# WaterConservationProgramUpdates

April 11, 2019



## **Presentation Summary**

- University of Chicago (UChicago) Pilot Program Review
- Post-Pilot Impact
- DPU's Response
- Next Steps



## **UChicago Pilot Program: Overview**

#### **GOAL**:

Determine which enforcement strategy achieves mandatory conservation goals, while minimizing the customer fine burden

#### **QUESTIONS TO BE ANSWERED:**

- Does automated enforcement increase conservation (vs. visual enforcement)?
- 2. Can lower fines still be effective at promoting conservation?

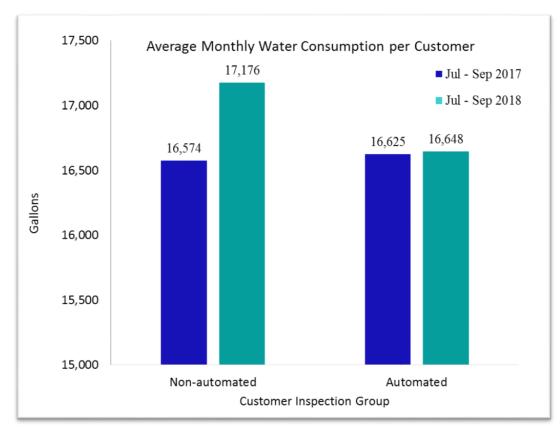


Front Side of Postcard Mailed to Customers, July 2018



## **Pilot Program Takeaway #1:** Reduction in customers' overall daily water use

#### Automated enforcement significantly improved water conservation compared to visual enforcement



- From 2017 to 2018, average monthly water consumption per customer increased 3.6% for customers in the visual enforcement group, but only 0.1% in the automated enforcement group.
- From 2017 to 2018, water consumption in the visual enforcement group increased by an average of 579 gallons more water per month than those in the automated enforcement group

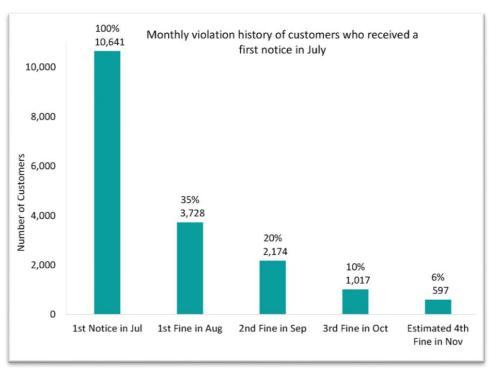
## Pilot Program Takeaway #2: Compliance with Regulations: Automated vs. Visual Enforcement

#### During pilot period (July – September):

- 2,408 notices automated enforcement group
- 20 notices visual enforcement group

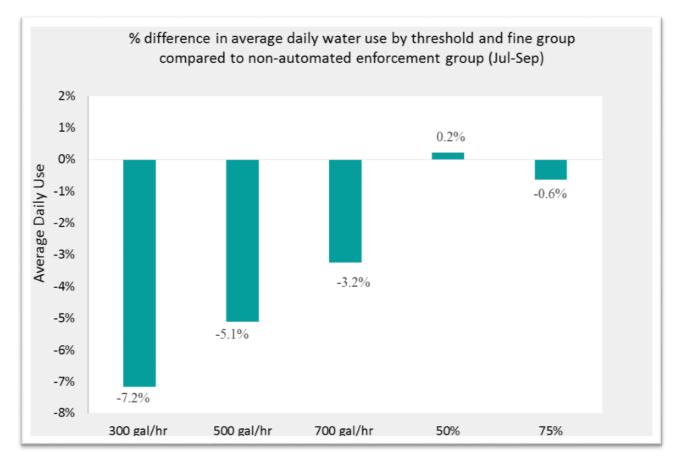
## Customers changed behavior after receiving notices:

- Of customers who received a first notice in July, 65% had no violations the following month
- Only 10% of these customers received a third fine



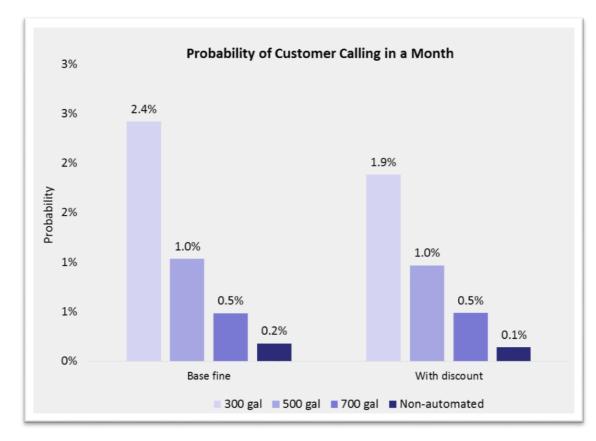
## **Pilot Program Takeaway #3:** Compliance with Regulations: Reduced Fines

Fine discounts had little effect on water conservation, as compared to thresholds.



### Pilot Program Takeaway #4: Number of Phone Calls and Complaints Received

During pilot period, call volume averaged 3,488 calls per month.



- Customers in automated enforcement group (especially with stricter thresholds) were 7 times more likely to contact Water Conservation
- Customers with fine discounts were less likely to call, but this effect was smaller than usage threshold restrictions

## **Moratorium on Fines**

## Concerns about customer service staffing levels related to incoming customer calls.

- In October, when pilot ended and automated enforcement was used for all customers, call volume spiked to 7,500 calls
- During the pilot program, 55% of customers were under visual enforcement; these were subject to automated enforcement upon conclusion of the pilot.
- Field staff was brought into the office and staff was borrowed from other work groups to assist with incoming calls

#### November 1, 2018:

City Council approved Resolution No. 2018-253 implementing a moratorium on fines for violations of water regulations until further Council direction



UPDATE TO WATER CONSERVATION POLICY On November 1, 2018, the Fresno City Council passed a moratorium on fines related to excessive water use. Any fines for excessive water use violations incurred after October 1, 2018, **will not be enforced** until further notice. Customers who have received a fine on their utility bill for an October violation will receive a credit on an upcoming bill.

Customers will continue to receive notification for excessive water use violations; however associated fines will not be imposed.

This policy will remain in place until further notice.

Contact the Utilities Billing & Collection Division at (559) 621-6888 with questions.

## **Program Review**

Key staff evaluated the results of the pilot program and all aspects of the Water Conservation Program to determine what changes might be made and identified 3 Water Conservation goals:

- Meet the Urban Water Management Plan 2020 conservation goal
- 2 Comply with all local and state laws and regulations
- 3 Deliver professional, courteous customer service and water conservation education to the public

A number of changes to water conservation regulations are recommended to meet all three of these goals



# Summary of Proposed Updates



Simplified Outdoor Water Use Schedule

Stage 2 revised to mirror other stages with only two changes per year

- 2 Extended Morning Outdoor Water Use Hours Outdoor water use permitted until 10:00 AM and after 6:00 PM on permitted days
- 3

#### Updated "Excessive Water Use" Definition

- Water usage threshold adjusts based on stages of the Water Shortage
  Contingency Plan
- One day per month of noncompliant use without consequence of enforcement, to accommodate any inadvertent errors, accidental use, leaks, or other anomalies
- Stage 2 Excessive Water Use set at 400 gallons per hour, which offers more flexibility to customers.
- 4

#### 50% Water Waste Penalty Reduction



## More Clearly-Defined Exemptions to the Regular Outdoor Water Use Schedule

- Long-term (annual) exemptions with alternate schedule
- Short-term exemptions



#### Streamlined and Updated Appeal Process

- Complies with new state regulations
- Customers may appeal to City's Administrative Hearing Officer

# Operations Plan



## **Operations Plan**

## **Phased Approach**

- "FIX NOT FINE" approach
  - Not to make money, but to change customer behavior to allow the City to comply with its mandates and goals
- Focus resources on the highest non-compliant water use first, then address others as possible
- Allows staff to meet Water Conservation Program's #3 goal: Deliver professional, courteous customer service and water conservation education to the public
- Maintains staff availability to assist with customer education and provision of service



# Education and Outreach Messaging



## **Primary Messaging Initiatives**

#### General Water Conservation Messaging

• #KnowYourH20: tips to help customers better understand water use and regulations

#### Changes to Water Conservation Regulations

• Outdoor Water Use Schedule, excessive water use limits, etc.

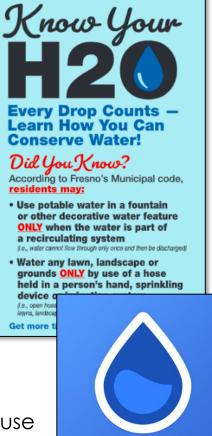
#### EyeOnWater App

Increase customer awareness of tool



#### Water Use Permit Availability (Advance Notice)

• Solar panel cleaning, special event, other bona fide use





# Moving Forward



## **Next Steps**

- Begin education and outreach efforts
- Continue sending courtesy notices for **automated** enforcement through April 2020
  - Allows for customers to fully understand their water use
  - Allows City staff to ensure performance of automated system
- Visual enforcement will remain status quo, including assessment of fines as necessary
- May 1, 2020 begin full automated enforcement, including assessment of fines as necessary
  - Using phased approach identified in Operations Plan



## **Action Items**

#### **Recommend City Council Approval of All Items:**

- Ordinance amending Sections 6-501 and 6-520 of the Fresno Municipal Code relating to regulations for Urban Water Conservation and Excessive Water Use
- Resolution to amend the Water Shortage Contingency Plan
- Resolution to amend the Master Fee Resolution adopting the new schedule of fines associated with Urban Water Conservation and Excessive Water Use
- Addendum to a Negative Declaration prepared for Environmental Assessment No. EA-17-014



