Year Annual Action Plan, covering the period from July 1, 2016 to June 30, 2017.

Summary of Objectives and Outcomes

The City of Fresno (also referred to as "City" or "Fresno"), located in the center of California's Central Valley, stands as the largest city in the County of Fresno (County), and is the fifth largest city in the State of California. The City encompasses an area of 113 square miles and is surrounded by mostly rural residential and agricultural land. Fresno has a population of over half a million (500,819) residents, a total of 159,163 households, with a median income of \$42,015.

Of distinct concern is the comparatively high poverty levels found in the City, as the City's poverty rate is double that of the State of California and is 14 percent higher than the poverty rate for the County. Additionally, the percentage of families experiencing extreme poverty (those with family incomes under \$10,000) is more than double the extreme poverty rate of the state. This contributes to the fact that 47 percent of households are cost burdened and paying more than 30 percent of their income toward housing costs. From 2000 to 2013 the median home values in the City increased by 82 percent and the median contract rent increased by 94 percent. During the same time period the median household income increased by only 30 percent. This indicates that incomes are not keeping pace with the increasing cost of housing.

As part of its Strategic Planning Process, the City summarized its approach to addressing these issues with four over-arching goals. All of the projects funded in 2016 will align to serve one of the following goals:

Goal #01: Safe and Affordable Housing

The City will continue to fund affordable housing projects to improve the quality of housing stock throughout the City. This includes rehabilitation efforts, new development, and aggressive code enforcement. All of the City's HOME funds and approximately 25% of the CDBG funds will be used to serve this goal.

Goal Outcome Indicators

- Rental units constructed: 7 Units
- Homebuyer units constructed: 2 units
- Tenant-Based rental assistance: 20 units
- Homeowner Housing Rehabilitated: 53 units
- Housing Code Enforcement citations: 500 units

Goal #02: Homeless Services

The City, in close coordination with the Fresno Madera Continuum of Care and its members, will provide its available ESG funding to local homeless service providers for the operation of homeless shelters, provision of homeless prevention, street outreach, and rapid rehousing services. It should be noted that CDBG-funded projects under Public Facilities and Improvements will also serve homeless populations.

Goal Outcome Indicators

- Homeless Persons Provided Overnight Shelter: 50 persons
- Rapid Re-Housing: units to be determined
- Homeless Prevention: units to be determined

Goal #03: Community Services

The City will use CDBG to support youth and senior programs offered through the Parks Department. The Senior Hot Meal Program will provide nutritious meals to low income seniors at six locations throughout the City. The Youth Afterschool program will provide educational and recreational services to young adults at community centers that serve predominantly low income areas. In addition, the City will support a number of local non-profits with CDBG funds in FY2017.

Goal Outcome Indicators

- Public services – non housing benefit: 1,579 persons

Goal #04: Public Facilities and Public Improvements

The City will use CDBG funds to make needed improvements to neighborhood streets and parks that serve predominantly low and moderate income areas. The City is also proposing to provide assistance for the development of a new community center that will serve the Highway City neighborhood. Street Improvements will include Kings Canyon (Alta, Willow, & Adler), Fairmont (Santa Ana, Barcus, & Polk), Buckingham (Saginaw, Cedar, & Ninth), and Floradora (McKinley, Fruit & Weber). Park Improvements are proposed to the Romain Neighborhood Center and Park (745 N First Avenue).

Goal Outcome Indicators

- Streets - Public facilities – non housing benefit: 13,265 persons
- Parks - Public facilities – non housing benefit: 5,000 persons
- Community Center - Public facilities – non housing benefit: 8,000 persons

Evaluation of Past Performance

The City of Fresno recognizes evaluation of past performance is critical to ensure the City funded departments and its subrecipients are implementing activities effectively and that those activities align with the City of Fresno's overall strategies and goals. With that, staff recognized there is an opportunity to improve how various programs have been managed, the methodology in which programs have been monitored, and the manner in which funds have been allocated.

Recent HOME Development Accomplishments

- 193 units at Cedar Court and Inyo Terrace Apartments **Complete**
- 40 units at Viking Village Apartments at 4250 N Chestnut Ave **Complete**
- 8 units at Lowell Neighborhood Project at 146 N Glenn **Underway**

- 31 units at Fultonia West at 541 N Fulton St **Underway**
- 1 unit at 386 North Park **Complete**
- 14 units at Cedar Heights **Complete**
- 9 units at Laval and Belgravia **8 Complete**
- 2 units at Lotus and Effie **Underway**
- 22 units at Calaveras Court **Underway**

Recent Housing Rehabilitation Accomplishments

- 662 Neighborhood Revitalization Team housing cases initiated and 386 cases resolved
- 51 units in the underwriting process or under contract and being rehabilitated
- 13 units completed

Recent Public Service Accomplishments

- 531 seniors assisted (Senior Hot Meals)
- 1276 youth assisted (After School Program)

Recent Public Facility Accomplishments

- Roy and Almy Street Improvements
- First and Eighth Street Improvements
- Ashlan and Holland Street Improvements
- Frank Ball Recreational Improvements
- Weller, Clara, Tower and Belgravia Street Improvements
- Bullard and Brawley to Marty Street Improvements
- Fourth, Alluvial and Millbrook Street Improvements
- Townsend and Heaton Street Improvements

Summary of Citizen Participation and Consultation Process

The City of Fresno adopted and followed a Citizen Participation Plan to ensure interested residents received opportunities to participate in the planning process. As part of the outreach strategy, the City of Fresno developed a robust database of nearly 300 community development and housing service providers, workforce developers, community advocates, public agencies, and businesses across the City. Through this comprehensive database, stakeholders were consistently engaged, updated, and encouraged to participate in the Consolidated Plan process both through email and personal phone calls. The Citizen Participation process is described in greater detail in PR-15 Citizen Participation.

Summary of Public Comments

None received to date. All comments will be summarized in an attachment to the final plan submitted to date.

Summary of Comments not accepted

All comments submitted will be accepted.

Summary

In 2016, the City expects to receive approximately \$9.464 million in federal allocations to address its most pressing affordable housing and community development priorities. The most pressing needs in the City continue to be a large number of blighted properties and substandard condition of housing, especially within the neighborhoods identified as CDBG target areas. As such, the majority of CDBG resources available to the City through the programs covered by this plan will focus on reinvestment in distressed areas through comprehensive code enforcement efforts, housing rehabilitation programs, public facility and infrastructure projects, and supportive public services. HOME funds will primarily be used to increase housing opportunities for low-income rental households. ESG funds will continue to serve the needs of homeless populations and HOPWA funds will provide housing assistance to persons living with HIV/AIDS and their families.

PR-05 Lead and Responsible Agencies

The City of Fresno is the Lead Agency for the United States Department of Housing and Urban Development (HUD) entitlement programs. The City of Fresno Development and Resource Management Department (DARM), Housing and Community Development Division is responsible for the administration of HUD Entitlements including but not limited to the Community Development Block Grant Program (CDBG), the HOME Investment Partnerships Program (HOME), the Emergency Solutions Grant program (ESG), and the Housing Opportunities for People with AIDS (HOPWA) funding.

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AP-10 Consultation

Introduction

Public participation plays a central role in the development of the Consolidated Plan. To develop its 2015 Consolidated Plan, the City of Fresno launched an in-depth and collaborative effort to consult with community stakeholders, elected offices, City and County departments, and beneficiaries of entitlement programs to inform and develop the priorities and strategies. For the 2016 Annual Action Plan, the City followed up with many of the same organizations to identify shifts and trends within the needs of the community.

Efforts to Enhance Coordination

Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I))

As part of the Consolidated Planning process, the City developed a robust database of nearly 300 community development and housing service providers, workforce developers, community advocates, public agencies, and businesses across the City. Through this comprehensive database, the City can quickly outreach and coordinate with a large number of stakeholders within the community. As part of the 2016 planning process, the City released a Notice of Funding Availability (NOFA) to coordinate with local non-profits on the provision of public services and to accept proposals on the rehabilitation of community facilities.

Continuum of Care Consultation – Homeless Needs

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

The Fresno Madera Continuum of Care (FMCoC) is comprised of 200 organizations and individuals working to address homelessness in the counties of Fresno and Madera. Members of the FMCoC include representatives of federal, state, and local government agencies, nonprofits, the private sector, and faith-based organizations. The FMCoC holds monthly meetings to coordinate the efforts of its members to efficiently provide housing and services to the homeless population.

As part of the 2016 planning process, the City coordinated with the FMCoC to determine the amount of the ESG allocations that should be used for each eligible use. The City will use the approved breakdown by funding categories to determine subrecipient allocations.

Continuum of Care Consultation – Program Design

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS

Allocation

The City of Fresno acts as a pass-through agency for Emergency Solutions Grant Program (ESG) funds. While the City is responsible for the administration and oversight of the grant, the vast majority of funds are awarded to local homeless service providers who perform the day to day operation of the funded programs. As part of the 2016 planning process, the City coordinated with the FMCoC to determine the amount of the ESG allocations that should be used for each eligible use. The City will use the approved breakdown by funding categories to determine subrecipient allocations.

Development of Standards and Policies

ESG standards and policies were developed by the City, County, and the FMCoC when the ESG program transitioned from the Emergency Shelter Grant to the Emergency Solutions Grant in 2011. The City of Fresno will continue to coordinate with its public and private partners to ensure that the local FMCoC meets all HEARTH requirements with respect to ESG funds.

HMIS and Coordinated Access

The Homeless Management Information System (HMIS) is used by all local homeless providers participating in the FMCoC. HMIS is a database used to track performance and outcomes for the agencies. As the HMIS Lead of the FMCoC, the Fresno Housing Authority plays a critical role in coordinating the annual Point-in-Time Count (PITC), collecting data, and distributing results from the annual count. The work of the Housing Authority in this regard meets and exceeds HUD requirements for the implementation and compliance of Homeless Management Information System Standards. The purpose of coordinated access is to make rapid, effective, and consistent client to housing and service matches regardless of a clients location within a geographic area thereby standardizing the access and assessment process by coordinating referrals across the Fresno Madera Continuum of Care.

List of Consultations

Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdiction's consultations with housing, social service agencies and other entities.

1	Organization	Housing Authority-City of Fresno
	Organization Type	PHA
	What section of the Plan was addressed by Consultation?	Action Plan
	Method of Consultation / Anticipated outcomes	Coordination on homelessness, TBRA housing, and HOPWA services
2	Organization	Fresno Madera Continuum of Care
	Organization Type	Services-homeless
	What section of the Plan was addressed by Consultation?	Action Plan
	Method of Consultation / Anticipated outcomes	Coordination on homelessness.
3	Organization	Housing and Community Development Commission
	Organization Type	Community/Family Services and Organizations Neighborhood Organization
	What section of the Plan was addressed by Consultation?	Action Plan
	Method of Consultation / Anticipated outcomes	Organization attended the public workshop and identified their perceived needs and priorities.
4	Organization	County of Fresno, Department of Public Health
	Organization Type	Other government – County
	What section of the Plan was addressed by Consultation?	Action Plan
	Method of Consultation / Anticipated outcomes	Better coordination on HOPWA services
5	Organization	State of California
	Organization Type	State government
	What section of the Plan was addressed by Consultation?	Action Plan
	Method of Consultation / Anticipated outcomes	HOPWA coordination

6	Organization	Marjaree Mason
	Organization Type	Nonprofit Domestic Violence Agency
	What section of the Plan was addressed by Consultation?	Action Plan
	Method of Consultation / Anticipated outcomes	NOFA
7	Organization	Fresno Equal Opportunities Commission
	Organization Type	Nonprofit Agency
	What section of the Plan was addressed by Consultation?	Action Plan
	Method of Consultation / Anticipated outcomes	NOFA
8	Organization	Boys and Girls Club
	Organization Type	Nonprofit Agency
	What section of the Plan was addressed by Consultation?	Action Plan
	Method of Consultation / Anticipated outcomes	NOFA
9	Organization	Fresno Downtown Business Hub
	Organization Type	Nonprofit Agency
	What section of the Plan was addressed by Consultation?	Action Plan
	Method of Consultation / Anticipated outcomes	NOFA
10	Organization	Silvercrest, Inc.
	Organization Type	Non-profit housing developer
	What section of the Plan was addressed by Consultation?	Action Plan
	Method of Consultation / Anticipated outcomes	NOFA

Identify any Agency Types not consulted and provide rationale for not consulting

Not Applicable

List other local/regional/state/federal planning efforts considered when preparing the Plan and how the goals of the Strategic Plan overlap with the goals of each plan

Name of Plan: Continuum of Care

Organization: Fresno Madera Continuum of Care

Overlap: The Continuum of Care works to alleviate the impact of homelessness in the community through the cooperation and collaboration of social service providers. This effort aligns with the Strategic Plan's goal to support activities that respond to homelessness and its impacts on the community.

Name of Plan: City of Fresno Housing Element

Organization: City of Fresno

Overlap: The Housing Element is the State-required component of the City's General Plan and provides a policy guide and implementation work plan to help the City meet its future regional housing needs. This effort aligns with the Strategic Plan's goal to assist in the creation and preservation of affordable housing opportunities.

Describe cooperation and coordination with other public entities, including the State and any adjacent units of general local government, in the implementation of the Consolidated Plan (91.215(I))

The City works closely with the Public Housing Authority of the City of Fresno, the County of Fresno, and the State in a number of affordable housing programs. For HOPWA, the City is responsible for administering the grant on behalf of the entire metropolitan statistical area, which includes all of Fresno County. As such, the City coordinates with the County Public Health Department and the State of California to ensure the needs of persons living with HIV/AIDS are addressed.

As detailed above, the City participates in the FMCoC to address homeless issues in the region. Through this organization, the City is able to coordinate its resources with other public entities to ensure a strategic response to homelessness.

AP-12 Participation - 91.105, 91.200(c)

Summary

Summarize the citizen participation process and efforts made to broaden citizen participation. Summarize citizen participation process and how it impacted goal-setting.

As part of the 2016 planning process, the City provided a number of opportunities for the public to participate in the 2016 planning process:

- January 13, 2016 Housing and Community Development Commission Meeting
- February 24, 2016 Housing and Community Development Commission Meeting
- March 2, 2016 FMCoC Executive Committee Meeting
- March 10, 2016 FMCoC Board Meeting
- March 14, 2016 Housing and Community Development Commission Meeting
- March 16 - April 15, 2016 Public Comment Period
- April 27, 2017 City Council Meeting

The City advertised these meetings in English, Spanish, and Hmong. The proposed plan was published on March 14th and made available to the public for comment until April 15th. The City will conduct a public hearing to receive comments on the plan on April 27 and April 28, 2016. The results of the community meetings, including a summary of all comments and input received, is included as an attachment to this plan.

Citizen Participation Outreach

Notice of Public Hearing Fresno Bee (December 7, 2015 and January 10, 2016)	
Mode of Outreach	Newspaper Ad – English, Spanish, Hmong
Target of Outreach	Non-targeted/broad community
Summary of response/attendance	n/a
Summary of comments received	None
Summary of comments not accepted and reasons	n/a
URL (If applicable)	n/a

Email Notification of Public Hearing (January 8, 2016)	
Mode of Outreach	Other
Target of Outreach	Non-targeted/broad community
Summary of response/attendance	n/a
Summary of comments received	none
Summary of comments not accepted and reasons	n/a
URL (If applicable)	n/a

Public Hearing HCDC Meeting on Community Needs (January 13, 2016)	
Mode of Outreach	See above
Target of Outreach	See above
Summary of response/attendance	7 participants attended the hearing Primary concerns were past performance. Needs expressed were affordable housing, parks facilities, community facilities
Summary of comments received	HCDC minutes of 1/13/16
Summary of comments not accepted and reasons	n/a
URL (If applicable)	n/a

Public Hearing HCDC Meeting on Applications (March 14, 2016)	
Mode of Outreach	See above
Target of Outreach	See above
Summary of response/attendance	Approximately 20 representatives of nonprofit applicant agencies attended the meeting to present their CDBG funding request
Summary of comments received	HCDC minutes of 3/14/16
Summary of comments not accepted and reasons	n/a
URL (If applicable)	n/a

Public Comment Period (March 16 – April 15, 2016)	
Mode of Outreach	Newspaper Ad – English, Spanish, Hmong
Target of Outreach	Non-targeted/broad community
Summary of response/attendance	n/a
Summary of comments received	None
Summary of comments not accepted and reasons	n/a
URL (If applicable)	n/a

Public Hearing Housing & Community Development Commission (April 27, 2016)	
Mode of Outreach	Newspaper Ad – English, Spanish, Hmong
Target of Outreach	Non-targeted/broad community
Summary of response/attendance	
Summary of comments received	
Summary of comments not accepted and reasons	n/a
URL (If applicable)	n/a

Public Hearing City Council Adoption of Plan (April 28, 2016)	
Mode of Outreach	Newspaper Ad – English, Spanish, Hmong
Target of Outreach	Non-targeted/broad community
Summary of response/attendance	
Summary of comments received	
Summary of comments not accepted and reasons	n/a
URL (If applicable)	n/a

AP-15 Expected Resources – 91.220(c)(1,2)

Introduction

The main source of funding for the goals, programs, and projects discussed in this Action Plan will come from the Community Development Block Grant (CDBG) and the HOME Investment Partnerships Program (HOME). The City receives smaller allocations of the Emergency Solutions Grant (ESG) and Housing Opportunities for Persons with HIV/AIDS (HOPWA).

CDBG

CDBG funds may be used for a broad range of activities, including housing, infrastructure, public facilities and services, and economic development, as long as the purpose of the program is to benefit persons considered to be low or moderate income (below 80% of the area median income).

HOME

HOME funds may only be used for affordable housing projects. This includes the acquisition and development of new housing, the rehabilitation of existing units, tenant-based rental assistance, and homebuyer assistance. Assisted units can be either rental or owner-occupied. All units must benefit households earning less than 80 percent of the area median income.

ESG

ESG funds are designed to serve homeless persons and those at risk of homelessness. The ESG program provides funding to engage homeless living on the street; improve the number and quality of emergency shelters; rapidly re-house homeless into market housing; and to prevent families and individuals from becoming homeless.

HOPWA

This program is targeted to provide housing assistance to persons living with HIV/AIDS and their families. HOPWA funds may be used for a wide range of housing, social services, program planning, and development costs. These include the development of new housing units; costs for facility operations; rental assistance; and short-term payments to prevent homelessness. An essential component in providing housing assistance for this targeted special needs population is the coordination and delivery of support services.

General Funds

The City expects to leverage and attract additional funding sources to help meet its goals. Potential sources include general funds, additional housing funds from the State, private funding invested in the HOME-assisted affordable housing developments.

Lead Hazard Abatement Funds

The City expects to receive approximately \$395,000 of funding from the State of California and possibly additional funds from U.S. HUD for the assessment and abatement of lead paint hazards in low income homes.

CalHOME Homebuyer Funds

The City of Fresno administers a state-funded first-time homebuyer program that provides up to \$50,000 as a silent second loan to an eligible homebuyer. The program helps low-income households to purchase their first home in qualified census tracts within the City of Fresno.

Additional Funds

The federal government has several other funding programs for community development and affordable housing activities. These include: Fair Housing; Lead Based Paint; HOPE VI; HOPWA Competitive Funds; the Supportive Housing Program; Section 202, Section 811; Youthbuild; the Housing Choice Voucher Program; the Affordable Housing Program (AHP) through the Federal Home Loan Bank, and others. It should be noted that in most cases the City would not be the applicant for these funding sources as many of these programs offer assistance to affordable housing developers and nonprofits rather than local jurisdictions.

Anticipated Resources

Program / Source	Uses of Funds	Expected Amount Available in Year 2		Narrative Description
CDBG public - federal	Admin and Planning Economic Development Housing Public Improvements Public Services	Annual Allocation:	\$6,330,331	See above
		Program Income:	\$250,000	
		Prior Year Resources:	\$0	
		Total:	\$6,580,331	
		Available for Remaining Con Plan	\$19,000,000	
ESG public - federal	Shelter Operations Prevention Re-Housing Street Outreach HMIS	Annual Allocation:	\$565,293	See above
		Program Income:	\$0	
		Prior Year Resources:	\$0	
		Total:	\$565,293	
		Available for Remaining Con Plan	\$1,700,000	

Program / Source	Uses of Funds	Expected Amount Available in Year 2		Narrative Description
HOME public - federal	Homebuyer assistance Homeowner rehab Rental TBRA	Annual Allocation:	\$2,181,089	See above
		Program Income:	\$200,000	
		Prior Year Resources:	\$0	
		Total:	\$2,381,089	
		Available for Remaining Con Plan	\$6,500,000	
HOPWA public - federal	Facility Based Housing Housing Services Tenant Based Rental Assistance Short Term Rent Utility Mortgage Assistance	Annual Allocation:	\$387,290	See above
		Program Income:	\$0	
		Prior Year Resources:	\$0	
		Total:	\$387,290	
		Available for Remaining Con Plan	\$1,200,000	
CalHOME public - state	Homebuyer Assistance	Annual Allocation:	1,500,000	See above
		Program Income:	0	
		Prior Year Resources:	0	
		Total:	1,500,000	
		Available for Remaining Con Plan	0	
Lead Grant public-state	Lead-paint hazard testing and clearance	Annual Allocation:	395,000	See above
		Program Income:	0	
		Prior Year Resources:	0	
		Total:	395,000	
		Available for Remaining Con Plan	0	
Lead Grant public-federal	Lead-paint hazard testing and clearance	Annual Allocation:	3,000,000	Application due Spring, 2016
		Program Income:	0	
		Prior Year Resources:	0	
		Total:	3,000,000	
		Available for Remaining Con Plan	0	

Program / Source	Uses of Funds	Expected Amount Available in Year 2		Narrative Description
Street Outreach public local	Homeless Street Outreach and Assessment	Annual Allocation:	\$540,000	See above
		Program Income:	\$0	
		Prior Year Resources:	\$0	
		Total:	\$540,000	
		Available for Remaining Con Plan	\$0	

Table 1 - Expected Resources – Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied.

Leverage, in the context of entitlement funding, means bringing in other local, state, and federal financial resources to maximize the reach and impact of the City of Fresno’s U.S. Department of Housing and Urban Development (HUD) funded programs. HUD, like many other federal agencies, encourages the recipients of federal monies to demonstrate that efforts are being made to strategically leverage additional funds in order to achieve greater results. Leverage is also a way to increase project efficiencies and benefit from economies of scale that often come with combining sources of funding for similar or expanded scopes.

A good source of leveraging the City hopes to continue to use is the Housing-Related Parks Program from the State of California. Through this program, the State provides additional funds to local governments for parks and recreational facilities when the local government creates additional affordable units. In previous years, the City has leveraged an additional \$1,311,400 for park improvements.

Additionally, HUD has matching fund requirements for both the HOME and ESG Programs. For the HOME Program, the City is required to match twenty five percent of all HOME project expenditures. However, when a jurisdiction is identified by HUD as being under “fiscal distress”, HUD will reduce the match requirement. For FY 2014 and 2015, HUD reduced the City of Fresno’s HOME match requirement by 100%. HUD has not published match reductions for 2016 as of yet. In the 2016 program year, the City of Fresno will continue to seek HOME match funds to contribute to future year match liabilities. Examples of matching funds under the HOME Program include private finance and interest subsidies from home buyer and residential rehabilitation programs.

The ESG grant requires a 100% match of program funds. The City of Fresno passes this matching requirement to the service providers receiving the ESG funds. ESG providers meet this requirement through the use of private donations, State grants, and/or volunteer hours.

If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan.

As part of a substantial amendment to a prior plan that will begin implementation in FY2017, the City has identified a number of city-owned lots that will be deeded to developers in order to build single-family in-fill housing units. The majority of these lots are located in the central core of City.

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AP-20 Annual Goals and Objectives

Goals Summary Information

Goal Name	Year	Category	Geographic Area	Needs Addressed	Funding
Safe and Affordable Housing	2015-2019	Affordable Housing	Citywide	Affordable Housing	CDBG: \$1,506,000 HOME: \$2,381,089
Homelessness and the Prevention of Homelessness	2015-2019	Homeless	Citywide	Homelessness	HOPWA: \$387,290 ESG: \$565,293
Community Services	2015-2019	Non-Homeless Special Needs Non-Housing Community Development	Low/Mod Income Areas	Community Services	CDBG: \$987,000
Public Facilities and Public Improvements	2015-2019	Non-Homeless Special Needs Non-Housing Community Development	Low/Mod Income Areas	Public Facilities and Public Improvement	CDBG: \$2,700,000

Table 2 – Goals Summary

Goal #01: Safe and Affordable Housing

The City will continue to fund affordable housing projects to improve the quality of housing stock throughout the City. This includes rehabilitation efforts, new development, and aggressive code enforcement. All of the City's HOME funds and approximately 25% of the CDBG funds will be used to serve this goal.

Goal Outcome Indicators

- Rental units constructed: 7 Units
- Homebuyer units constructed: 2 units
- Tenant-Based rental assistance: 20 units
- Homeowner Housing Rehabilitated: 53 units
- Housing Code Enforcement citations: 500 units

Goal #02: Homeless Services

The City, in close coordination with the Fresno Madera Continuum of Care and its members, will provide its available ESG funding to local homeless service providers for the operation of homeless shelters, provision of homeless prevention, street outreach, and rapid rehousing services. It should be noted that CDBG-funded projects under Public Facilities and Improvements will also serve homeless populations.

Goal Outcome Indicators

- Homeless Persons Provided Overnight Shelter: 50 persons
- Rapid Re-Housing: units to be determined
- Homeless Prevention: units to be determined

Goal #03: Community Services

The City will use CDBG to support youth and senior programs offered through the Parks Department. The Senior Hot Meal Program will provide nutritious meals to low income seniors at six locations throughout the City. The Youth Afterschool program will provide educational and recreational services to young adults at community centers that serve predominantly low income areas. In addition, the City will support a number of local non-profits with CDBG funds in FY2017.

Goal Outcome Indicators

- Public services – non housing benefit: 1,579 persons

Goal #04: Public Facilities and Public Improvements

The City will use CDBG funds to make needed improvements to neighborhood streets and parks that serve predominantly low and moderate income areas. The City is also proposing to provide assistance for the development of a new community center that will serve the Highway City neighborhood. Street Improvements will include Kings Canyon (Alta, Willow, & Adler), Fairmont (Santa Ana, Barcus, & Polk), Buckingham (Saginaw, Cedar, & Ninth), and Floradora (McKinley, Fruit, & Weber). Park Improvements are proposed for Romain Neighborhood Center and Park (745 N First Avenue).

Goal Outcome Indicators

- Streets - Public facilities – non housing benefit: 13,265 persons
- Parks - Public facilities – non housing benefit: 5,000 persons
- Community Center - Public facilities – non housing benefit: 8,000 persons

AP-35 Projects – 91.220(d)

#	HOUSING	CDBG	HOME	ESG	HOPWA
	Housing Rehabilitation	\$350,000			
	Lead Paint	\$75,000			
	Senior Paint Program	\$100,000			
	Community Revitalization – Inspections	\$981,000			
	Minor Code Compliance Grant Program	\$100,000			
	CHDO Set Aside		\$357,163		
	Tenant Based Rental Assistance		\$785,817		
	HOME Rental Rehab and New Construction		\$1,000,000		
#	FACILITIES AND PUBLIC IMPROVEMENTS	CDBG	HOME	ESG	HOPWA
	Neighborhood Street Improvements	\$1,200,000			
	Park Improvements	\$500,000			
	Nonprofit Facilities	\$500,000			
	Section 108 Loan Repayment	\$500,000			
#	PUBLIC SERVICES	CDBG	HOME	ESG	HOPWA
	Senior Hot Meals	\$217,000			
	Parks After School Program	\$605,000			
	Nonprofit Public Services – TBD	\$65,000			
#	HOMELESS	CDBG	HOME	ESG	HOPWA
	ESG 2016			\$565,293	
	HOPWA WestCare				\$375,671
#	ECONOMIC DEVELOPMENT	CDBG	HOME	ESG	HOPWA
	Fulton Corridor Façade Grant – PBID	\$100,000			
#	PLANNING AND ADMINISTRATION	CDBG	HOME	ESG	HOPWA
	CDBG Program Administration	\$637,000			
	HOME Program Administration		\$238,109		
	HOPWA Administration				\$11,619
	Planning Southeast Specific Plan	\$500,000			
	Community Revitalization – Planning	\$110,000			
	Fair Housing Council	\$40,000			
	TOTALS	\$6,580,000	\$2,381,089	\$565,293	\$387,290

Table 3 - Project Information

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs.

Affordable Housing

The Consolidated Plan identified quality, affordable housing as a high priority, as well as treatment of neighborhood deterioration. The City manages several programs that serve to arrest deterioration and provide assistance to improve the livability of affordable housing. In addition, the City will partner with local affordable housing developers to increase the inventory of quality, affordable housing for low income renters and buyers.

Public Services

The Consolidated Plan identified services for seniors and youth to be high priorities. The City provides essential services to targeted low- and very-low income neighborhoods through its Senior Hot Meals and PARCS Afterschool Programs.

Public Facilities and Improvements

The Consolidated Plan identified public facilities and improvements in low-moderate income neighborhoods as a high priority. In particular, roadway deterioration along with access to schools and parks was highlighted as critical to livability. The City is focused on strategic investments that will enhance other private and public investment targeted to low and very-low income neighborhoods.

Homeless

Homelessness was identified as a high priority for residents. The City will coordinate with Fresno County to issue a NOFA for the allocation of ESG funding and will consult with the Fresno Madera Continuum of Care to identify specific projects.

The City will coordinate with the State of California Department of Health and the Fresno County Department of Health to continue services and affordable housing programs for existing clients and to identify NOFA priorities for the allocation of the program.

AP-38 Project Summary

1	Project Name	Housing Rehabilitation Administration
	Target Area	Citywide
	Goals Supported	Safe and Affordable Housing
	Needs Addressed	Affordable Housing
	Funding	CDBG: \$350,000
	Description	Funds will be used to pay for staff and overhead costs related to the housing rehabilitation programs administered by the City.
	Target Date	6/30/2017
	Goal	8 low income households
	Location Description	2600 Fresno Street, Room 3070, Fresno CA 93721
	Planned Activities	14H: Housing Rehabilitation Administration – 24 CFR 570.202 LMH: Low Mod Housing national objective (24 CFR 570.208(a)(3))

2	Project Name	Lead Paint Rehabilitation Program
	Target Area	Citywide
	Goals Supported	Safe and Affordable Housing
	Needs Addressed	Affordable Housing
	Funding	CDBG: \$75,000
	Description	CDBG funds will be granted to qualifying properties occupied by low income households to eliminate lead paint hazards. Funds will be combined with State of California funds to serve more families.
	Target Date	6/30/2017
	Goal	25 low mod income households
	Location Description	2600 Fresno Street, Room 3070, Fresno CA 93721
	Planned Activities	Lead Paint abatement and clearance activities. 14A: Single-Unit Residential Rehabilitation (24 CFR 570.202) LMH: Low Mod Housing (LMH) national objective (24 CFR 570.208(a)(3))

3	Project Name	Senior Paint Program
	Target Area	Citywide
	Goals Supported	Safe and Affordable Housing
	Needs Addressed	Affordable Housing
	Funding	CDBG: \$100,000
	Description	CDBG funds will pay for a licensed lead-certified painting contractor to paint the exterior of the home and may include minor repairs, (i.e., screens, broken window panes, loose or damaged gutters, etc.) provided there are enough funds available after deducting the cost of the paint project. This program serves low-income seniors (62 years of age or older) who own and occupy their homes.
	Target Date	6/30/2017
	Goal	18 low mod income senior households
	Location Description	2600 Fresno Street, Room 3070, Fresno CA 93721
	Planned Activities	Senior Paint, minor repair, and accessibility. 14A: Single-Unit Residential Rehabilitation (24 CFR 570.202) LMH: Low Mod Housing national objective (24 CFR 570.208(a)(3))

4	Project Name	Community Revitalization – Inspections
	Target Area	Low/Mod Income Areas
	Goals Supported	Safe and Affordable Housing
	Needs Addressed	Affordable Housing
	Funding	CDBG: \$981,000
	Description	Funding for two targeted neighborhood revitalization teams (NRT) to improve housing conditions through the identification of blight and code violations on private and public property thereby helping to contribute the removal of blight.
	Target Date	6/30/2017
	Goal	500 unit citations
	Location Description	2600 Fresno Street, Room 3070, Fresno CA 93721
	Planned Activities	Conduct inspections for compliance with housing standards. 15: Code Enforcement - 24 CFR 570.202(c) LMA - Low Mod Area - 24 CFR 570.208(a)

5	Project Name	Minor Code Compliance Grant Program
	Target Area	Low/Mod Income Areas
	Goals Supported	Safe and Affordable Housing
	Needs Addressed	Affordable Housing
	Funding	CDBG: \$100,000
	Description	CDBG funds are reserved to address the rehabilitation needs of low income homeowners who received minor code violations. The City will grant up to \$15,000 to each property.
	Target Date	6/30/2017
	Goal	6 low income households
	Location Description	2600 Fresno Street, Room 3070, Fresno CA 93721
	Planned Activities	Minor code compliance grant program. 14A: Single-Unit Residential Rehabilitation (24 CFR 570.202) LMH: Low Mod Housing (LMH) national objective (24 CFR 570.208(a)(3))

6	Project Name	Community Housing Development Organization (CHDO) Set Aside
	Target Area	Citywide
	Goals Supported	Safe and Affordable Housing
	Needs Addressed	Affordable Housing
	Funding	HOME: \$357,163
	Description	HOME funds will be loaned to a qualified Community Housing Development Organization (CHDO) to finance the development of housing affordable to low-income households. Developments may be either rental or homebuyer.
	Target Date	6/30/2019
	Goal	2 housing units
	Location Description	To be determined.
	Planned Activities	Rental Housing Development or Homebuyer Housing Development

7	Project Name	Tenant-Based Rental Assistance
	Target Area	Citywide
	Goals Supported	Safe and Affordable Housing
	Needs Addressed	Affordable Housing
	Funding	HOME: \$785,817
	Description	HOME funds will be used to subsidize private market units for low income households to increase affordability. Program will extend and expand the contract with the Fresno Housing Authority to provide housing assistance for persons transitioning from homelessness.
	Target Date	06/30/2018
	Goal	20 low income households
	Location Description	Citywide
	Planned Activities	Tenant-Based Rental Assistance

8	Project Name	HOME Rental Development
	Target Area	Citywide
	Goals Supported	Safe and Affordable Housing
	Needs Addressed	Affordable Housing
	Funding	HOME: \$1,000,000
	Description	HOME funds will be loaned to local affordable housing developers to finance the development or rehabilitation of rental housing projects affordable to low income households.
	Target Date	6/30/2019
	Goal	7 new rental units
	Location Description	To be determined
	Planned Activities	Development/Rehabilitation of Rental Housing

9	Project Name	Neighborhood Street Improvements
	Target Area	Low/Mod Income Areas
	Goals Supported	Public Facilities and Public Improvements
	Needs Addressed	Public Facilities and Public Improvement
	Funding	CDBG: \$1,200,000
	Description	CDBG funds will be used to make needed improvements to existing neighborhood streets in predominantly low income residential areas.
	Target Date	6/30/2018
	Goal	13,265 persons in residential service areas.
	Location Description	Various low to moderate income areas. Proposed areas include Kings Canyon (Alta, Willow, & Adler), Fairmont (Santa Ana, Barcus, & Polk), Buckingham (Saginaw, Cedar, & Ninth), and Floradora (McKinley, Fruit & Weber).
	Planned Activities	03K: Street Improvements – 24 CFR 570.201(c) LMA – Low Moderate Income Areas – 24 CFR 570.208(a)

10	Project Name	Park Improvements
	Target Area	Low/Mod Income Areas
	Goals Supported	Public Facilities and Public Improvements
	Needs Addressed	Public Facilities and Public Improvement
	Funding	CDBG: \$500,000
	Description	CDBG funds will be used to make capital improvements to parks and recreational facilities that serve predominantly low and moderate income residential areas.
	Target Date	6/30/2018
	Goal	5,000 persons in residential service areas (estimated)
	Location Description	Romain Neighborhood Center and Park Improvements <ul style="list-style-type: none"> • Replace HVAC units • Replace flooring including gymnasium • Rehab learner pool • Install two (2) new tot lots
	Planned Activities	03: Parks and Recreational Facilities – 24 CFR 570.201(c) LMA: Low Moderate Income Area – 24 CFR 570.208(a)(1)

11	Project Name	Non-Profit Facility
	Target Area	Low/Mod Income Areas
	Goals Supported	Public Facilities and Public Improvements
	Needs Addressed	Public Facilities and Public Improvement
	Funding	CDBG: \$500,000
	Description	CDBG funds will be used to make needed capital improvements to a public facility that provides services to predominantly low and moderate income persons.
	Target Date	6/30/2018
	Goal	To be determined.
	Location Description	Community Facilities improvements in partnership with local nonprofit agencies through the use of subrecipient agreements: <ul style="list-style-type: none"> • Lowell CDC – shade structure at Dickey Park - \$8,000 • Business HUB Incubator – site and facility improvements - \$163,000 • Highway City Community Center – new construction - \$329,000
	Planned Activities	03: Public Facilities – 24 CFR 570.201(c) LMC: Limited Clientele – 24 CFR 570.208(a)(2) LMA: Low Moderate Income Area – 24 CFR 570.208(a)(1)

12	Project Name	Senior Hot Meals
	Target Area	Low/Mod Income Areas
	Goals Supported	Community Services
	Needs Addressed	Community Services
	Funding	CDBG: \$217,000
	Description	Weekday meals and programming for limited clientele in targeted neighborhood community centers; compliments other clientele socialization activities
	Target Date	6/30/2017
	Goal	600 seniors
	Location Description	<p>Various community centers in low/mod income areas:</p> <ul style="list-style-type: none"> • Lafayette Neighborhood Center ~ 1516 E. Princeton Ave • Mary Ella Brown Community Center ~ 1350 E. Annadale • Mosqueda Community Center ~ 4670 E. Butler Ave. • Pinedale Community Center ~ 7170 N. San Pablo Ave. • Senior Citizens Village ~ 1917 S. Chestnut Ave. • Ted C. Wills Community Center ~ 770 N. San Pablo Ave.
	Planned Activities	<p>05C: Senior Services – 24 CFR 570.201(e) LMC: Limited Clientele – 24 CFR 570.208(a)(2) – Presumed Benefit</p>

13	Project Name	Parks After School Program
	Target Area	Low/Mod Income Areas
	Goals Supported	Community Services
	Needs Addressed	Community Services
	Funding	CDBG: \$605,000
	Description	Programs after school on weekdays and Saturday programming for targeted neighborhood community centers to provide enrichment activities, homework assistance, career development, socialization, crime & drug prevention, and meal supplements for low and very low income youth
	Target Date	6/30/2017
	Goal	1860 low mod youth
	Location Description	Various community centers in low/mod income areas
	Planned Activities	05D: Youth Services – 24 CFR 570.201(e) LMC: Limited Clientele – 24 CFR 570.208(a)(2)

14	Project Name	Non-Profit Public Service
	Target Area	Low/Mod Income Areas
	Goals Supported	Community Services
	Needs Addressed	Community Services
	Funding	CDBG: \$65,000
	Description	CDBG funds will be provided to local non-profits to support programs that serve predominantly low and moderate income clientele
	Target Date	6/30/2017
	Goal	To be determined.
	Location Description	Public Services in partnership with local nonprofit agencies through the use of subrecipient agreements: <ul style="list-style-type: none"> • EOC Transitional Living - \$38,000 • HOPE Builds Section 3 - \$12,000 • SMART Moves by Boys & Girls Club at Fink White - \$15,000
	Planned Activities	05: Public Services – 24 CFR 570.201(e) LMC: Limited Clientele – 24 CFR 570.208(a)(2)

15	Project Name	ESG 2016
	Target Area	Citywide
	Goals Supported	Homelessness and the Prevention of Homelessness
	Needs Addressed	Homelessness
	Funding	ESG: \$565,293
	Description	ESG funds will be used to provide housing and shelter assistance to homeless and persons at risk of homelessness. Planned activities include payment of shelter operations, homeless prevention, rapid re-housing, street outreach, HMIS, and grants administration and oversight.
	Target Date	6/30/2017
	Goal	50 persons provided overnight shelter Units of rapid re-housing Units of homeless prevention
	Location Description	Citywide
	Planned Activities	Shelter Operations Street Outreach Homeless Prevention Rapid Re-Housing HMIS Grant Administration and Oversight

16	Project Name	HOPWA Westcare
	Target Area	Fresno County
	Goals Supported	Homelessness and the Prevention of Homelessness
	Needs Addressed	Homelessness
	Funding	HOPWA: \$375,671
	Description	HOPWA funds will be used to provide housing assistance and housing-related supportive services for persons living with HIV/AIDS and their families. HOPWA funds will be used for supportive services, housing information and referral services, tenant-based rental assistance, short-term rent, mortgage, and utility assistance.
	Target Date	6/30/2017
	Goal	47 persons
	Location Description	Services available in Fresno County
	Planned Activities	Supportive Services Housing Information/ Referral Tenant-Based Rental Assistance Short-Term Rent, Mortgage, and Utility Assistance

17	Project Name	Section 108 Loan Repayment
	Target Area	Low/Mod Income Areas
	Goals Supported	Safe and Affordable Housing Public Facilities and Public Improvements
	Needs Addressed	Affordable Housing Public Facilities and Public Improvement
	Funding	CDBG: \$500,000
	Description	Annual repayment of federal loan
	Target Date	6/30/2017
	Goal	Repayment of Section 108 loan
	Location Description	2600 Fresno Street Fresno CA 93721
	Planned Activities	19F: CDBG Section 108 Loan Planned Repayment - 24 CR 570.705 NA: national objective not applicable

18	Project Name	Fulton Corridor Façade Grant
	Target Area	Fulton Corridor
	Goals Supported	Public Facilities and Public Improvements
	Needs Addressed	Public Facilities and Public Improvement
	Funding	CDBG: \$100,000
	Description	CDBG funds will be used as a financial rebate combined with free design assistance to applicants considering an exterior rehabilitation of a commercial structure in the Fulton Corridor. The purpose of the program is to assist businesses in the district in becoming attractive, economically viable, and diverse places to shop. The program helps fund the rehabilitation/renovation of (primarily) traditional storefront building exteriors including correction of maintenance items, code violations, renovation of architectural/historic details, site improvements, and design and installation of new signage. The program offers a 50% rebate on eligible construction costs, up to \$30,000. The program requires the applicant to pay for all construction costs in full within a one-year before receiving a rebate. Program will be administered by the Downtown PBID through the use of a subrecipient agreement.
	Target Date	6/30/2018
	Goal	3 businesses
	Location Description	Fulton Corridor planning area
	Planned Activities	14E: Commercial Rehabilitation 24 CFR 570.202 LMA: Low Moderate Income Area 24 CFR 570.208(a)(1)

19	Project Name	CDBG Program Administration
	Target Area	Citywide Low/Mod Income Areas
	Goals Supported	Safe and Affordable Housing Homelessness and the Prevention of Homelessness Community Services Public Facilities and Public Improvements
	Needs Addressed	Affordable Housing Homelessness Community Services Public Facilities and Public Improvement
	Funding	CDBG: \$637,000
	Description	Grant Monitoring and Administration, Historic Preservation
	Target Date	6/30/2017
	Goal	Not Applicable
	Location Description	2600 Fresno Street, Fresno CA 93721
	Planned Activities	21A: General Administration – 24 CFR 570.206 NA: National Objective not applicable

20	Project Name	HOME Program Administration
	Target Area	Citywide Low/Mod Income Areas
	Goals Supported	Safe and Affordable Housing
	Needs Addressed	Affordable Housing
	Funding	HOME: \$238,109
	Description	Grant Monitoring and Administration
	Target Date	6/30/2017
	Goal	Not Applicable
	Location Description	2600 Fresno Street, Fresno CA 93721
	Planned Activities	General Administration and Oversight of HOME-funded projects

21	Project Name	HOPWA Program Administration
	Target Area	Fresno County
	Goals Supported	Homeless
	Needs Addressed	Homeless
	Funding	HOPWA: \$11,619
	Description	HOPWA funds will be used for administrative and compliance oversight activities associated with HOPWA funded projects.
	Target Date	6/30/2017
	Goal	Not applicable
	Location Description	2600 Fresno Street, Fresno CA 93721
	Planned Activities	Grant Administration and Oversight

22	Project Name	Southeast Specific Plan
	Target Area	Southeast Fresno
	Goals Supported	Safe and Affordable Housing Community Services Public Facilities and Public Improvements
	Needs Addressed	Affordable Housing Community Services Public Facilities and Public Improvement
	Funding	CDBG: \$500,000
	Description	CDBG funds will be used for planning efforts specific to Southeast Fresno.
	Target Date	6/30/2018
	Goal	Not applicable
	Location Description	2600 Fresno Street Fresno CA 93721
	Planned Activities	20: Planning – 24 CFR 570.205 NA: National Objective not applicable to planning activities

23	Project Name	Community Revitalization – Planning
	Target Area	Low/Mod Income Areas
	Goals Supported	Community Services
	Needs Addressed	Community Services
	Funding	CDBG: \$110,000
	Description	Funding for two targeted neighborhood revitalization teams (NRT) to identify and connect resources to establish sustainable neighborhoods
	Target Date	6/30/2017
	Goal	Not applicable
	Location Description	2600 Fresno Street, Room 3070 Fresno CA 93721
	Planned Activities	20: Planning – 24 CFR 570.205 NA: National Objective not applicable to planning activities

24	Project Name	Fair Housing Council
	Target Area	Citywide
	Goals Supported	Community Services
	Needs Addressed	Community Services
	Funding	CDBG: \$40,000
	Description	CDBG funds will be used to support fair housing outreach and education to ensure fair housing opportunities throughout the City; program will be administered by the Fair Housing Council through the use of a subrecipient agreement.
	Target Date	6/30/2017
	Goal	Not applicable
	Location Description	333 W Shaw Avenue, Fresno CA
	Planned Activities	21D: Fair Housing Planning – 24 CFR 570.205 NA: National Objective not applicable to planning activities

AP-50 Geographic Distribution – 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed.

The City does not have any defined target areas. In FY2017, the City will serve a number of predominantly low and moderate income neighborhoods throughout the City. The following list identifies some of the areas that will receive assistance in FY2017:

Neighborhood Revitalization Team (Code Enforcement)

- Jefferson, Yokomi, Kirk, Lowell, El Dorado Park
- A goal of 10 new areas to be determined

Street Improvements

- Kings Canyon (Alta, Willow, and Adler)
- Fairmont (Santa Ana, Barcus, and Polk)
- Buckingham (Saginaw, Cedar, and Ninth)
- Floradora (McKinley, Fruit and Weber)

Park Improvements

- Romain Neighborhood Center Improvements (745 N First Avenue)

Community Center Improvements

- Highway City

Rationale for the priorities for allocating investments geographically.

The Consolidated Plan did not identify any targeted areas. Instead, the City will spread resources throughout the City, with the understanding that most funding will go toward the improvement of predominantly low and moderate income residential areas. Some of these neighborhoods include but are not limited to Lowell, Yokomi, Kirk, Jefferson, El Dorado Park, Herndon Town, Highway City, Manchester and Pinedale.

AP-55 Affordable Housing – 91.220(g)

Introduction

Although entitlement dollars are limited, the City does anticipate expending a significant portion of its federal allocation dollars on the preservation and provision of affordable housing. A detailed discussion of how HUD entitlements will be used to support affordable housing needs within the City is provided in AP-20, with the number of households to be assisted itemized by goal.

One Year Goals for the Number of Households to be Supported	
Homeless	50
Non-Homeless	68
Special-Needs	18
Total	136

Table 4 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through	
Rental Assistance	70
The Production of New Units	9
Rehab of Existing Units	57
Acquisition of Existing Units	0
Total	136

Table 5 - One Year Goals for Affordable Housing by Support Type

AP-60 Public Housing – 91.220(h)

Introduction

Public Housing within the City is administered by the Housing Authority of the City of Fresno. While the City will coordinate closely with the PHA and share information about their respective programs, the City does not plan on providing financial assistance to the PHA for their physical inventory. The PHA receives its own allocation from HUD, including an allocation through the Capital Fund Program, which will be used to repair, renovate and/or modernize the public housing developments.

The City does partner with the PHA on the administration of the tenant-based rental assistance and the administration of the HMIS homeless information management system.

Planned Actions

Describe Actions planned during the next year to address the needs to public housing.

A portfolio application inclusive of all Public Housing developments within the City of Fresno was submitted to HUD for the Rental Assistance Demonstration (RAD) program. Additionally, site specific RAD applications were submitted for 50% of the City of Fresno portfolio. Conversions are anticipated to take place during this period which may include renovations and/or transfers of rental assistance to newly constructed developments.

Actions to encourage public housing residents to become more involved in management and participate in homeownership.

The Housing Authority of City of Fresno (HACF) Resident Advisory Board (RAB) meets at least annually to review any changes to the Admissions and Continued Occupancy Policy (ACOP) and the HACF Annual Plan policies. In addition, residents are able to make comments before the Board of Commissioners and their comments are solicited for all major policy changes.

The Housing Authority of the City of Fresno (HACF) participated in a homeownership program in previous years where over 200 foreclosed homes (in the City and County) were renovated and sold to low-income residents and other individuals. There are 7 homes available for purchase in the City of Fresno.

If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance.

The Housing Authority of the City of Fresno is not considered troubled.

Discussion

The City's plan includes working with responsible entities for the development of housing affordable to low- and moderate- income persons. The City will accomplish this goal by making funds available from its HOME grant for eligible multifamily rental developments and homebuyer assistance to those residents ready for homeownership. The City will continue to work with the Housing Authority of Fresno City (HACF) and other qualified private nonprofit entities during the next Program Year to address the needs of housing within the City's Jurisdiction. The City will actively market its Homebuyer Assistance Program to public housing residents to encourage homeownership. The City fully supports the HACF's efforts to ensure adequate affordable housing for all City residents.

DRAFT

AP-65 Homeless and Other Special Needs Activities – 91.220(i)

Introduction

Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

The FMCoC, the 25 Cities Initiative, and the Homeless Task Force each have the ongoing task and responsibility to conduct street outreach and assessment. The Fresno Homeless Task Force conducts daily activities in areas where homeless individuals and families congregate or are known to visit. The 25 Cities Initiative has weekly outreach activities to areas which have been identified as having the potential to attract or induce homeless persons and families to congregate. The FMCoC develops and carries out regular outreach and assessment activities such as Homeless Connect and the annual PIT Count.

Addressing the emergency shelter and transitional housing needs of homeless persons

Through a collaboration of mental health and governmental agencies, the community has identified the need for a general homeless shelter. This subset of agencies and institutions has met regularly and is in the process of drafting a plan to create a “come as you are” shelter; the FMCoC has had representation in the “Community Conversation” as it has been named. As the plans are further developed and needs identified, the City may choose to amend the Annual Action Plan to assist with the creation of such a shelter.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

Through its subgrantees, the City is able to reach vulnerable individuals and families who are homeless. These agencies provide not only rapid rehousing and housing assistance, but also wrap-around services designed to create sustainable and safe housing opportunities for long-term permanent and independent living.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities,

mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.

Through a network of social service agencies and supportive nonprofits, at-risk families and individuals are identified and assisted with short-term and long-term wrap-around services. These agencies include the Fresno County Mental Health network, the Fresno Police Department, the Fresno County Courts system, etc.

The City has no formal homeless discharge coordination policy in place. However, in the upcoming fiscal year, the City, through the FMCoC, will continue to support and coordinate with a number of community organizations and governmental agencies that actively engage in planning and implementing discharge plans and protocols that address the needs of individuals at risk of becoming homeless after receiving services. These individuals include youth aging out of foster care, homeless individuals who are frequent users of health care or mental health services, and individuals leaving county correctional facilities who have special needs and need assistance with transitioning to mainstream society. Members of the CoC work together to coordinate their efforts and build a continuum of care that provides supportive and preventative services to these individuals at high risk of homelessness after release.

Discussion

The City of Fresno will use the Emergency Solutions Grant program funds in the following categories of activities:

Street Outreach

The City of Fresno will provide a portion of its ESG allocation to fund a portion of the full-service multidisciplinary outreach and engagement program currently being undertaken as a part of the 25 Cities Initiative. The two main purposes of these programs are:

1. To provide a consistent presence on the streets and other outdoor locations throughout Fresno to build rapport and trust with unsheltered homeless residents with the goal of assessing their needs and eligibility for housing assistance and providing case management services to link them with emergency shelter, housing, and/or critical health services; and
2. To provide an avenue to alleviate resident concerns about homeless residents living in their neighborhoods or other areas of Fresno, by connecting unsheltered homeless people with emergency shelter, housing, and/or critical health services.

Emergency Shelter

The City of Fresno will offer a portion of ESG funds to be available to fund full-service emergency shelter program (s) that serve specific target populations, including homeless individuals, families, youth, and victims of domestic violence. Services will include the provision of shelter beds, case management, deposit/rental assistance, and other services as appropriate. The goal of this program is to provide all of the services and support that the participating families and youth need to become and remain permanently housed.

Homelessness Prevention

The City of Fresno will utilize local non-profit service providers to offer homelessness prevention services to stabilize housing for individuals and families at risk of homelessness.

Rapid Re-Housing

The City of Fresno will utilize eligible local non-profit service providers to offer housing relocation and stabilization services and short-and/or medium-term rental assistance as necessary to help individuals or families living in an emergency shelter or other place described in paragraph (1) of the “homeless” definition in 24 CFR 576.2 move as quickly as possible into permanent housing and achieve stability in that housing.

Component services and assistance may consist of short-term and medium-term rental assistance, rental arrears, rental application fees, security deposits, advance payment of last month’s rent, utility deposits and payments, moving costs, housing search and placement, housing stability case management, mediation, legal services, and credit repair.

HMIS

The ESG program will continue to fund a portion of the costs of the Homeless Management Information System (HMIS) program. The City of Fresno requires the use of HMIS to monitor outcomes and performance measures for all of its funded homeless service agencies, except for populations that are specifically excluded from entering information into the database such as victims of domestic violence.

25 Cities Initiative to End Chronic & Veteran Homelessness by 2015

The City of Fresno has joined the national initiative that began in March of 2014. As a member of the Initiative, the City proposes to allocate ESG funds to match other resources, including private funding from Fresno First Steps Home, to support the efforts of local agencies by providing bridge housing to begin to stabilize and move homeless individuals and families to

permanent housing. Spending for bridge housing will primarily include ESG eligible costs for rapid re-housing and may also include some emergency shelter costs (e.g. motel vouchers) subject to the applicable cap on ESG funding allocated for street outreach and emergency shelter, as required by federal law.

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AP-70 HOPWA Goals– 91.220 (I)(3)

One year goals for the number of households to be provided housing through the use of HOPWA for:	
Short-term rent, mortgage, and utility assistance to prevent homelessness of the individual or family	47
Tenant-based rental assistance	0
Units provided in permanent housing facilities developed, leased, or operated with HOPWA funds	0
Units provided in transitional short-term housing facilities developed, leased, or operated with HOPWA funds	0
Total	47

AP-75 Barriers to Affordable Housing – 91.220(j)

Introduction

The City of Fresno identified several constraints to the development, maintenance, and improvement of housing and affordable housing in its most recent Housing Element.

- Market Constraints
 - Land Cost and Availability
 - Land Use Controls
 - Off-Site Improvements
 - Materials and Labor
 - Financing Costs
- Other Non-Governmental Constraints
 - Accessibility to Mobility
 - Social Perceptions
- Excessive Land Value in Select Areas
- Governmental Constraints
 - Inclusionary Housing
 - Governmental Layers for Entitlements
 - Annexation
 - Development Review Process Components
 - Fees and Exactions

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

During the 2016 year, the City will commit to the following actions to reduce the barriers to affordable housing:

- planning entitlement fee reductions for projects constructed in the City's Inner City Fee Reduction Target Area
- density bonuses for eligible projects
- impact fee reduction and waiver programs for disadvantaged neighborhoods

The City recently updated its Development Code. The updated development code makes it easier to develop compact, walkable, affordable housing along high capacity transit corridors and in downtown. These Code changes positively impact the availability of housing that meets the State of California guidelines for affordability for low and very low income households. It is

anticipated that the City will evaluate its post-RDA housing properties for reuse as affordable housing; however it is not expected that these properties will be available during the program year.

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AP-85 Other Actions – 91.220(k)

Introduction

In addition to outlining projects that the City will actively pursue with available federal resources, the City must also describe “other actions” outlined below, as required by the federal regulations.

Actions planned to address obstacles to meeting underserved needs

With a recognized deficit of parks and open space, the City continues to seek partnerships which increase the availability of parks and open space in underserved neighborhoods. The City has prioritized established neighborhoods for reinvestment – especially focusing on high intensity transit corridors for development and redevelopment. These actions will provide new or reconstructed infrastructure in low-mod census tracts and adjacent to low-mod neighborhoods. Bus Rapid Transit (BRT) will be under construction in the next year and operational in the next two years. This highly efficient alternative transportation option will enhance surrounding low-mod neighborhoods.

Actions planned to foster and maintain affordable housing

The City coordinates closely with the Fresno Housing Authority, local nonprofit housing providers, and other governmental agencies to identify resources available for fostering and maintaining affordable housing. These actions include support for LIHTC applications for both 9% and 4% tax credits, support for Cap & Trade applications for the development of new TOD housing options, support for Cal Home – the State’s first time homebuyer program, and monitoring of the mobile home rent control guidelines.

Actions planned to reduce lead-based paint hazards

To address potential and actual health hazards derived from lead-based paint (LBP) the City of Fresno will support the Fresno County Human Services Agency's efforts to identify and remediate hazards caused by LBP, provide outreach to the community regarding structural dangers or cultural practices that may cause lead poisoning, and continue to include lead abatement practices in code enforcement and rehabilitation programs as feasible.

The City of Fresno anticipates receiving additional funding from the State and possibly a new allocation of federal funding from HUD to expand its lead paint hazard reduction efforts.

Actions planned to reduce the number of poverty-level families

The City of Fresno allocates funding for homeless prevention and housing, including emergency shelter, transitional housing, and permanent housing. The City of Fresno will continue to provide assistance for the homeless and those in danger of becoming homeless

and improve communication and service delivery capabilities of agencies and organizations that provide programs to assist the homeless.

The City of Fresno assists persons that are homeless or vulnerable to becoming homeless is provided through nonprofit agencies and City of Fresno departments. Services and activities provide free and reduced price services so that low-income persons are able to use their income for other expenses:

- The Parks and Community Services Department provides seniors low cost or free meals at community centers in low-income neighborhoods.
- The City of Fresno provides cooling centers in the summer for homeless and low income persons that do not have access to cooled environments and also to offset the cost associated with cooling a home. There are also warming centers in the winter when the temperatures drop below 35 degrees.
- The City of Fresno Transportation Department provides bus services to these centers free of charge. These centers are located at community centers throughout Fresno and specifically in low-income areas.
- The Sustainability Division provides home energy audits for exterior and interior energy efficiency rehabilitation.
- Additionally, area nonprofits receive funding from HUD through the Supportive Housing Program (SHP) to assist homeless families and individuals, and the chronically homeless.

The City of Fresno has partnered with local homeless care providers and the FMCoC to adopt and implement a ten year plan to end chronic homelessness. The City of Fresno is a part of the FMCoC and services provided by these agencies are direct services with the goal of ending chronic homelessness. Through the ESG Program the City of Fresno funds agencies that provide services and activities such as:

- Homelessness and psychosocial assessments
- Case management
- Referrals to other service and programs
- Transportation; meals
- Shelter

Economic Development Activities

As discussed in the Consolidated Plan, the City of Fresno will provide economic development and employment opportunity programs through a variety of funding sources, and will focus its

economic activities and budget on four major areas:

1. Foster an environment that will lead to the creation of new jobs and the retention of existing jobs
2. Encourage entrepreneurs to establish new businesses
3. Work with existing Fresno businesses to encourage them to stay in Fresno. Expand, and create additional jobs
4. Attract new job creating

Actions planned to develop institutional structure

The City is undertaking a series of technological improvements and enhancements designed to streamline development applications, coordinate with other city services and provide more accessible information to the public. While these changes to the City's land management system will take several years to implement, the actions will provide the public with quick and easy access to zoning, business licensing, permitting, code enforcement, and other data currently difficult to access.

Housing Division staff will have access to additional online, local and regional training to improve and enhance the City's knowledge of federal and state funding opportunities. All new funding designated to service established neighborhoods will leverage the federal programs in eligible low-mod census tracts.

Actions planned to enhance coordination between public and private housing and social service agencies

The City will continue to participate as a member of the FMCoC with other social service and housing providers for homeless activities. City staff will participate in local and regional workshops designed to develop relationships with other providers and improve coordination.

The Administration of the City meets regularly with the Fresno Housing Authority, other cities in the Central Valley, and nonprofit agencies. The City actively recruits new investment in underserved neighborhoods.

Monitoring

The City of Fresno has established a monitoring system to ensure that federal regulations, local policies and program guidelines are met. The monitoring system encompasses both entitlement program monitoring and project monitoring. The City of Fresno's Monitoring Plan for the Consolidated Plan and each annual Action Plan was established to meet three primary goals:

- Ensure that all activities and initiatives funded, in part or in whole, with HUD funds are consistent with the approved Consolidated Plan.
- Ensure that all projects and or programs funded are implemented by a competent subrecipient and administered in a timely and financially prudent manner; and that all funds expended are in compliance with federal regulations.
- Ensure that all activities funded are evaluated and monitored regularly, and that performance is assessed and reported.

Entitlement Program Monitoring

Each entitlement program has specific monitoring requirements such as timely use of funds, commitment requirements, and uniform administrative requirements that must be met. The City of Fresno tracks these activities throughout the fiscal year.

Project/Activity Monitoring and Administration

City of Fresno Staff will determine that the national objective, activity eligibility and appropriate regulatory requirements to monitor the activity/project are established. Monitoring activities include, but are not limited to, compliance with national objectives, labor standards, financial management, and environmental assessments. Staff conducts desk monitoring of drawdown requests quarterly. Site monitoring of financial documents and activities occur at least once during the program year. Agencies that are new to receiving grant funds are monitored more frequently, generally two to three times during the program year.

Site visits of the activity/project funded are conducted once a year. However, rehabilitation and construction projects are monitored by Project Managers, Housing Specialists and a labor standards review throughout the construction period and the affordability terms.

Minority Business Outreach (MBE/WBE)

The City of Fresno has established a Disadvantaged Business Enterprise (MBE) Program in accordance with the regulations of the U.S Department of Housing and Urban Development (HUD). The City of Fresno in the past has received federal financial assistance from HUD and as a condition of receiving this future/ongoing assistance, the City of Fresno has signed an assurance that it will comply with 24 CFR Subtitle A, Part 85, Subpart C, §85.36.

AP-90 Program Specific Requirements – 91.220(I)(1,2,4)

Community Development Block Grant Program (CDBG) 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

- | | |
|--|----------|
| 1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed | 0 |
| 2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan. | 0 |
| 3. The amount of surplus funds from urban renewal settlements | 0 |
| 4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan | 0 |
| 5. The amount of income from float-funded activities | 0 |
| Total Program Income: | 0 |

Other CDBG Requirements

- | | |
|---|---------|
| 1. The amount of urgent need activities | 0 |
| 2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan. | 100.00% |

HOME Investment Partnership Program (HOME) 24 CFR 91.220(I)(2)

A description of other forms of investment being used beyond those identified in Section 92.205 is as follows:

The City will not employ other forms of investment beyond those identified in Section 92.205.

A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:

For HOME-funded homebuyer assistance loans, the Promissory Note, Deed of Trust, and Homebuyer Agreement are the enforcement mechanisms for the city's resale and recapture provisions. The City will use the recapture provisions in all cases where a homebuyer subsidy exists. The City will enforce the minimum periods of affordability based on the amount of homebuyer subsidy provided to the buyer:

- Five years for less than \$15,000
- Ten years for between \$15,000-\$40,000, and
- Fifteen years for more than \$40,000.

Recapture provisions are based on 24 CFR 92.254 (a) (5) (ii), which stipulates the conditions for recapture of the HOME investment used to assist low income families in purchasing a home. Homebuyer recapture provisions are included in, or as a deed restriction rider, to the recorded deed of trust that secures a HOME loan Note, and requires recapture of funds if the home does not continue to be the borrower's principal residence or if all or any part of the property or any interest in it is sold, rented, conveyed or transferred during the duration of the period of affordability. Recapture provisions also stipulate that only the direct subsidy to the homebuyer is subject to recapture, which includes down payment assistance, closing cost, other home assistance provided directly to homebuyer, and the difference between fair market value and the sales price.

The net proceeds are the sale price minus the senior loan repayment (other than HOME funds) and any closing costs. If the net proceeds are not sufficient to recapture the full HOME investment plus enable the homeowner to recover the amount of the homeowner's down payment and any capital improvement investment made by the owner since the purchase, the City may share the net proceeds. The net proceeds may be divided proportionally between the City and the homeowner as set forth in the following mathematical formulas:

HOME subsidy x Net proceeds = HOME amount to be recaptured

HOME subsidy + homeowner investment

Homeowner investment x Net proceeds = amount to homeowner

HOME subsidy + homeowner investment

In the event of foreclosure, the amount subject to recapture is based on the amount of net proceeds (if any) from the foreclosure sale.

Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:

The City does not refinance existing debt for multifamily housing projects.

For the HOME program, describe eligible applicants, your process for soliciting and funding applications/proposals, and where information can be obtained. Does the city plan to limit the beneficiaries or give preferences to a particular segment of the low-income population in its HOME program, and if so, provide a description of the limitation or preference.

The City issued an RFP for affordable housing developers in February, 2016 with responses due in April, 2016. Additional details can be found on the City's website at:

<http://www.fresno.gov/Government/DepartmentDirectory/DARM/Housing/default.htm>

The City does not plan on limiting

Emergency Solutions Grant (ESG) 91.220(l)(4)

Include written standards for providing ESG assistance (may include as attachment)

The City and County administrations have jointly adopted ESG Policies and Procedures (PPGs) for ESG providers. The City will work cooperatively with the County and the FMCoC to update the ESG Policies and Procedures. A copy of the current document is included in the Appendix.

If the Continuum of Care has established centralized or coordinated assessment system that meets HUD requirements, describe that centralized or coordinated assessment system.

The Fresno Madera Continuum of Care is a part of the 25 Cities initiative and is piloting a coordinated assessment system for chronically homeless and veterans. The system utilized by FMCoC is the Coordinated Assessment Housing Match (CAHM) system and is managed in partnership by FMCoC members. The CAHM system is a client-centered process that streamlines access to the most appropriate housing interventions for individuals or families experiencing homelessness. There are four key components to the system including:

1. Assessment,
2. Navigation and Case Conferencing,
3. Housing Referral with Choice, and
4. Data Collection and Communication.

The CAHM has several elements working in conjunction with each other to streamline services for homeless persons. Through the CAHM system, a homeless person is assessed by a match navigator to determine what resources are needed and identify the best available resources to meet the need, then, if needed, is temporarily placed in an unrestricted emergency shelter until the person is able to be housed or otherwise provided with needed resources. As the community continues participation in 25 Cities the coordinated assessment system will be fully integrated by all partners.

Identify the process for making sub-awards and describe how the ESG allocation available to private nonprofit organizations (including community and faith-based organizations).

Within the HUD defined homeless categories, the City of Fresno has determined the following sub-populations are a high priority for ESG services:

- Unsheltered homeless persons who are living outdoors or in other places not intended for human habitation;
- Chronically homeless persons;
- Homeless veterans; and
- Other homeless persons who have been identified as highly vulnerable.

In addition, the following populations are also a priority for ESG services in the City of Fresno:

- Unaccompanied youth under the age of 18;
- Youth aging out of the foster care system;
- Victims of domestic violence; and

- Households with children.

Proposals that propose to serve these populations will be given additional points in the scoring process. Proposals providing ESG services to populations outside of the identified high priority population WILL be considered for funding.

Bidders may propose to provide all or a portion of the ESG eligible activities stated above. Qualified/eligible vendor(s) are those agencies that are State certified non-profit entities, validly existing in California, with a tax-exempt IRS determination letter, as of the date the bid is submitted, or public agencies that are qualified to receive ESG funds under applicable federal rules. Qualified/eligible vendors are those that have a minimum of two years' experience serving the beneficiary populations and a minimum of two years' experience utilizing federal, state and/or local funding.

If the jurisdiction is unable to meet the homeless participation requirement in 24 CFR 576.405(a), the jurisdiction must specify its plan for reaching out to and consulting with homeless or formerly homeless individuals in considering policies and funding decisions regarding facilities and services funded under ESG.

During the development of the Consolidated Plan, the City consulted with the FMCoC in making decisions related to ESG funds for the five year cycle. The FMCoC includes representation from the homeless community, which meet the homeless participation requirement in 24 CFR 576.405(a).

Describe performance standards for evaluating ESG.

The following performance standards will be included in both the RFP issued for ESG services and the ensuing ESG agreements:

1. Decrease the number of homeless youth and households with children by 10% from the FMCoC Point in Time Count of January 2012.
2. Increase the percentage of participants in transitional housing that move into permanent housing to 65% or more.
3. Increase the percentage of participants that are employed at program exit to 20% or more.