Brown Act & Robert's Rules Refresher

Disability Advisory Commission June 14, 2016

Topics

Brown Act ("Open Meetings Law")

Robert's Rules of Order

Brown Act Basics

Basic Rule: meetings of legislative bodies must be open and public

- Codified in Government Code §§ 54950 et seq.
- Purpose:
 - Facilitate Public Participation

Curb Misuse of Democratic Process by Secret Legislation by Public Bodies

Brown Act

DAC Subject to Brown Act

Meetings Must be Conducted in Open Public Sessions

Agendas Must be Posted in Advance

Agenda Posting Rules

Agenda
Posted at least 72 hours in advance
24 hours in advance for special meetings
Specify time and place
General description of each item

Agenda Content Rules

Agenda must provide:

- public comment period to address each item on the agenda
- unscheduled public comment period
 - any matter w/in the jurisdiction of the committee not on the agenda

Meeting Discussions

- Board cannot discuss or take action on any item not appearing on the agenda
 Narrow Exceptions:
 - briefly responding to comments made by a private person during public comment period;

asking staff for clarification,

directing staff to place item on future agenda

 Making brief announcement regarding member's own activities

Public Rights

Open to all
Not required to register to attend
Can be asked to give name and address to comment (not required)
Right to videotape or record meetings as doesn't create a persistent disruption

Information Shared in Meetings

Information, documents, reports given to committee must be equally available at same time to the public

No requirement for reports to be prepared prior to a meeting (common misunderstanding)

Meeting Definition

Any congregation of a majority of the members of the Board at the same time and place to hear, discuss, or deliberate upon any item that is within the subject matter jurisdiction of the Board or the local agency to which it pertains. (GC 54952.2).

No need for Board to take action for a gathering to be a meeting

Serial Meetings

Prohibited

Involve less than a quorum
 Eventually result in a collective concurrence without formal meeting

Types of Serial Meetings

Chain of direct communications

 E.g.: e-mails being forwarded

 A series of communications between individual decision makers and a third party

Gatherings that aren't Meetings

Individual Contact

- Conversation between committee member
- Not polling members
- Conference, Public Meeting, Social or Ceremonial Events

members can not discuss specific business among themselves

Closed Sessions

Narrowly limited to discussions on:
Pending litigation
Employee performance
Labor negotiations
Real estate negotiations

Must report out on actions taken in closed session

Resource: Legal Handbook

Recommend Review of Legal Handbook for City of Fresno Boards, Commissions, Committees, and Similar Bodies

What is Robert's Rules of Order?

- Set of rules/procedures for conduct
- Allows everyone to be heard and to make decisions without confusions

Silence is Consent

Not understanding parliamentary language = being mute

The Chair

- The person that runs meetings, calls the votes, and ensures adherence to an agenda
- Can be delegated to another member for the duration of a meeting

Quorum

- The number/percentage of members that must be presented for business to be conducted legitimately.
- Once established, it is maintained for the duration of the meeting, even if people leave
- DAC Quorum: simple majority (4/7)

The Motion

A call to action

Can be a request to do something
Can be a request to vote
Can be a request to change something
Essentially you are saying "I think we should consider doing this"
Expressed in the positive

Motion Actions

Members can:

- Present Motions (Make a proposal)
- Debate Motions (Give opinions about the motion)
- Second Motions: (Express support for discussion of another member's motion)
 Vote on Motions: (Make a decision)

The second

- The "second" makes the motion important enough to discuss
 - Eliminates unnecessary discussion on a point that only one member believes is worth discussing
 - If at least one other person believes the motion is worth discussing then they can put forth a second requiring action
 - A second doesn't mean the person seconding agrees with the motion, but feels that it should at least be discussed
- Second can be given by any member

Motions from Committee

- Since a committee consists of more than one person, a second is implied
- If a committee recommends adoption of a motion, then it is clear that multiple people believe the motion should be discussed

 "The committee recommends adoptions and WE do so move..."

Discussion

After a motion is made and seconded, it belongs to the group; it's "on the floor"

Discussion Etiquette

- Limits to discussion defined in advance and agreed upon by the group
 The chair ensured discussion is orderly and relevant
 - Individuals must be recognized by the chair before speaking
 - Make sure discussion is directly related to the motion and its merits

Discussion Etiquette (cont.)

Members to wait to speak a second time until all other interested members speak first

Discussion should be directed towards the chair and not at other members
 Reduces assumption of "direct attacks"

Permission to Withdraw

Requests a motion be withdrawn

- Often debate brings to light that this is not a valid motion and desire to retract is present
- Can only be done by the person who supplied the original motion
- Chair will ask if anyone objects to the withdrawal of the motion
 - If no objections, it is withdrawn without a vote
 - If there is even a single objection, there must be a vote to withdraw

Calling the Question

Purpose is to call for the vote

- "Call the question" or "I move the previous question"
- Officially ends debate
 - Group should allow reasonable amount of time for discussion before this motion is called
 Caller must be recognized formally by the chair

Voting

Once the chair has recognized there is no further discussion, they can call the vote
A result of majority ayes of those voting passes a motion

Postponement

Reasons:

Running out of time and another more important item needs to be addressed
Want to think about it more before deciding
Don't want to deal with it right now
Not used to avoid a vote or topic
Motion include when the topic will be discussed

Motion to postpone until the next meeting"